Calendar No. 370

105TH CONGRESS S. 1415

[Report No. 105-180]

A BILL

To reform and restructure the processes by which tobacco products are manufactured, marketed, and distributed, to prevent the use of tobacco products by minors, to redress the adverse health effects of tobacco use, and for other purposes.

May 13, 1998

Ordered referred to the Committee on Finance, until 9:00 p.m. on Thursday, May 14, 1998, to report or be discharged

May 14 (legislative day, May 13), 1998

Reported with amendments

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105TH CONGRESS 2D SESSION

S. 1415

[Report No. 105-180]

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IN THE SENATE OF THE UNITED STATES

NOVEMBER 7, 1997

Mr. McCain (for himself, Mr. Hollings, Mr. Breaux, and Mr. Gorton) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

May 1, 1998

Reported by Mr. McCain, with an amendment in the nature of a substitute [Strike all after the enacting clause and insert the part printed in italic]

May 13, 1998

Ordered referred to the Committee on Finance, until 9:00 p.m. on Thursday, May 14, 1998, to report or be discharged

> May 14 (legislative day, May 13), 1998 Reported by Mr. Roth, with amendments

[Omit the part in boldface brackets and insert the part printed in bold italic]

A BILL

To reform and restructure the processes by which tobacco products are manufactured, marketed, and distributed, to prevent the use of tobacco products by minors, to redress the adverse health effects of tobacco use, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be eited as the
- 5 "Universal Tobacco Settlement Act".
- 6 (b) Table of Contents of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Purposes.

TITLE I—REGULATION OF THE TOBACCO INDUSTRY

Sec. 100. Definitions.

Subtitle A—Restriction on Marketing and Advertising

- Sec. 101. Prohibitions on advertising.
- Sec. 102. General restrictions.
- Sec. 103. Format and content requirements for labeling and advertising.
- Sec. 104. Statement of intended use.
- Sec. 105. Ban on nontobacco items and services, contests and games of chance, and sponsorship of events.
- Sec. 106. Use of product descriptors.

Subtitle B-Warnings, Labeling and Packaging

- Sec. 111. Cigarette warnings.
- Sec. 112. Smokeless tobacco warnings.
- Sec. 113. Ingredients.
- Sec. 114. Enforcement, regulations, and construction.
- Sec. 115. Preemption.
- Sec. 116. Reports.
- Sec. 117. Exports.
- Sec. 118. Repeals.

Subtitle C—Restriction on Access to Tobacco Products

- Sec. 121. Requirements relating to retailers.
- Sec. 122. Manufacture, sale, and distribution.

Subtitle D—Licensing of Retail Tobacco Sellers

- Sec. 131. Establishment of program.
- Sec. 132. Requirements.

- Sec. 133. Penalties, revocations and suspensions.
- Sec. 134. Federal licensing of military and other entities.

Subtitle E-Regulation of Tobacco Product Development and Manufacturing

- Sec. 141. Reference.
- Sec. 142. Treatment of tobacco products as drugs.
- Sec. 143. Health and safety regulation of tobacco products.

Subtitle F—Compliance Plans and Corporate Culture

- Sec. 151. Compliance plans.
- Sec. 152. Compliance programs.
- Sec. 153. Whistleblower protections.
- Sec. 154. Provisions relating to lobbying.
- Sec. 155. Termination of certain entities.
- Sec. 156. Enforcement.

TITLE II—REDUCTION IN UNDERAGE TOBACCO USE

- Sec. 201. Purpose.
- Sec. 202. Determination of underage use base percentages.
- Sec. 203. Annual daily incidence of underage use of tobacco products.
- Sec. 204. Required reduction in underage tobacco use.
- Sec. 205. Application of surcharges.
- Sec. 206. Abatement procedures.

TITLE HI—STANDARDS TO REDUCE INVOLUNTARY EXPOSURE TO TOBACCO SMOKE

- Sec. 301. Definitions.
- Sec. 302. Smoke-free environment policy.
- Sec. 303. Citizen actions.
- Sec. 304. Preemption.
- Sec. 305. Regulations.
- Sec. 306. Effective date.

TITLE IV—NATIONAL TOBACCO SETTLEMENT TRUST FUND

- Sec. 401. Establishment of Trust Fund.
- Sec. 402. Liability of industry sources.
- Sec. 403. Enforcement.

TITLE V—PUBLIC HEALTH AND OTHER PROGRAMS

Subtitle A—Publie Health Block Grant Program

- Sec. 501. Public Health Trust Fund.
- Sec. 502. Block grants to States.
- Sec. 503. Allotments.
- Sec. 504. Use of funds.
- Sec. 505. Withholding of funds.

Subtitle B—Other Programs

- Sec. 511. National Smoking Cessation Program.
- Sec. 512. National Reduction in Tobacco Usage Program.
- Sec. 513. National Tobacco-Free Public Education Program.
- Sec. 514. National Event Sponsorship Program.

- Sec. 515. National Community Action Program.
- Sec. 516. National Cessation Research Program.
- Sec. 517. Use of surcharge payments.

TITLE VI—CONSENT DECREES, NON-PARTICIPATING MANUFACTURERS, AND STATE ENFORCEMENT

- Sec. 601. Purposes.
 - Subtitle A—Consent Decrees and Non-Participating Manufacturers
- Sec. 611. Consent decrees.
- Sec. 612. National tobacco control protocol.
- Sec. 613. Non-participating manufacturers.

Subtitle B—State Enforcement

- Sec. 621. Requirement of no sale to minors law.
- Sec. 622. State reporting.
- Sec. 623. Reduction in State payments.

TITLE VII—PROVISIONS RELATING TO TOBACCO-RELATED CIVIL ACTIONS

- Sec. 701. General immunity.
- Sec. 702. Civil liability for past conduct.
- Sec. 703. Civil liability for future conduct.
- Sec. 704. Non-participating manufacturers.

TITLE VIII—PUBLIC DISCLOSURE OF HEALTH RESEARCH

- Sec. 801. Purpose.
- Sec. 802. National Tobacco Document Depository.

TITLE IX—ASSISTANCE TO TOBACCO GROWERS AND COMMUNITIES

- Sec. 1001. Short title; table of contents.
- Sec. 1002. Definitions.

SUBTITLE A—TOBACCO COMMUNITY REVITALIZATION TRUST FUND

- Sec. 1011. Establishment of Trust Fund.
- Sec. 1012. Contributions by tobacco product manufacturers and importers.

SUBTITLE B—AGRICULTURAL MARKET TRANSITION ASSISTANCE

- Sec. 1021. Payments for lost tobacco quota.
- Sec. 1022. Industry payments for all Department costs associated with tobacco production.
- Sec. 1023. Tobacco community economic development grants.
- Sec. 1024. Modifications in Federal tobacco programs.

SUBTITLE C—FARMER AND WORKER TRANSITION ASSISTANCE

- Sec. 1031. Tobacco worker transition program.
- Sec. 1032. Farmer opportunity grants.

SUBTITLE D-IMMUNITY

Sec. 1041. General immunity for tobacco producers and warehousers.

TITLE IX—EFFECTIVE DATES AND OTHER PROVISIONS

Sec. 901. Effective dates.
Sec. 902. Native Americans.
Sec. 903. Preemption.

SEC. 2. FINDINGS.

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- 2 (a) General Findings.—Congress makes the following findings:
- 4 (1) The Food and Drug Administration and
 5 other public health authorities view the use of to6 bacco products by the nation's children as a "pedi7 atric disease" of epic and worsening proportions that
 8 results in new generations of tobacco-dependent chil9 dren and adults.
 - (2) There is a consensus within the scientific and medical communities that tobacco products are inherently dangerous and cause cancer, heart disease, and other serious adverse health effects.
 - (3) The Food and Drug Administration and other health authorities have concluded that virtually all new users of tobacco products are under the age of 18. Virtually all Federal, State, and local officials and entities believe that tobacco advertising and marketing contribute significantly to the use of nicotine-containing tobacco products by adolescents and as such, sweeping new restriction on the sale, pro-

1 motion, and distribution of such products are need2 ed.

(4) Federal, State, and local governments lack many of the legal means and resources needed to address the societal problems caused by the use of tobacco products.

(5) Public health authorities believe that the societal benefits of enacting tobacco settlement legislation in human and economic terms would be vast. The Food and Drug Administration found that reducing underage tobacco use 50 percent "would prevent well over 60,000 early deaths". The Food and Drug Administration has estimated that the monetary value of the regulations promulgated as a result of this Act will be worth up to \$43,000,000,000 per year in reduced medical costs, improved productivity, and the benefit of avoiding the premature death of loved ones.

(6) The unique position occupied by tobacco in the history and economy of the United States, the magnitude of the actual and potential tobacco-related litigation, the need to avoid the cost, expense, uncertainty, and inconsistency associated with such protracted litigation, the need to limit the sale, distribution, marketing, and advertising of tobacco

- products to persons of legal age, and the need to
 educate the public (especially young people) of the
 health effects of using tobacco products all dictate
 that it would be in the public interest to enact legis-
- 6 (b) FINDINGS RELATED TO INTERSTATE COMMERCE
 7 AND THE JUDICIAL SYSTEM.—Congress makes the follow-

lation to facilitate a resolution of such matters.

- 9 (1) The sale, distribution, marketing, advertis10 ing, and use of tobacco products are activities sub11 stantially affecting interstate commerce. Such prod12 ucts are sold, marketed, advertised, and distributed
 13 in interstate commerce on a nationwide basis and
 14 have a substantial effect on the economy of the
 15 United States.
 - (2) The sale, distribution, marketing, advertising, and use of tobacco products are activities that substantially affect interstate commerce by virtue of the health care and other costs that Federal and State governmental authorities have incurred because of the usage of tobacco products.
 - (3) Various civil actions brought by State attorneys general, cities, counties, the Commonwealth of Puerto Rico, third-party payors, and other private classes and individuals to recover damages relating

ing findings:

to tobacco-related diseases, conditions and products
are pending throughout the United States, of these
actions are slow-moving, expensive, and burdensome
not only for the litigants but also for Federal and
State judicial systems.

6 SEC. 3. PURPOSES.

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- It is the purpose of this Act to—
- (1) reiterate and enhance the authority of the Food and Drug Administration to regulate tobacco products and provide for tobacco industry funding of the oversight activities of the Administration;
- (2) ban all outdoor tobacco advertising and ban all cartoon characters and human figures used in connection with tobacco advertising;
- (3) provide for the funding by the tobacco industry of an aggressive Federal enforcement program relating to tobacco advertising and distribution, including a State-administered retail licensing system to prevent minors from obtaining tobacco products;
- (4) subject the tobacco industry to severe financial penalties in the event that underage tobacco usage does not decline radically over the next 10 years;

1	(5) provide for the establishment of national
2	standards to control the manufacturing of tobacco
3	products and the ingredients used in such products;
4	(6) provide certain regulatory powers to the
5	Food and Drug Administration to encourage the de-
6	velopment and marketing by the tobacco industry of
7	"less hazardous tobacco products", including the
8	power to regulate the level of nicotine in such prod-
9	ucts;
10	(7) require the manufacturers of tobacco prod-
11	ucts to disclose all present and future non-public in-
12	ternal laboratory research regarding tobacco prod-
13	ucts;
14	(8) establish a minimum Federal standard to
15	limit smoking in public places;
16	(9) provide for the establishment of a National
17	Tobacco Settlement Trust Fund to be funded by the
18	tobacco industry and used in accordance with this
19	Act;
20	(10) provide for the establishment of a national
21	education-oriented counter advertising and tobacco
22	control campaign to be funded through the National
23	Tobacco Settlement Trust Fund;
24	(11) provide annual payments to States to fund
25	health benefits programs and to create a tobacco

1	products liability judgments and settlements fund to
2	be funded through the National Tobacco Settlement
3	Trust Fund; and
4	(12) provide for the establishment of a national
5	program of smoking cessation to be funded through
6	the National Tobacco Settlement Trust Fund.
7	TITLE I—REGULATION OF THE
8	TOBACCO INDUSTRY
9	SEC. 100. DEFINITIONS.
10	In this Act:
11	(1) Brand.—The term "brand" means a vari-
12	ety of a tobacco product distinguished by the tobacco
13	used, tar content, nicotine content, flavoring used
14	size, filtration, or packaging.
15	(2) Cigar. The term "cigar" means any rol
16	of tobacco wrapped in leaf tobacco or in any sub-
17	stance containing tobacco (other than any roll of to-
18	bacco which is a cigarette or cigarillo within the
19	meaning of paragraph (3) or (4)).
20	(3) CIGARETTE.—The term "cigarette" means
21	any product which contains nicotine, is intended to
22	be burned under ordinary conditions of use, and con-
23	sists of—
24	(A) any roll of tobacco wrapped in paper
25	or in any substance not containing tobacco; and

1	(B) any roll of tobacco wrapped in any
2	substance containing tobacco which, because of
3	its appearance, the type of tobacco used in the
4	filler, or its packaging and labeling, is likely to
5	be offered to, or purchased by, consumers as a
6	eigarette described in subparagraph (A).
7	(4) CIGARILLOS.—The term "cigarillos" means
8	any roll of tobacco wrapped in leaf tobacco or any
9	substance containing tobacco (other than any roll of
10	tobacco which is a cigarette within the meaning of
11	paragraph (3)) and as to which 1,000 units weigh
12	not more than 3 pounds.
13	(5) CIGARETTE TOBACCO.—The term "cigarette
14	tobacco" means any product that consists of loose
15	tobacco that contains or delivers nicotine and is in-
16	tended for use by persons in a cigarette. Unless oth-
17	erwise stated, the requirements of this Act pertain-
18	ing to eigarettes shall also apply to eigarette to-
19	bacco.
20	(6) COMMERCE.—The term "commerce"
21	means
22	(A) commerce between any State, the Dis-
23	trict of Columbia, the Commonwealth of Puerto

Rico, Guam, the Virgin Islands, American

1	Samoa, the Northern Mariana Islands or any
2	territory or possession of the United States;
3	(B) commerce between points in any State,
4	the District of Columbia, the Commonwealth of
5	Puerto Rico, Guam, the Virgin Islands, Amer-
6	ican Samoa, the Northern Mariana Islands or
7	any territory or possession of the United States;
8	Ol'
9	(C) commerce wholly within the District of
10	Columbia, Guam, the Virgin Islands, American
11	Samoa, the Northern Mariana Islands, or any
12	territory or possession of the United States.
13	(7) COMMISSIONER.—The term "Commis-
14	sioner" means the Commissioner of Food and
15	Drugs.
16	(8) DISTRIBUTOR.—The term "distributor"
17	means any person who furthers the distribution of
18	tobacco products, whether domestic or imported, at
19	any point from the original place of manufacture to
20	the person who sells or distributes the product to in-
21	dividuals for personal consumption. Such term shall
22	not include common carriers.
23	(9) LITTLE CIGAR.—The term "little eigar"
24	means any roll of tobacco wrapped in leaf tobacco or

any substance containing tobacco (other than any

- 1 roll of tobacco which is a cigarette within the mean-2 ing of subsection (1)) and as to which 1,000 units 3 weigh not more than 3 pounds.
 - (10) Manufacturer.—The term "manufacturer" means any person, including any repacker or relabeler, who manufactures, fabricates, assembles, processes, or labels a finished tobacco product.
 - (11) NICOTINE.—The term "nicotine" means the chemical substance named 3-(1-Methyl-2-pyrrolidinyl) pyridine or C₁₀H₁₄N₂, including any salt or complex of nicotine.
 - (12) Package. The term "package" means a pack, box, carton, or container of any kind in which tobacco products are offered for sale, sold, or otherwise distributed to consumers.
 - (13) PERSON.—The term "person" means an individual, partnership, corporation, or any other business or legal entity.
 - (14) PIPE TOBACCO.—The term "pipe tobacco" means any loose tobacco that, because of its appearance, type, packaging, or labeling, is likely to be offered to, or purchased by, consumers as a tobacco product to be smoked in a pipe.
- 24 (15) Point of sale. The term "point of sale" means any location at which an individual can

- purchase or otherwise obtain tobacco products for
 personal consumption.
- 3 (16) RETAILER.—The term "retailer" means
 4 any person who sells tobacco products to individuals
 5 for personal consumption, or who operates a facility
 6 where vending machines or self-service displays are
 7 permitted under this title.
 - (17) SALE.—The term "sale" includes the selling, providing samples of, or otherwise making to-bacco products available for personal consumption in any place within the scope of this Act.
 - (18) SECRETARY. The term "Secretary" means the Secretary of Health and Human Services.
 - (19) SMOKELESS TOBACCO.—The term "smokeless tobacco" means any product that consists of cut, ground, powdered, or leaf tobacco that contains nicotine and that is intended to be placed in the oral or nasal eavity.
 - (20) STATE.—The term "State" includes the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, the Virgin Islands, American Samoa, the Northern Mariana Islands, and any other territory or possession of the United States. Such term includes any political division of any State.

1	(21) Tobacco.—The term "tobacco" means to-
2	bacco in its unmanufactured form.
3	(22) Tobacco Product.—The term "tobacco
4	product" means cigars, cigarettes, cigarillos, ciga-
5	rette tobacco, little eigars, pipe tobacco, and smoke-
6	less tobacco.
7	(23) Trust Fund.—The term "Trust Fund"
8	means the National Tobacco Settlement Trust Fund
9	established under section 401.
10	Subtitle A—Restriction on
11	Marketing and Advertising
12	SEC. 101. PROHIBITIONS ON ADVERTISING.
13	(a) Prohibition on Outdoor Advertising.—
14	(1) In General.—No manufacturer, distribu-
15	tor, or retailer may use any form of outdoor tobacco
16	product advertising, including billboards, posters, or
17	placards.
18	(2) Stadia and arenas.—Except as otherwise
19	provided in this title, a manufacturer, distributor, or
20	retailer shall not advertise tobacco products in any
21	arena or stadium where athletic, musical, artistic, or
22	other social or cultural events or activities occur.
23	(b) Prohibition on Use of Human Images and
24	CARTOONS. No manufacturer, distributor, or retailer
25	may use a human image or a cartoon character or cartoon-

1	type character in its advertising, labeling, or promotional
2	material with respect to a tobacco product.
3	(e) Prohibition on Advertising on the Inter-
4	NET.—No manufacturer, distributor, or retailer may use
5	the Internet to advertise tobacco products unless such an
6	advertisement is inaccessible in or from the United States.
7	(d) Prohibition on Point-of-Sale Advertis-
8	ING.
9	(1) In General. Except as otherwise pro-
10	vided in this subsection, no manufacturer, distribu-
11	tor, or retailer may use point-of-sale advertising of
12	tobacco products.
13	(2) Adult-only stores and tobacco out-
14	LETS. Paragraph (1) shall not apply to point of
15	sale advertising at adult-only stores and tobacco out-
16	lets.
17	(3) Permissible advertising.
18	(A) In General. Each manufacturer of
19	tobacco products may display not more than 2
20	separate point-of-sale advertisements in or at
21	each location at which tobacco products are of-
22	fered for sale.
23	(B) Market share manufacturers.—A
24	manufacturer with at least 25 percent of the
25	market share of the tobacco product involved

may display an additional point-of-sale advertisement in or at each location at which tobacco products are offered for sale.

(C) RETAILERS.—A retailer may have not more than 1 point-of-sale advertisement relating to the retailer's own or its wholesaler's contracted retailer or private label brand of tobacco product. No manufacturer or distributor may enter into any arragement with a retailer to limit the ability of the retailer to display any form of permissible point-of-sale advertisement or promotional material originating with another manufacturer or distributor.

(4) Limitations.—

(A) In GENERAL.—A point of sale advertisement permitted under this subsection shall be comprised of a display area than is not larger than 576 square inches (either individually or in the aggregate) and shall consist only of black letters on a white background or other recognized typographical marks. Such advertisement shall not be attached to nor located within 2 feet of any fixture on which candy is displayed for sale.

- 1 (B) Audio and video formats.—Audio
 2 and video advertisements permitted under sec3 tion 103(e) may be distributed to individuals
 4 who are 18 years of age or older at point of sale
 5 but may not be played or viewed at such point
 6 of sale.
 - (C) DISPLAY FIXTURES.—Display fixtures in the form of signs consisting of brand name and price and not larger than 2 inches in height are permitted.?
 - (5) DEFINITION.—For purposes of this subsection, the term "point-of-sale advertising" means all printed or graphical materials bearing the brand name (alone or in conjunction with any other word), logo, motto, selling message, recognizable color or pattern of colors, or any other indicia of product identification similar or identical to those used for tobacco products which, when used for its intended purpose, can reasonably be anticipated to be seen by customers at a location at which tobacco products are offered for sale.

22 SEC. 102. GENERAL RESTRICTIONS.

23 (a) RESTRICTION ON PRODUCT NAMES.—A manu-24 facturer shall not use a trade or brand name of a non-25 tobacco product as the trade or brand name for a cigarette

- 1 or smokeless tobacco product, except for a tobacco product
- 2 whose trade or brand name was on both a tobacco product
- 3 and a nontobacco product that were sold in the United
- 4 States on or before January 1, 1995.
- 5 (b) ADVERTISING LIMITED TO FDA SPECIFIED
- 6 Media.
- 7 (1) In General.—A manufacturer, distributor, 8 or retailer may, in accordance with this title, dis-9 seminate or cause to be disseminated advertising or 10 labeling which bears a tobacco product brand name 11 (alone or in conjunction with any other word) or any 12 other indicia of tobacco product identification only in 13 newspapers, in magazines, in periodicals or other 14 publications (whether periodic or limited distribu-15 tion), on billboards, posters and placards in accord-16 ance with section 101(a), in nonpoint-of-sale pro-17 motional material (including direct mail), in point-18 of-sale promotional material, and in audio or video 19 formats delivered at a point-of-sale.
 - (2) LIMITATION.—A manufacturer, distributor, or retailer that intends to disseminate, or to cause to be disseminated, advertising or labeling for a to-bacco product in a medium that is not described in paragraph (1) shall notify the Commissioner not less than 30 days prior to the date on which such me-

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1	dium is to be used. Such notice shall describe the
2	medium and discuss the extent to which the adver-
3	tising or labeling may be seen by individuals who are
4	under 18 years of age.
5	(3) ACTION BY COMMISSIONER.—
6	(e) RESTRICTION ON PLACEMENT IN ENTERTAIN-
7	MENT MEDIA.—
8	(1) In General.—No payment shall be made
9	by any manufacturer, distributor, or retailer for the
10	placement of any tobacco product or tobacco product
11	package or advertisement—
12	(A) as a prop in any television program or
13	motion picture produced for viewing by the gen-
14	eral public; or
15	(B) in a video or on a video game machine.
16	(2) VIDEO GAME.—The term "video game"
17	means any electronic amusement device that utilizes
18	a computer, microprocessor, or similar electronic cir-
19	cuitry and its own cathode ray tube, or is designed
20	to be used with a television set or a monitor, that
21	interacts with the user of the device.
22	(d) Restrictions on Glamorization of Tobacco
23	PRODUCTS.—No direct or indirect payment shall be made
24	by any manufacturer, distributor, or retailer to any entity
25	for the purpose of promoting the image or use of a tobacco

1	product through print or film media that appeals to indi-
2	viduals under 18 years of age or through a live perform
3	ance by an entertainment artist that appeals to such indi-
4	viduals.
5	SEC. 103. FORMAT AND CONTENT REQUIREMENTS FOR LA
6	BELING AND ADVERTISING.
7	(a) In General.—Except as provided in subsections
8	(b) and (c), each manufacturer, distributor, and retailer
9	advertising or causing to be advertised, disseminating or
10	causing to be disseminated, any labeling or advertising for
11	a tobacco product shall use only black text on a white
12	background.
13	(b) CERTAIN ADVERTISING EXCEPTED.
14	(1) In General.—Subsection (a) shall not
15	apply to advertising—
16	(A) in any facility where vending machines
17	and self-service displays are permitted under
18	this title if the advertising involved—
19	(i) is not visible from outside of the
20	facility; and
21	(ii) is affixed to a wall or fixture in
22	the facility;
23	(B) that appears in any publication
24	(whether periodic, limited, or controlled dis-

1	tribution) that the manufacturer, distributor, or
2	retailer demonstrates is an adult publication.
3	(2) Adult Publication. For purposes of
4	paragraph (1)(B), the term "adult publication"
5	means a newspaper, magazine, periodical, or other
6	publication
7	(A) whose readers under 18 years of age
8	constitute 15 percent or less of the total reader-
9	ship as measured by competent and reliable
10	survey evidence; and
11	(B) that is read by fewer than 2,000,000
12	individuals who are under 18 years of age as
13	measured by competent and reliable survey evi-
14	dence.
15	(e) Audio or Video Formats.—Each manufac-
16	turer, distributor, and retailer advertising or eausing to
17	be advertised any advertising for a tobacco product in an
18	audio or video format shall comply with the following:
19	(1) With respect to an audio format, the adver-
20	tising shall be limited to words only with no music
21	or sound effects.
22	(2) With respect to a video format, the advertis-
23	ing shall be limited to static black text only on ϵ
24	white background Any audio with the video adver-

1	tising shall be limited to words only with no music
2	or sound effects.
3	SEC. 104. STATEMENT OF INTENDED USE.
4	(a) Requirement.—Each manufacturer, distribu-
5	tor, and retailer advertising or causing to be advertised
6	disseminating or eausing to be disseminated, advertising
7	concerning eigarettes, eigarette tobacco, or smokeless to-
8	bacco products otherwise permitted under this title shall
9	include, as provided in section 502 of the Federal Food
10	Drug, and Cosmetic Act (21 U.S.C. 352), the established
11	name of the product and a statement of the intended use
12	of the product as provided for in subsection (b).
13	(b) Use Statements.—
14	(1) Cigarettes.—A statement of intended use
15	for eigarettes or eigarette tobacco is as follows
16	(whichever is appropriate):
17	Cigarettes—A Nicotine-Delivery Device for Per-
18	sons 18 or Older.
19	Cigarette Tobacco—A Nicotine-Delivery Device
20	for Persons 18 or Older.
21	(2) Smokeless tobacco.—A statement of in-
22	tended use for a smokeless tobacco product is as fol-
23	lows (whichever is appropriate):
24	Loose Leaf Chewing Tobacco—A Nicotine-De-
25	livery Device for Persons 18 or Older.

1	Plug Chewing Tobacco—A Nicotine-Delivery
2	Device for Persons 18 or Older.
3	Twist Chewing Tobacco—A Nicotine-Delivery
4	Device for Persons 18 or Older.
5	Moist Snuff—A Nicotine-Delivery Device for
6	Persons 18 or Older.
7	Dry Snuff—A Nicotine-Delivery Device for Per-
8	sons 18 or Older.
9	(e) Type and Location.—Requirements with re-
10	spect to type size, style, font, and location shall be deter-
11	mined by the Commissioner.
12	SEC. 105. BAN ON NONTOBACCO ITEMS AND SERVICES,
	CONTESTS AND GAMES OF CHANCE, AND
13	CONTESTS AND GAMES OF CHANCE, AND SPONSORSHIP OF EVENTS.
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13 14 15	SPONSORSHIP OF EVENTS.
13 14 15 16	sponsorship of events. (a) Ban on All Nontobacco Merchandise.—No manufacturer, importer, distributor, or retailer shall mar-
13 14 15 16	sponsorship of events. (a) Ban on All Nontobacco Merchandise.—No manufacturer, importer, distributor, or retailer shall mar-
13 14 15 16 17	sponsorship of events. (a) Ban on All Nontobacco Merchandise.—No manufacturer, importer, distributor, or retailer shall market, license, distribute, sell, or cause to be marketed, li-
13 14 15 16 17 18	sponsorship of events. (a) Ban on All Nontobacco Merchandise.—No manufacturer, importer, distributor, or retailer shall market, license, distribute, sell, or cause to be marketed, licensed, distributed or sold any item (other than tobacco
13 14 15 16 17 18 19	sponsorship of events. (a) Ban on All Nontobacco Merchandise.—No manufacturer, importer, distributor, or retailer shall market, license, distribute, sell, or cause to be marketed, licensed, distributed or sold any item (other than tobacco products) or service which bears the brand name (alone
13 14 15 16 17 18 19 20	sponsorship of events. (a) Ban on All Nontobacco Merchandise.—No manufacturer, importer, distributor, or retailer shall market, license, distribute, sell, or cause to be marketed, licensed, distributed or sold any item (other than tobacco products) or service which bears the brand name (alone or in conjunction with any other word), logo, symbol,
13 14 15 16 17 18 19 20 21	sponsorship of events. (a) Ban on All Nontobacco Merchandise.—No manufacturer, importer, distributor, or retailer shall market, license, distribute, sell, or cause to be marketed, licensed, distributed or sold any item (other than tobacco products) or service which bears the brand name (alone or in conjunction with any other word), logo, symbol, motto, selling message, recognizable color or pattern of

- 1 (b) GIFTS, CONTESTS, AND LOTTERIES.—No manu2 facturer, distributor, or retailer shall offer or cause to be
 3 offered to any person purchasing tobacco products any gift
 4 or item (other than a tobacco product) in consideration
 5 of the purchase of such products, or to any person in con-
- 6 sideration of furnishing evidence, such as credits, proofs-
- 7 of-purchase, or coupons, of such a purchase.

8 (c) Sponsorship.—

- (1) In GENERAL.—No manufacturer, distributor, or retailer shall sponsor or cause to be sponsored any athletic, musical, artistic, or other social or cultural event, or any entry or team in any event, in which the brand name (alone or in conjunction with any other word), logo, motto, selling message, recognizable color or pattern of colors, or any other indicia of product identification similar or identical to those used for tobacco products is used.
- (2) USE OF CORPORATE NAME. A manufacturer, distributor, or retailer may sponsor or cause to be sponsored any athletic, musical, artistic, or other social or cultural event in the name of the corporation which manufactures the tobacco product is

23 if

1 (A) both the corporate name and the corporation were registered and in use in the
3 United States prior to January 1, 1995; and

(B) the corporate name does not include any brand name (alone or in conjunction with any other word), logo, symbol, motto, selling message, recognizable color or pattern of colors, or any other indicia or product identification identical or similar to, or identifiable with, those used for any brand of tobacco products.

SEC. 106. USE OF PRODUCT DESCRIPTORS.

13 the label of which bears a product description (such as
14 "light" or "low tar"), such label shall also contain, and
15 any advertisement concerning such product shall contain,
16 a mandatory disclaimer, to be established by the Sec17 retary, that states that such product has not been shown
18 to be less hazardous than another product of that type.
19 (b) Rule of Construction.—Nothing in this sec20 tion shall be construed to limit the authority of the Food
21 and Drug Administration with respect to words used as
22 product descriptors.

Subtitle B—Warnings, Labeling 1 and Packaging 2 SEC. 111. CIGARETTE WARNINGS. 4 (a) In General.— 5 (1) PACKAGING.—It shall be unlawful for any 6 person to manufacture, package, or import for sale 7 or distribution within the United States any eiga-8 rettes the package of which fails to bear, in accord-9 ance with the requirements of this section, one of the following labels: 10 11 WARNING: Cigarettes Are Addictive. WARNING: Tobacco Smoke Can Harm Your 12 13 Children. 14 WARNING: Cigarettes Cause Fatal Lung Dis-15 ease. 16 WARNING: Cigarettes Cause Cancer. 17 WARNING: Cigarettes Cause Strokes And 18 Heart Disease. 19 WARNING: Smoking During Pregnancy Can 20 Harm Your Baby. 21 WARNING: Smoking Can Kill You. 22 WARNING: Tobacco Smoke Causes Fatal 23 Lung Disease In Nonsmokers. 24 WARNING: Quitting Smoking Now Greatly

Reduces Serious Risks To Your Health.

1	(2) Advertising.—It shall be unlawful for any	
2	manufacturer or importer of eigarettes to advertise	
3	or cause to be advertised within the United States	
4	any eigarette unless the advertising bears, in accord-	
5	ance with the requirements of this section, one of	
6	the following labels:	
7	WARNING: Cigarettes Are Addictive.	
8	WARNING: Tobacco Smoke Can Harm Your	
9	Children.	
10	WARNING: Cigarettes Cause Fatal Lung Dis-	
11	ease.	
12	WARNING: Cigarettes Cause Cancer.	
13	WARNING: Cigarettes Cause Strokes And	
14	Heart Disease.	
15	WARNING: Smoking During Pregnancy Can	
16	Harm Your Baby.	
17	WARNING: Smoking Can Kill You.	
18	WARNING: Tobacco Smoke Causes Fatal	
19	Lung Disease In Nonsmokers.	
20	WARNING: Quitting Smoking Now Greatly	
21	Reduces Serious Risks To Your Health.	
22	(b) REQUIREMENTS FOR LABELING.—	
23	(1) Location.—Each label statement required	
24	by paragraph (1) of subsection (a) shall be located	
25	on the upper portion of the front panel of the eiga-	

rette package (or carton) and occupy not less than

25 percent of such front panel.

(2) Type and color. With respect to each label statement required by paragraph (1) of subsection (a), the phrase "WARNING" shall appear in capital letters and the label statement shall be printed in 17 point type with adjustments as determined appropriate by the Commissioner to reflect the length of the required statement. All the letters in the label shall appear in conspicuous and legible type, in contrast by typography, layout, or color with all other printed material on the package, and be printed in an alternating black-on-white and white-on-black format as determined appropriate by the Commissioner.

(3) EXCEPTION.—The provisions of paragraph (1) shall not apply in the case of a flip-top eigarette package (offered for sale on the date of enactment of this Act) where the front portion of the flip-top does not comprise at least 25 percent of the front panel. In the case of such a package, the label statement required by paragraph (1) of subsection (a) shall occupy the entire front portion of the flip top. (c) REQUIREMENTS FOR ADVERTISING.—

1	(1) Location.—Each label statement required
2	by paragraph (2) of subsection (a) shall occupy not
3	less than 20 percent of the area of the advertisement
4	involved.
5	(2) Type and color.—
6	(A) Type. With respect to each label
7	statement required by paragraph (2) of sub-
8	section (a), the phrase "WARNING" shall ap-
9	pear in capital letters and the label statement
10	shall be printed in the following types:
11	(i) With respect to whole page adver-
12	tisements on broadsheet newspaper 45
13	point type.
14	(ii) With respect to half page adver-
15	tisements on broadsheet newspaper 39
16	point type.
17	(iii) With respect to whole page adver-
18	tisements on tabloid newspaper—39 point
19	type.
20	(iv) With respect to half page adver-
21	tisements on tabloid newspaper—27 point
22	type.
23	(v) With respect to DPS magazine ad-
24	vertisements 31.5 point type.

1	(vi) With respect to whole page maga-
2	zine advertisements—31.5 point type.
3	(vii) With respect to 28cm x 3 column
4	advertisements—22.5 point type.
5	(viii) With respect to $20 \mathrm{cm} \times 2$ col-
6	umn advertisements—15 point type.
7	The Commissioner may revise the required type
8	sizes as the Commissioner determines appro-
9	priate within the 20 percent requirement.
10	(B) Color.—All the letters in the label
11	under this paragraph shall appear in conspicu-
12	ous and legible type, in contrast by typography,
13	layout, or color with all other printed material
14	on the package, and be printed in an alternat-
15	ing black-on-white and white-on-black format as
16	determined appropriate by the Commissioner.
17	(d) ROTATION OF LABEL STATEMENTS.—
18	(1) In General.—Except as provided in para-
19	graph (2), the label statements specified in para-
20	graphs (1) and (2) of subsection (a) shall be rotated
21	by each manufacturer or importer of eigarettes quar-
22	terly in alternating sequence on packages of each
23	brand of eigarettes manufactured by the manufac-
24	turer or importer and in the advertisements for each
25	such brand of eigarettes in accordance with a plan

1	submitted by the manufacturer or importer and ap-
2	proved by the Federal Trade Commission. The Fed-
3	eral Trade Commission shall approve a plan submit-
4	ted by a manufacturer or importer of cigarettes
5	which will provide the rotation required by this sub-
6	section and which assures that all of the labels re-
7	quired by paragraphs (1) and (2) will be displayed
8	by the manufacturer or importer at the same time.
9	(2) Application of other rotation re-
10	QUIREMENTS.—
11	(A) In General.—A manufacturer or im-
12	porter of eigarettes may apply to the Federal
13	Trade Commission to have the label rotation
14	described in subparagraph (C) apply with re-
15	spect to a brand style of eigarettes manufac-
16	tured or imported by such manufacturer or im-
17	porter if—
18	(i) the number of eigarettes of such
19	brand style sold in the fiscal year of the
20	manufacturer or importer preceding the
21	submission of the application is less than
22	1/4 of 1 percent of all the eigarettes sold in
23	the United States in such year; and
24	(ii) more than ½ of the eigarettes
25	manufactured or imported by such manu-

facturer or importer for sale in the United

States are packaged into brand styles

which meet the requirements of clause (i).

If an application is approved by the Commission, the label rotation described in subparagraph (C) shall apply with respect to the applicant during the 1-year period beginning on the date of the application approval.

(B) PLAN.—An applicant under subparagraph (A) shall include in its application a plan under which the label statements specified in paragraph (1) of subsection (a) will be rotated by the applicant manufacturer or importer in accordance with the label rotation described in subparagraph (C).

(C) OTHER ROTATION REQUIREMENTS.—
Under the label rotation which the manufacturer or importer with an approved application may put into effect, each of the labels specified in paragraph (1) of subsection (a) shall appear on the packages of each brand style of eigarettes with respect to which the application was approved an equal number of times within the 12-month period beginning on the date of the approval by the Commission of the application.

1	(e) Application of Requirement.—Subsection (a)
2	does not apply to a distributor, a retailer of eigarettes who
3	does not manufacture, package, or import eigarettes for
4	sale or distribution within the United States.
5	(f) Television and Radio Advertising.—It shall
6	be unlawful to advertise eigarettes and little eigars on any
7	medium of electronic communications subject to the juris-
8	diction of the Federal Communications Commission.
9	SEC. 112. SMOKELESS TOBACCO WARNINGS.
10	(a) In General.—
11	(1) Packaging.—It shall be unlawful for any
12	person to manufacture, package, or import for sale
13	or distribution within the United States any smoke-
14	less tobacco product the package of which fails to
15	bear, in accordance with the requirements of this
16	section, one of the following labels:
17	WARNING: This Product May Cause Mouth
18	Cancer.
19	WARNING: This Product May Cause Gum
20	Disease And Tooth Loss.
21	WARNING: This Product Is Not A Safe Alter-
22	native To Cigarettes.
23	WARNING: Smokeless Tobacco Is Addictive.
24	(2) ADVERTISING.—It shall be unlawful for any
25	manufacturer or importer of smokeless tobacco prod-

1	ucts to advertise or cause to be advertised within the
2	United States any smokeless tobacco product unless
3	the advertising bears, in accordance with the re-
4	quirements of this section, one of the following la-
5	bels:
6	WARNING: This Product May Cause Mouth
7	Cancer.
8	WARNING: This Product May Cause Gum
9	Disease And Tooth Loss.
10	WARNING: This Product Is Not A Safe Alter-
11	native To Cigarettes.
12	WARNING: Smokeless Tobacco Is Addictive.
13	(b) REQUIREMENTS FOR LABELING.—
14	(1) Location.—Each label statement required
15	by paragraph (1) of subsection (a) shall be located
16	on the principal display panel of the product and oc-
17	cupy not less than 25 percent of such panel.
18	(2) Type and color.—With respect to each
19	label statement required by paragraph (1) of sub-
20	section (a), the phrase "WARNING" shall appear in
21	capital letters and the label statement shall be print-
22	ed in 17 point type with adjustments as determined
23	appropriate by the Commissioner to reflect the
24	length of the required statement. All the letters in

the label shall appear in conspicuous and legible type

- 1 in contrast by typography, layout, or color with all
- 2 other printed material on the package and be print-
- 3 ed in an alternating black on white and white on
- 4 black format as determined appropriate by the Com-
- 5 missioner.
- 6 (e) ADVERTISING AND ROTATION.—The provisions of
- 7 subsections (e) and (d)(1) of section 111 shall apply to
- 8 advertisements for smokeless tobacco products and the ro-
- 9 tation of the label statements required under subsection
- $10 \frac{(a)(1)}{(a)}$ on such products.
- 11 (d) Application of Requirement.—Subsection (a)
- 12 does not apply to a distributor or a retailer of smokeless
- 13 tobacco products who does not manufacture, package, or
- 14 import such products for sale or distribution within the
- 15 United States.
- 16 (e) Television and Radio Advertising.—It shall
- 17 be unlawful to advertise smokeless tobacco on any medium
- 18 of electronic communications subject to the jurisdiction of
- 19 the Federal Communications Commission.
- 20 SEC. 113. INGREDIENTS.
- 21 Each person who manufactures, packages, or imports
- 22 eigarettes or smokeless tobacco products shall annually
- 23 provide the Secretary with the information required under
- 24 section 910 of the Federal Food, Drug, and Cosmetic Act
- 25 (as added by section 143(3) of this Act).

1 SEC. 114. ENFORCEMENT, REGULATIONS, AND CONSTRUC-

2 **TION.**

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- 3 (a) Enforcement.—
- 4 (1) IN GENERAL.—A violation of section 111 or
 5 112 or the regulations promulgated pursuant to this
 6 subtitle shall be considered a violation of section 5

of the Federal Trade Commission Act.

- 8 (2) FINES.—Any person who is found to violate
 9 any provision of sections 111, 112, or 113(a) shall
 10 be guilty of a misdemeanor and shall, on conviction
 11 thereof, be subject to a fine of not more than
- 13 (b) Injunctions.—The several district courts of the
 14 United States are vested with jurisdiction, for cause
 15 shown, to prevent and restrain violations of this subtitle
- 16 upon the application of the Federal Trade Commission in
- 17 the case of a violation of section 111 or 112 or upon appli-
- 18 eation of the Attorney General of the United States acting
- 19 through the several United States attorneys in their sev-
- 20 eral districts in the case of a violation of section 113.
- 21 (e) REGULATIONS.—Not later than 180 days after
- 22 the date of the enactment of this Act, the Federal Trade
- 23 Commission shall promulgate such regulations as it may
- 24 require to implement sections 111 and 112.
- 25 (d) Construction.—Nothing in this subtitle (other
- 26 than the requirements of sections 111, 112, and 113) shall

- 1 be construed to limit, restrict, or expand the authority of
- 2 the Federal Trade Commission with respect to unfair or
- 3 deceptive acts or practices in the advertising of eigarettes
- 4 or smokeless tobacco products.

5 SEC. 115. PREEMPTION.

- 6 (a) FEDERAL ACTION.—No statement relating to the
- 7 use of eigarettes or smokeless tobacco products and
- 8 health, other than the statements required by sections 111
- 9 or 112, shall be required by any Federal agency to appear
- 10 on any package or in any advertisement of cigarettes or
- 11 a smokeless tobacco product.
- 12 (b) STATE AND LOCAL ACTION.—No statement relat-
- 13 ing to the use of eigarettes or smokeless tobacco products
- 14 and health, other than the statements required by sections
- 15 111 and 112, shall be required by any State or local stat-
- 16 ute or regulation to be included on any package or in any
- 17 advertisement of eigarettes or a smokeless tobacco prod-
- 18 uct.
- 19 (e) EFFECT ON LIABILITY LAW.—Except as other-
- 20 wise provided in this Act, nothing in this subtitle shall re-
- 21 lieve any person from liability at common law or under
- 22 State statutory law to any other person.
- 23 **SEC. 116. REPORTS.**
- 24 (a) Secretary's Report.—Not later than 6 months
- 25 after the date of enactment of this Act, and biennially

1	thereafter, the Secretary shall prepare and submit to Con-
2	gress a report containing—
3	(1) a description of the effects of health edu-
4	eation efforts on the use of eigarettes and smokeless
5	tobacco products;
6	(2) a description of the use by the public of
7	eigarettes and smokeless tobacco products;
8	(3) an evaluation of the health effects of eiga-
9	rettes and smokeless tobacco products and the iden-
10	tification of areas appropriate for further research;
11	and
12	(4) such recommendations for legislation and
13	administrative action as the Secretary considers ap-
14	propriate.
15	(b) FTC REPORT.—Not later than 6 months after
16	the date of enactment of this Act, and biennially there-
17	after, the Federal Trade Commission shall prepare and
18	submit to Congress a report containing—
19	(1) a description of the current sales, advertis-
20	ing, and marketing practices associated with eiga-
21	rettes and smokeless tobacco products; and
22	(2) such recommendations for legislation and
23	administrative action as the Commission deems ap-
24	propriate.

SEC. 117. EXPORTS.

- 2 Packages of eigarettes or smokeless tobacco products
- 3 manufactured, imported, or packaged—
- 4 (1) for export from the United States; or
- 5 (2) for delivery to a vessel or aircraft, as sup-
- 6 plies, for consumption beyond the jurisdiction of the
- 7 internal revenue laws of the United States;
- 8 shall be exempt from the requirements of this subtitle, but
- 9 such exemptions shall not apply to eigarettes or smokeless
- 10 tobacco products manufactured, imported, or packaged for
- 11 sale or distribution to members or units of the Armed
- 12 Forces of the United States located outside of the United
- 13 States.
- 14 SEC. 118. REPEALS.
- The following Acts are repealed:
- 16 (1) The Federal Cigarette Labeling and Adver-
- 17 tising Act (15 U.S.C. 1331 et seq.).
- 18 (2) The Comprehensive Smokeless Tobacco
- 19 Health Education Act of 1986 (15 U.S.C. 4401 et
- $\frac{\text{seq.}}{.}$

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Subtitle C—Restriction on Access

22 to Tobacco Products

- 23 SEC. 121. REQUIREMENTS RELATING TO RETAILERS.
- 24 (a) Sales to Minors Prohibited.—No retailer
- 25 may distribute a tobacco product to any individual who
- 26 is under 18 years of age.

(b) PHOTO IDENTIFICATION.—

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- 2 (1) REQUIREMENT.—Except as provided in paragraph (2), each retailer shall verify, by means of photographic identification containing the date of birth of the bearer, that no individual purchasing a tobacco product is under 18 years of age.
 - (2) EXCEPTION.—No verification under paragraph (1) is required for any individual who is at least 27 years of age.
- 10 (3) LOCATION OF PRODUCTS.—Except as pro-11 vided in section 122(d), a retailer shall ensure that 12 all tobacco products are located in areas where cus-13 tomers do not have access to the products.
- (e) FACE-TO-FACE TRANSACTIONS.—Except as proticled in section 122(e)(1), a retailer may sell tobacco products only in a direct, face-to-face exchange without the assistance of any electronic or mechanical device.
- 18 (d) OUT-OF-PACKAGE DISTRIBUTION.—No retailer
 19 may break or otherwise open a tobacco product to sell or
 20 distribute to individuals portions of such product (includ21 ing individual eigarettes or a number of eigarettes that
 22 is smaller than the quantity in the minimum package size,
 23 or any quantity of eigarette tobacco or smokeless tobacco
 24 that is smaller than the smallest package distributed by

the retailer for individual consumer use).

	
1	(e) RETAILER COMPLIANCE WITH RESPECT TO
2	SELF-SERVICE.—Each retailer shall ensure that all to-
3	bacco-related self-service displays, advertising, labeling,
4	and other items that are located in the establishment of
5	the retailer and that do not comply with the requirements
6	of this title are removed or are brought into compliance
7	with the requirements of this title.
8	SEC. 122. MANUFACTURE, SALE, AND DISTRIBUTION.
9	(a) Minimum Cigarette Package Size.—Except
10	as otherwise provided in this section, no manufacturer,
11	distributor, or retailer may sell or cause to be sold, or dis-
12	tribute or eause to be distributed, any eigarette package
13	that contains fewer than 20 cigarettes.
14	(b) Prohibition on Sampling.—No manufacturer,
15	distributor, or retailer may distribute or cause to be dis-
16	tributed any free samples of any tobacco product.
17	(e) Prohibition on Distribution Through Self-
18	SERVICE MODES OF SALE.—
19	(1) Vending Machines.—No manufacturer,
20	distributor, or retailer may distribute or cause to be
21	distributed any tobacco product through a vending

23 (2) OTHER DISPLAYS.—Except as provided in subsection (d)(1)(B), no manufacturer, distributor,

machine.

1	or retailer may distribute or cause to be distributed
2	any tobacco product through a self-service display.
3	(d) PERMITTED SELF-SERVICE MODES OF SALE.
4	(1) In General.—Notwithstanding this sub-
5	title, the following methods of distributing tobacco
6	products are permitted:
7	(A) Mail-order sales as provided for in
8	paragraph (2), except that mail-order redemp-
9	tion of coupons and the distribution of free
10	samples through the mail shall be prohibited.
11	(B) Self-service displays that are located in
12	facilities where the retailer ensures that no indi-
13	viduals under 18 years of age are present or
14	permitted to enter at any time.
15	(2) Mail-order sales.—
16	(A) In General.—A manufacturer, dis-
17	tributor, or retailer may distribute or cause to
18	be distributed a tobacco product through mail-
19	order sales only if such sales are subject to a
20	procedure for verifying that no individual pur-
21	chasing such products is under 18 years of age.
22	(B) REVIEW BY COMMISSIONER.—Not
23	later than 2 years after the date of enactment
24	of this Act, the Commissioner shall review the
25	verification procedures implemented under sub-

1 paragraph (A) to determine whether individuals 2 under 18 years of age are obtaining tobacco 3 products through the mail. If the Commissioner 4 determines that a significant number of under-5 age individuals are obtaining such products 6 through the mail, the Commissioner may pro-7 mulgate regulations to ban the distribution of 8 tobacco products through the mail.

Subtitle D—Licensing of Retail Tobacco Sellers

1 SEC. 131. ESTABLISHMENT OF PROGRAM.

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- 12 (a) IN GENERAL.—The Commissioner, after con13 sultation with the Secretary, shall establish a program
 14 under which an entity would be required to obtain a State
 15 or local license to sell or otherwise distribute tobacco prod16 uets directly to consumers.
- 17 (b) Prohibition on Distribution.—No entity
 18 shall sell or otherwise distribute tobacco products directly
 19 to consumers unless such entity has in effect a tobacco
 20 license issued or renewed in accordance with the laws of
 21 the State in which the products are to be sold or otherwise
 22 distributed.
- 23 (e) ELIGIBILITY OF STATE FOR PAYMENTS.—To be 24 eligible to receive a block grant under section 502, a State 25 shall have in effect laws that meet the standards described

- 1 in this subtitle that provide for the licensing of entities
- 2 engaged in the sale or distribution of tobacco products di-
- 3 rectly to consumers and shall enforce such laws in accord-
- 4 ance with section 133.

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5 SEC. 132. REQUIREMENTS.

6 (a) Licensure and Notice.—

- (1) IN GENERAL.—The State shall require that each person engaged in the sale or distribution of to-bacco products directly to consumers obtain a license that is issued by the State. A separate license shall be required for each place of business where tobacco products are distributed or sold at retail.
- 13 (2) NOTICE.—The State shall notify every per14 son in the State who is engaged in the distribution
 15 at retail of tobacco products of the license require16 ment of this section and of the date by which such
 17 person shall have obtained a license in order to dis18 tribute such products.
- 19 (b) FEE.—The State may assess an annual licensing
 20 fee with respect to each entity that desires to obtain a
 21 license under subsection (a). Amounts derived from such
 22 fees shall be used to offset the administrative costs in23 curred by the State in issuing and renewing licenses under
 24 this subtitle.
- 25 (c) Application.—

(1) IN GENERAL.—An entity shall prepare and submit to the State an application for a license (including the renewal of a license) under this section, on such form as the State may require, that shall set forth the name under which the applicant transacts or intends to transact business, the location of the place of business for which the license is to be issued, the street address to which all notices relevant to the license are to be sent (in this Act referred to as "notice address"), and any other identifying information that the State may require.

(2) ACTION BY STATE.—

(A) IN GENERAL.—The State shall issue or renew a license or deny an application for a license or the renewal of a license within 30 days of receiving a properly completed application and the licensing fee. The State shall provide notice to an applicant of an action on an application denying the issuance of a license or refusing to renew a license.

(B) FINDING BY STATE.—The State shall deny the issuance or renewal of a license upon an application if the State determines that the applicant has failed to comply with the requirements of this title.

1 RENEWAL.—Every license $\frac{(3)}{\text{SCOPE}}$ AND 2 issued by the State shall be valid for a period deter-3 mined by the State and shall be renewed upon appli-4 eation except as otherwise provided in this section. SEC. 133. PENALTIES. REVOCATIONS AND SUSPENSIONS. 6 (a) PENALTIES.— 7 (1) Criminal Penalties applicable to un-LICENSED SELLERS.—Any individual who sells or 8 9 otherwise distributes tobacco products to a consumer 10 without a tobacco license in effect as provided for in 11 this subtitle shall be subject, under the applicable 12 State law, to a fine of not less than \$1,000, or im-13 prisonment of not less than 6 months, or both. With 14 respect to any corporate employer of such an indi-15 vidual, the corporation shall be subject to a fine of 16 not more than \$50,000. 17 (2) CIVIL PENALTIES APPLICABLE TO SELLERS 18 IN VIOLATION OF LICENSE. 19 20 21 paragraph (1), a State may, in accordance with

(A) In GENERAL.—In addition to any criminal penalties that may be imposed under paragraph (1), a State may, in accordance with subsection (b), impose civil penalties on any entity that has sold or distributed tobacco products in the State in violation of the State tobacco licensing laws.

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1	(B) Limitations.—The civil penalties that
2	may be imposed under subparagraph (A) shall
3	not exceed the following:
4	(i) For the first offense within any 2-
5	year period, \$500, or a 3-day suspension of
6	the tobacco license, or both.
7	(ii) For a second offense within any 2-
8	year period, \$1,000, or a 7-day suspension
9	of the tobacco license, or both.
10	(iii) For a third offense within any 2-
11	year period, \$2,000, or a 30-day suspen-
12	sion of the tobacco license, or both.
13	(iv) For a fourth offense within any 2-
14	year period, \$5,000, or a 6-month suspen-
15	sion of the tobacco license, or both.
16	(v) For a fifth offense within any 2-
17	year period, \$10,000, or a 1-year suspen-
18	sion of the tobacco license, or both.
19	(vi) For a sixth and any subsequent
20	offense within any 2-year period, \$25,000,
21	or a 3-year revocation of the tobacco li-
22	cense.
23	(vii) For a tenth offense within any 2-
24	year period, the permanent revocation of
25	the tobacco license.

(b) Revocation and Suspensions.—

(1) Notice.—Upon a finding that a tobacco licensee has been determined by a court of competent jurisdiction to have violated a provision of State law under this subtitle during the license term, the State shall notify the licensee in writing, served personally or by registered mail at the principal place of business of the licensee, that any subsequent violation of such law at the same place of business may result in an administrative action to suspend the license for a period determined by the State in accordance with subsection (a)(2)(B).

(2) Suspension.—Upon finding that a further violation by the tobacco licensee has occurred involving the same place of business for which the license was issued and the licensee has been provided notice under paragraph (1), the State may initiate an administrative action to suspend the license for a period to be determined in accordance with subsection (a)(2)(B). If an administrative action to suspend a license is initiated, the State shall immediately notify the licensee, in writing at the principal place of business of the licensee, of the initiation of the action and the reasons therefore and permit the licensee an opportunity, at least 30 days after written notice is

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served personally or by registered mail upon the licensee, to show why suspension of the license would be unwarranted or unjust.

(3) REVOCATION.—The State may initiate an administrative action to revoke a tobacco license that previously has been suspended under paragraph (2) if, during the 2-year period described in subsection (a)(2)(B), a further violation of this subtitle is committed after the suspension by the licensee involving the same place of business for which the license was issued. If an administrative action to revoke a license is initiated, the State shall immediately notify the licensee, in writing at the principal place of business of the licensee, of the initiation of the action and the reasons therefore and permit the licensee an opportunity, at least 30 days after written notice is served personally or by registered mail upon the licensee, to show why revocation of the license would be unwarranted or unjust.

(e) Judicial Review.—A tobacco licensee may seek judicial review of an action of the State suspending, revoking, denying, or refusing to renew a license under this section by filing a complaint in a court of competent jurisdiction. A complaint shall be filed within 30 days after the

1	date on which notice of the action involved is received by
2	the licensee. The court shall review the evidence de novo
3	SEC. 134. FEDERAL LICENSING OF MILITARY AND OTHER
4	ENTITIES.
5	(a) In General.—The Commissioner, in consulta
6	tion with the Secretary of Defense, Secretary of State, and
7	other appropriate Federal officials, shall establish and im
8	plement a Federal tobacco licensing program to be applied
9	to entities that sell or distribute tobacco products—
10	(1) on any military installation (as defined in
11	section 2801(e)(2) of title X, United States Code)
12	(2) in any United States embassy;
13	(3) in any facility owned and operated by the
14	Federal Government either in the United States of
15	in a foreign country;
16	(4) in any duty-free shop located within the
17	United States; or
18	(5) through any other Federal entity or on any
19	other Federal property as determined appropriate by
20	the Commissioner.
21	(b) REQUIREMENTS OF PROGRAM.—The program es
22	tablished under subsection (a) shall apply requirements
23	(including those for penalties, suspensions, and revoca
24	tions) similar to those required to be implemented by
25	States under this subtitle.

1	(c) Indian Tribes and Tribal Lands.—For pur-
2	poses of applying and enforcing the provisions of this sub-
3	title to entities that sell or otherwise distribute tobacco
4	products on Indian reservations (as defined in section
5	403(9) of the Indian Child Protection and Family Violence
6	Prevention Act (25 U.S.C. 3202(9))), an Indian tribe or
7	tribal organization (as such terms are defined in section
8	4 of the Indian Self Determination and Education Assist-
9	ance Act (25 U.S.C. 450b)) shall be treated as a State.
10	Subtitle E—Regulation of Tobacco
11	Product Development and Man-
12	ufacturing
13	SEC. 141. REFERENCE.
	SEC. 141. REFERENCE. Whenever in this subtitle an amendment or repeal is
14	
14 15	Whenever in this subtitle an amendment or repeal is
14 15 16	Whenever in this subtitle an amendment or repeal is expressed in terms of an amendment to, or repeal of, a
14 15 16 17	Whenever in this subtitle an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be consid-
14 15 16 17 18	Whenever in this subtitle an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Federal
14 15 16 17 18	Whenever in this subtitle an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et
14 15 16 17 18 19 20	Whenever in this subtitle an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.).
14 15 16 17 18	Whenever in this subtitle an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.). SEC. 142. TREATMENT OF TOBACCO PRODUCTS AS DRUGS.
14 15 16 17 18 19 20 21	Whenever in this subtitle an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.). SEC. 142. TREATMENT OF TOBACCO PRODUCTS AS DRUGS. (a) DEFINITIONS.—

- fore the first period "; and (E) tobacco produets".
- 3 (B) EXCEPTION.—Section 201(p) of such
 4 Act is amended in paragraphs (1) and (2) by
 5 striking "(except a new animal drug" and in6 serting "(except a tobacco product, a new animal drug,".
- 8 (2) DEVICES.—Section 201(h) (21 U.S.C.
 9 321(h)) is amended by adding at the end the follow10 ing: "Such term includes a tobacco product which
 11 shall be classified as a class H device.".
- 12 (3) OTHER DEFINITIONS. Section 201 (21)
 13 U.S.C. 321) is amended by adding at the end there14 of the following new paragraphs:
- "(ii) Tobacco Additive. The term 'tobacco additive' means any substance the intended use of which results or may reasonably be expected to result, directly or indirectly, in the substance becoming a component of, or otherwise affecting the characteristics of, any tobacco product, including any substance that may have been removed from the tobacco product and then readded in the
- 23 "(jj) TAR.—The term 'tar' means mainstream total 24 articulate matter minus nicotine and water.

substance's original or modified form.

- 1 "(kk) Tobacco Product.—The term 'tobacco prod-
- 2 uct' has the meaning given such term in section 100(22)
- 3 of the Universal Tobacco Settlement Act.".
- 4 (b) Enforcement.—Section 301 (21 U.S.C. 331) is
- 5 amended by adding at the end thereof the following new
- 6 subsection:
- 7 "(x) The manufacture, labeling, distribution, and sale
- 8 of any adulterated or misbranded tobacco product in viola-
- 9 tion of—
- 10 "(1) regulations issued pursuant to section 903;
- 11 "(2) title I of the Universal Tobacco Settlement
- 12 Act.".
- 13 (c) Adulterated or Misbranded Provisions.—
- 14 (1) ADULTERATION.—Section 501 (21 U.S.C.
- 15 351) is amended by adding at the end the following:
- 16 "(j) If it is a tobacco product and it does not comply
- 17 with the provisions of chapter IX.".
- 18 (2) Misbranding.—Section 502 (21 U.S.C.
- 19 352) is amended by adding at the end the following:
- 20 "(u) If it is a tobacco product and its labeling does
- 21 not comply with the provisions of chapter IX and the pro-
- 22 visions of title I of the Universal Tobacco Settlement
- 23 Act.".
- 24 (d) Classification of Tobacco Products.—Sec-
- 25 tion 512(a)(1)(B) (21 U.S.C. 360c(a)(1)(B)) is amended

1 by adding at the end the following: "For purposes of this Act, a tobacco product shall be classified as a class H device with performance standards applicable under chapter IX.". 4 SEC. 143. HEALTH AND SAFETY REGULATION OF TOBACCO 6 PRODUCTS. 7 The Act (21 U.S.C. 301 et seq.) is amended— 8 (1) by redesignating chapter IX as chapter X; 9 (2) by redesignating sections 901, 902, 903, 10 904, and 905 as sections 1001, 1002, 1003, 1004, 11 and 1005, respectively; and 12 (3) by adding after chapter VIII the following 13 new chapter: "CHAPTER IX—TOBACCO PRODUCTS 14 15 "SEC. 901. DEFINITIONS. 16 "For purposes of this chapter and in addition to the definitions contained in section 201, the definitions under section 100 of the Universal Tobacco Settlement Act shall 18 19 apply. 20 "SEC. 902. PURPOSE. 21 "It is the purpose of this chapter to impose a regulatory scheme applicable to the development and manufacturing of eigarettes and smokeless tobacco products/tobacco products. Such scheme shall include the approval

of the ingredients used in such products and the imposi-

- 1 tion of standards to reduce the level of certain constituents
- 2 contained in such products, including nicotine.

3 "SEC. 903. PROMULGATION OF REGULATIONS.

- 4 "The Commissioner shall promulgate regulations gov-
- 5 erning the misbranding, adulteration, and dispensing of
- 6 tobacco products that are consistent with this chapter and
- 7 with the manner in which other products that are ingested
- 8 into the body are regulated under this Act, except that
- 9 the Commissioner may not promulgate a regulation that
- 10 prohibits the sale and distribution of a tobacco product
- 11 solely on the basis of the fact that tobacco causes disease.
- 12 Such regulations shall be promulgated not later than 6
- 13 months after the date of enactment of the Universal To-
- 14 bacco Settlement Act.

15 "SEC. 904. MINIMUM REQUIREMENTS.

- 16 "(a) MISBRANDING.—The regulations promulgated
- 17 under section 903 shall at a minimum require that a to-
- 18 bacco product be deemed to be misbranded if the labeling
- 19 of the package of such product is not in compliance with
- 20 the provisions of this chapter, of other applicable provi-
- 21 sions of this Act, or of sections 102(a), 103, 111, 112,
- 22 and 113 (as applicable to the type of product involved)
- 23 of the Universal Tobacco Settlement Act.
- 24 "(b) Adulteration.—The regulations promulgated
- 25 under section 903 shall at a minimum require that a to-

1	bacco product be deemed to be adulterated if the Commis-
2	sioner determines that any tobacco additive in such prod-
3	uet, regardless of the amount of such tobacco additive, ei-
4	ther by itself or in conjunction with any other tobacco ad-
5	ditive or ingredient significantly increases the risk to
6	human health or the risk of addiction to such product
7	"SEC. 905. PERFORMANCE STANDARDS FOR TOBACCO
8	PRODUCTS.
9	"(a) In General. With respect to tobacco prod-
10	ucts, the special controls required by section 513(a)(1)(B)
11	shall include performance standards for such products as
12	established in accordance with this section.
13	"(b) Requirements.—A performance standard es-
14	tablished under this section for a tobacco product—
15	"(1) shall include provisions to require the
16	modification of the product to minimize the illness
17	or injury that may result in consumers as a result
18	of the use of such products, including the compo-
19	nents of such products that produce dependence
20	among such consumers; and
21	"(2) include, where appropriate—
22	"(A) provisions with respect to the con-
23	struction, components, ingredients, and prop-
24	erties of the tobacco product;

1 "(B) provisions for the testing (on a sam-2 ple basis or, if necessary, on an individual 3 basis) of the tobacco product or, if it is deter-4 mined that no other more practicable means are 5 available to the Secretary to assure the con-6 formity of the device to the standard, provisions 7 for the testing (on a sample basis or, if nec-8 essary, on an individual basis) by the Secretary 9 or by another person at the direction of the 10 Secretary; 11 "(C) provisions for the measurement of the 12 performance characteristics of the tobacco prod-13 uct; 14 "(D) provisions requiring that the results 15 of each or of certain of the tests of the device 16 required to be made under subparagraph (B) 17 demonstrate that the tobacco product is in con-18 formity with the portions of the standard for 19 which the test or tests were required; and "(E) a provision requiring that the sale 20 21 and distribution of the device be restricted but 22 only to the extent that the sale and distribution 23 of a device may be otherwise restricted under

this Act of title I of the Universal Tobacco Set-

tlement Act.

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1	"(c) EVALUATION.—The Secretary shall provide for
2	the periodic evaluation of a performance standard estab-
3	lished under this section to determine if such standards
4	should be changed to reflect new medical, scientific, or
5	other technological data.
6	"(d) Procedures.—In carrying out this section, the
7	Secretary shall, to the maximum extent practicable—
8	"(1) use personnel, facilities, and other tech-
9	nical support available in other Federal agencies;
10	"(2) consult with the Scientific Advisory Com-
11	mittee established under section 906 and other Fed-
12	eral agencies concerned with standard-setting and
13	other nationally or internationally recognized stand-
14	ard-setting entities; and
15	"(3) invite appropriate participation, through
16	joint or other conferences, workshops, or other
17	means, by informed persons representative of sci-
18	entific, professional, industry, or consumer organiza-
19	tions who in the judgment of the Secretary can
20	make a significant contribution.
21	"(e) Procedures.—
22	"(1) In General.—The Secretary shall publish
23	in the Federal Register a notice of proposed rule-
24	making for the establishment, amendment, or rev-

1	ocation of any performance standard under this sec-
2	tion.
3	"(2) Notice requirements.—A notice of pro-
4	posed rulemaking for the establishment or amend-
5	ment of a performance standard under this section
6	shall—
7	"(A) set forth a finding with supporting
8	justification that the performance standard is
9	appropriate under subsection (b)(1) with re-
10	spect to the product; and
11	"(B) invite interested persons to submit an
12	existing performance standard for the product,
13	including a draft or proposed performance
14	standard, for consideration by the Secretary.
15	"(3) COMMENT PERIOD.—The Secretary shall
16	provide for a comment period of not less than 60
17	days.
18	"(4) Applicability of Section 514.—The
19	provisions of paragraphs (3) and (4) of section
20	514(b) shall apply to the establishment, amendment,
21	or revocation of any performance standard under
22	this section, except that any reference to an advisory
23	committee shall be deemed to be a reference the Sci-
24	entific Advisory Committee established under section
25	906.

- 1 "(f) NICOTINE.—Except as provided in section 907,
- 2 a performance standard established under this section
- 3 may not require the elimination of nicotine from tobacco
- 4 products.
- 5 "(g) LIMITATION.—The Commissioner may not es-
- 6 tablish a performance standard under this section that has
- 7 the effect of prohibiting the sale and distribution, to indi-
- 8 viduals who are at least 18 years of age, of traditional
- 9 tobacco products in the basic form of the particular prod-
- 10 uct as described in the definition of the particular product
- 11 under section 100 of the Universal Tobacco Settlement
- 12 Aet.
- 13 "SEC. 906. SCIENTIFIC ADVISORY COMMITTEE.
- 14 "(a) ESTABLISHMENT.—Not later than 1 year after
- 15 the date of enactment of the Universal Tobacco Settlement
- 16 Act, the Secretary shall establish an advisory committee,
- 17 to be known as the 'Scientific Advisory Committee', to as-
- 18 sist the Secretary in establishing, amending, or revoking
- 19 a performance standard under section 905.
- 20 "(b) Membership.—The Secretary shall appoint as
- 21 members of the Scientific Advisory Committee any individ-
- 22 uals with expertise in the medical, scientific, or other tech-
- 23 nological data involving the manufacture and use of to-
- 24 bacco products, and of appropriately diversified profes-
- 25 sional backgrounds. The Secretary may not appoint to the

- 1 Committee any individual who is in the regular full-time
- 2 employ of the Federal Government. The Secretary shall
- 3 designate one of the members of each advisory committee
- 4 to serve as chairperson of the Committee. The Committee
- 5 shall include as nonvoting members a representative of
- 6 consumer interests and a representative of interests of the
- 7 device manufacturing industry.

8 "(e) Compensation and Expenses.—

entific Advisory Committee who are not officers or employees of the United States, while attending conferences or meetings of the Committee or otherwise serving at the request of the Secretary, shall be entitled to receive compensation at rates to be fixed by the Secretary, which rates may not exceed the daily equivalent of the rate of pay for level 4 of the Senior Executive Schedule under section 5382 of title 5, United States Code, for each day (including traveltime) they are so engaged.

"(2) EXPENSES.—While conducting the business of the Scientific Advisory Committee away from their homes or regular places of business, each member may be allowed travel expenses, including per diem in lieu of subsistence, as authorized by section 5703 of title 5 of the United States Code for per-

1	sons in the Government service employed intermit-
2	tently.
3	"(d) Duties.—The Scientific Advisory Committee
4	shall—
5	"(1) assist the Secretary in establishing,
6	amending, or revoking performance standards under
7	section 905;
8	"(2) examine and determine the effects of the
9	alteration of the nicotine yield levels in tobacco prod-
10	ucts;
11	"(3) examine and determine whether there is a
12	threshold level below which nicotine yields do not
13	produce dependence on the tobacco product involved,
14	and, if so, determine what that level is; and
15	"(4) review other safety, dependence or health
16	issues relating to tobacco products as determined ap-
17	propriate by the Secretary.
18	"SEC. 907. REQUIREMENTS RELATING TO NICOTINE AND
19	OTHER CONSTITUENTS.
20	"(a) General Rule.—Except as provided in sub-
21	section (d), the Secretary, based on a finding under sub-
22	section (b), may adopt a performance standard under sec-
23	tion 905 that requires the modification of a tobacco prod-
24	net in a manner that involves—

1	"(1) the gradual reduction of nicotine yields of
2	the product; or
3	"(2) the reduction or elimination of other con-
4	stituents or harmful components of the product.
5	"(b) REQUIRED FINDING.—
6	"(1) In General.—A modification described in
7	subsection (a) shall not be adopted unless the Sec-
8	retary determines that the modification—
9	"(A) will result in a significant reduction
10	in the health risks associated with the use of
11	the tobacco product involved;
12	"(B) is technologically feasible; and
13	"(C) will not result in the creation of a sig-
14	nificant demand for contraband products or
15	other tobacco products that do not meet the
16	performance standard that requires the modi-
17	fication.
18	"(2) Contraband Products. For purposes
19	of paragraph (1)(C), the Secretary, in determining
20	whether a significant demand for contraband prod-
21	ucts will be created, shall take in account—
22	"(A) the estimated number of dependent
23	tobacco product users residing in the United
24	States on the date on which the proposed modi-
25	fication is being considered;

1	"(B) the availability to such users, or lack
2	thereof, of alternative products; and
3	"(C) any other factors determined appro-
4	priate by the Secretary.
5	"(3) Substantial evidence.—A determina-
6	tion under paragraph (2) shall be based upon sub-
7	stantial evidence as demonstrated through an admin-
8	istrative record developed through formal rule-
9	making procedures as required under title 5, United
10	States Code. Any such determination, and any deter-
11	mination by the Secretary with respect to a petition
12	filed for an administrative review of the modifica-
13	tion, shall be subject to judicial review in the United
14	States District Court for the District of Columbia.
15	"(e) Limitation. Effective on the date that is 3
16	years after the date of enactment of the Universal Tobacco
17	Settlement Act, and notwithstanding any performance
18	standard established under this chapter, no cigarette or
19	tobacco product shall be sold or otherwise distributed in
20	the United States that exceeds a 12 milligram tar yield,
21	as determined using the testing methodology used by the
22	Federal Trade Commission on such date of enactment.
23	"(d) 12-Year Prohibition.—During the 12-year
24	period beginning on the date of enactment of the Universal
25	Tobacco Settlement Act, the Secretary shall not adopt any

1	performance standard under section 905 that requires the
2	complete elimination of nicotine yields in a tobacco prod-
3	uet.
4	"(e) ACTION AFTER PROHIBITION.—
5	"(1) In General.—After the expiration of the
6	12-year period referred to in subsection (d), the Sec-
7	retary may establish or amend any performance
8	standard to completely eliminate nicotine yields in a
9	tobacco product.
10	"(2) Determination.—Any performance
11	standard described in paragraph (1) shall not be
12	adopted unless the Secretary determines that the
13	standard—
14	"(A) will result in a significant overall re-
15	duction in the health risks associated with the
16	use of the tobacco product involved by consum-
17	ers, including individuals who continue to use
18	tobacco products but use such products less
19	often and individuals who stop using such prod-
20	uets;
21	"(B) is technologically feasible; and
22	"(C) will not result in the creation of a sig-
23	nificant demand for contraband products or
24	other tobacco products that do not meet the
25	performance standard.

1	"(3) Health benefits.—In making a deter-
2	mination with respect to health risks under para-
3	graph (2)(A), the Secretary shall consider—
4	"(A) the number of dependent tobacco
5	users residing in the United States on the date
6	on which the proposed performance standard is
7	being considered;
8	"(B) the availability and demonstrated
9	market acceptance of alternative products;
10	"(C) the effectiveness of tobacco product
11	cessation techniques and devices on the market
12	on the date on which the proposed performance
13	standard is being considered; and
14	"(D) any other factors determined appro-
15	priate by the Secretary.
16	"(4) Preponderance of the evidence.—A
17	determination under paragraph (2) with respect to
18	the elimination of nicotine, or an action that would
19	have an effect comparable to the elimination of nico-
20	tine, shall be based upon a preponderance of the evi-
21	dence as demonstrated, upon the request of a manu-
22	facturer, through a Part 12 hearing or notice and
23	comment rulemaking as required under title 5,
24	United States Code. Any such determination, and

any determination by the Secretary with respect to

- 1 a petition filed for an administrative review of the
- 2 modification, shall be subject to judicial review in
- 3 the United States District Court for the District of
- 4 Columbia.
- 5 "(5) Phase-in.—A performance standard de-
- 6 seribed in paragraph (1) shall be implemented dur-
- 7 ing a 2-year phase-in period beginning on the date
- 8 on which all administrative or judicial action pro-
- 9 vided for under this chapter with respect to the
- 10 standard is completed.
- 11 "(f) Tobacco Constituents.—The Secretary shall
- 12 promulgate regulations for the testing, reporting and dis-
- 13 closure of tobacco smoke constituents that the Secretary
- 14 determines the public should be informed of to protect
- 15 public health, including tar, nicotine, and carbon mon-
- 16 oxide. Such regulations may require label and advertising
- 17 disclosures relating to tar and nicotine.
- 18 "SEC. 908. REDUCED RISK PRODUCTS.
- 19 "(a) MISBRANDING.—Except as provided in sub-
- 20 section (b), the regulations promulgated in accordance
- 21 with section 904(a) shall require that a tobacco product
- 22 be deemed to be misbranded if the labeling of the package
- 23 of the product, or the claims of the manufacturer in con-
- 24 nection with the product, can reasonably be interpreted
- 25 by an objective consumer as stating or implying that the

product presents a reduced health risk as compared to 2 other similar products. 3 "(b) EXCEPTION.— 4 "(1) In General.—Subsection (a) shall not apply to the labeling of a tobacco product, or the 5 6 claims of the manufacturer in connection with the 7 product, if— 8 "(A) the manufacturer, based on scientific 9 evidence, demonstrates to the Commissioner 10 that the product significantly reduces the risk 11 to the health of the user as compared to other 12 similar tobacco products; and 13 "(B) the Commissioner approves the spe-14 eific claim that will be made a part of the label-15 ing of the product, or the specific claims of the 16 manufacturer in connection with the product. 17 "(2) REDUCTION IN HARM.—The Commissioner 18 shall promulgate regulations to permit the inclusion 19 of scientifically-based specific health claims on the 20 labeling of a tobacco product package, or the making 21 of such claims by the manufacturer in connection 22 with the product, where the Commissioner deter-23 mines that the inclusion or making of such claims

would reduce harm to consumers and otherwise pro-

mote public health.

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1	"(e) Development of Reduced Risk Product
2	TECHNOLOGY.—
3	"(1) Notification of commissioner.—The
4	manufacturer of a tobacco product shall provide
5	written notice to the Commissioner upon the devel-
6	opment or acquisition by the manufacturer of any
7	technology that would reduce the risk of such prod-
8	ucts to the health of the user.
9	"(2) Confidentiality.—The Commissioner
10	shall promulgate regulations to provide a manufac-
11	turer with appropriate confidentiality protections
12	with respect to technology that is the subject of a
13	notification under paragraph (1) that contains evi-
14	dence that the technology involved is in the early de-
15	velopmental stages.
16	"(3) Licensing.—
17	"(A) In General.—With respect to any
18	technology developed or acquired under para-
19	graph (1), the manufacturer shall permit the
20	use of such technology by other manufacturers
21	of tobacco products to which this chapter ap-
22	plies.
23	"(B) FEES.—The Commissioner shall pro-
24	mulgate regulations to provide for the payment

of a commercially reasonable fee by each manu-

1	facturer that uses the technology described
2	under subparagraph (A) to the manufacturer
3	that submits the notice under paragraph (1) for
4	such technology. Such regulations shall contain
5	procedures for the resolution of fee disputes be-
6	tween manufacturers under this subparagraph.
7	"(d) REQUIREMENT OF MANUFACTURE AND MAR-
8	KETING.
9	"(1) Purpose.—It is the purpose of this sub-
10	section to provide for a mechanism to ensure that
11	tobacco products that are designed to be less hazard-
12	ous to the health of users are developed, tested, and
13	made available to consumers.
14	"(2) Determination.—Upon a determination
15	by the Commissioner that the manufacture of a to-
16	bacco product that is less hazardous to the health of
17	users is technologically feasible, the Commissioner
18	may, in accordance with this subsection, require that
19	certain manufacturers of such products manufacture
20	and market such less hazardous products.
21	"(3) Manufacturer.—
22	"(A) REQUIREMENT.—Except as provided
23	in subparagraph (B), the requirement under
24	paragraph (2) shall apply to any manufacturer

that provides a notification to the Commissioner

1	under subsection (c)(1) concerning the tech-
2	nology that is the subject of the determination
3	of the Commissioner.
4	"(B) Exception.—The requirement under
5	subparagraph (A) shall not apply to a manufac-
6	turer if—
7	"(i) the manufacturer elects not to
8	manufacture such products and provides
9	notice to the Commissioner of such elec-
10	tion; and
11	"(ii) the manufacturer agrees to pro-
12	vide the technology involved, for a commer-
13	cially reasonable fee, to other manufactur-
14	ers that enter into agreements to use such
15	technology to manufacture and market to-
16	bacco products that are less hazardous to
17	the health of users.
18	"(4) Action by Public Health Service.—If
19	no manufacturer elects or agrees to manufacture
20	and market tobacco products that are less hazardous
21	to the health of users through the use of technology
22	available pursuant to this subsection within a rea-
23	sonable period of time, as determined appropriate by
24	the Commissioner, the Commissioner, in consultation

with the Secretary and acting through the Public

1	Health Service, shall, either directly or through
2	grants or contracts, provide for the manufacture and
3	marketing of such products.
4	"SEC. 909. GOOD MANUFACTURING PRACTICE STANDARDS.
5	"(a) AUTHORITY.—
6	"(1) In General.—The Secretary may, in ac-
7	cordance with paragraph (2), prescribe regulations
8	requiring that the methods used in, and the facilities
9	and controls used for, the manufacture, pre-produc-
10	tion design validation (including a process to assess
11	the performance of a tobacco product), packing, and
12	storage of a tobacco product conform to current
13	good manufacturing practice, as prescribed in such
14	regulations, to ensure that such products will be in
15	compliance with this chapter.
16	"(2) Requirements prior to regula-
17	TIONS.—Prior to the Secretary promulgating any
18	regulation under paragraph (1) the Secretary
19	shall—
20	"(A) afford the Scientific Advisory Com-
21	mittee established under section 906 an oppor-
22	tunity (with a reasonable time period) to submit
23	recommendations with respect to the regula-
24	tions proposed to be promuleated; and

1	"(B) afford opportunity for an oral hear-
2	ing.
3	"(b) MINIMUM REQUIREMENTS.—The regulations
4	promulgated under subsection (a) shall at a minimum re-
5	quire—
6	"(1) the implementation of a quality control
7	system by the manufacturer of a tobacco product;
8	"(2) a process for the inspection of tobacco
9	product material prior to the packaging of such
10	product to be determined by the Commissioner;
11	"(3) procedures for the proper handling and
12	storage of the packaged tobacco product;
13	"(4) after consultation with the Administrator
14	of the Environmental Protection Agency, the devel-
15	opment and adherence to applicable tolerances with
16	respect to pesticide chemical residues in or on com-
17	modities used by the manufacturer in the manufac-
18	ture of the finished tobacco product;
19	"(5) the inspection of facilities by officials of
20	the Food and Drug Administration as otherwise pro-
21	vided for in this Act; and
22	"(6) record keeping and the reporting of certain
23	information.
24	"(c) PETITIONS FOR EXEMPTIONS AND
25	Variances.—

1	"(1) In General.—Any person subject to any
2	requirement prescribed by regulations under sub-
3	section (a) may petition the Secretary for an exemp-
4	tion or variance from such requirement. Such a peti-
5	tion shall be submitted to the Secretary in such form
6	and manner as the Secretary shall prescribe and
7	shall—
8	"(A) in the case of a petition for an ex-
9	emption from a requirement, set forth the basis
10	for the petitioner's determination that compli-
11	ance with the requirement is not required to en-
12	sure that the device is in compliance with this
13	chapter;
14	"(B) in the case of a petition for a vari-
15	ance from a requirement, set forth the methods
16	proposed to be used in, and the facilities and
17	controls proposed to be used for, the manufac-
18	ture, packing, and storage of the product in lieu
19	of the methods, facilities, and controls pre-
20	scribed by the requirement; and
21	"(C) contain such other information as the
22	Secretary shall prescribe.
23	"(2) Scientific advisory committee.—The
24	Secretary may refer to the Scientific Advisory Com-

mittee established under section 906 any petition

1	submitted under paragraph (1). The Scientific Advi-
2	sory Committee shall report its recommendations to
3	the Secretary with respect to a petition referred to
4	it within 60 days of the date of the petition's refer-
5	ral. Within 60 days after—
6	"(A) the date the petition was submitted
7	to the Secretary under paragraph (1); or
8	"(B) if the petition was referred to the Sci-
9	entific Advisory Committee, the expiration of
10	the 60-day period beginning on the date the pe-
11	tition was referred to such Committee;
12	whichever occurs later, the Secretary shall by order
13	either deny the petition or approve it.
14	"(3) Approval of Petition.—
15	"(A) In General.—The Secretary may
16	approve—
17	"(i) a petition for an exemption for a
18	tobacco product from a requirement if the
19	Secretary determines that compliance with
20	such requirement is not required to assure
21	that the product will comply with this
22	chapter; and
23	"(ii) a petition for a variance for a to-
24	bacco product from a requirement if the
25	Secretary determines that the methods to

be used in, and the facilities and controls
to be used for, the manufacture, packing,
and storage of the product in lieu of the
methods, controls, and facilities prescribed
by the requirement are sufficient to ensure
that the product will comply with this
chapter.

"(B) Conditions.—An order of the Secretary approving a petition for a variance shall prescribe such conditions respecting the methods used in, and the facilities and controls used for, the manufacture, packing, and storage of the tobacco product to be granted the variance under the petition as may be necessary to ensure that the product will comply with this chapter.

"(4) Informal Hearing.—After the issuance of an order under paragraph (2) respecting a petition, the petitioner shall have an opportunity for an informal hearing on such order.

"(d) AGRICULTURAL PRODUCERS.—The Secretary may not promulgate any regulation under this section that has the effect of placing regulatory burdens on tobacco producers (as such term is used for purposes of the Agricultural Adjustment Act of 1938 (7 U.S.C. 1281 et seq.)

1	and the Agricultural Act of 1949 (7 U.S.C. 1441 et seq.))
2	in excess of the regulatory burdens generally placed on
3	other agricultural commodity producers.
4	"SEC. 910. DISCLOSURE AND REPORTING OF NONTOBACCO
5	INGREDIENTS.
6	"(a) Annual Submission.—
7	"(1) In General.—Each manufacturer of a to-
8	bacco product shall annually provide the Secretary
9	with—
10	"(A) a list of all ingredients, substances,
11	and compounds (other than tobacco, water or
12	reconstituted tobacco sheet made wholly from
13	tobacco) that are added to the tobacco (and the
14	paper or filter of the product if applicable) in
15	the manufacture of the tobacco product, for
16	each brand of tobacco product so manufactured;
17	and
18	"(B) a description of the quantity of the
19	ingredients, substances, and compounds that
20	are listed under subparagraph (A) with respect
21	to each brand of tobacco product.
22	"(2) General disclosure of safety.—With
23	respect to each annual submission under paragraph
24	(1) during the 5-year period beginning on the date
25	of enactment of the Universal Tobacco Settlement

Act, the manufacturer shall, for each ingredient, substance, or compound contained on the list of the manufacturer for the year involved, disclose whether the manufacturer has determined that the ingredient, substance, or compound would be exempt from public disclosure under this section.

"(b) SAFETY ASSESSMENTS.—

"(1) REQUIREMENT.—Not later than 5 years after the date of enactment of the Universal Tobacco Settlement Act, and annually thereafter, each manufacturer shall submit to the Secretary a safety assessment for each ingredient, substance, or compound that is listed under subsection (a)(1)(A) with respect to each brand of tobacco product manufactured by each such manufacturer.

"(2) Basis of assessment.—The safety assessment of an ingredient, substance, or compound described in paragraph (1) shall—

"(A) be based on the best scientific evidence available at the time of the submission of the assessment; and

"(B) result in a finding that there is a reasonable certainty in the minds of competent scientists that the ingredient, substance, or com-

1	pound is not harmful in the quantities used
2	under the intended conditions of use.
3	"(c) Prohibition.—
4	"(1) REGULATIONS.—Not later than 12 months
5	after the date of enactment of the Universal Tobacco
6	Settlement Act, the Secretary shall promulgate regu-
7	lations to prohibit the use of any ingredient, sub-
8	stance, or compound in the tobacco product of a
9	manufacturer—
10	"(A) if no safety assessment has been sub-
11	mitted by the manufacturer for the ingredient,
12	substance, or compound; or
13	"(B) if the Secretary disapproves of the
14	safety of the ingredient, substance, or com-
15	pound that was the subject of the assessment
16	under paragraph (2).
17	"(2) Review of Assessments.—
18	"(A) GENERAL REVIEW.—Not later than
19	90 days after the receipt of a safety assessment
20	under subsection (b), the Secretary shall review
21	the findings contained in such assessment.
22	"(B) APPROVAL OR DISAPPROVAL.—Not
23	later than 90 days after the completion of a re-
24	view under subparagraph (A), the Secretary
25	shall approve or disapprove of the safety of the

1	ingredient, substance, or compound that was
2	the subject of the assessment and provide notice
3	to the manufacturer of such action.

"(C) INACTION BY SECRETARY.—If the Secretary fails to act with respect to an assessment during the 90-day period referred to in subparagraph (B), the safety of the ingredient, substance, or compound involved shall be deemed to be approved.

10 <u>"(d) Disclosure of Ingredients to the Pub-</u> 11 Lic.

"(1) Initial disclosure. The regulations promulgated in accordance with section 904(a) shall, at a minimum, require that, during the 5-year period beginning on the date that is 6 months after the date of enactment of the Universal Tobacco Settlement Act, a tobacco product be deemed to be misbranded if the labeling of the package of such product does not disclose the ingredients of the product in accordance with the labeling provisions applicable to food ingredients under this Act.

"(2) DISCLOSURE OF ALL INGREDIENTS.—The regulations referred to in paragraph (1) shall, at a minimum, require that, subsequent to the 5-year period referred to in such paragraph, a tobacco prod-

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uct be deemed to be misbranded if the labeling of the package of such product does not disclose all ingredients, substances, or compounds contained in the product in accordance with the labeling provisions applicable to food ingredients under this Act.

"(3) EXCEPTION.—Notwithstanding paragraph (1), the Secretary may require that any ingredient, substance, or compound contained in a tobacco product that is otherwise exempt from disclosure be disclosed if the Secretary determines that such ingredient, substance, or compound is not safe as provided for in subsection (c).

13 "(e) Confidentiality.—Any information reported to or otherwise obtained by the Secretary under this sec-14 tion, and that is not required to be disclosed to the public 15 under subsection (d), shall be exempt from disclosure pursuant to subsection (a) of section 552 of title 5, United States Code, by reason of subsection (b)(4) of such section, shall be considered confidential and shall not be diselosed and may not be used by the Secretary as the basis for the establishment or amendment of a performance 21 standard under section 905, except that such information may be disclosed to other officers or employees concerned with earrying out this Act or when relevant in any proceeding under this Act.

1	"SEC. 911. NONAPPLICATION OF CERTAIN PROVISIONS.
2	"Sections 502(j), 516, 518, and 520(f) shall not
3	apply to tobacco products to which this chapter applies.".
4	Subtitle F—Compliance Plans and
5	Corporate Culture
6	SEC. 151. COMPLIANCE PLANS.
7	(a) In General.—Not later than 1 year after the
8	date of enactment of this Act, and annually thereafter,
9	each manufacturer of a tobacco product shall prepare and
10	submit to the Secretary a plan to ensure that the manu-
11	facturer complies with all applicable Federal, State, and
12	local laws with respect to the manufacture and distribu-
13	tion of tobacco products.
14	(b) REQUIREMENTS.—A compliance plan submitted
15	under subsection (a) shall—
16	(1) contain the assurances of the manufacturer
17	that tobacco products will only be manufactured and
18	distributed in accordance with this Act and the
19	amendments made by this Act;
20	(2) identify methods to achieve the goals of
21	(A) reducing the access of individuals
22	under 18 years of age to tobacco products; and
23	(B) reducing the incidence of the underage
24	consumption of tobacco products;

1	(3) provide for the implementation of internal
2	incentives for achieving the reductions described in
3	$\frac{\text{paragraph}}{(2)}$;
4	(4) provide for the implementation of internal
5	incentives for the development of tobacco products
6	with a reduced health risk;
7	(5) contain a description of the compliance pro-
8	grams implemented under section 152 and the effec-
9	tiveness of such programs; and
10	(6) contain such other information as the Sec-
11	retary may require.
12	SEC. 152. COMPLIANCE PROGRAMS.
13	(a) In General.—Not later than 1 year after the
14	date of enactment of this Act, each manufacturer of a to-
15	bacco product shall establish and implement one or more
16	compliance programs designed to ensure the compliance
17	of the manufacturer with Federal, State, and local laws
18	that limit the access of individuals under 18 years of age
19	to tobacco products.
20	(b) REQUIREMENTS.—A compliance program estab-
21	lished under subsection (a) shall—
22	(1) implement standards and procedures to be
23	adhered to by employees and agents that are de-
24	signed to reduce the incidence of violations of the
25	laws described in subsection (a);

- (2) provide for the assignment to 1 or more specific corporate executives of the overall responsibility for ensuring that the manufacturer complies with the standards and procedures applicable under this Act;
 - (3) ensure that due eare is taken by the corporate executives designated under paragraph (2) to avoid delegating substantial discretionary authority to individuals who the executives know (or should have known through the exercise of due diligence) have a propensity to disregard corporate policy;
 - (4) include procedures to inform all employees and agents of the relevant standards and procedures applicable to the manufacturer and the tobacco products manufactured under this Act, including procedures for the implementation of training programs or the dissemination of informational materials;
 - (5) provide for the conduct of internal audits, and the establishment of hotlines and other measures to promote compliance with the laws described in subsection (a);
 - (6) provide for the application of appropriate disciplinary mechanisms and measures to employees who are directly or indirectly violating the laws de-

1	scribed in subsection (a) or otherwise not complying
2	with this Act;
3	(7) include measures to respond appropriately
4	where violations of laws described in subsection (a)
5	are alleged to have occurred or are occurring;
6	(8) include the promulgation of corporate policy
7	statements that express and explain the commitment
8	of the manufacturer to—
9	(A) compliance with applicable Federal,
10	State, and local laws;
11	(B) reducing the use of tobacco products
12	by individuals who are under 18 years of age;
13	and
14	(C) developing tobacco products that pose
15	a reduced risk to the health of the user;
16	(9) provide for the designation of a specific cor-
17	porate executive to serve as the compliance officer to
18	promote efforts to fulfill the commitment of the
19	manufacturer;
20	(10) include provisions for compiling reports on
21	compliance with this Act and the laws described in
22	paragraph (1) and including those reports in mate-
23	rials provided to stockholders; and
24	(11) include any other measures determined ap-
25	propriate by the Secretary.

- 1 (e) REPORTING OF NONCOMPLIANCE.—Under the
- 2 compliance program of a manufacturer, the manufactur-
- 3 er's employees shall be encouraged to report to the compli-
- 4 ance officer any known or alleged violations of this Act
- 5 (or an amendment made by this Act), including violations
- 6 by distributors or retailers. The compliance officer shall
- 7 furnish a copy of all such reports to the Secretary for ref-
- 8 erence to the appropriate Federal or State enforcement
- 9 authority.
- 10 (d) RETAIL ESTABLISHMENTS.—As part of the com-
- 11 pliance program established under this section, a manu-
- 12 facturer shall carry out efforts to encourage and assist (in-
- 13 cluding retail compliance checks and financial incentives)
- 14 retailers of the tobacco products manufactured by the
- 15 manufacturer in compliance with the Federal, State, and
- 16 local laws described in subsection (a).

17 SEC. 153. WHISTLEBLOWER PROTECTIONS.

- 18 (a) Prohibition of Reprisals.—An employee of
- 19 any manufacturer, distributor, or retailer of a tobacco
- 20 product may not be discharged, demoted, or otherwise dis-
- 21 eriminated against (with respect to compensation, terms,
- 22 conditions, or privileges of employment) as a reprisal for
- 23 disclosing to an employee of the Food and Drug Adminis-
- 24 tration, the Department of Justice, or any State or local
- 25 regulatory or enforcement authority, information relating

1	to a substantial violation of law related to this Act (or
2	an amendment made by this Act) or a State or local law
3	enacted to further the purposes of this Act.
4	(b) Enforcement.—Any employee or former em-
5	ployee who believes that such employee has been dis-
6	charged, demoted, or otherwise discriminated against in
7	violation of subsection (a) may file a civil action in the
8	appropriate United States district court before the end of
9	the 2-year period beginning on the date of such discharge,
10	demotion, or discrimination.
11	(e) Remedies.—If the district court determines that
12	a violation has occurred, the court may order the manufac-
13	turer, distributor, or retailer involved to—
14	(1) reinstate the employee to the employee's
15	former position;
16	(2) pay compensatory damages; or
17	(3) take other appropriate actions to remedy
18	any past discrimination.
19	(d) Limitation.—The protections of this section
20	shall not apply to any employee who—
21	(1) deliberately causes or participates in the al-
22	leged violation of law or regulation; or
23	(2) knowingly or recklessly provides substan-

tially false information to the Food and Drug Ad-

- 1 ministration, the Department of Justice, or any
- 2 State or local regulatory or enforcement authority.

3 SEC. 154. PROVISIONS RELATING TO LOBBYING.

- 4 (a) DEFINITIONS.—For purposes of this section, the
- 5 terms "lobbying activities", "lobbying firm", and "lobby-
- 6 ist" have the meanings given such terms by section 3 of
- 7 the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602).
- 8 (b) General Requirement.—A manufacturer, dis-
- 9 tributor, or retailer of a tobacco product shall require that
- 10 any lobbyist or lobbying firm employed or retained by the
- 11 manufacturer, distributor, or retailer, or any other individ-
- 12 ual who performs lobbying activities on behalf of the man-
- 13 ufacturer, distributor, or retailer, as part of the employ-
- 14 ment or retainer agreement refrain from supporting or op-
- 15 posing any Federal or State legislation, or otherwise sup-
- 16 porting or opposing any governmental action on any mat-
- 17 ter without the express consent of the manufacturer, dis-
- 18 tributor, or retailer.
- 19 (e) ADDITIONAL AGREEMENTS.—An individual shall
- 20 not be employed or retained to perform lobbying activities
- 21 on behalf of a manufacturer, distributor, or retailer of a
- 22 tobacco product unless such individual enters into a signed
- 23 agreement with the manufacturer, distributor, or retailer
- 24 that acknowledges that the individual—

1	(1) is fully aware of, and will fully comply with,
2	all applicable laws and regulations relating to the
3	manufacture and distribution of tobacco products;
4	(2) has reviewed and will fully comply with the
5	requirements of this Act (and the amendments made
6	by this Act);
7	(3) has reviewed and will fully comply with any
8	consent decree entered into under title VI as that
9	decree applies to the manufacturer, distributor, or
10	retailer involved; and
11	(4) has reviewed and will fully comply with the
12	business conduct policies and other applicable poli-
13	cies and commitments (including those relating to
14	the prevention of underage tobacco use) of the man-
15	ufacturer, distributor, or retailer involved.
16	SEC. 155. TERMINATION OF CERTAIN ENTITIES.
17	(a) Requirement.—Not later than 90 days after the
18	date of enactment of this Act, manufacturers, distributors,
19	or retailers of tobacco products shall provide for the termi-
20	nation of the activities of the Tobacco Institute and the
21	Council for Tobacco Research, U.S.A. and the Institute
22	and Council shall be dissolved.
23	(b) Establishment of Other Entities.—
24	(1) Authority. Manufacturers, distributors,
25	or retailers of tobacco products may form or partici-

1	pate in any trade organization or other industry as-
2	sociation only in accordance with this subsection.
3	(2) Board of directors.—A trade organiza-
4	tion or other industry association formed or partici-
5	pated in under this subsection shall—
6	(A) shall be administered by an independ-
7	ent board of directors, of which—
8	(i) during the 10-year period begin-
9	ning on the date on which the organization
10	or association is formed or first partici-
11	pated in under this subsection, not less
12	than 20 percent (at least 1 member) shall
13	be individuals who are not current or
14	former directors, officers, or employees of
15	an entity terminated under subsection (a)
16	or of the members of the association or or-
17	ganization; and
18	(ii) during the life of the association
19	or organization, no member shall be a di-
20	rector of any of the members of the asso-
21	ciation or organization;
22	(B) be administered by officers who are
23	appointed by the board of directors and who are
24	not otherwise employed by any of the members
25	of the association or organization; and

1	(C) be provided with legal advice by a legal
2	adviser who is appointed by the board of direc-
3	tors and who is not otherwise employed by any
4	of the members of the association or organiza-
5	tion.
6	(3) By-laws.—A trade organization or other
7	industry association formed or participated in under
8	this subsection shall adopt by-laws that—
9	(A) prohibit meetings by members of the
10	association or organization who are competitors
11	in the tobacco industry except under the spon-
12	sorship of the association or organization;
13	(B) require that every meeting of the
14	board of directors, or a subcommittee of the
15	board or other general committee, proceed
16	under and strictly adhere to an agenda that is
17	approved by the legal counsel and circulated in
18	advance; and
19	(C) require the taking of minutes that de-
20	scribe the substance of any meeting of the
21	members of the association or organization and
22	the maintenance of such minutes in the records
23	of the association or organization for a period
24	of 5 years following the meeting.
25	(c) DEPARTMENT OF JUSTICE.—

1	(1) Oversight.—The Attorney General and, as
2	appropriate, State antitrust authorities shall exercise
3	oversight authority over any association or organiza-
4	tion to which subsection (b) applies.
5	(2) Access and inspection.—During the 10-
6	year period beginning on the date on which an asso-
7	ciation or organization to which subsection (b) ap-
8	plies is formed, the Attorney General and, as appro-
9	priate State antitrust authorities shall, upon the
10	provision of reasonable notice to the legal counsel of
11	the association or organization, have access to—
12	(A) all books, records, meeting agenda and
13	minutes, and other documents maintained by
14	the association or organization; and
15	(B) the directors, officers, and employees
16	of the association or organization for interview
17	purposes.
18	(3) Multi-state committee. Two or more
19	States, acting through the attorney general of each
20	such State, may establish a multi-State oversight
21	committee to assist the Attorney General in exercis-
22	ing the oversight responsibilities under this section.
23	(4) Confidentiality.—The Attorney General
24	shall promulgate regulations to provide that mate-

- 1 rials provided under paragraph (2) are protected
- 2 with appropriate confidentiality protections.
- 3 (d) Antitrust Exemptions.—The provisions of the
- 4 Sherman Act (15 U.S.C. 1 et seq.), the Clayton Act (29
- 5 U.S.C. 52 et seq.), and any other Federal or State anti-
- 6 trust laws shall not apply to an association or organization
- 7 to which subsection (b) applies.
- 8 SEC. 156. ENFORCEMENT.
 - (a) Assessment.—

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- 10 (1) IN GENERAL.—The Secretary may assess a
 11 civil penalty against any manufacturer of a tobacco
 12 product of up to \$25,000 per day of violation when13 ever, on the basis of any available information, the
 14 Secretary finds that such manufacturer has violated
 15 or is violating any requirement of this subtitle.
 - (2) LIMITATION.—The authority of the Secretary under this subsection shall be limited to matters where the total penalty sought does not exceed \$200,000 and the first alleged date of violation occurred not more than 12 months prior to the initiation of the administrative action, except where the Secretary and the Attorney General jointly determine that a matter involving a larger penalty amount or longer period of violation is appropriate for action.

(3) Judicial Review.—Any determination by the Administrator and the Attorney General under paragraph (2) shall not be subject to judicial review.

(b) Procedure.—

- (1) In General.—A civil penalty under subsection (a) shall be assessed by the Secretary by an order made after an opportunity for a hearing on the record in accordance with sections 554 and 556 of title 5 of the United States Code. The Secretary shall issue reasonable rules for discovery and other procedures for hearings under this paragraph. Before issuing such an order, the Secretary shall give written notice to the manufacturer against whom the assessment is being made of the Secretary's proposal to issue such an order and provide such manufacturer with an opportunity to request such a hearing on the order, within 30 days of the date the notice is received by such manufacturer.
- (2) Modifications.—The Secretary may compromise, modify, or remit, with or without conditions, any penalty which may be imposed under this section.

23 (e) FIELD CITATION PROGRAM.—

(1) IMPLEMENTATION.—The Secretary may provide for the implementation, after consultation

- with the Attorney General and the States, of a field citation program through regulations establishing appropriate minor violations of this subtitle for which field citations, assessing civil penalties not to exceed \$5,000 per day of violation, may be issued by officers or employees designated by the Secretary.
 - (2) Hearing.—Any manufacturer to which a field citation is assessed may, within a reasonable time as prescribed by the Secretary through regulation, elect to pay the penalty assessment or to request a hearing on the field citation. If a request for a hearing is not made within the time specified in the regulation, the penalty assessment in the field citation shall be final. Such hearing shall not be subject to section 554 or 556 of title 5 of the United States Code, but shall provide a reasonable opportunity to be heard and to present evidence.
 - (3) No DEFENSE.—Payment of a civil penalty required by a field citation under this paragraph shall not be a defense to further enforcement by the United States or a State to correct a violation, or to assess the statutory maximum penalty pursuant to other authorities in the subtitle, if the violation continues.
- 25 (d) JUDICIAL REVIEW.—

- 1 (1) RIGHT.—Any manufacturer against whom a 2 eivil penalty is assessed under subsection (e) or to 3 which a penalty order is issued under subsection (a) 4 may seek review of such assessment in the United 5 States District Court for the District of Columbia or 6 for the district in which the violation is alleged to 7 have occurred or in which the principal place of 8 business of the manufacturer is located, by filing in 9 such court within 30 days following the date the 10 penalty order becomes final under subsection para-11 graph (b), the assessment becomes final under sub-12 section (e), or a final decision following a hearing 13 under subsection (e) is rendered, and by simulta-14 neously sending a copy of the filing by certified mail 15 to the Secretary and the Attorney General.
 - (2) FILING.—Within 30 days after a filing under paragraph (1), the Secretary shall file in the court involved a certified copy, or certified index, as appropriate, of the record on which the penalty order or assessment was issued.
 - (3) ACTION BY COURT.—A court shall not set aside or remand a penalty order or assessment under this section unless there is not substantial evidence in the record, taken as a whole, to support the

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finding of a violation or unless the order or penalty
 assessment constitutes an abuse of discretion.

(4) Limitation.—A penalty order or assessment under this section shall not be subject to review by any court except as provided in this subsection. In any such proceedings, the United States may seek to recover civil penalties ordered or assessed under this section.

(e) FAILURE TO PAY.—

- (1) In GENERAL.—If any manufacturer fails to pay an assessment of a civil penalty or fails to comply with an penalty order under this section—
- (A) after the order or assessment has become final; or
 - (B) after a court, in an action brought under subsection (d), has entered a final judgment in favor of the Secretary;

the Secretary shall request the Attorney General to bring a civil action in an appropriate district court to enforce the order or to recover the amount ordered or assessed (plus interest at rates established pursuant to section 6621(a)(2) of the Internal Revenue Code of 1986 from the date of the final order or decision or the date of the final judgment, as the case may be). In such an action, the validity,

1 amount, and appropriateness of such order or as-2 sessment shall not be subject to review.

(2) Enforcement expenses. Any manufacturer who fails to pay on a timely basis a civil penalty ordered or assessed under this section shall be required to pay, in addition to such penalty and interest, the United States enforcement expenses, including attorneys fees and costs incurred by the United States for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be 10 percent of the aggregate amount of such manufacturer's outstanding penalties and nonpayment penalties accrued as of the beginning of such quarter.

(f) Scarlet Letter Advertising.—

17 TITLE II—REDUCTION IN 18 UNDERAGE TOBACCO USE

SEC. 201. PURPOSE.

21 It is the purpose of this title to encourage the achieve21 ment of dramatic and immediate reductions in the number
22 of underage consumers of tobacco products through the
23 imposition of substantial financial surcharges on manufac24 turers if certain underage tobacco-use reduction targets
25 are not met.

1	SEC. 202. DETERMINATION OF UNDERAGE USE BASE PER-
2	CENTAGES.
3	(a) Cigarettes.—For purposes of this section, the
4	underage use base percentage for eigarettes shall be a per-
5	centage determined by the Secretary, weighted by the rel-
6	ative population of the age groups involved as determined
7	using data compiled in 1995 by the Bureau of the Census,
8	based on—
9	(1) the average of the percentages of 12th grad-
10	ers (individuals who are 16 or 17 years of age) who
11	used eigarette products on a daily basis for each of
12	the calendar years 1986 through 1996;
13	(2) the average of the percentages of 10th grad-
14	ers (individuals who are 14 or 15 years of age) who
15	used eigarette products on a daily basis for each of
16	the calendar years 1991 through 1996; and
17	(3) the average of the percentages of 8th grad-
18	ers (individuals who are 13 years of age) who used
19	cigarette products on a daily basis for each of the
20	ealendar years 1991 through 1996.
21	(b) Smokeless Tobacco.—For purposes of this sec-
22	tion, the underage use base percentage for smokeless to-
23	bacco products shall be a percentage determined by the
24	Secretary, weighted by the relative population of the age
25	groups involved as determined using data compiled in
26	1995 by the Bureau of the Census, based on—

1	(1) the average of the percentages of 12th grad-
2	ers (individuals who are 16 or 17 years of age) who
3	used smokeless tobacco products on a daily basis in
4	1996;
5	(2) the average of the percentages of 10th grad-
6	ers (individuals who are 14 or 15 years of age) who
7	used smokeless tobacco products on a daily basis in
8	1996; and
9	(3) the average of the percentages of 8th grad-
10	ers (individuals who are 13 years of age) who used
11	smokeless tobacco products on a daily basis in 1996.
12	(e) USE OF CERTAIN DATA OR METHODOLOGY.—For
13	purposes of determining the percentages under para-
14	graphs (1) through (3) of subsections (a) and (b), the Sec-
15	retary shall use the data contained in the National High
16	School Drug Use Survey entitled Monitoring the Future
17	by the University of Michigan or such other comparable
18	index, as determined appropriate by the Secretary after
19	notice and an opportunity for a hearing, that utilizes
20	methodology identical to that used by the University of
21	Michigan in such survey.
22	SEC. 203. ANNUAL DAILY INCIDENCE OF UNDERAGE USE OF
23	TOBACCO PRODUCTS.
24	(a) Annual Determination.—Not later than the
25	expiration of the 5-year period beginning on the date of

- 1 enactment of this Act, and annually thereafter, the Sec-
- 2 retary shall determine the average annual incidence of the
- 3 daily use of tobacco products by individuals who are under
- 4 18 years of age.
- 5 (b) Cigarettes.—With respect to eigerette prod-
- 6 ucts, a determination under subsection (a) for a year shall
- 7 be based on the percentage, as weighted by the relative
- 8 population of the age groups involved as determined using
- 9 data compiled in 1995 by the Bureau of the Census, of—
- 10 (1) 12th graders (individuals who are 16 or 17
- 11 years of age) who used eigentee products on a daily
- 12 basis during the year involved;
- 13 (2) 10th graders (individuals who are 14 or 15
- 14 vears of age) who used eigentee products on a daily
- 15 basis during the year involved; and
- 16 (3) 8th graders (individuals who are 13 years
- of age) who used eigarette products on a daily basis
- 18 during the year involved.
- 19 (c) SMOKELESS TOBACCO.—With respect to smoke-
- 20 less tobacco products, a determination under subsection
- 21 (a) for a year shall be based on the percentage, as weight-
- 22 ed by the relative population of the age groups involved
- 23 as determined using data compiled in 1995 by the Bureau
- 24 of the Census, of—

- 1 (1) 12th graders (individuals who are 16 or 17
 2 years of age) who used smokeless tobacco products
 3 on a daily basis during the year involved;
 - (2) 10th graders (individuals who are 14 or 15 years of age) who used smokeless tobacco products on a daily basis during the year involved; and
 - (3) 8th graders (individuals who are 13 years of age) who used eigarette smokeless tobacco on a daily basis during the year involved.

(d) Use of Certain Data or Methodology.—

- (1) IN GENERAL.—For purposes of determining the percentages under paragraphs (1) through (3) of subsections (b) and (c), the Secretary shall use the data contained in the National High School Drug Use Survey entitled Monitoring the Future by the University of Michigan (if such survey is still being undertaken) or such other comparable index, as determined appropriate by the Secretary after notice and an opportunity for a hearing, that utilizes methodology identical to that used by the University of Michigan in such survey.
- (2) ALTERATION OF METHODOLOGY.—If the Secretary determines that the methodology used by the University of Michigan in the survey referred to in paragraph (1) has been altered in a material

1	manner from the methodoloy used during the period
2	from 1986 to 1996 (including by altering States or
3	regions on which the survey is based), the Secretary,
4	after notice and an opportunity for a hearing, shall
5	use percentages based on an index developed by the
6	Secretary that utilizes methodology identical to that
7	used by the University of Michigan in such survey.
8	SEC. 204. REQUIRED REDUCTION IN UNDERAGE TOBACCO
9	USE.
10	(a) In General.—For purposes of assessing sur-
11	charges under section 205, the Secretary shall determine
12	whether the required percentage reduction in the underage
13	use of tobacco products for a year (based on the tables
14	contained in subsection (b)) has been achieved for the year
15	involved. Such determination shall be based on—
16	(1) with respect to eigarette products, the aver-
17	age annual incidence of the daily use of tobacco
18	products by individuals who are under 18 years of
19	age for the year involved (as determined under sec-
20	tion 203(b)) as compared to the underage use base
21	percentage for eigarette products (as determined
22	under section 202(a)); and
23	(2) with respect to smokeless tobacco products,
24	the average annual incidence of the daily use of
25	smokeless tobacco products by individuals who are

1	under 18 years of age for the year involved (as de-
2	termined under section 203(e)) as compared to the
3	underage use base percentage for smokeless tobacco
4	products (as determined under section 202(b)).
5	(b) Percentage Reduction in Underage Use of
6	Tobacco Products.—For purposes of subsection (a),
7	the required percentage reduction in the underage use of
8	tobacco products with respect to each tobacco product
9	shall be determined according to the following tables:
10	(1) Cigarettes.—
	"Calender year after enactment" The percentage decrease in the use of eigarette products Fifth 30 Sixth 30 Seventh 50 Eighth 50 Ninth 50 Tenth and thereafter 60
11	(2) SMOKELESS TOBACCO PRODUCTS.— "Calender year after enact- The percentage decrease in the ment— use of smokeless tobacco products— Fifth 25 Sixth 25 Seventh 35 Eighth 35 Ninth 35 Tenth and thereafter 45
11	(2) SMOKELESS TOBACCO PRODUCTS.— "Calender year after enact- The percentage decrease in the use of smokeless tobacco products— Fifth 25 Sixth 25 Seventh 35 Eighth 35 Ninth 35
	(2) SMOKELESS TOBACCO PRODUCTS.— "Calender year after enact— The percentage decrease in the use of smokeless tobacco products— Fifth 25 Sixth 25 Seventh 35 Eighth 35 Ninth 35 Ninth 35 Tenth and thereafter 45
12	(2) SMOKELESS TOBACCO PRODUCTS.— "Calender year after enact— The percentage decrease in the ment————————————————————————————————————
12 13	(2) SMOKELESS TOBACCO PRODUCTS.— "Calender year after enact— The percentage decrease in the use of smokeless tobacco products— Fifth 25 Sixth 25 Seventh 35 Eighth 35 Ninth 35 Ninth 35 Tenth and thereafter 45: SEC. 205. APPLICATION OF SURCHARGES.
12 13 14	(2) SMOKELESS TOBACCO PRODUCTS.— "Calender year after enact- ment— use of smokeless tobacco products— Fifth 25 Sixth 25 Seventh 35 Eighth 35 Ninth 35 Tenth and thereafter 45: SEC. 205. APPLICATION OF SURCHARGES. (a) IN GENERAL.—If the Secretary determines that the percentage reduction in the underage use of tobacco

1	(b) Amount of Surcharge.—
2	(1) In General.—The amount of any sur-
3	charge to be imposed under this section for a cal-
4	endar year shall be equal to the product of—
5	(A) \$80,000,000; and
6	(B) the number of applicable surcharge
7	percentage points as determined under sub-
8	section (e).
9	(2) Adjustments.—The amount applicable
10	under paragraph (1) shall be annually adjusted by
11	the Secretary based on—
12	(A) with respect to subparagraph (A) of
13	such paragraph—
14	(i) the proportional percentage in-
15	erease or decrease, as compared to cal-
16	endar year 1995, in the population of indi-
17	viduals residing in the United States who
18	are at least 13 years of age but less than
19	18 years of age;
20	(ii) the proportional percentage in-
21	erease or decrease, as compared to cal-
22	endar year 1996, in the average profit per
23	unit (measured in cents and weighted by
24	annual sales) earned by tobacco manufac-
25	turers for the tobacco product involved (as

1	determined by the Secretary through a
2	contract with a nationally recognized ac-
3	counting firm having no connection to to-
4	bacco manufacturers); and
5	(B) any methodology utilized to avoid the
6	double counting of underage individuals whose
7	tobacco use has previously resulted in the impo-
8	sition of a surcharge, limited to the extent that
9	there were not other underage users of tobacco
10	in such previous years for whom a surcharge
11	was not paid because of the limitation contained
12	in section 206.
13	(3) Profit per unit.—For purposes of para-
14	graph (2)(A)(ii), the average profit per unit for cal-
15	endar 1996 shall be determined using the operating
16	profit reported by manufacturers to the Securities
17	and Exchange Commission.
18	(c) Determination of Applicable Surcharge
19	Percentage Points.—
20	(1) In general.—Except as provided in para-
21	graph (2), with respect to a calendar year, the appli-
22	cable surcharge percentage points shall be equal to
23	the percentage point difference between—
24	(A) the required percentage reduction in
25	the underage use of the tobacco product in-

1	volved for the year (based on the tables in see-
2	tion 204(b)); and
3	(B) the number of percentage points by
4	which the average annual incidence of the daily
5	use of the tobacco products involved by individ-
6	uals who are under 18 years of age for the year
7	(as determined under section 203) is less than
8	the underage use base percentage for such
9	products (as determined under section 202).
10	(2) Adjustment.—If for any calendar year the
11	Secretary determines that the average annual inci-
12	dence of the daily use of the tobacco products in-
13	volved by individuals who are under 18 years of age
14	(as determined under section 203) is greater than
15	the underage use base percentage for such products
16	(as determined under section 202), the applicable
17	surcharge percentage point shall be equal to—
18	(A) the percentage point amount deter-
19	mined under paragraph (1)(A); and
20	(B) the number of percentage points by
21	which the average annual incidence of the daily
22	use of the tobacco products involved by individ-
23	uals who are under 18 years of age (as deter-
24	mined under section 203) is greater that the

1	underage	use	base	percentage	for	such	products

- 2 (as determined under section 202).
- 3 (3) Type of product.—Separate determina-
- 4 tions shall be made under this section for eigarette
- 5 products and smokeless tobacco products.
- 6 (d) Limitation.—The total amount of surcharges
- 7 imposed with respect to each type of tobacco product (eig-
- 8 arette products or smokeless tobacco products) under this
- 9 section shall not exceed \$2,000,000,000 (adjusted each
- 10 year by the Secretary to account for inflation) for any cal-
- 11 endar year.
- 12 (e) Joint and Several Obligation.—Any sur-
- 13 charge imposed under this section with respect to a to-
- 14 bacco product (cigarette products or smokeless tobacco
- 15 products) shall be the joint and several obligation of all
- 16 manufacturers of such product as allocated by the market
- 17 share of each such manufacturer with respect to such
- 18 product. The market share of each manufacturer for each
- 19 such product shall be based on the actual Federal excise
- 20 tax payments made by such manufacturers for each such
- 21 product under the Internal Revenue Code of 1986.
- 22 (f) Assessment.—Not later than May 1 of each year
- 23 in which a surcharge will be imposed under this section,
- 24 the Secretary shall assess to each manufacturer the
- 25 amount for which such manufacturer is obligated. Not

- 1 later than July 1 of any year in which a manufacturer
- 2 receives an assessment under this section, the manufac-
- 3 turer shall pay such assessment in full or be subject to
- 4 such interest on such amount as the Secretary may by
- 5 regulation prescribe.
- 6 (g) USE OF AMOUNTS.—Amounts received under this
- 7 section shall be used as provided for in section 517.
- 8 (h) Prohibition.—No stay or other injunctive relief
- 9 may be granted by the Secretary or any court that has
- 10 the effect of enjoining the imposition and collection of the
- 11 surcharges to be applied under this section.
- 12 SEC. 206. ABATEMENT PROCEDURES.
- 13 (a) Petitions.—Upon payment by a manufacturer
- 14 of the amount assessed to the manufacturer under section
- 15 205(f), the manufacturer may submit a petition to the
- 16 Secretary for an abatement of the assessment. A notice
- 17 of such abatement petition shall be submitted to the attor-
- 18 ney general of each State.
- 19 (b) HEARING.—The Secretary shall provide for the
- 20 conduct of a hearing on an abatement petition received
- 21 under subsection (a) pursuant to the procedures described
- 22 in sections 554, 556, and 557 of title 5, United States
- 23 Code. The attorney general of any State shall be permitted
- 24 to be heard at any hearing conducted under this sub-
- 25 section.

1	(e) Burden.—The burden at any hearing under sub
2	section (b) shall be on the manufacturer to prove, by a
3	preponderance of the evidence, that the manufactures
4	should be granted the abatement.
5	(d) Basis of Decision.—Any decision regarding a
6	petition for an abatement under this section shall be based
7	on a determination as to whether—
8	(1) the manufacturer has acted in good faith
9	and in full compliance with this Act (and any
10	amendment made by this Act) and any regulations
11	or State or local laws promulgated in furtherance or
12	this Act;
13	(2) the manufacturer has pursued all reason
14	ably available measures to attain the reductions;
15	(3) there is any evidence of any direct or indi
16	rect action by the manufacturer to undermine the
17	achievement of the reductions required under section
18	204 or to undermine any other provision of this Ac
19	(or amendment); and
20	(4) the manufacturer has taken (or failed to
21	take) any other action as determined appropriate by
22	the Secretary.
23	(e) Amount.—Upon a determination granting ar
24	abatement under this section, the Secretary shall order the

abatement of not to exceed 75 percent of the amount paid

- 1 by the manufacturer, together with interest that may have
- 2 accrued on such amount during the period between the
- 3 date on which payment by the manufacturer was made
- 4 and the date on which the abatement order was granted.
- 5 Such interest shall be equal to that provided for the aver-
- 6 age 52-week Treasury Bill during the period involved.
- 7 (f) AGGRIEVED PARTIES.—Any manufacturer or at-
- 8 torney general of any State that is aggrieved by an abate-
- 9 ment that is granted under this section may seek judicial
- 10 review of the abatement decision within 30 days of the
- 11 date of such decision in the Court of Appeals for the Dis-
- 12 triet of Columbia Circuit. Review in such cases shall be
- 13 subject to the procedures described in sections 701
- 14 through 706 of title 5, United States Code.
- 15 (g) Prohibition.—A manufacturer may not file a
- 16 petition under subsection (a) until such time as the manu-
- 17 facturer has fully paid the Secretary the amount assessed
- 18 to the manufacturer under section 205(f).
- 19 TITLE HI—STANDARDS TO RE-
- 20 **DUCE INVOLUNTARY EXPO-**
- 21 SURE TO TOBACCO SMOKE
- 22 SEC. 301. DEFINITIONS.
- 23 In this title—

(1) Administrator.—The term "Administrator" means the Administrator of the Occupational Safety and Health Administration.

(2) Public facility.—

(A) IN GENERAL.—The term "public facility" means any building regularly entered by 10 or more individuals at least 1 day per week, including any such building owned by or leased to a Federal, State, or local government entity. Such term shall not include any building or portion thereof regularly used for residential purposes.

(B) EXCLUSIONS.—Such term does not include a building which is used as a restaurant (other than a fast food restaurant), bar, private elub, hotel guest room, easino, bingo parlor, tobacco merchant, or prison.

(C) FAST FOOD RESTAURANT.—The term "fast food restaurant" means any restaurant or chain of restaurants that primarily distributes food through a customer pick-up (either at a counter or drive-through window). The Administrator of the Occupational Safety and Health Administration may promulgate regulations to clarify this subparagraph to ensure that the in-

1	tended inclusion of establishments catering
2	largely to individuals under 18 years of age is
3	achieved.
4	(3) Responsible entity.—The term "respon-
5	sible entity" means, with respect to any public facil-
6	ity, the owner of such facility except that, in the
7	ease of any such facility or portion thereof which is
8	leased, such term means the lessee.
9	SEC. 302. SMOKE-FREE ENVIRONMENT POLICY.
10	(a) Policy Required.—In order to protect children
11	and adults from cancer, respiratory disease, heart disease,
12	and other adverse health effects from breathing environ-
13	mental tobacco smoke, the responsible entity for each pub-
14	lie facility shall adopt and implement at such facility a
15	smoke-free environment policy which meets the require-
16	ments of subsection (b).
17	(b) ELEMENTS OF POLICY.—
18	(1) In General. Each smoke-free environ-
19	ment policy for a public facility shall—
20	(A) prohibit the smoking of eigarettes, ei-
21	gars, and pipes, and any other combustion of
22	tobacco within the facility and on facility prop-
23	erty within the immediate vicinity of the en-
24	trance to the facility; and

1	(B) post a clear and prominent notice of
2	the smoking prohibition in appropriate and visi-
3	ble locations at the public facility.
4	(2) Exception.—The smoke-free environment
5	policy for a public facility may provide an exception
6	to the prohibition specified in paragraph (1) for 1 or
7	more specially designated smoking areas within a
8	public facility if such area or areas meet the require-
9	ments of subsection (e).
10	(e) Specially Designated Smoking Areas.—A
11	specially designated smoking area meets the requirements
12	of this subsection if—
13	(1) the area is ventilated in accordance with
14	specifications promulgated by the Administrator that
15	ensure that air from the area is directly exhausted
16	to the outside and does not recirculate or drift to
17	other areas within the public facility;
18	(2) the area is maintained at negative pressure,
19	as compared to adjoined nonsmoking areas, as deter-
20	mined under regulations promulgated by the Admin-
21	istrator; and
22	(3) nonsmoking individuals do not have to enter
23	the area for any purpose while smoking is occurring
24	in euch area

- 1 Cleaning and maintenance work shall be conducted in such
- 2 area only while no smoking is occurring in the area.
- 3 SEC. 303. CITIZEN ACTIONS.
- 4 (a) In General.—An action may be brought to en-
- 5 force the requirements of this title by any aggrieved per-
- 6 son, any State or local government agency, or the Admin-
- 7 istrator.
- 8 (b) VENUE.—Any action to enforce this title may be
- 9 brought in any United States district court for the district
- 10 in which the defendant resides or is doing business to en-
- 11 join any violation of this title or to impose a civil penalty
- 12 for any such violation in the amount of not more than
- 13 \$5,000 per day of violation. The district courts shall have
- 14 jurisdiction, without regard to the amount in controversy
- 15 or the citizenship of the parties, to enforce this title and
- 16 to impose civil penalties under this title.
- 17 (e) Notice.—An aggrieved person shall give any al-
- 18 leged violator notice of at least 60 days prior to commenc-
- 19 ing an action under this section. No action may be com-
- 20 menced by an aggrieved person under this section if such
- 21 alleged violator complies with the requirements of this title
- 22 within such 60-day period and thereafter.
- 23 (d) Costs.—The court, in issuing any final order in
- 24 any action brought pursuant to this section, may award
- 25 costs of litigation (including reasonable attorney and ex-

- 1 pert witness fees) to any prevailing plaintiff, whenever the
- 2 court determines such award is appropriate.
- 3 (e) Penalties.—The court, in any action under this
- 4 section to apply civil penalties, shall have discretion to
- 5 order that such civil penalties be used for projects which
- 6 further the policies of this title. The court shall obtain the
- 7 view of the Administrator in exercising such discretion and
- 8 selecting any such projects.
- 9 SEC. 304. PREEMPTION.
- Nothing in this title shall preempt or otherwise affect
- 11 any other Federal, State or local law which provides pro-
- 12 tection from health hazards from environmental tobacco
- 13 smoke.
- 14 SEC. 305. REGULATIONS.
- The Administrator is authorized to promulgate such
- 16 regulations as the Administrator deems necessary to carry
- 17 out this title.
- 18 SEC. 306. EFFECTIVE DATE.
- The provisions of this title shall take effect on the
- 20 date that is 1 year after the date of enactment of this
- 21 Act.
- 22 TITLE IV—NATIONAL TOBACCO
- 23 **SETTLEMENT TRUST FUND**
- 24 SEC. 401. ESTABLISHMENT OF TRUST FUND.
- 25 (a) CREATION.—

1	(1) In GENERAL.—There is established in the
2	Treasury of the United States a trust fund to be
3	known as the "National Tobacco Settlement Trust
4	Fund", consisting of such amounts as may be appro-
5	priated or credited to the Trust Fund.
6	(2) Trustees.—The trustees of the Trust
7	Fund shall be the Commissioner and the Secretary.
8	(b) Transfers.—There are hereby appropriated and
9	transferred to the Trust Fund—
10	(1) amounts repaid or recovered under section
11	205, including interest thereon;
12	(2) amounts equivalent to amounts received
13	under section 402; and
14	(3) amounts paid as fines or penalties, includ-
15	ing interest thereon, under section 403.
16	(e) Repayable Advances.—
17	(1) AUTHORIZATION.—There are authorized to
18	be appropriated to the Trust Fund, as repayable ad-
19	vances, such sums as may from time to time be nec-
20	essary to make the expenditures described in sub-
21	section (d).
22	(2) REPAYMENT WITH INTEREST.—Repayable
23	advances made to the Trust Fund shall be repaid,
24	and interest on such advances shall be paid, to the
25	general fund of the Treasury when the Secretary of

1	the Treasury determined that moneys are available
2	in the Trust Fund for such purposes.
3	(3) RATE OF INTEREST.—Interest on advances
4	made pursuant to this subsection shall be at a rate
5	determined by the Secretary of the Treasury (as of
6	the close of the calendar month proceeding the
7	month in which the advance is made) to be equal to
8	the current average market yield on outstanding
9	marketable obligations of the United States with re-
10	maining period to maturity comparable to the antici-
11	pated period during which the advance will be out-
12	standing.
13	(d) Expenditures From Trust Fund.—Amounts
14	in the Trust Fund shall be available in each calendar year,
15	as provided by appropriations Act, as follows:
16	(1) With respect to—
17	(A) the first and second years following the
18	establishment of the Trust Fund, not less than
19	\$2,500,000,000 each year;
20	(B) the third year following the establish-
21	ment of the Trust Fund, not less than
22	\$3,500,000,000;
23	(C) the fourth year following the establish-
24	ment of the Trust Fund, not less than
25	\$4,000,000,000;

1	(D) the fifth year following the establish-
2	ment of the Trust Fund, not less than
3	\$5,000,000,000; and
4	(E) the sixth year following the establish-
5	ment of the Trust Fund, and each year there-
6	after, not less than \$2,500,000,000;
7	of the amounts available in the Trust Fund shall be
8	made available to the Secretary to makes grants to
9	States to carry out subtitle A of title V.
10	(2) With respect to each of the first 4 years fol-
11	lowing the establishment of the Trust Fund, not less
12	than \$1,000,000,000, and with respect to each year
13	thereafter, not less than \$1,500,000,000, of the
14	amounts available in the Trust Fund shall be made
15	available to the Secretary to carry out the National
16	Smoking Cessation Program under section 511.
17	(3) With respect to each of the first 3 years fol-
18	lowing the establishment of the Trust Fund, not less
19	than \$125,000,000, and with respect to each year
20	thereafter, not less than \$225,000,000, of the
21	amounts available in the Trust Fund shall be made
22	available to the Secretary to carry out the National
23	Reduction in Tobacco Usage Program under section

512.

- (4) Not less than \$500,000,000 of the amounts available in the Trust Fund each year shall be made available to the Tobacco-Free Education Board to carry out activities under section 513.
 - (5) With respect to each of the first 10 years following the establishment of the Trust Fund, not less than \$75,000,000 of the amounts available in the Trust Fund shall be made available to the Secretary to earry out the National Event Sponsorship Program under section 514.
 - (6) With respect to each of the first 2 years following the establishment of the Trust Fund, not less than \$75,000,000, with respect to the third such year, not less than \$100,000,000, and with respect to each year thereafter, not less than \$125,000,000, of the amounts available in the Trust Fund shall be made available to the Secretary to carry out the National Community Action Program under section 515.
 - (7) Not less than \$100,000,000 of the amounts available in the Trust Fund each year shall be made available to the Secretary to carry out the National Cessation Research Program under section 516.
- (8) Not less than \$300,000,000 of the amounts available in the Trust Fund each year shall be made

1	available to the Commissioner as reimbursement for
2	the costs incurred by the Food and Drug Adminis-
3	tration in implementing and enforcing requirements
4	relating to tobacco products.

(9) Not less than the amount collected under section 205 and available each year shall be made available to the Secretary for use as provided for in section 517.

9 SEC. 402. LIABILITY OF INDUSTRY SOURCES.

10 (a) DEFINITION.—As used in this subtitle, the term
11 "industry sources" means all entities which are signatories
12 to the National Tobacco Control Protocol under section
13 612.

(b) Payments.—

(1) INITIAL PAYMENT.—Each industry source shall pay to the Trust Fund on the date of enactment of this Act, an amount that bears the same ratio to \$10,000,000,000 as the relevant domestic tobacco product unit sales volume of the industry source (as defined in paragraph (3)) bears to the relevant domestic tobacco product unit volume of all industry sources for 1996.

(2) Annual payments.—Each industry source shall pay to the Trust Fund for each calendar year, beginning on December 31 of the year following the

	year in which this Act is enacted, and each Decem-
2	ber 31 thereafter, an annual payment equal to—

(A) with respect to the first year for which payments are to be made, an amount that bears the same ratio to \$8,500,000,000 as the relevant domestic tobacco product unit sales volume of the industry source (as defined in paragraph (3)) for the year involved bears to the relevant domestic tobacco product unit sales volume of all industry sources for such year;

(B) with respect to the second year for which payments are to be made, an amount that bears the same ratio to \$9,500,000,000 as the relevant domestic tobacco product unit sales volume of the industry source (as defined in paragraph (3)) for the year involved bears to the relevant domestic tobacco product unit sales volume of all industry sources for such year;

(C) with respect to the third year for which payments are to be made, an amount that bears the same ratio to \$11,500,000,000 as the relevant domestic tobacco product unit sales volume of the industry source (as defined in paragraph (3)) for the year involved bears to

1	the relevant domestic tobacco product unit sales
2	volume of all industry sources for such year;
3	(D) with respect to the fourth year for
4	which payments are to be made, an amount
5	that bears the same ratio to \$14,000,000,000
6	as the relevant domestic tobacco product unit
7	sales volume of the industry source (as defined
8	in paragraph (3)) for the year involved bears to
9	the relevant domestic tobacco product unit sales
10	volume of all industry sources for such year;
11	and
12	(E) with respect to each of the fifth
13	through 25th years for which payments are to
14	be made, an amount that bears the same ratio
15	to \$15,000,000,000 as the relevant domestic to-
16	bacco product unit sales volume of the industry
17	source (as defined in paragraph (3)) for the
18	year involved bears to the relevant domestic to-
19	bacco product unit sales volume of all industry
20	sources for such year.
21	(3) Relevant domestic tobacco product
22	UNIT SALES VOLUME.—
23	(A) In General.—For purposes of this
24	subsection, the relevant domestic tobacco prod-
25	uct unit sales volume of an industry source for

a year shall be determined by the Commissioner
based on data submitted by industry sources
and other appropriate data.

(4) Adjustments.—

(A) VOLUME DECREASE.—If the Commissioner makes a determination under paragraph (3)(B) that the total relevant domestic tobacco product unit sales volume has decreased, the Commissioner shall in subsequent years, make determinations as to sales volume based solely on adult use.

(B) Increase in profits.—

(i) IN GENERAL.—With respect to an industry source that experiences a decrease in the amount owed under paragraph (2) for a year as compared to the previous year, the industry source shall be subject to an increase in such amount (as provided for under clause (ii)) if the Commissioner determines that the net operating profits of the source derived from domestic sales of tobacco products has increased over that of the previous year.

(ii) AMOUNT OF INCREASE.—The amount by which the amount owed by an

1	industry source is increased under clause
2	(i) shall be equal to 25 percent of the
3	amount of the decrease involved.
4	(C) Inflation.—Each of the amounts de-
5	scribed in subparagraphs (B) through (E) of
6	paragraph (2) shall be increased by 3 percent
7	each year, or adjusted each year to reflect the
8	increase in the Consumer Price Index for all
9	urban consumers (as published by the Bureau
10	of Labor Statistics) from the year previous to
11	the year for which the adjustment is being ap-
12	plied, whichever is greater.
13	(e) Affect of Bankruptcy.—Section 507(a) of
14	title 11, United States Code, is amended by inserting after
15	paragraph (9) the following:
16	"Tenth, payments required to be paid into the
17	National Tobacco Settlement Trust Fund under see-
18	tion 402 of the Universal Tobacco Settlement Act.".
19	(d) Pass-Through.—An industry source that is re-
20	quired to make payments under this section shall annually
21	adjust the prices of the tobacco products sold by such
22	source to reflect the amounts of such payments.
23	(e) Tax Treatment of Payments.—For purposes
24	of section 162 of the Internal Revenue Code of 1986, any
25	payment to the Tobacco Settlement Trust Fund under

1	section 401 shall be considered to be an ordinary and nec-
2	essary expense in carrying on a trade or business and shall
3	be deductible in the taxable year in which paid.
4	SEC. 403. ENFORCEMENT.
5	(a) General Rule.—There is hereby imposed a
6	penalty on the failure of any industry source to make any
7	payment required under section 402.
8	(b) AMOUNT OF PENALTY.—The amount of the pen-
9	alty imposed by subsection (a) on any failure with respect
10	to an industry source shall be established by the Commis-
11	sioner for each day during the noncompliance period.
12	(e) Noncompliance Period.—For purposes of this
13	section, the term "noncompliance period" means, with re-
14	spect to any failure to makes the payment required under
15	section 402, the period—
16	(1) beginning on the due date for such pay-
17	ment; and
18	(2) ending on the date on which such payment
19	is paid in full.
20	(d) Limitations.—
21	(1) In General.—No penalty shall be imposed
22	by subsection (a) on any failure to make payment
23	under section 402 during any period for which it is
24	established to the satisfaction of the Commissioner

that none of the persons responsible for such failure

1	knew or, exercising reasonable diligence, would have
2	known, that such failure existed.
3	(2) Corrections.—No penalty shall be im-
4	posed under subsection (a) on any failure to make
5	payment under section 402 if—
6	(A) such failure was due to reasonable
7	cause and not to willful neglect; and
8	(B) such failure is corrected during the 30-
9	day period beginning on the 1st date that any
10	of the persons responsible for such failure knew
11	or, exercising reasonable diligence, would have
12	known, that such failure existed.
13	(3) WAIVER.—In the case of any failure to
14	make payment under section 402 that is due to rea-
15	sonable cause and not to willful neglect, the Com-
16	missioner may waive all or part of the penalty im-
17	posed under subsection (a) to the extent that the
18	Commissioner determines that the payment of such
19	penalty would be excessive relative to the failure in-
20	volved.

1	TITLE V—PUBLIC HEALTH AND
2	OTHER PROGRAMS
3	Subtitle A—Public Health Block
4	Grant Program
5	SEC. 501. PUBLIC HEALTH TRUST FUND.
6	(a) Establishment.—
7	(1) IN GENERAL.—The Secretary shall estab-
8	lish, as a separate fund within the Trust Fund es-
9	tablished under section 401, a trust fund to be
10	known as the "Public Health Trust Fund", consist-
11	ing of such amounts as may be appropriated or cred-
12	ited to the Trust Fund.
13	(2) Trustees.—The trustees of the Trust
14	Fund shall be the Commissioner and the Secretary.
15	(b) Transfers.—There are hereby appropriated and
16	transferred to the Trust Fund the amounts described in
17	section 401(d)(1) with respect to the year involved.
18	(c) Expenditures from Trust Fund.—Amounts
19	in the Public Health Trust Fund shall be available in each
20	calendar year, as provided by appropriations Act, for block
21	grants under section 502.
22	SEC. 502. BLOCK GRANTS TO STATES.
23	(a) In General.—For the purpose described in sub-
24	section (b), the Secretary shall award a block grant to
25	each State in each fiscal year in an amount based on the

- 1 allotment of the State as determined in accordance with
- 2 section 503.
- 3 (b) AUTHORIZED ACTIVITIES.—A State shall use
- 4 amounts received under a block grant only for the purpose
- 5 of planning, carrying out, and evaluating activities as pro-
- 6 vided for in section 504.
- 7 (e) Application.—To be eligible to receive a grant
- 8 under this subtitle a State shall prepare and submit to
- 9 the Secretary an application at such time, in such manner,
- 10 and containing such information as the Secretary may re-
- 11 quire, including such assurances as the Secretary may re-
- 12 quire regarding the compliance of the State with the re-
- 13 quirements of this Act.
- 14 SEC. 503. ALLOTMENTS.
- 15 (a) In General.—Of the amounts appropriated and
- 16 available for block grants for a fiscal year under section
- 17 502, the Secretary shall allot to each State an amount
- 18 determined under the allotment formula under subsection
- 19 (b).
- 20 (b) Allotment Formula.—
- 21 (e) REALLOTMENTS.—To the extent that all the
- 22 funds appropriated under section 501(c) for a fiscal year
- 23 and available for allotment in such fiscal year are not oth-
- 24 erwise allotted to States because—

1	(1) one or more States have not submitted an
2	application in accordance with section 502(e) for the
3	fiscal year; or
4	(2) one or more States have notified the Sec-
5	retary that they do not intend to use the full amount
6	of their allotment;
7	such excess shall be reallotted among each of the remain-
8	ing States in proportion to the amount otherwise allotted
9	to such States for the fiscal year without regard to this
10	subsection.
11	(d) Indian Tribes and Tribal Organizations.—
12	(1) In General.—If the Secretary—
13	(A) receives a request from the governing
14	body of an Indian tribe or tribal organization
15	within any State that funds under this subtitle
16	be provided directly by the Secretary to such
17	tribe or organization; and
18	(B) determines that the members of such
19	tribe or tribal organization would be better
20	served by means of grants made directly by the
21	Secretary under this subtitle;
22	the Secretary shall reserve from amounts which
23	would otherwise be allotted to such State under sub-
24	section (a) for the fiscal year the amount determined
25	under paragraph (2).

- 1 (2) AMOUNT.—The Secretary shall reserve for
 2 the purpose of paragraph (1) from amounts that
 3 would otherwise be allotted to such State under sub4 section (a) an amount to be determined by a formula
 5 developed by the Secretary after consultation with
 6 the Secretary of the Interior.
 - (3) Grant.—The amount reserved by the Secretary on the basis of a determination under this subsection shall be granted to the Indian tribe or tribal organization serving the individuals for whom such a determination has been made.
 - (4) PLAN.—In order for an Indian tribe or tribal organization to be eligible for a grant for a fiscal year under this subsection, it shall submit to the Secretary a plan for such fiscal year which meets such criteria as the Secretary may prescribe.
 - (5) DEFINITIONS.—The terms "Indian tribe" and "tribal organization" shall have the same meaning given such terms in section 4(b) and section 4(c) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b(b) and (c)).
- **SEC. 504. USE OF FUNDS.**

23 (a) In General.—Amounts provided to a State
24 under a grant under this subtitle shall be used—

1	(1) to reimburse the State for expenses in-
2	curred by the State under the State program under
3	title XIX of the Social Security Act (42 U.S.C. 1396
4	et seq.) relating to the treatment of tobacco-related
5	illnesses or conditions;
6	(2) to reimburse the State for other expenses
7	incurred by the State in providing directly, or reim-
8	bursing others for the provision of, treatment for to-
9	bacco-related illnesses or conditions;
10	(3) to provide health care coverage, either di-
11	rectly or through arrangements with other entities,
12	for uninsured individuals under 18 years of age who
13	reside in the State;
14	(4) to establish a State tobacco products liabil-
15	ity judgments and settlement fund, as provided for
16	in subsection (e);
17	(5) to reimburse the State for expenses in-
18	curred in carrying out the tobacco licensure require-
19	ments of subtitle D of title I; and
20	(6) to carry out any other activities determined
21	appropriate by the State.
22	(b) Limitations on Uses.—A State may not use
23	amounts provided under a grant under this subtitle for
24	programs or projects not approved of by the Secretary.
25	(c) JUDGMENT AND SETTLEMENT FUND.—

- 1 (1) IN GENERAL.—Each State that receives a
 2 grant under this subtitle shall establish a fund for
 3 the purpose of making payments under paragraph
 4 (2).
- 5 (2) PAYMENTS.—The fund established under
 6 paragraph (1) shall be used to make payments to in7 dividuals who have obtained a judgment in a to8 bacco-related action brought in a State court, or who
 9 have entered into a settlement of such an action, of
 10 the amount of any award under such judgment or
 11 settlement that represents punitive damages.

12 SEC. 505. WITHHOLDING OF FUNDS.

(a) AUTHORITY.—

- (1) In GENERAL.—The Secretary shall, after adequate notice and an opportunity for a hearing conducted within the affected State, withhold funds from any State which does not use its allotment in accordance with the requirements of this subtitle. The Secretary shall withhold such funds until the Secretary finds that the reason for the withholding has been removed and there is reasonable assurance that it will not recur.
- (2) INVESTIGATION.—The Secretary may not institute proceedings to withhold funds under paragraph (1) unless the Secretary has conducted an in-

- 1 vestigation concerning whether the State has used
- 2 its allotment in accordance with the requirements of
- 3 this subtitle. Investigations required by this para-
- 4 graph shall be conducted within the affected State
- 5 by qualified investigators.
- 6 (3) RESPONSE TO COMPLAINTS.—The Secretary
- 7 shall respond in an expeditious manner to com-
- 8 plaints of a substantial or serious nature that a
- 9 State has failed to use funds in accordance with the
- 10 requirements of this subtitle.
- 11 (4) MINOR FAILURE.—The Secretary may not
- 12 withhold funds under paragraph (1) from a State
- for a minor failure to comply with the requirements
- 14 of this subtitle.
- 15 (b) INVESTIGATIONS.—The Secretary shall conduct
- 16 in several States in each fiscal year investigations of the
- 17 use of funds received by the States under this subtitle in
- 18 order to evaluate compliance with the requirements of this
- 19 subtitle.
- 20 (c) Availability of Information.—Each State,
- 21 and each entity which has received funds from an allot-
- 22 ment made to a State under this subtitle, shall make avail-
- 23 able to the Secretary, for examination, copying, or me-
- 24 chanical reproduction on or off the premises, appropriate

1	books, documents, papers, and records of the entity upon
2	a reasonable request therefore.
3	Subtitle B—Other Programs
4	SEC. 511. NATIONAL SMOKING CESSATION PROGRAM.
5	(a) Establishment.—The Secretary shall establish
6	a program to be known as the "National Smoking Ces-
7	sation Program" under which the Secretary may award
8	grants to eligible public and nonprofit entities and individ-
9	uals for smoking cessation purposes.
10	(b) ELIGIBILITY.—
11	(1) Of entities.—To be eligible to receive a
12	grant under this section an entity shall—
13	(A) be a public or nonprofit private entity;
14	(B) prepare and submit to the Secretary
15	an application at such time, in such manner,
16	and containing such information as the Sec-
17	retary may require;
18	(C) provide assurances that amounts re-
19	ceived under the grant will be used in accord-
20	ance with subsection (c)(1); and
21	(D) meet any other requirements deter-
22	mined appropriate by the Secretary.
23	(2) OF INDIVIDUALS.—To be eligible to receive
24	a grant under this section an individual shall—

1	(A) prepare and submit to the Secretary
2	an application at such time, in such manner,
3	and containing such information as the Sec-
4	retary may require;
5	(B) provide assurances that amounts re-
6	ecived under the grant will be used only in ac-

- ceived under the grant will be used only in accordance with subsection (e)(2); and
- (C) meet any other requirements determined appropriate by the Secretary.

(c) Use of Funds.—

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- (1) By Entities.—An entity that receives a grant under this section shall use amounts provided under the grant to establish or administer tobacco product use eessation programs that are approved in accordance with subsection (d).
- (2) By INDIVIDUALS.—An individual that receive a grant under this section shall use amounts provided under the grant to enroll in a tobacco product use cessation program or to purchase a tobacco product eessation device that has been approved in accordance with subsection (d). Grants to individuals under this section may be in the form of vouchers that may be used to pay the costs of enrollment in an approved program or to purchase an approved device.

1	(d) Approval of Cessation Program or De-
2	VICES.—Using the best available scientific information,
3	the Secretary shall promulgate regulations to provide for
4	the approval of tobacco product use cessation programs
5	and devices. Such regulations shall be designed to ensure
6	that tobacco product users, if requested, are provided with
7	reasonable access to safe and effective cessation programs
8	and devices. Such regulations shall ensure that such indi-
9	viduals have access to a broad range of cessation options
10	that are tailored to the needs of the individual tobacco
11	user.
12	(e) Funding.—The Secretary shall use amounts
13	available under section 401(d)(2) to earry out this section.
14	SEC. 512. NATIONAL REDUCTION IN TOBACCO USAGE PRO-
15	GRAM.
16	(a) Establishment.—The Secretary shall establish
17	a program to be known as the "National Reduction in To-
18	bacco Usage Program" under which the Secretary may
19	award grants to eligible public and nonprofit entities to
20	earry out activities designed to reduce the use of tobacco
21	products.
22	(b) ELIGIBILITY.—To be eligible to receive a grant

(1) be a State health department, other public

entity, or a nonprofit private entity;

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1	(2) prepare and submit to the Secretary an ap-
2	plication at such time, in such manner, and contain-
3	ing such information as the Secretary may require
4	(3) provide assurances that amounts received
5	under the grant will be used in accordance with sub-
6	section (e); and
7	(4) meet any other requirements determined ap-
8	propriate by the Secretary.
9	(e) Use of Funds.—An entity that receives a grant
10	under this section shall use amounts provided under the
11	grant to—
12	(1) carry out media-based and nonmedia-based
13	education, prevention and cessation campaigns de-
14	signed to discourage the use of tobacco products by
15	individuals who are under 18 years of age and to en-
16	courage those who use such products to quit;
17	(2) carry out research concerning, and provide
18	for the development and public dissemination of
19	technologies and methods to reduce the risk of de-
20	pendence and injury from tobacco product usage and
21	exposure;
22	(3) provide for the identification, testing, and
23	evaluation of the health effects of both tobacco and
24	non-tobacco constituents of tobacco products; or

1	(4) earry out any other activities determined by
2	the Secretary to be consistent with the purposes of
3	this Act.
4	(d) Funding.—The Secretary shall use amounts
5	available under section 401(d)(3) to carry out this section.
6	SEC. 513. NATIONAL TOBACCO-FREE PUBLIC EDUCATION
7	PROGRAM.
8	(a) Establishment of Board.—
9	(1) In General.—The Secretary shall establish
10	an independent board to be known as the "Tobacco-
11	Free Education Board" (referred to in this section
12	as the "Board") to enter into contracts with or
13	award grants to eligible public and nonprofit private
14	entities to earry out public informational and edu-
15	cational activities designed to reduce the use of to-
16	bacco products.
17	(2) APPOINTMENT.—The Board shall be com-
18	posed of 9 members to be appointed by the Sec-
19	retary, of which—
20	(A) at least 3 such members shall be an in-
21	dividual who is widely recognized by the general
22	public for achievement in the athletic, cultural,
23	entertainment, educational, business, or politi-
24	cal field: and

1	(B) at least 3 of whom shall be individuals
2	who are heads of a major public health organi-
3	zations.
4	(3) Terms and vacancies.—The members of
5	the Board shall serve staggered terms as determined
6	appropriate at the time of appointment by the Sec-
7	retary. Any vacancy in the Board shall not affect its
8	powers, but shall be filled in the same manner as the
9	original appointment.
10	(4) Powers.—
11	(A) HEARINGS.—The Board may hold
12	such hearings, sit and act at such times and
13	places, take such testimony, and receive such
14	evidence as the Board considers advisable to
15	earry out the purposes of this section.
16	(B) Information from federal agen-
17	CIES.—The Board may secure directly from any
18	Federal department or agency such information
19	as the Board considers necessary to carry out
20	the provisions of this section.
21	(5) Personnel matters.—
22	(A) Compensation.—Each member of the
23	Board who is not an officer or employee of the
24	Federal Government shall be compensated at a

rate equal to the daily equivalent of the annual

Executive Schedule under section 5315 of title 5, United States Code, for each day (including travel time) during which such member is engaged in the performance of the duties of the Board. All members of the Board who are officers or employees of the United States shall serve without compensation in addition to that received for their services as officers or employees of the United States.

(B) TRAVEL EXPENSES.—The members of the Board shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Board.

(b) ESTABLISHMENT OF PROGRAM.—The Secretary
shall establish a program to be known as the "National
Tobacco-Free Public Education Program" under which
the Board may enter into contracts with or award grants
to eligible public and nonprofit private entities to earry
out public informational and educational activities designed to reduce the use of tobacco products.

1	(e) ELIGIBILITY.—To be eligible to receive a grant
2	under this section an entity shall—
3	(1) be a—
4	(A) public entity or a State health depart-
5	ment; or
6	(B) nonprofit private entity that—
7	(i) is not affiliated with a tobacco
8	product manufacturer or importer;
9	(ii) has a demonstrated record of
10	working effectively to reduce tobacco prod-
11	uet use; and
12	(iii) has expertise in conducting a
13	multi-media communications campaign;
14	(2) prepare and submit to the Secretary an ap-
15	plication at such time, in such manner, and contain-
16	ing such information as the Secretary may require,
17	including a description of the activities to be con-
18	ducted using amounts received under the grant or
19	contract;
20	(3) provide assurances that amounts received
21	under the grant will be used in accordance with sub-
22	section (d); and
23	(4) meet any other requirements determined ap-
24	propriate by the Secretary.

1	(d)	USE	Θ F	Funds.	-An	entity	that	receives	\mathbf{a}	grant

- 2 or contract under this section shall use amounts provided
- 3 under the grant or contract to conduct multi-media public
- 4 educational or informational campaigns that are designed
- 5 to discourage and de-glamorize the use of tobacco prod-
- 6 ucts. Such campaigns shall be designed to discourage the
- 7 initiation of tobacco use by minors and encourage those
- 8 using such products to quit.
- 9 (e) Needs of Certain Populations.—In awarding
- 10 grants and contracts under this section, the Board shall
- 11 take into consideration the needs of particular popu-
- 12 lations.
- 13 (f) Funding.—The Secretary shall use amounts
- 14 available under section 401(d)(4) to carry out this section.
- 15 SEC. 514. NATIONAL EVENT SPONSORSHIP PROGRAM.
- 16 (a) ESTABLISHMENT.—The Secretary shall establish
- 17 a program to be known as the "National Event Sponsor-
- 18 ship Program" under which the Secretary may award
- 19 grants to eligible entities or individuals for the sponsorship
- 20 of activities described in subsection (e).
- 21 (b) Eligibility.—To be eligible to receive a grant
- 22 under this section an entity or individual shall—
- 23 (1) prepare and submit to the Secretary an ap-
- 24 plication at such time, in such manner, and contain-

1	ing such information as the Secretary may require,
2	including—
3	(A) a description of the event, activity,
4	team, or entry for which the grant is to be pro-
5	vided;
6	(B) documentation that the event, activity,
7	team, or entry involved was sponsored or other-
8	wise funded by a tobacco manufacturer or dis-
9	tributor prior to the date of the application; and
10	(C) a certification that the applicant is un-
11	able to secure funding for the event, activity,
12	team, or entry involved from sources other than
13	those described in paragraph (2) ;
14	(2) provide assurances that amounts received
15	under the grant will be used in accordance with sub-
16	section (d); and
17	(3) meet any other requirements determined ap-
18	propriate by the Secretary.
19	(c) Permissible Sponsorship Activities.
20	Events, activities, teams, or entries for which a grant may
21	be provided under this section include—
22	(1) an athletic, musical, artistic, or other social
23	or cultural event or activity that was sponsored in
24	whole or in part by a tobacco manufacturer or dis-
25	tributor prior to the date of enactment of this Act.

1	(2) the participation of a team that was spon-
2	sored in whole or in part by a tobacco manufacturer
3	or distributor prior to the date of enactment of this
4	Act, in an athletic event or activity; and
5	(3) the payment of a portion or all of the entry
6	fees of, or other financial or technical support pro-
7	vided to, an individual or team by a tobacco manu-
8	facturer or distributor prior to the date of enactment
9	of this Act, for participation of the individual in an
10	athletic, musical, artistic, or other social or cultural
11	event.
12	(d) Use of Funds. Amounts received under a
13	grant under this section shall be used to—
14	(1)(A) pay the costs associated with the spon-
15	sorship of an event or activity described in sub-
16	section $(e)(1)$;
17	(B) provide for the sponsorship of an individual
18	or team;
19	(C) pay the required entry fees associated with
20	the participation of an individual or team in an
21	event or activity described in subsection (e)(3);
22	(D) provide financial or technical support to an
23	individual or team in connection with the participa-
24	tion of that individual or team in an activity de-
25	scribed in subsection $(c)(3)$; or

1	(E) for any other purposes determined appro-
2	priate by the Secretary; and
3	(2) promote images or activities to discourage
4	individuals from using tobacco products or encour-
5	age individuals who use such products to quit.
6	(e) Allocation of Unexpended Funds.—
7	Amounts available for purposes of carrying out this sec-
8	tion and remaining available at the end of the 10-year pe-
9	riod described in section 401(d)(5), shall be used as fol-
10	lows:
11	(1) 50 percent of such amounts shall be used
12	to supplement amounts available for multi-media
13	campaigns under section 512;
14	(2) 25 percent of such amounts shall be used
15	to supplement amounts available for enforcement
16	purposes under section 401(d)(8); and
17	(3) 25 percent of such amounts shall be used
18	to supplement amounts available for community ac-
19	tion programs under section 515.
20	(f) Funding.—The Secretary shall use amounts
21	available under section 401(d)(5) to earry out this section
22	SEC. 515. NATIONAL COMMUNITY ACTION PROGRAM.
23	(a) Establishment.—The Secretary shall establish
24	a program to be known as the "National Community Ac-
25	tion Program" under which the Secretary may aware

1	grants to eligible State and local governmental entities to
2	earry out community-based tobacco control efforts that
3	are designed to encourage community involvement in re-
4	ducing tobacco product use.
5	(b) ELIGIBILITY.—To be eligible to receive a grant
6	under this section an entity shall—
7	(1) be a State or local public entity;
8	(2) prepare and submit to the Secretary an ap-
9	plication at such time, in such manner, and contain-
10	ing such information as the Secretary may require;
11	(3) provide assurances that amounts received
12	under the grant will be used in accordance with the
13	purposes of this section; and
14	(4) meet any other requirements determined ap-
15	propriate by the Secretary.
16	(e) Funding.—The Secretary shall use amounts
17	available under section 401(d)(6) to carry out this section.
18	SEC. 516. NATIONAL CESSATION RESEARCH PROGRAM.
19	(a) Establishment.—The Secretary shall establish
20	a program to be known as the "National Cessation Re-
21	search Program" under which the Secretary may award
22	grants to eligible entities for research concerning, and the
23	development of methods, drugs, and devices to discourage

individuals from using tobacco products and to assist indi-

25 viduals who use such products in quitting such use.

1	(b) ELIGIBILITY.—
2	(e) USE OF FUNDS.—
3	(d) Additional Requirements.—
4	(e) Funding.—The Secretary shall use amounts
5	available under section 401(d)(7) to earry out this section.
6	SEC. 517. USE OF SURCHARGE PAYMENTS.
7	(a) In General.—Of the amount made available to
8	the Secretary each year under section 401(d)(9), the Sec-
9	retary shall—
10	(1) use not less than 90 percent of such amount
11	to award grants to State and local governmental and
12	public health agencies to carry out activities to fur-
13	ther reduce the use of tobacco products by individ-
14	uals who are under 18 years of age; and
15	(2) use not more than 10 percent of such
16	amount for the administrative costs associated with
17	the administration of title H and of chapter IX of
18	the Federal Food, Drug and Cosmetic Act (as added
19	by section $143(3)$).
20	(b) Transfer of Certain Amounts.—If the Sec-
21	retary determines that the administrative costs described
22	in subsection (a)(2) are less than the amount available
23	under section subsection, the Secretary may—
24	(1) transfer any such excess amount to other
25	Federal, State, or local agencies to meet the needs

1	associated with the reduction of underage tobacco
2	usage; or
3	(2) expend such amounts directly for activities
4	to expedite the reduction of underage tobacco use.
5	(e) Eligible to receive a grant
6	under this section an entity shall—
7	(1) be a State or local governmental or public
8	health agency;
9	(2) prepare and submit to the Secretary an ap-
10	plication at such time, in such manner, and contain-
11	ing such information as the Secretary may require
12	(3) provide assurances that amounts received
13	under the grant will be used in accordance with this
14	section; and
15	(4) meet any other requirements determined ap-
16	propriate by the Secretary.
17	(d) Funding.—The Secretary shall use amounts
18	available under section 401(d)(9) to earry out this section
19	TITLE VI—CONSENT DECREES,
20	NON-PARTICIPATING MANU-
21	FACTURERS, AND STATE EN-
22	FORCEMENT
23	SEC. 601. PURPOSES.
24	It is the purpose of this title to provide for the estab-
25	lishment of consent decrees and the imposition of certain

1	payment provisions, in addition to those otherwise pro-
2	vided for under Federal or State laws, to encourage manu-
3	facturers, distributors, and retailers to comply with this
4	Act, and to otherwise provide for the enforcement of this
5	Act with respect to non-participating manufacturers.
6	Subtitle A—Consent Decrees and
7	Non-Participating Manufacturers
8	SEC. 611. CONSENT DECREES.
9	(a) Requirement.—To be eligible to receive pay
10	ments under title V, a State, and to be eligible to receive
11	liability protections under title VII, a tobacco manufac
12	turer or distributor, shall enter into consent decrees under
13	this section to be effective on the date of enactment or
14	this Act.
15	(b) Terms and Conditions.—
16	(1) In GENERAL.—The terms and conditions
17	contained in the consent decrees described in sub-
18	section (a) shall contain provisions to clarify the ap
19	plication and requirements of this Act (and the
20	amendments made by this Act), including provisions
21	relating to—
22	(A) restrictions on tobacco product adver-
23	tising and marketing and youth access to such
24	products;

1	(B) the termination, establishment, and
2	operation of trade associations;
3	(C) restrictions on tobacco lobbying;
4	(D) the disclosure of tobacco smoke con-
5	stituents;
6	(E) the disclosure of nontobacco ingredi-
7	ents found in tobacco products;
8	(F) the disclosure of existing and future
9	documents relating to health, toxicity, and addi-
10	tion related to tobacco product usage;
11	(G) compliance and corporate culture;
12	(H) the obligation of manufacturers to
13	make payments for the benefit of States;
14	(I) the obligation of manufacturers to
15	interact only with distributors and retailers that
16	operate in compliance with the applicable provi-
17	sions of Federal, State, or local law regarding
18	the marketing and sale of tobacco products;
19	(J) requirements for warnings, labeling,
20	and packaging of tobacco products;
21	(K) the dismissal of pending litigation as
22	required under title VII and as agreed to by the
23	parties to the decree; and
24	(L) any other matter determined appro-
25	priate by the Secretary or the parties involved.

1	(2) Limitations.—The terms and conditions
2	contained in the consent decrees described in sub-
3	section (a) shall not contain provisions relating to—
4	(A) tobacco product design, performance,
5	or modification;
6	(B) manufacturing standards and good
7	manufacturing practices;
8	(C) testing and regulation with respect to
9	toxicity and ingredients approval; and
10	(D) the required percentage reductions in
11	the underage use of tobacco products for a year
12	under section 204.
13	(3) Waiver of constitutional claims.—The
14	terms and conditions contained in the consent de-
15	erees described in subsection (a) shall include a pro-
16	vision waiving the Federal or State constitutional
17	claims of the parties and providing for the severabil-
18	ity of the provisions of the decree.
19	(4) Construction.—The terms and conditions
20	contained in the consent decrees described in sub-
21	section (a) shall provide that the terms of the decree
22	will be construed in a manner that is consistent with
23	the provision of this Act.

1	(e) APPROVAL.—To be valid under this section, the
2	provisions of a consent decree must be approved by the
3	Secretary prior to approval or entry by a court.
4	(d) Enforcement.—
5	(1) CHANGES IN LAW.—The provisions of a
6	consent decree entered under this section shall re-
7	main in effect and enforceable regardless of whether
8	the provisions of this Act are amended, except that
9	any amendments to this Act that—
10	(A) establish Federal requirements that
11	are in conflict with obligations contained in the
12	consent decrees shall render such obligations
13	unenforceable;
14	(B) require allocations of funds that are in
15	conflict with the allocation contained in the con-
16	sent decrees shall render such consent decree
17	allocation unenforceable; and
18	(C) require warnings, labeling, or packag-
19	ing that conflicts with the warning, labeling, or
20	packaging requirements of the consent decree,
21	shall require that modifications be made in the
22	consent decree to conform with such amend-
23	ments.
24	(2) By state.—

1	(A) In General.—A State may bring an
2	action to enforce the provisions of any consent
3	decree under this section in any appropriate
4	State court. Such proceedings may seek injunc-
5	tive relief only and may not seek criminal or
6	monetary sanctions. Enforcement of any injune-
7	tive relief provided under a State action under
8	this section shall be permitted under any appli-
9	cable State law.
10	(B) Consistency.—The Secretary, in con-
11	sultation with the Attorney General, shall pro-
12	mulgate regulations to ensure the consistency of
13	State court ruling with respect to conduct
14	under a consent decree that is not exclusively
15	local in nature.
16	SEC. 612. NATIONAL TOBACCO CONTROL PROTOCOL.
17	(a) REQUIREMENT.—Not later than 6 months after
18	the date of enactment of this Act, each tobacco manufac-
19	turer to which this Act applies shall enter into a National
20	Tobacco Control Protocol.
21	(b) Terms and Conditions.—The Protocol referred
22	to in subsection (a) shall be—
23	(1) developed by the Secretary as a binding and
24	enforceable contract that embodies the terms of this
25	Act; and

1	(2) designed to be enforceable in Federal or
2	State courts.
3	SEC. 613. NON-PARTICIPATING MANUFACTURERS.
4	(a) In General.—With respect to a manufacturer
5	that elects not to enter into a consent decree under section
6	602, such manufacturer shall not be eligible to receive the
7	liability protections under title VII.
8	(b) Imposition of User Fee.—
9	(1) In General. Each manufacturer that
10	elects not to enter into a consent decree under sec-
11	tion 602 and not to become a signatory to the Na-
12	tional Tobacco Control Protocol under section 603
13	shall be subject to an annual fee established under
14	this subsection.
15	(2) Amount of fee.—
16	(A) TOTAL.—The total amount of all fees
17	established under this subsection for a year
18	shall be equal to the amounts provided under
19	paragraphs (1) and (8) of section 401(d) for
20	the year.
21	(B) PER MANUFACTURER.—The Secretary
22	shall promulgate regulations for the purpose of
23	assessing fees under this subsection and deter-
24	mining the amount of the fee to be assessed to
25	each manufacturer.

(0)	SEMMI EMENIO	DEGEDAR	Dim
10)	DETTI-BUILDIT	TUESERVE	r und.—

(1) IN GENERAL.—Each manufacturer to which subsection (b)(1) applies shall annually deposit into an escrowed reserve fund an amount equal to 150 percent of the amount that such manufacturer would have paid under section 402 (except for that portion of the payments that would have been made available under paragraphs (1) and (8) of section 401(d)) for the year in which the manufacturer is making such deposit if the manufacturer had been a signatory to the National Tobacco Control Protocol under section 603.

(2) USE.—Amounts contained in the reserve fund of a manufacturer under paragraph (1) shall be used solely for tobacco-related liability payments. The manufacturer may reclaim any amounts remaining in the fund (with interest) at the end of the 35-year period beginning on the date on which such fund is established.

Subtitle B—State Enforcement

- 21 SEC. 621. REQUIREMENT OF NO SALE TO MINORS LAW.
- 22 (a) Relevant Law.—
- 23 (1) IN GENERAL.—Subject to paragraph (2), 24 for each calendar year, the Secretary may not make 25 any payments to a State under section 403 unless

- the State involved has in effect a law providing that
 it is unlawful for any manufacturer, retailer, or distributor of tobacco products to sell or distribute any
 such product to any individual under the age of 18
 that meets the requirements of this section.
- 6 (2) Delayed applicability for certain STATES.—In the case of a State whose legislature 7 8 does not convene a regular session in fiscal year 9 1997, and in the case of a State whose legislature 10 does not convene a regular session in fiscal year 11 1998, the requirement described in paragraph (1) as 12 a condition of a receipt of payments under section 13 403 shall apply only for fiscal year 1999 and subse-14 quent fiscal years.
- 15 (b) REQUIREMENTS.—A State law described in sub-16 section (a) shall comply with the following:
 - (1) PROHIBITION ON SALE.—Such law shall provide that it is unlawful for any manufacturer, retailer, or distributor of tobacco products to sell or distribute any such product within the State to any individual under the age of 18 years.
- 22 (2) Purchase, receipt or possession.—
- 23 (A) In GENERAL.—Such law shall provide
 24 that an individual under 18 years of age shall
 25 not purchase or attempt to purchase, receive or

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attempt to receive, possess or attempt to possess, smoke or attempt to smoke, or otherwise use or consume or attempt to use or consume a tobacco product in a public place.

(B) EMPLOYMENT.—Such law may permit an individual under the age of 18 to possess a tobacco product during regular working hours and in the course of such individual's employment if the tobacco product is not possessed for such individual's consumption.

(3) Inspections.—

(A) IN GENERAL.—Such law shall provide that the State Police of a State, or such local law enforcement authority duly designated by the State Police, shall enforce this law in a manner that can reasonably be expected to reduce the extent to which tobacco products are distributed to individuals under 18 years of age and shall, at least monthly, conduct random, unannounced inspections in accordance with regulations promulgated by the Secretary under this section to ensure compliance with this law.

(B) Conduct.—Inspections under this paragraph shall be conducted in communities geographically and statistically representative of

1	the entire State and the youth population of the
2	State. Not less than 250 such inspections shall
3	be conducted with respect to each 1,000,000
4	residents of the State.
5	SEC. 622. STATE REPORTING.
6	(a) In General.—Not later than 2 years after the
7	date of enactment of this Act, and annually thereafter,
8	the State shall prepare and submit to the Secretary a re-
9	duction in tobacco product usage report. Such report shall,
10	except as provided in subsection (b)(3), be made available
11	to the general public of the State.
12	(b) Contents.—A report submitted under sub-
13	section (a) shall include—
14	(1) a detailed description of the enforcement ac-
15	tivities undertaken by the State and the political
16	subdivisions of the State concerning tobacco product
17	usage laws for the year for which the report is being
18	prepared;
19	(2) a detailed description of the progress of the
20	State in reducing the availability of tobacco products
21	to individuals under 18 years of age, including the
22	detailed statistical results of the compliance inspec-
23	tion required under section 621;
24	(3) a detailed description of the methods used
25	in such compliance inspection and in identifying out-

- lets which were tested (the Secretary shall provide protections for the confidentiality of information provided under this paragraph);
- 4 (4) a detailed description of the strategies that
 5 the State intends to utilize in the current and suc6 ceeding years to make further progress on reducing
 7 the availability of tobacco products to individuals
 8 under 18 years of age; and
- 9 (5) the identity of a single State agency that is
 10 responsible for administering the requirements of
 11 title III in the State.

12 SEC. 623. REDUCTION IN STATE PAYMENTS.

- 13 (a) ANNUAL DETERMINATION.—Beginning with re-
- 14 spect to the fifth full fiscal year after the date of enact-
- 15 ment of this Act, and each fiscal year thereafter the Sec-
- 16 retary shall make a determination as to whether each
- 17 State has pursued all reasonably available measures to en-
- 18 force the law described in section 621.
- 19 (b) Presumptive Finding.—The Secretary shall
- 20 find presumptively that a State has not pursued all rea-
- 21 sonably available measures to enforce the law described
- 22 in section 621 if the Secretary determines that the State
- 23 has not achieved the following compliance rate results
- 24 based on the findings of the retail compliance inspections
- 25 conducted under the State law:

- 1 (1) With respect to each of the fifth and sixth
 2 fiscal years following the date of enactment, 75 per3 eent compliance with State law.
 - (2) With respect to each of the seventh through ninth fiscal years following the date of enactment, 85 percent compliance with State law.
 - (3) With respect to the tenth and each subsequent fiscal year following the date of enactment, 90 percent compliance with State law.

(c) Amount of Reduction.—

- (1) In GENERAL.—With respect to a State that the Secretary determines does not meet the compliance rates described in subsection (b), the Secretary may reduce the amount that the State may be eligible for under section 501. The amount of any such reduction shall not exceed an amount equal to 1 percent of the amount for which the State is eligible for under section 501 for the fiscal year involved for each 1 percentage point by which the State's compliance performance is below the applicable compliance rate.
- (2) LIMITATION.—In no event shall the amount of any reduction under this section exceed an amount equal to 20 percent of the amount for which

the State is eligible for under section 501 for the fiseal year involved.

(3) REALLOTMENT. The Secretary shall reallot any amounts withheld under this subsection to States with compliance rates that exceed the rates applicable under subsection (b) in amounts to be determined by the Secretary as appropriate to reward States with the highest compliance rates.

(d) REVIEW.—

(1) PETITION FOR RELEASE.—Not later than 90 days after the date on which a notice from the Secretary that the Secretary intends to make a reduction under subsection (e) is received, a State may petition the Secretary for a release and disbursement of such amount (referred to in this subsection as the "withhold amount"). The State shall give prompt written notice of such petition to the State attorney general.

(2) ACTION BY SECRETARY.—

(A) Holding and investing of a petition under paragraph (1), the Secretary shall designate the withhold amount as subject to a petition and invest such amount in interest-bearing securities

1	of the United States subject to a final disposi-
2	tion of the petition.
3	(B) Basis for determination.—In con-
4	sidering a petition received under paragraph
5	(1), the Secretary shall consider—
6	(i) whether the State has acted in
7	good faith and in full compliance with the
8	provisions of this Act (and the amend-
9	ments made by this Act) and any regula-
10	tions promulgated in furtherance of this
11	Aet;
12	(ii) whether the State has pursued all
13	reasonably available measures to achieve
14	the compliance rates applicable under sub-
15	section (b) and the goals of this Act for re-
16	ducing the underage use of tobacco prod-
17	ucts;
18	(iii) whether there is any evidence of
19	any direct or indirect action taken by the
20	State to undermine the achievement of the
21	compliance rates and goals described in
22	clause (ii); and
23	(iv) any other evidence determined ap-
24	propriate by the Secretary.

1	(C) Burden.—With respect to any action
2	by the Secretary on a petition under paragraph
3	(1), the burden shall be on the State to prove,
4	by a preponderance of the evidence, that the
5	State should be granted a release and disburse-
6	ment under the petition.
7	(D) HEARING.—The Secretary shall hold a
8	hearing, with notice and an opportunity to be
9	heard provided to the attorney general of the
10	State and to manufacturers, prior to making
11	any determination as to a petition under para-
12	graph (1).
13	(E) Release of funds.—Upon a deter-
14	mination by the Secretary that the State has
15	met the burden imposed under subparagraph
16	(C) with respect to a petition, the Secretary
17	shall disburse not to exceed 75 percent of the
18	withhold amount (and any interest accrued on
19	such amount) to the State. The Secretary may
20	consider all relevant evidence in determining the
21	amount to disburse to the State under this sub-
22	paragraph.
23	(3) Appeals.—
24	(A) In General.—Any manufacturer or

State attorney general aggrieved by a decision

1	of the Secretary under paragraph (2) may,
2	within 30 days of the date of such decision,
3	seek judicial review of the decision in the
4	United States Court of Appeals for the District
5	of Columbia Circuit. The provisions of sections
6	701 through 706 of title 5, United States Code,
7	shall apply to appeals filed under this para-
8	graph.
9	(B) LIMITATION.—No stay or other in-
10	junctive relief that has the effect of enjoining
11	the withholding of amounts under this section
12	shall be permitted during the pendency of an
13	appeal filed under this paragraph.
14	(C) FINALITY.—The decision of the Court
15	of Appeals in an action under this paragraph
16	shall be final.
17	TITLE VII—PROVISIONS RELAT-
18	ING TO TOBACCO-RELATED
19	CIVIL ACTIONS
20	SEC. 701. GENERAL IMMUNITY.
21	(a) State Attorney General Actions.—
22	(1) Pending actions.—Civil actions that have
23	been commenced by a State or local governmental
24	entity, or on behalf of such an entity, against a
25	manufacturer, distributor, or retailer that is a signa-

tory to the National Tobacco Control Protocol under section 612, and that are pending on the date of enactment of this Act are terminated.

(2) Future actions.—A manufacturer, distributor or retailer that is a signatory to the National Tobacco Control Protocol under section 612 shall be immune from any civil action commenced after the date of enactment of this Act by a Federal, State, or local governmental entity, or on behalf of such an entity, for all claims arising from the use of a tobacco product.

(b) OTHER ACTIONS.—

(1) Class actions.—

- (A) PENDING ACTIONS.—Class actions for claims arising from the use of a tobacco product that are pending against a manufacturer, distributor, or retailer that is a signatory to the National Tobacco Control Protocol under section 612, are terminated.
- (B) FUTURE ACTIONS.—A manufacturer, distributor, or retailer that is a signatory to the National Tobacco Control Protocol under section 612 shall be immune from any class action commenced after the date of enactment of this

1	Act for all claims arising from the use of a to-
2	bacco product.
3	(2) Addiction and dependence claims.—
4	(A) Pending actions.—Any civil action
5	for claims based on addition to or dependence
6	on a tobacco product that are pending against
7	a manufacturer, distributor, or retailer that is
8	a signatory to the National Tobacco Control
9	Protocol under section 612, are terminated.
10	(B) FUTURE ACTIONS.—A manufacturer,
11	distributor, or retailer that is a signatory to the
12	National Tobacco Control Protocol under sec-
13	tion 612 shall be immune from any civil action
14	commenced after the date of enactment of this
15	Act for all claims based on addition to or de-
16	pendence on a tobacco product.
17	(e) Preservation.—All personal injury claims aris-
18	ing from the use of a tobacco product by an individual
19	shall be preserved.
20	SEC. 702. CIVIL LIABILITY FOR PAST CONDUCT.
21	(a) Application.—The provisions of this section
22	shall apply to all civil actions permitted under section 701
23	for relief arising from the conduct of a manufacturer, dis-
24	tributor, or retailer that is a signatory to the National To-

- 1 bacco Control Protocol under section 612 that occurred
- 2 prior to the date of enactment of this Act.
- 3 (b) Punitive Damages Prohibited.—No punitive
- 4 damages shall be awarded in any claim described in sub-
- 5 section (a).
- 6 (e) Individual Trials.—No class action suits, join-
- 7 der of parties, aggregation of claims, consolidation of ac-
- 8 tions, extrapolations, or other devices to resolve eases
- 9 other than on the basis of individual actions shall be per-
- 10 mitted without the consent of the defendant. Any defend-
- 11 ant, in an action that involves a violation of this sub-
- 12 section, may remove such action to an appropriate Federal
- 13 court.
- 14 (d) Joint Sharing Agreement.—As part of the
- 15 National Tobacco Control Protocol under section 612, all
- 16 signatories shall agree to the joint sharing of any civil li-
- 17 ability for actions for damages arising from the use of to-
- 18 bacco products. Such signatories shall not be jointly and
- 19 severally liable for damages involving nonsignatories. Ac-
- 20 tions involving both signatories and nonsignatories shall
- 21 be severed.
- 22 (e) Permissible Parties.—
- 23 (1) Plaintiffs.—The following individuals
- 24 may be plaintiffs in a civil action to which this sec-
- 25 tion applies:

1	(A) Individuals bringing claims, or claims
2	derivative of such claims, on their own behalf
3	for a tobacco-related injury, or the heirs of such
4	individuals.
5	(B) Third-party payors for claims not
6	based on subrogation that were pending on
7	June 9, 1997.
8	(C) Third-party payors for claims based on
9	subrogation of individual claims permitted
10	under subparagraph (A).
11	(2) Defendants.—This section shall apply
12	only to actions brought against a signatory of the
13	National Tobacco Control Protocol under section
14	612, a successor or assign of such a signatory, any
15	future fraudulent transferees, or any entity for suit
16	designated to survive a defunct signatory. Such sig-
17	natories shall be vicariously liable for the actions of
18	their agents.
19	(f) Removal.—Except as provided in subsection (e),
20	there shall be no removal of a action to which this section
21	applies.
22	(g) DISCOVERY.—The development, after the date of
23	enactment of this Act, of any tobacco product that reduces
24	the risk of injury or illness to a user shall not be admissi-
25	ble or discoverable.

(h) Caps on Settlements.—

- (1) AGGREGATE ANNUAL CAP.—With respect to a calendar year, the aggregate amount of all tobacco claims judgments or settlements to which this section applies, that the signatories of the National Tobacco Control Protocol under section 612 shall be required to pay, shall not exceed an amount equal to 33 percent of the annual payment required under section 402 for the year involved.
 - (2) PAYMENT OF EXCESS.—If the amount of the judgments and settlements described in paragraph (1) exceed an amount equal to 33 percent of the annual payment required under section 402 for the year involved, such excess amount shall be paid in the following year.
 - (3) AFFECT OF SETTLEMENT.—The signatories described in paragraph (1) shall receive a credit, to be applied against the amount owed by such signatories to the National Tobacco Settlement Trust Fund for the year involved, in an amount equal to 80 percent of the aggregate amounts paid under judgments or settlements of tobacco-related claims to which this section applies for such year.
 - (4) INDIVIDUAL CAP. With respect to an action to which this section applies, any amount

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awarded in excess of \$1,000,000 may be paid in the year following the year in which the judgment or settlement was entered, except that this paragraph shall not apply if all other awards under judgments or settlements entered in the first year can be paid without exceeding the aggregate annual cap under paragraph (1). Such excess amount shall carry over from year to year with no payments in any single year exceeding \$1,000,000 and no interest accruing on such amounts until such time as the annual aggregate cap is not exceeded.

(5) Unused portion of credit.—

- (i) DEFENSE COSTS.—The signatories of the Na-14 tional Tobacco Control Protocol under section 612 shall 15 be responsible for the payment of all attorneys' fees and 16 other costs associated with being a defendant in an action 17 to which this section applies.
- 18 SEC. 703. CIVIL LIABILITY FOR FUTURE CONDUCT.
- 19 (a) APPLICATION.—The provisions of this section
 20 shall apply to all civil actions permitted under section 701
 21 for relief arising from the conduct of a manufacturer, dis22 tributor, or retailer that is a signatory to the National To23 bacco Control Protocol under section 612 that occurs after
- 24 the date of enactment of this Act.

- 1 (b) General Provisions.—The provisions of sub-
- 2 sections (e) and (e) through (i) of section 702 shall apply
- 3 to actions under this section.
- 4 (e) Third-Party Payor Claims.—Third-party
- 5 payor claims that are not based on subrogation shall not
- 6 be commenced under this section.

7 SEC. 704. NON-PARTICIPATING MANUFACTURERS.

- 8 The provisions of this title shall not apply to any
- 9 manufacturer, distributor, or retailer that is not a signa-
- 10 tory to the National Tobacco Control Protocol under sec-
- 11 tion 612.

12 TITLE VIII—PUBLIC DISCLO-

13 SURE OF HEALTH RESEARCH

- 14 **SEC. 801. PURPOSE.**
- 15 It is the purpose of this title to provide for the disclo-
- 16 sure of previously nonpublic or confidential documents by
- 17 manufacturers of tobacco products, including the results
- 18 of internal health research, and to provide for a procedure
- 19 to settle claims of attorney-client privilege, work product,
- 20 or trade secrets with respect to such documents.
- 21 SEC. 802. NATIONAL TOBACCO DOCUMENT DEPOSITORY.
- 22 (a) ESTABLISHMENT.—To be eligible to receive the
- 23 protections provided under title VII, manufacturers of to-
- 24 bacco products, acting in conjunction with the Tobacco In-
- 25 stitute and the Council for Tobacco Research, U.S.A.

1	(prior to the termination of such entities under section
2	155), shall, not later than 180 days after the date of en-
3	actment of this Act, establish and maintain a National To-
4	bacco Document Depository (in this title referred to as
5	the "Depository"). Such Depository shall be located in the
6	Washington, D.C. area and be open to the public.
7	(b) USE OF DEPOSITORY.—The Depository shall be
8	maintained in a manner that permits the Depository to
9	be used as a resource for litigants, public health groups
10	and any other individuals who have an interest in the cor-
11	porate records and research of the manufacturers concern-
12	ing smoking and health, addiction or nicotine dependency,
13	safer or less hazardous eigarettes, and underage tobacco
14	use and marketing.
15	(e) Contents.—The Depository shall include (and
16	manufacturers and the Tobacco Institute and the Council
17	for Tobacco Research, U.S.A. shall provide)—
18	(1) within 180 days of the date of enactment of
19	this Act, all documents provided by such entities to
20	plaintiffs in—
21	(A) civil or criminal actions brought by
22	State attorneys general (including all docu-
23	ments selected by plaintiffs from the Guilford
24	Repository of the United Kingdom);

1	(B) Philip Morris Companies Inc.'s defa-
2	mation action against Capital Cities/American
3	Broadcasting Company News;
4	(C) the Federal Trade Commission's inves-
5	tigation concerning Joe Camel and underage
6	marketing;
7	(D) the <i>Haines</i> and <i>Cippollone</i> actions;
8	and
9	(E) the Butler action in Mississippi;
10	(2) within 90 days after the date of enactment
11	of this Act, any exiting documents discussing or re-
12	ferring to health research, addiction or dependency,
13	safer or less hazardous eigarettes, studies of the
14	smoking habits of minors, and the relationship be-
15	tween advertising or promotion and youth smoking,
16	that the entities described in subsection (a) have not
17	completed producing as required in the actions de-
18	scribed in paragraph (1);
19	(3) within 180 days of the date of enactment of
20	this Act, all documents relating to indices (as de-
21	fined by the court in the Minnesota Attorney Gen-
22	eral action) of documents relating to smoking and
23	health, including all indices identified by the manu-
24	facturers in the Washington, Texas, and Minnesota
25	Attorney General actions;

- (4) upon the settlement of any action referred to in this subsection, and after a good-faith, de novo, document-by-document review of all documents previously withheld from production in any actions on the grounds of attorney-client privilege, all documents determined to be outside of the scope of the privilege;
 - (5) all existing or future documents relating to original laboratory research concerning the health or safety of tobacco products, including all laboratory research results relating to methods used to make tobacco products less hazardous to consumers;
 - (6) a comprehensive new attorney-client privilege log of all documents, itemized in sufficient detail so as to enable any interested individual to determine whether the individual will challenge the claim of privilege, that the entities described in subsection (a) (based on the de novo review of such documents by such entities) claim are protected from disclosure under the attorney-client privilege;
 - (7) all existing or future documents relating to studies of the smoking habits of minors or documents referring to any relationship between advertising and promotion and underage smoking; and

1	(8) all other documents determined appropriate
2	under regulations promulgated by the Secretary.
3	(d) DISPUTE RESOLUTION PANEL.—
4	(1) ESTABLISHMENT.—The Judicial Conference
5	of the United States shall establish a Tobacco Docu-
6	ments Dispute Resolution Panel, to be composed of
7	three Federal judges to be appointed by the Con-
8	ference, to resolve all disputes involving claims of at-
9	torney-elient, work product, or trade secrets privilege
10	with respect to documents required to be deposited
11	into the Depository under subsection (e) that may be
12	brought by Federal, State, or local governmental of-
13	ficials or the public or asserted in any action by a
14	manufacturer.
15	(2) Basis for determinations.—The deter-
16	minations of the Panel established under paragraph
17	(1) shall be based on—
18	(A) the American Bar Association/Amer-
19	ican Law Institute Model Rules or the prin-
20	cipals of Federal law with respect to attorney
21	elient or work product privilege; and
22	(B) the Uniform Trade Secrets Act with
23	respect to trade secrecy.

- 1 (3) DECISION.—Any decision of the Panel es-2 tablished under paragraph (1) shall be final and 3 binding upon all Federal and State courts.
 - (4) Assessing of fees.—As part of a determination under this subsection, the Panel established under paragraph (1) shall determined whether a claimant of the privilege acted in good faith and had a factual and legal basis for asserting the claim. If the Panel determines that the claimant did not act in good faith, the Panel may assess costs against the claimant, including a reasonable attorneys' fee, and may apply such other sanctions as the Panel determines appropriate.
 - (5) ACCELERATED REVIEW.—The Panel established under paragraph (1) shall establish procedures for the accelerated review of challenges to a claim of privilege. Such procedures shall include assurances that an individual filing a challenge to such a claim need not make a prima facie showing of any kind as a prerequisite to an in camera review of the documents at issue.
 - (6) Special Masters.—The Panel established under paragraph (1) may appoint Special Masters in accordance with Rule 53 of the Federal Rules of Civil Procedure. The cost relating to any Special

- 1 Master shall be assessed to the manufacturers as 2 part of a fee process to be established under regula-3 tions promulgated by the Secretary.
- 4 (e) OTHER PROVISIONS.—
- (1) No waiver of privilege.—Compliance with this section by the entities described in sub-6 7 section (a) shall not be deemed to be a waiver on be-8 half of such entities of any applicable privilege or 9 protection.
- 10 (2) AVOIDANCE OF DESTRUCTION.—In establishing the Depository, procedures shall be imple-12 mented to protect against the destruction of docu-13 ments.
- 14 (3) DEEMED PRODUCED.—Any documents con-15 tained in the Depository shall be deemed to have 16 been produced for purposes of any tobacco-related 17 litigation in the United States.
- 18 (f) DOCUMENTS.—For purposes of this section, the term "documents" shall include any paper documents that may be printed using data that is contained in computer 21 files.

TITLE IX—ASSISTANCE TO TO-BACCO GROWERS AND COM-2 **MUNITIES** 3 SEC. 901. SHORT TITLE. 5 This title may be eited as the "Long-Term Economic Assistance for Farmers Act" or the "LEAF Act". 7 SEC. 902. DEFINITIONS. 8 In this title-9 (1) ACTIVE TOBACCO PRODUCER.—The term "active tobacco producer" means a quota holder, 10 11 quota lessee, or quota tenant. 12 (2) QUOTA HOLDER.—The term "quota holder" 13 means a producer that owns a farm for which a to-14 bacco farm marketing quota or farm acreage allot-15 ment was established under the Agricultural Adjust-16 ment Act of 1938 (7 U.S.C. 1281 et seq.) for any 17 of the 1994, 1995, or 1996 erop years. 18 (3) Quota lessee.—The term "quota lessee" 19 means -20 (A) a producer that owns a farm that pro-21 duced tobacco pursuant to a lease and transfer 22 to that farm of all or part of a tobacco farm

marketing quota or farm acreage allotment es-

tablished under the Agricultural Adjustment

23

1	Act of 1938 (7 U.S.C. 1281 et seq.) for any of
2	the 1994, 1995, or 1996 crop years; or
3	(B) a producer that rented land from a
4	farm operator to produce tobacco under a to-
5	bacco farm marketing quota or farm acreage al-
6	lotment established under the Agricultural Ad-
7	justment Act of 1938 (7 U.S.C. 1281 et seq.)
8	for any of the 1994, 1995, or 1996 erop years.
9	(4) QUOTA TENANT.—The term "quota tenant"
10	means a producer who—
11	(A) is the principal producer, as deter-
12	mined by the Secretary, of tobacco on a farm
13	where tobacco is produced pursuant to a to-
14	bacco farm marketing quota or farm acreage al-
15	lotment established under the Agricultural Ad-
16	justment Act of 1938 (7 U.S.C. 1281 et seq.)
17	for any of the 1994, 1995, or 1996 erop years;
18	and
19	(B) is not a quota holder or quota lessee.
20	(5) SECRETARY.—The term "Secretary"
21	means -
22	(A) in titles I and II, the Secretary of Ag-
23	riculture; and
24	(B) in section 301, the Secretary of Labor.

1	(6) TOBACCO PRODUCT IMPORTER.—The term
2	"tobacco product importer" has the meaning given
3	the term "importer" in section 5702 of the Internal
4	Revenue Code of 1986.
5	(7) TOBACCO PRODUCT MANUFACTURER.—
6	(A) In GENERAL.—The term "tobacco
7	product manufacturer" has the meaning given
8	the term "manufacturer of tobacco products" in
9	section 5702 of the Internal Revenue Code of
10	1986.
11	(B) Exclusion.—The term "tobacco
12	product manufacturer" does not include a per-
13	son that manufactures eigars or pipe tobacco.
14	(8) Trust Fund.—The term "Trust Fund"
15	means the Tobacco Community Revitalization Trust
16	Fund established under section 101.
17	SUBTITLE A—TOBACCO COMMUNITY
18	REVITALIZATION TRUST FUND
19	SEC. 911. ESTABLISHMENT OF TRUST FUND.
20	(a) In General.—There is established in the Treas-
21	ury of the United States a trust fund to be known as the
22	"Tobacco Community Revitalization Trust Fund", con-
23	sisting of such amounts as may be appropriated or cred-
24	ited to the Trust Fund. The Trust Fund shall be adminis-
25	tered by the Secretary.

1	(b) Transfers to Trust Fund.—There are appro-
2	priated and transferred to the Trust Fund for each fiscal
3	year
4	(1) amounts contributed by tobacco product
5	manufacturers and tobacco product importers under
6	section 102; and
7	(2) amounts made available to the Trust Fund
8	out of funds allocated through national tobacco set-
9	tlement legislation.
10	(c) Repayable Advances.—
11	(1) Authorization.—There are authorized to
12	be appropriated to the Trust Fund, as repayable ad-
13	vances, such sums as may from time to time be nec-
14	essary to make expenditures under subsection (d).
15	(2) Repayment with interest.—Repayable
16	advances made to the Trust Fund shall be repaid
17	and interest on the advances shall be paid, to the
18	general fund of the Treasury when the Secretary of
19	the Treasury determines that moneys are available
20	in the Trust Fund to make the payments.
21	(3) Rate of interest. Interest on an ad-
22	vance made under this subsection shall be at a rate
23	determined by the Secretary of Treasury (as of the
24	elose of the calendar month preceding the month in

which the advance is made) that is equal to the cur-

1	rent average market yield on outstanding marketable
2	obligations of the United States with remaining pe-
3	riod to maturity comparable to the anticipated pe-
4	riod during which the advance will be outstanding.
5	(d) Expenditures From Trust Fund.—Amounts
6	in the Trust Fund shall be available for making expendi-
7	tures after October 1, 1998, to meet those necessary obli-
8	gations of the Federal Government that are authorized to
9	be paid under—
10	(1) section 201 for payments for lost tobacco
11	quota for each of fiscal years 1999 through 2023,
12	but not to exceed \$1,600,000,000 for any fiscal year
13	except to the extent the payments are made in ac-
14	cordance with section 201(j);
15	(2) section 202 for industry payments for all
16	costs of the Department of Agriculture associated
17	with the production of tobacco;
18	(3) section 203 for tobacco community eco-
19	nomic development grants, but not to exceed—
20	(A) \$400,000,000 for each of fiscal years
21	1999 through 2008, less any amount required
22	to be paid under section 202 for the fiscal year;
23	and
24	(B) \$450,000,000 for each of fiscal year
25	2009 through 2023, less any amount required

1	to be paid under section 202 during the fiscal
2	year;
3	(4) section 301 for assistance provided under
4	the tobacco worker transition program, but not to
5	exceed \$50,000,000 for any fiscal year; and
6	(5) subpart 9 of part A of title IV of the High-
7	er Education Act of 1965 for farmer opportunity
8	grants, but not to exceed—
9	(A) \$42,500,000 for each of the academic
10	years 1999–2000 through 2003–2004;
11	(B) \$50,000,000 for each of the academic
12	years 2004–2005 through 2008–2009;
13	(C) \$57,500,000 for each of the academic
14	years 2009–2010 through 2013–2014;
15	(D) \$65,000,000 for each of the academic
16	years 2014–2015 through 2018–2019; and
17	(E) \$72,500,000 for each of the academic
18	years 2019–2020 through 2023–2024.
19	(e) Budgetary Treatment.—This section con-
20	stitutes budget authority in advance of appropriations
21	Acts and represents the obligation of the Federal Govern-
22	ment to provide payments to States and eligible persons
23	in accordance with this title.

1	SEC. 912. CONTRIBUTIONS BY TOBACCO PRODUCT MANU-
2	FACTURERS AND IMPORTERS.
3	(a) Definition of Market Share.—In this sec-
4	tion, the term "market share" means the ratio of—
5	(1) the tax liability of a tobacco product manu-
6	facturer or tobacco product importer (as defined in
7	section 2) for a calendar year under section 5703 of
8	the Internal Revenue Code of 1986; to
9	(2) the tax liability of all tobacco product man-
10	ufacturers or tobacco product importers (as defined
11	in section 2) for the calendar year under section
12	5703 of the Internal Revenue Code of 1986.
13	(b) Determinations.—Not later than September
14	30 of each fiscal year, the Secretary of the Treasury
15	shall—
16	(1) determine—
17	(A) the market share of each tobacco prod-
18	uet manufacturer or tobacco product importer
19	during the most recent calendar year;
20	(B) the total amount of assessments pay-
21	able for the subsequent fiscal year under sub-
22	section (e); and
23	(C) the amount of an assessment payable
24	by the tobacco product manufacturer or tobacco
25	product importer for the fiscal year under sub-
26	section (d); and

1	(2) notify each tobacco product manufactures
2	and tobacco product importer of the determinations
3	made under paragraph (1) with respect to the manu-
4	facturer or importer.
5	(c) Total Amount of Assessments.—
6	(1) In General.—The total amount of assess-
7	ments payable by all tobacco product manufacturers
8	and tobacco product importers into the Trust Fund
9	for a fiscal year shall be equal to—
10	(A) the amount of the contribution to the
11	Trust Fund for the fiscal year required under
12	paragraph (2); less
13	(B) any amount made available during the
14	preceding fiscal year to the Trust Fund out of
15	funds allocated through national tobacco settle-
16	ment legislation.
17	(2) Trust fund contributions.—The
18	amount of the contribution to the Trust Fund shall
19	be
20	(A) \$2,100,000,000 for each of fiscal years
21	1999 through 2008;
22	(B) \$500,000,000 for each of fiscal years
23	2009 through 2023, and

1	(C) for fiscal year 2024 and each subse-
2	quent fiscal year, the amount payable under
3	section 202.
4	(d) Individual Amount of Assessments.—The
5	amount of an assessment payable by each tobacco product
6	manufacturer and tobacco product importer into the Trust
7	Fund for a fiscal year shall be equal to the product ob-
8	tained by multiplying—
9	(1) the total amount of assessments payable by
10	all tobacco product manufacturers and tobacco prod-
11	uct importers for the fiscal year under subsection
12	(e); by
13	(2) the market share of the tobacco product
14	manufacturer or tobacco product importer during
15	the most recent calendar year determined under sub-
16	section $(b)(1)(A)$.
17	SUBTITLE B—AGRICULTURAL
18	MARKET TRANSITION ASSIST-
19	ANCE
20	SEC. 921. PAYMENTS FOR LOST TOBACCO QUOTA.
21	(a) In General.—Beginning with the 1999 market-
22	ing year, the Secretary shall make payments for lost to-
23	bacco quota to eligible quota holders, quota lessees, and
24	quota tenants as reimbursement for lost tobacco quota as

1	a result of a decrease in demand for domestically produced
2	tobacco.
3	(b) ELIGIBILITY.—To be eligible to receive payments
4	under this section, a quota holder, quota lessee, or quota
5	tenant shall—
6	(1) prepare and submit to the Secretary an ap-
7	plication at such time, in such manner, and contain-
8	ing such information as the Secretary may require
9	including information sufficient to make the dem-
10	onstration required under paragraph (2); and
11	(2) demonstrate to the satisfaction of the Sec-
12	retary that, with respect to the 1996 marketing
13	year
14	(A) the producer was a quota holder and
15	realized income from the production of tobacco
16	through—
17	(i) the active production of tobacco;
18	(ii) the lease and transfer of tobacco
19	quota to another farm;
20	(iii) the rental of all or part of the
21	farm of the quota holder, including the
22	right to produce tobacco, to another to-
23	bacco producer; or
24	(iv) the hiring of a quota tenant to
25	produce tobacco:

1	(B) the producer was a quota lessee; or
2	(C) the producer was a quota tenant.
3	(e) Base Quota Level.—
4	(1) In General.—The Secretary shall deter-
5	mine, for each quota holder, quota lessee, and quota
6	tenant, the base quota level for the 1994 through
7	1996 marketing years.
8	(2) QUOTA HOLDERS.—The base quota level for
9	a quota holder shall be equal to the average tobacce
10	farm marketing quota established for the farm
11	owned by the quota holder for the 1994 through
12	1996 marketing years.
13	(3) Quota lessees.—The base quota level for
14	a quota lessee shall be equal to—
15	(A) 50 percent of the average number of
16	pounds of tobacco quota established for a farm
17	for the 1994 through 1996 marketing years—
18	(i) that was leased and transferred to
19	a farm owned by the quota lessee; or
20	(ii) for which the rights to produce
21	the tobacco were rented to the quota les-
22	see; less
23	(B) 25 percent of the average number of
24	pounds of tobacco quota described in paragraph

1	(A) for which a quota tenant was the principal
2	producer of the tobacco quota.
3	(4) Quota tenants.—The base quota level for
4	a quota tenant shall be equal to the sum of—
5	(A) 50 percent of the average number of
6	pounds of tobacco quota established for a farm
7	for the 1994 through 1996 marketing years—
8	(i) that was owned by a quota holder
9	and
10	(ii) for which the quota tenant was
11	the principal producer of the tobacco or
12	the farm; and
13	(B) 25 percent of the average number of
14	pounds of tobacco quota for the 1994 through
15	1996 marketing years—
16	(i)(I) that was leased and transferred
17	to a farm owned by the quota lessee; or
18	(II) for which the rights to produce
19	the tobacco were rented to the quota les-
20	see; and
21	(ii) for which the quota tenant was
22	the principal producer of the tobacco or
23	the farm.
24	(5) Marketing quotas other than pound-
25	AGE QUOTAS.—For each kind of tobacco for which

1	there is a marketing quota or allotment (on an acre-
2	age basis), the base quota level for each quota hold-
3	er, quota lessee, or quota tenant shall be determined
4	in accordance with this subsection (based on a
5	poundage conversion) in an amount equal to the
6	product obtained by multiplying—
7	(A) the average tobacco farm marketing
8	quota or allotment for the 1994 through 1996
9	marketing years; by
10	(B) the average county yield per acre for
11	the county in which the farm is located for the
12	kind of tobacco for the marketing years.
13	(d) PAYMENTS.—Except as otherwise provided in this
14	section, during any marketing year in which the national
15	marketing quota for a kind of tobacco is less than the av-
16	erage national marketing quota level for the kind of to-
17	bacco for the 1994 through 1996 marketing years, the
18	Secretary shall make payments for lost tobacco quota to
19	each quota holder, quota lessee, and quota tenant that is
20	eligible under subsection (b) in an amount that is equal
21	to the product obtained by multiplying—
22	(1) the percentage by which the national mar-
23	keting quota for the kind of tobacco is less than the
24	average national marketing quota level for the kind

1	of tobacco for the 1994 through 1996 marketing
2	years; by
3	(2) the base quota level for the quota holder,
4	quota lessee, or quota tenant; by
5	(3) \$4 per pound.
6	(e) LIFETIME LIMITATION ON PAYMENTS. Except
7	as otherwise provided in this section, the total amount of
8	payments made under this section to a quota holder, quota
9	lessee, or quota tenant during the lifetime of the holder,
10	lessee, or tenant shall not exceed the product obtained by
11	multiplying—
12	(1) the base quota level for the quota holder,
13	quota lessee, or quota tenant; by
14	(2) \$8 per pound.
15	(f) Limitations on Aggregate Annual Pay-
16	MENTS.
17	(1) In General. Except as otherwise pro-
18	vided in this subsection, the total amount payable
19	under this section for any marketing year shall not
20	$\frac{\text{exceed } \$1,600,000,000.}{\$1,600,000,000.}$
21	(2) Accelerated payments.—Paragraph (1)
22	shall not apply if accelerated payments for lost to-
23	bacco quota are made in accordance with subsection
24	(i).

1	(3) REDUCTIONS.—If the amount determined
2	under subsection (d) for a marketing year exceeds
3	the amount described in paragraph (1), the Sec-
4	retary shall make a pro rata reduction in the
5	amounts payable to quota holders, quota lessees, and
6	quota tenants under this section to ensure that the
7	total amount of the payments for lost tobacco quota
8	does not exceed the limitation established under
9	paragraph (1).
10	(4) ROLLOVER OF PAYMENTS FOR LOST TO-
11	BACCO QUOTA.—Subject to paragraph (1), if the
12	Secretary makes a reduction in accordance with
13	paragraph (3), the amount of the reduction shall be
14	applied to the next marketing year and added to the
15	payments for lost tobacco for the marketing year.
16	(g) Subsequent Sale and Transfer of
17	Quota.—Effective beginning January 1, 1999, on the
18	sale and transfer of a farm marketing quota under section
19	316(g) or 319(g) of the Agricultural Adjustment Act of
20	1938 (7 U.S.C. 1314b(g), 1314e(g))—
21	(1) the person who sold and transferred the
22	quota shall have—
23	(A) the base quota level attributable to the
24	person reduced by the base quota level attrib-

1	utable to the quota that is sold and transferred;
2	and
3	(B) the lifetime limitation on payments es-
4	tablished under subsection (e) attributable to
5	the person reduced by the product obtained by
6	multiplying—
7	(i) the base quota level attributable to
8	the quota; by
9	(ii) \$8 per pound; and
10	(2) the person who acquired the quota shall
11	have—
12	(A) the base quota level attributable to the
13	person increased by the base quota level attrib-
14	utable to the quota that was sold and trans-
15	ferred; and
16	(B) the lifetime limitation on payments es-
17	tablished under subsection (e) attributable to
18	the person—
19	(i) increased by the product obtained
20	by multiplying—
21	(I) the base quota level attrib-
22	utable to the quota; by
23	(H) \$8 per pound; but
24	(ii) decreased by any payments for
25	lost tobacco quota previously made that

1	are attributable to the quota that was sold	
2	and transferred.	
3	(h) SALE OR TRANSFER OF FARM.—On the sale or	
4	transfer of ownership of a farm that is owned by a quota	
5	holder, the base quota level established under subsection	
6	(e), the right to payments under subsection (d), and the	
7	lifetime limitation on payments established under sub-	
8	section (e) shall transfer to the new owner of the farm	
9	to the same extent and in the same manner as those sub-	
10	sections applied to the previous quota holder.	
11	(i) DEATH OF QUOTA LESSEE OR QUOTA TENANT.—	
12	If a quota lessee or quota tenant who is entitled to pay-	
13	ments under this section dies and is survived by a spouse	
14	or 1 or more dependents, the right to receive the payments	
15	shall transfer to the surviving spouse or, if there is no	
16	surviving spouse, to the surviving dependents in equal	
17	shares.	
18	(j) Acceleration of Payments.—	
19	(1) In GENERAL.—On the occurrence of any of	
20	the events described in paragraph (2), the Secretary	
21	shall make an accelerated lump sum payment for	
22	lost tobacco quota to each quota holder, quota les-	
23	see, and quota tenant for any affected kind of to-	
24	bacco in accordance with paragraph (3).	

1	(2) Triggering events.—The Secretary shall
2	make accelerated payments under paragraph (1) if
3	after the date of enactment of this title—
4	(A) for 3 consecutive marketing years, the
5	national marketing quota for a kind of tobacco
6	is less than 50 percent of the national market-
7	ing quota for the kind of tobacco for the 1996
8	marketing year; or
9	(B) Congress repeals or makes ineffective,
10	directly or indirectly, any provision of—
11	(i) section 316(g) of the Agricultural
12	Adjustment Act of 1938 (7 U.S.C.
13	$\frac{1314b(g)}{;}$
14	(ii) section 319(g) of the Agricultural
15	Adjustment Act of 1938 (7 U.S.C.
16	$\frac{1314e(g)}{}$;
17	(iii) section 106 of the Agricultural
18	Act of 1949 (7 U.S.C. 1445);
19	(iv) section 106A of the Agricultural
20	Act of 1949 (7 U.S.C. 1445-1); or
21	(v) section 106B of the Agricultural
22	Act of 1949 (7 U.S.C. 1445–2).
23	(3) Amount.—The amount of the accelerated
24	payments made to each quota holder, quota lessee,

1	and quota tenant under this subsection shall be
2	equal to—
3	(A) the amount of the lifetime limitation
4	established for the quota holder, quota lessee
5	or quota tenant under subsection (e); less
6	(B) any payments for lost tobacco quota
7	received by the quota holder, quota lessee, or
8	quota tenant before the occurrence of any of
9	the events described in paragraph (2).
10	SEC. 922. INDUSTRY PAYMENTS FOR ALL DEPARTMENT
11	COSTS ASSOCIATED WITH TOBACCO PRODUC
12	TION.
13	(a) In General.—The Secretary shall use such
14	amounts as are necessary from the Trust Fund at the end
15	of each fiscal year to reimburse the Secretary for—
16	(1) costs associated with the administration of
17	programs established under this title and amend-
18	ments made by this title;
19	(2) costs associated with the administration of
20	the tobacco quota and price support programs ad-
21	ministered by the Secretary;
22	(3) costs to the Federal Government of earrying
23	out crop insurance programs for tobacco;

1	(4) costs associated with all agricultural re-
2	search, extension, or education activities associated
3	with tobacco;
4	(5) costs associated with the administration of
5	loan association and cooperative programs for to-
6	bacco producers, as approved by the Secretary; and
7	(6) any other costs incurred by the Department
8	of Agriculture associated with the production of to-
9	bacco.
10	(b) Limitations.—Amounts made available under
11	subsection (a) may not be used—
12	(1) to provide direct benefits to quota holders,
13	quota lessees, or quota tenants; or
14	(2) in a manner that results in a decrease, or
15	an increase relative to other crops, in the amount of
16	the erop insurance premiums assessed to active to-
17	bacco producers under the Federal Crop Insurance
18	Act (7 U.S.C. 1501 et seq.).
19	(e) Determinations.—Not later than September
20	30, 1998, and each fiscal year thereafter, the Secretary
21	shall determine—
22	(1) the amount of costs described in subsection
23	(a); and
24	(2) the amount that will be provided under this
25	section as reimbursement for the costs.

1	SEC. 923. TOBACCO COMMUNITY ECONOMIC DEVELOP-
2	MENT GRANTS.
3	(a) AUTHORITY.—The Secretary shall make grants to
4	tobacco-growing States in accordance with this section to
5	enable the States to earry out economic development ini-
6	tiatives in tobacco-growing communities.
7	(b) Application.—To be eligible to receive payments
8	under this section, a State shall prepare and submit to
9	the Secretary an application at such time, in such manner,
10	and containing such information as the Secretary may re-
11	quire, including—
12	(1) a description of the activities that the State
13	will carry out using amounts received under the
14	grant;
15	(2) a designation of an appropriate State agen-
16	ey to administer amounts received under the grant;
17	and
18	(3) a description of the steps to be taken to en-
19	sure that the funds are distributed in accordance
20	with subsection (e).
21	(c) Amount of Grant.—
22	(1) In General.—From the amounts available
23	to earry out this section for a fiscal year, the Sec-
24	retary shall allot to each State an amount that bears
25	the same ratio to the amounts available as the total
26	income of the State derived from the production of

tobacco during the 1994 through 1996 marketing years (as determined under paragraph (2)) bears to the total income of all States derived from the production of tobacco during the 1994 through 1996 marketing years.

(2) Tobacco income. For the 1994 through 1996 marketing years, the Secretary shall determine the amount of income derived from the production of tobacco in each State and in all States.

(d) Payments.—

- (1) In GENERAL.—A State that has an application approved by the Secretary under subsection (b) shall be entitled to a payment under this section in an amount that is equal to its allotment under subsection (c).
- (2) FORM OF PAYMENTS.—The Secretary may make payments under this section to a State in installments, and in advance or by way of reimbursement, with necessary adjustments on account of overpayments or underpayments, as the Secretary may determine.
- (3) REALLOTMENTS.—Any portion of the allotment of a State under subsection (e) that the Secretary determines will not be used to carry out this section in accordance with an approved State appli-

1	cation required under subsection (b), shall be reallot
2	ted by the Secretary to other States in proportion to
3	the original allotments to the other States.
4	(e) USE AND DISTRIBUTION OF FUNDS.—
5	(1) In general.—Amounts received by a State
6	under this section shall be used to earry out eco
7	nomic development activities, including—
8	(A) rural business enterprise activities de
9	scribed in subsections (e) and (e) of section
10	310B of the Consolidated Farm and Rural De
11	velopment Act (7 U.S.C. 1932);
12	(B) down payment loan assistance pro-
13	grams that are similar to the program described
14	in section 310E of the Consolidated Farm and
15	Rural Development Act (7 U.S.C. 1935);
16	(C) activities designed to help create pro-
17	ductive farm or off-farm employment in rura
18	areas to provide a more viable economic base
19	and enhance opportunities for improved in
20	comes, living standards, and contributions by
21	rural individuals to the economic and social de-
22	velopment of tobacco communities;
23	(D) activities that expand existing infra
24	structure, facilities, and services to capitalize or
25	opportunities to diversify economies in tobacco

1	communities and that support the development
2	of new industries or commercial ventures;
3	(E) activities by agricultural organizations
4	that provide assistance directly to active tobacco
5	producers to assist in developing other agricul-
6	tural activities that supplement tobacco-produc-
7	ing activities;
8	(F) initiatives designed to create or expand
9	locally owned value-added processing and mar-
10	keting operations in tobacco communities; and
11	(G) technical assistance activities by per-
12	sons to support farmer-owned enterprises, or
13	agriculture-based rural development enterprises.
14	of the type described in section 252 or 253 of
15	the Trade Act of 1974 (19 U.S.C. 2342, 2343).
16	(2) Tobacco-growing counties.—Assistance
17	may be provided by a State under this section only
18	to assist a county in the State that has been deter-
19	mined by the Secretary to have in excess of
20	\$100,000 in income derived from the production of
21	tobacco during 1 or more of the 1994 through 1996
22	marketing years.
23	(3) Distribution.—
24	(A) ECONOMIC DEVELOPMENT ACTIVI-
25	TIES.—Not less than 20 percent of the amounts

1	received by a State under this section shall be
2	used to carry out—
3	(i) economie development activities de-
4	scribed in subparagraph (E) or (F) of
5	paragraph (1); or
6	(ii) agriculture-based rural develop-
7	ment activities described in paragraph
8	(1)(G).
9	(B) TECHNICAL ASSISTANCE ACTIVI-
10	TIES.—Not less than 4 percent of the amounts
11	received by a State under this section shall be
12	used to earry out technical assistance activities
13	described in paragraph (1)(G).
14	(C) Tobacco-growing counties.—To be
15	eligible to receive payments under this section,
16	a State shall demonstrate to the Secretary that
17	funding will be provided, during each 5-year pe-
18	riod for which funding is provided under this
19	section, for activities in each county in the
20	State that has been determined under para-
21	graph (2) to have in excess of \$100,000 in in-
22	come derived from the production of tobacco, in
23	amounts that are at least equal to the product
24	obtained by multiplying—

1	(i) the ratio that the tobacco produc-
2	tion income in the county determined
3	under paragraph (2) bears to the total to-
4	bacco production income for the State de-
5	termined under subsection (e); by
6	(ii) 50 percent of the total amounts
7	received by a State under this section dur-
8	ing the 5-year period.
9	(f) Preferences in Hiring.—A State may require
10	recipients of funds under this section to provide a pref-
11	erence in employment to—
12	(1) an individual who—
13	(A) during the 1996 calendar year, was
14	employed in the manufacture, processing, or
15	warehousing of tobacco or tobacco products, or
16	resided, in a county described in subsection
17	(e)(2); and
18	(B) is eligible for assistance under the to-
19	bacco worker transition program established
20	under section 301; or
21	(2) an individual who—
22	(A) during the 1996 marketing year, ear-
23	ried out tobacco quota or relevant tobacco pro-
24	duction activities in a county described in sub-
25	section $(e)(2)$;

1	(B) is eligible for a farmer opportunity
2	grant under subpart 9 of part A of title IV of
3	the Higher Education Act of 1965; and
4	(C) has successfully completed a course of
5	study at an institution of higher education.
6	SEC. 924. MODIFICATIONS IN FEDERAL TOBACCO PRO-
7	GRAMS.
8	(a) Program Referenda.—Section 312(e) of the
9	Agricultural Adjustment Act of 1938 (7 U.S.C. 1312(c))
10	is amended—
11	(1) by striking "(e) Within thirty" and insert-
12	ing the following:
13	"(c) Referenda on Quotas.—
14	"(1) IN GENERAL.—Not later than 30"; and
15	(2) by adding at the end the following:
16	"(2) Referenda on Program Changes.—
17	"(A) In GENERAL.—In the case of any
18	kind of tobacco for which marketing quotas are
19	in effect, on the receipt of a petition from more
20	than 5 percent of the producers of that kind of
21	tobacco in a State, the Secretary shall conduct
22	a statewide referendum on any proposal related
23	to the lease and transfer of tobacco quota with-
24	in a State requested by the petition that is au-
25	thorized under this part.

1	"(B) APPROVAL OF PROPOSALS.—If a ma-
2	jority of producers of the kind of tobacco in the
3	State approve a proposal in a referendum con-
4	ducted under subparagraph (A), the Secretary
5	shall implement the proposal in a manner that
6	applies to all producers and quota holders of
7	that kind of tobacco in the State.".
8	(b) Purchase Requirements.—Section 320B of
9	the Agricultural Adjustment Act of 1938 (7 U.S.C.
10	1314h) is amended—
11	(1) in subsection (e), by striking paragraph (1)
12	and inserting the following:
13	"(1) 105 percent of the average market price
14	for the kind of tobacco involved during the preceding
15	marketing year; by"; and
16	(2) by striking subsection (d) and inserting the
17	following:
18	"(d) Use of Penalty Payments.—An amount
19	equivalent to each penalty collected by the Secretary under
20	this section shall be transmitted by the Secretary to the
21	Secretary of the Treasury for deposit in the Tobacco Com-
22	munity Revitalization Trust Fund established under sec-
23	tion 101 of the LEAF Act.".
24	(e) Elimination of Tobacco Marketing Assess-
2.5	MENT.—

1	(1) In General.—Section 106 of the Agricul-
2	tural Act of 1949 (7 U.S.C. 1445(g)) is amended by
3	striking subsection (g).
4	(2) Conforming Amendment.—Section
5	422(e) of the Uruguay Round Agreements Act (Pub-
6	lie Law 103–465; 7 U.S.C. 1445 note) is amended
7	by striking "section 106(g), 106A, or 106B of the
8	Agricultural Act of 1949 (7 U.S.C. 1445(g), 1445-
9	1, or 1445-2)" and inserting "section 106A or
10	106B of the Agricultural Act of 1949 (7 U.S.C.
11	1445-1, 1445-2)".
12	SUBTITLE C—FARMER AND
13	WORKER TRANSITION ASSIST-
14	ANCE
15	SEC. 931. TOBACCO WORKER TRANSITION PROGRAM.
16	(a) Group Eligibility Requirements.—
17	(1) Criteria.—A group of workers (including
18	workers in any firm or subdivision of a firm involved
19	in the manufacture, processing, or warehousing of
20	tobacco or tobacco products) shall be certified as eli-
21	gible to apply for adjustment assistance under this
22	section pursuant to a petition filed under subsection
23	(b) if the Secretary of Labor determines that a sig-

nificant number or proportion of the workers in such

workers' firm or an appropriate subdivision of the

24

1	firm have become totally or partially separated, or
2	are threatened to become totally or partially sepa-
3	rated, and—
4	(A) the sales or production, or both, or
5	such firm or subdivision have decreased abso-
6	lutely; and
7	(B) the implementation of the national to-
8	bacco settlement contributed importantly to
9	such workers' separation or threat of separation
10	and to the decline in the sales or production of
11	such firm or subdivision.
12	(2) DEFINITION OF CONTRIBUTED IMPOR
13	TANTLY.—In paragraph (1)(B), the term "contrib-
14	uted importantly" means a cause that is important
15	but not necessarily more important than any other
16	cause.
17	(3) REGULATIONS.—The Secretary shall issue
18	regulations relating to the application of the criteria
19	described in paragraph (1) in making preliminary
20	findings under subsection (b) and determinations
21	under subsection (e).
22	(b) Preliminary Findings and Basic Assist-
23	ANCE.
24	(1) FILING OF PETITIONS.—A petition for cer-
25	tification of eligibility to apply for adjustment assist-

1	ance under this section may be filed by a group of
2	workers (including workers in any firm or subdivi-
3	sion of a firm involved in the manufacture, process-
4	ing, or warehousing of tobacco or tobacco products)
5	or by their certified or recognized union or other
6	duly authorized representative with the Governor of
7	the State in which such workers' firm or subdivision
8	thereof is located.
9	(2) FINDINGS AND ASSISTANCE. Upon receipt
10	of a petition under paragraph (1), the Governor
11	shall—
12	(A) notify the Secretary that the Governor
13	has received the petition;
14	(B) within 10 days after receiving the peti-
15	tion —
16	(i) make a preliminary finding as to
17	whether the petition meets the criteria de-
18	scribed in subsection (a)(1); and
19	(ii) transmit the petition, together
20	with a statement of the finding under
21	elause (i) and reasons for the finding, to
22	the Secretary for action under subsection
23	(e); and
24	(C) if the preliminary finding under sub-
25	paragraph (B)(i) is affirmative, ensure that

1	rapid response and basic readjustment services
2	authorized under other Federal laws are made
3	available to the workers.
4	(e) Review of Petitions by Secretary; Certifi-
5	CATIONS.—
6	(1) In General.—The Secretary, within 30
7	days after receiving a petition under subsection
8	(b)(2)(B)(ii), shall determine whether the petition
9	meets the criteria described in subsection $(a)(1)$.
10	Upon a determination that the petition meets such
11	eriteria, the Secretary shall issue to workers covered
12	by the petition a certification of eligibility to apply
13	for the assistance described in subsection (d).
14	(2) DENIAL OF CERTIFICATION.—Upon the de-
15	nial of a certification with respect to a petition
16	under paragraph (1), the Secretary shall review the
17	petition in accordance with the requirements of
18	other applicable assistance programs to determine if
19	the workers may be certified under such other provi-
20	sions.
21	(d) Comprehensive Assistance.—
22	(1) In General.—Workers covered by a certifi-
23	eation issued by the Secretary under subsection
24	(e)(1) shall be provided with benefits and services

described in paragraph (2) in the same manner and

1	to the same extent as workers covered under a cer-
2	tification under subchapter A of title H of the Trade
3	Act of 1974 (19 U.S.C. 2271 et seq.), except that
4	the total amount of payments under this section for
5	any fiscal year shall not exceed \$50,000,000.
6	(2) Benefits and services.—The benefits
7	and services described in this paragraph are the fol-
8	lowing:
9	(A) Employment services of the type de-
10	scribed in section 235 of the Trade Act of 1974
11	(19 U.S.C. 2295).
12	(B) Training described in section 236 of
13	the Trade Act of 1974 (19 U.S.C. 2296), ex-
14	cept that notwithstanding the provisions of sec-
15	tion 236(a)(2)(A) of such Act, the total amount
16	of payments for training under this section for
17	any fiscal year shall not exceed \$25,000,000.
18	(C) Tobacco worker readjustment allow-
19	ances, which shall be provided in the same man-
20	ner as trade readjustment allowances are pro-
21	vided under part I of subchapter B of chapter
22	2 of title II of the Trade Act of 1974 (19
23	U.S.C. 2291 et seq.), except that—
24	(i) the provisions of sections
25	231(a)(5)(C) and 231(e) of such Act (19

1	U.S.C. 2291(a)(5)(C), 2291(e)), authoriz-
2	ing the payment of trade readjustment al-
3	lowances upon a finding that it is not fea-
4	sible or appropriate to approve a training
5	program for a worker, shall not be applica-
6	ble to payment of allowances under this
7	section; and
8	(ii) notwithstanding the provisions of
9	section 233(b) of such Act (19 U.S.C.
10	2293(b)), in order for a worker to qualify
11	for tobacco readjustment allowances under
12	this section, the worker shall be enrolled in
13	a training program approved by the Sec-
14	retary of the type described in section
15	236(a) of such Act (19 U.S.C. 2296(a)) by
16	the later of—
17	(I) the last day of the 16th week
18	of such worker's initial unemployment
19	compensation benefit period; or
20	(II) the last day of the 6th week
21	after the week in which the Secretary
22	issues a certification covering such
23	worker.
24	In cases of extenuating circumstances re-
25	lating to enrollment of a worker in a train-

1	ing program under this section, the Sec-
2	retary may extend the time for enrollment
3	for a period of not to exceed 30 days.
4	(D) Job search allowances of the type de-
5	scribed in section 237 of the Trade Act of 1974
6	(19 U.S.C. 2297).
7	(E) Relocation allowances of the type de-
8	scribed in section 238 of the Trade Act of 1974
9	(19 U.S.C. 2298).
10	(e) Ineligibility of Individuals Receiving Pay-
11	MENTS FOR LOST TOBACCO QUOTA.—No benefits or serv-
12	ices may be provided under this section to any individual
13	who has received payments for lost tobacco quota under
14	section 201.
15	(f) Funding.—Of the amounts in the Trust Fund,
16	the Secretary may use not to exceed \$50,000,000 for each
17	of fiscal years 1999 through 2008 to provide assistance
18	under this section.
19	(g) Effective Date.—This section shall take effect
20	on the date that is the later of—
21	(1) October I, 1998; or
22	(2) the date on which legislation implementing
23	the national tobacco sottlement is anacted

1	(h) Termination Date.—No assistance, vouchers,
2	allowances, or other payments may be provided under this
3	section after the date that is the earlier of—
4	(1) the date that is 10 years after the effective
5	date of this section under subsection (g); or
6	(2) the date on which legislation establishing a
7	program providing dislocated workers with com-
8	prehensive assistance substantially similar to the as-
9	sistance provided by this section becomes effective.
10	SEC. 932. FARMER OPPORTUNITY GRANTS.
11	Part A of title IV of the Higher Education Act of
12	1965 (20 U.S.C. 1070 et seq.) is amended by adding at
13	the end the following:
13 14	the end the following: "Subpart 9—Farmer Opportunity Grants
14 15	"Subpart 9—Farmer Opportunity Grants
141516	"Subpart 9—Farmer Opportunity Grants "SEC. 420D. STATEMENT OF PURPOSE.
14151617	"Subpart 9—Farmer Opportunity Grants "SEC. 420D. STATEMENT OF PURPOSE. "It is the purpose of this subpart to assist in making
14 15 16 17 18	"Sec. 420d. Statement of Purpose. "It is the purpose of this subpart to assist in making available the benefits of postsecondary education to eligi-
14 15 16 17 18	"Subpart 9—Farmer Opportunity Grants "SEC. 420D. STATEMENT OF PURPOSE. "It is the purpose of this subpart to assist in making available the benefits of postsecondary education to eligible students (determined in accordance with section 420F)
14 15 16 17 18 19 20	"SEC. 420D. STATEMENT OF PURPOSE. "It is the purpose of this subpart to assist in making available the benefits of postsecondary education to eligible students (determined in accordance with section 420F) in institutions of higher education by providing farmer op-
14 15 16 17 18 19 20 21	"SEC. 420D. STATEMENT OF PURPOSE. "It is the purpose of this subpart to assist in making available the benefits of postsecondary education to eligible students (determined in accordance with section 420F) in institutions of higher education by providing farmer opportunity grants to all eligible students.
14 15 16 17 18 19 20	"SEC. 420D. STATEMENT OF PURPOSE. "It is the purpose of this subpart to assist in making available the benefits of postsecondary education to eligible students (determined in accordance with section 420F) in institutions of higher education by providing farmer opportunity grants to all eligible students. "SEC. 420E. PROGRAM AUTHORITY; AMOUNT AND DETERMENT.

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"(1) Program authority.—From amounts made available under section 101(d)(5) of the LEAF Act, the Secretary, during the period beginning July 1, 1999, and ending September 30, 2024, shall pay to each eligible institution such sums as may be necessary to pay to each eligible student (determined in accordance with section 420F) for each academic year during which that student is in attendance at an institution of higher education, as an undergraduate, a farmer opportunity grant in the amount for which that student is eligible, as determined pursuant to subsection (b). Not less than 85 percent of such sums shall be advanced to eligible institutions prior to the start of each payment period and shall be based upon an amount requested by the institution as needed to pay eligible students, except that this sentence shall not be construed to limit the authority of the Secretary to place an institution on a reimbursement system of payment.

"(2) Construction.—Nothing in this section shall be construed to prohibit the Secretary from paying directly to students, in advance of the beginning of the academic term, an amount for which the students are eligible, in cases where the eligible in-

1	stitution elects not to participate in the disburse-
2	ment system required by paragraph (1).
3	"(3) Designation.—Grants made under this
4	subpart shall be known as 'farmer opportunity
5	grants'.
6	"(b) Amount of Grants.—
7	"(1) Amounts.—
8	"(A) IN GENERAL.—The amount of the
9	grant for a student eligible under this subpart
10	shall be—
11	"(i) \$1,700 for each of the academic
12	years 1999–2000 through 2003–2004;
13	"(ii) \$2,000 for each of the academic
14	years 2004–2005 through 2008–2009;
15	"(iii) \$2,300 for each of the academic
16	years 2009–2010 through 2013–2014;
17	"(iv) \$2,600 for each of the academic
18	years 2014–2015 through 2018–2019; and
19	"(v) \$2,900 for each of the academic
20	years 2019–2020 through 2023–2024.
21	"(B) PART-TIME RULE.—In any case
22	where a student attends an institution of higher
23	education on less than a full-time basis (includ-
24	ing a student who attends an institution of
25	higher education on less than a half-time basis)

during any academic year, the amount of the grant for which that student is eligible shall be reduced in proportion to the degree to which that student is not so attending on a full-time basis, in accordance with a schedule of reductions established by the Secretary for the purposes of this subparagraph, computed in accordance with this subpart. Such schedule of reductions shall be established by regulation and published in the Federal Register.

shall exceed the cost of attendance (as described in section 472) at the institution at which that student is in attendance. If, with respect to any student, it is determined that the amount of a grant exceeds the cost of attendance for that year, the amount of the grant shall be reduced to an amount equal to the cost of attendance at such institution.

"(3) PROHIBITION.—No grant shall be awarded under this subpart to any individual who is incareerated in any Federal, State, or local penal institution.

"(e) PERIOD OF ELIGIBILITY FOR GRANTS.—

"(1) IN GENERAL.—The period during which a student may receive grants shall be the period required for the completion of the first undergraduate

baccalaureate course of study being pursued by that student at the institution at which the student is in attendance, except that any period during which the student is enrolled in a noncredit or remedial course of study as described in paragraph (2) shall not be counted for the purpose of this paragraph.

"(2) Construction.—Nothing in this section shall be construed to—

"(A) exclude from eligibility courses of study that are noncredit or remedial in nature and that are determined by the institution to be necessary to help the student be prepared for the pursuit of a first undergraduate baccalaureate degree or certificate or, in the case of courses in English language instruction, to be necessary to enable the student to utilize already existing knowledge, training, or skills; and

"(B) exclude from eligibility programs of study abroad that are approved for credit by the home institution at which the student is enrolled.

"(3) Prohibition.—No student is entitled to receive farmer opportunity grant payments concur-

rently from more than 1 institution or from the Secretary and an institution.

"(d) Applications for Grants.—

"(1) IN GENERAL.—The Secretary shall from time to time set dates by which students shall file applications for grants under this subpart. The filing of applications under this subpart shall be coordinated with the filing of applications under section 401(e).

"(2) Information and assurances.—Each student desiring a grant for any year shall file with the Secretary an application for the grant containing such information and assurances as the Secretary may deem necessary to enable the Secretary to earry out the Secretary's functions and responsibilities under this subpart.

17 "(e) DISTRIBUTION OF GRANTS TO STUDENTS.—
18 Payments under this section shall be made in accordance
19 with regulations promulgated by the Secretary for such
20 purpose, in such manner as will best accomplish the pur21 pose of this section. Any disbursement allowed to be made
22 by crediting the student's account shall be limited to tui23 tion and fees and, in the case of institutionally owned
24 housing, room and board. The student may elect to have

- 1 the institution provide other such goods and services by
- 2 crediting the student's account.
- 3 "(f) Insufficient Funding.—If, for any fiscal
- 4 year, the funds made available to earry out this subpart
- 5 from the Tobacco Community Revitalization Trust Fund
- 6 are insufficient to satisfy fully all grants for students de-
- 7 termined to be eligible under section 420F, the amount
- 8 of the grant provided under subsection (b) shall be re-
- 9 duced on a pro rata basis among all eligible students.
- 10 "(g) Treatment of Institutions and Students
- 11 Under Other Laws.—Any institution of higher edu-
- 12 cation that enters into an agreement with the Secretary
- 13 to disburse to students attending that institution the
- 14 amounts those students are eligible to receive under this
- 15 subpart shall not be deemed, by virtue of such agreement,
- 16 to be a contractor maintaining a system of records to ac-
- 17 complish a function of the Secretary. Recipients of farmer
- 18 opportunity grants shall not be considered to be individual
- 19 grantees for purposes of the Drug-Free Workplace Act of
- 20 1988 (41 U.S.C. 701 et seq.).
- 21 "SEC. 420F. STUDENT ELIGIBILITY.
- 22 "(a) In General.—In order to receive any grant
- 23 under this subpart, a student shall—
- 24 "(1) be a member of a tobacco farm family in
- 25 accordance with subsection (b);

1	"(2) be enrolled or accepted for enrollment in
2	a degree, certificate, or other program (including a
3	program of study abroad approved for credit by the
4	eligible institution at which such student is enrolled)
5	leading to a recognized educational credential at an
6	institution of higher education that is an eligible in-
7	stitution in accordance with section 487, and not be
8	enrolled in an elementary or secondary school;
9	"(3) if the student is presently enrolled at an
10	institution of higher education, be maintaining satis-
11	factory progress in the course of study the student
12	is pursuing in accordance with subsection (e);
13	"(4) not owe a refund on grants previously re-
14	ceived at any institution of higher education under
15	this title, or be in default on any loan from a stu-
16	dent loan fund at any institution provided for in
17	part D, or a loan made, insured, or guaranteed by
18	the Secretary under this title for attendance at any
19	institution;
20	"(5) file with the institution of higher education
21	that the student intends to attend, or is attending,
22	a document, that need not be notarized, but that
23	shall include—
24	"(A) a statement of educational purpose
25	stating that the money attributable to such

1	grant will be used solely for expenses related to
2	attendance or continued attendance at such in-
3	stitution; and
4	"(B) such student's social security num-
5	ber; and
6	"(6) be a citizen of the United States.
7	"(b) Tobacco Farm Families.—
8	"(1) In General.—For the purpose of sub-
9	section (a)(1), a student is a member of a tobacco
10	farm family if during calendar year 1996 the stu-
11	dent was —
12	"(A) an individual who—
13	"(i) is an active tobacco producer (as
14	defined in section 2 of the LEAF Act); or
15	"(ii) is otherwise actively engaged in
16	the production of tobacco;
17	"(B) a spouse, son, daughter, stepson, or
18	stepdaughter of an individual described in sub-
19	$\frac{\text{paragraph}}{(A)}$;
20	"(C) an individual—
21	"(i) who was a brother, sister, step-
22	brother, stepsister, son-in-law, or daughter-
23	in-law of an individual described in sub-
24	paragraph (A); and

1	"(ii) whose principal place of resi-
2	dence was the home of the individual de-
3	scribed in subparagraph (A); or
4	"(D) an individual who was a dependent
5	(within the meaning of section 152 of the Inter-
6	nal Revenue Code of 1986) of an individual de-
7	scribed in subparagraph (A).
8	"(2) Administration.—On request, the Sec-
9	retary of Agriculture shall provide to the Secretary
10	such information as is necessary to carry out this
11	subsection.
12	"(e) Satisfactory Progress.—
13	"(1) In GENERAL.—For the purpose of sub-
14	section (a)(3), a student is maintaining satisfactory
15	progress if—
16	"(A) the institution at which the student is
17	in attendance reviews the progress of the stu-
18	dent at the end of each academic year, or its
19	equivalent, as determined by the institution;
20	and
21	"(B) the student has at least a cumulative
22	C average or its equivalent, or academic stand-
23	ing consistent with the requirements for grad-
24	uation, as determined by the institution, at the
25	end of the second such academic year.

1	"(2) Special Rule.—Whenever a student fails
2	to meet the eligibility requirements of subsection
3	(a)(3) as a result of the application of this sub-
4	section and subsequent to that failure the student
5	has academic standing consistent with the require-
6	ments for graduation, as determined by the institu-
7	tion, for any grading period, the student may, sub-
8	ject to this subsection, again be eligible under sub-
9	section (a)(3) for a grant under this subpart.
10	"(3) WAIVER.—Any institution of higher edu-
11	eation at which the student is in attendance may
12	waive paragraph (1) or (2) for undue hardship based
13	on—
14	"(A) the death of a relative of the student
15	"(B) the personal injury or illness of the
16	student; or
17	"(C) special circumstances as determined
18	by the institution.
19	"(d) Students Who Are Not Secondary School
20	GRADUATES.—In order for a student who does not have
21	a certificate of graduation from a school providing second-
22	ary education, or the recognized equivalent of such certifi-
23	eate, to be eligible for any assistance under this subpart
24	the student shall meet either 1 of the following standards:

independently administered examination and shall achieve a score, specified by the Secretary, demonstrating that such student can benefit from the education or training being offered. Such examination shall be approved by the Secretary on the basis of compliance with such standards for development, administration, and scoring as the Secretary may prescribe in regulations.

determined as having the ability to benefit from the education or training in accordance with such process as the State shall prescribe. Any such process described or approved by a State for the purposes of this section shall be effective 6 months after the date of submission to the Secretary unless the Secretary disapproves such process. In determining whether to approve or disapprove such process, the Secretary shall take into account the effectiveness of such process in enabling students without secondary school diplomas or the recognized equivalent to benefit from the instruction offered by institutions utilizing such process, and shall also take into account the cultural diversity, economic circumstances, and

- 1 educational preparation of the populations served by
- 2 the institutions.
- 3 "(e) Special Rule for Correspondence
- 4 Courses.—A student shall not be eligible to receive a
- 5 grant under this subpart for a correspondence course un-
- 6 less such course is part of a program leading to an associ-
- 7 ate, bachelor, or graduate degree.
- 8 "(f) Courses Offered Through Telecommuni-
- 9 CATIONS.—
- 10 "(1) RELATION TO CORRESPONDENCE 11 courses.—A student enrolled in a course of in-12 struction at an eligible institution of higher edu-13 cation (other than an institute or school that meets the definition in section 521(4)(C) of the Carl D. 14 15 Perkins Vocational and Applied Technology Edueation Act (20 U.S.C. 2471(4)(C))) that is offered 16 17 in whole or in part through telecommunications and 18 leads to a recognized associate, bachelor, or graduate 19 degree conferred by such institution shall not be 20 considered to be enrolled in correspondence courses 21 unless the total amount of telecommunications and 22 correspondence courses at such institution equals or
- 24 "(2) RESTRICTION OR REDUCTIONS OF FINAN-25 CIAL AID.—A student's eligibility to receive a grant

exceeds 50 percent of such courses.

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under this subpart may be reduced if a financial aid officer determines under the discretionary authority provided in section 479A that telecommunications instruction results in a substantially reduced cost of attendance to such student.

"(3) DEFINITION.—For the purposes of this subsection, the term 'telecommunications' means the use of television, audio, or computer transmission, including open broadcast, closed circuit, cable, microwave, or satellite, audio conferencing, computer conferencing, or video eassettes or discs, except that such term does not include a course that is delivered using video eassette or disc recordings at such institution and that is not delivered in person to other students of that institution.

"(g) STUDY ABROAD.—Nothing in this subpart shall be construed to limit or otherwise prohibit access to study abroad programs approved by the home institution at 18 which a student is enrolled. An otherwise eligible student who is engaged in a program of study abroad approved for academic credit by the home institution at which the student is enrolled shall be eligible to receive a grant under this subpart, without regard to whether such study abroad program is required as part of the student's degree 25 program.

1	"(h) VERIFICATION OF SOCIAL SECURITY NUM-
2	BER.—The Secretary, in cooperation with the Commis-
3	sioner of Social Security, shall verify any social security
4	number provided by a student to an eligible institution
5	under subsection (a)(5)(B) and shall enforce the following
6	conditions:
7	"(1) Pending verification.—Except as pro-
8	vided in paragraphs (2) and (3), an institution shall
9	not deny, reduce, delay, or terminate a student's eli-
10	gibility for assistance under this subpart because so-
11	cial security number verification is pending.
12	"(2) DENIAL OR TERMINATION.—If there is a
13	determination by the Secretary that the social secu-
14	rity number provided to an eligible institution by a
15	student is incorrect, the institution shall deny or ter-
16	minate the student's eligibility for any grant under
17	this subpart until such time as the student provides
18	documented evidence of a social security number
19	that is determined by the institution to be correct.
20	"(3) Construction.—Nothing in this sub-
21	section shall be construed to permit the Secretary to
22	take any compliance, disallowance, penalty, or other
23	regulatory action against—
24	"(A) any institution of higher education
25	with respect to any error in a social security

1	number, unless such error was a result of fraud
2	on the part of the institution; or
3	"(B) any student with respect to any error
4	in a social security number, unless such error
5	was a result of fraud on the part of the
6	student.".
7	SUBTITLE D—IMMUNITY
8	SEC. 941. GENERAL IMMUNITY FOR TOBACCO PRODUCERS
9	AND WAREHOUSERS.
10	Notwithstanding any other provision of this title, an
11	active tobacco producer, tobacco-related growers associa-
12	tion, or tobacco warehouse owner or employee may not be
13	subject to liability in any Federal or State court for any
14	eause of action resulting from the failure of any tobacco
15	product manufacturer, distributor, or retailer to comply
16	with national tobacco settlement legislation.
17	TITLE X—EFFECTIVE DATES
18	AND OTHER PROVISIONS
19	SEC. 1001. EFFECTIVE DATES.
20	(a) In General.—Except as provided in subsection
21	(b), and as otherwise provided in this Act, the provisions
22	of this Act shall take effect on the date of enactment of
23	this Act.
24	(b) Exceptions.—The following provisions shall be-
25	come effective as follows:

1	(1) The retail tobacco product display provi-
2	sions under subtitle A of title I shall be applicable
3	to retailers on the date that is 9 months after the
4	date of enactment of this Act.
5	(2) The provisions relating to the display of to-
6	bacco product signs and displays by retailers under
7	subtitle A of title I shall be applicable to retailers or
8	the date that is 5 months after the date of enact-
9	ment of this Act.
10	(3) The provisions of subtitle A of title I relat-
11	ing to advertising shall be applicable on the date
12	that is 9 months after the date of enactment of this
13	Act.
14	(4) The labeling requirements of subtitle A of
15	title I and of chapter 9 of the Federal Food, Drug
16	and Cosmetic Act (as added by section 143(3) of
17	this Act) shall be applicable (as determined under
18	regulations promulgated by the Secretary) with re-
19	speet to—
20	(A) 1/3 of all tobacco product packages, or
21	the date that is 90 days after the date of enact-
22	ment of this Act;
23	(B) 1/3 of all tobacco product packages, or
24	the date that is 120 days after the date of en-

actment of this Act; and

1	(C) 1/3 of all tobacco product packages, on
2	the date that is 180 days after the date of en-
3	actment of this Act.
4	(5) The provisions of section 105 relating to the
5	sponsorship of events shall be applicable on Decem-
6	ber 31, 1998.
7	(6) The provisions of section 121 shall be appli-
8	cable on the date that is 3 months after the date of
9	enactment of this Act.
10	(7) The provisions of section 122 relating to
11	vending machines shall be applicable on the date
12	that is 12 months after the date of enactment of
13	this Act.
14	(8) The provisions of section 122 relating to
15	minimum package size shall be applicable on the
16	date that is 3 months after the date of enactment
17	of this Act.
18	(9) The provisions of section 122 relating to
19	vending machines shall be applicable on the date
20	that is 12 months after the date of enactment of
21	this Act.
22	(10) The provisions of section 122 relating to
23	sampling shall be applicable on the date that is 3
24	months after the date of enactment of this Act.

- 1 (11) The provisions of section 909 of the Fed2 eral Food, Drug and Cosmetic Act (as added by sec3 tion 143(3) of this Act) relating to good manufac4 turing practices shall be applicable on the date that
 5 is 24 months after the date of enactment of this Act
 6 or on a date determined appropriate by the Sec7 retary.
- 8 (12) The provisions of subtitle F of title I relat9 ing to corporate compliance shall be applicable on
 10 the date that is 12 months after the date of enact11 ment of this Act.

12 SEC. 1002. NATIVE AMERICANS.

- 13 (a) Indian Country.—The provisions of this Act (or
 14 an amendment made by this Act) shall apply to the manu15 facture, distribution, and sale of tobacco products within
 16 Indian country.
- (b) INDIAN TRIBES.—To the extent that an Indian tribe or tribal organization engages in the manufacture, distribution, or sale of tobacco products, the provisions of this Act (or an amendment made by this Act) shall apply to such tribe or organization.
- 22 (c) PAYMENTS TO TRUST FUND.—Any Indian tribe 23 or tribal organization that engages in the manufacturer 24 of tobacco products shall be subject to liability under sec-25 tion 402, or shall be considered a non-participating manu-

1	facturer for purposes of section 613, and shall be subject
2	to surcharges under section 205.
3	(d) Application of FDA Requirements.—
4	(1) In General.—The Secretary shall promul-
5	gate regulations to provide for the application of the
6	requirements of the Food, Drug and Cosmetic Act
7	to tobacco products manufactured, distributed, or
8	sold within Indian country.
9	(2) ELIGIBILITY FOR ASSISTANCE. Under the
10	regulations promulgated under paragraph (1), the
11	Secretary may provide assistance to an Indian tribe
12	or tribal organization in meeting and enforcing the
13	requirements under such regulations if—
14	(A) the tribe or organization has a govern-
15	ing body that has powers and earries out duties
16	that are similar to the powers and duties of
17	State or local governments;
18	(B) the functions to be exercised through
19	the use of such assistance relate to activities on
20	lands within the jurisdiction of the tribe or or-
21	ganization; and
22	(C) the tribe or organization is reasonably
23	expected to be capable of carrying out the func-
24	tions required by the Secretary.
25	(e) RETAIL LICENSING REQUIREMENTS.

	200
1	(1) In General.—The requirements of subtitle
2	D of title I shall apply to retailers that sell tobacco
3	products within Indian country.
4	(2) Self-regulation.—The Secretary shall
5	promulgate regulations to permit the Indian tribe or
6	tribal organization with jurisdiction over the lands
7	involved to implement a tribal licensing program
8	that is at least as strict as the program in operation
9	in the State in which the land involved is located.
10	(3) Implementation by secretary.—If the
11	Secretary determines that the Indian tribe or triba
12	organization is not qualified to administer the re-
13	quirements of subtitle D of title I, the Secretary
14	shall implement such requirements on behalf of the
15	tribe or organization or delegate such authority to
16	the State involved.
17	(f) Eligibility for Public Health Payments.—
18	(1) In general.—Except as provided in para
19	graph (2), an Indian tribe or tribal organization
20	shall be considered a State for purposes of eligibility
21	under title V.
22	(2) Public Health Program.—
23	(A) IN GENERAL.—Each State that re-
23	coives a payment under section 502 shall set.

aside an appropriate portion, as determined

1	under regulations prescribed by the Secretary
2	of such payment for use by Indian tribes or
3	tribal organizations within the State.
4	(B) AMOUNT.—The amount of any funds
5	under subparagraph for which an Indian tribe
6	or tribal organization is eligible shall be deter-
7	mined by the State based on the proportion of
8	the registered members of the tribe involved as
9	compared to the total population of all such
10	registered members in the State.
11	(C) USE.—Amounts provided to a tribe or
12	organization under this paragraph shall be used
13	as provided for in section 504 and in accord
14	ance with a plan submitted by the tribe or orga
15	nization and approved by the Secretary as being
16	in compliance with this Act.
17	(D) REALLOTMENT.—Any amounts set
18	aside and not expended under this paragraph
19	shall be reallotted among other eligible tribes
20	and organizations.
21	(g) Obligation of Manufacturers.—
22	(1) Prohibition.—A manufacturer shall not
23	engage in any activity within Indian country that is
24	otherwise prohibited under this Act (or an amend

ment made by this Act).

(2) Limitation on sale.—A manufacturer 1 2 shall not sell or otherwise distribute a tobacco prod-3 uct for subsequent manufacture, distribution, or sale to an Indian tribe or tribal organization, or provide 4 5 such products to a manufacturer, distributor, or re-6 tailer that is subject to the jurisdiction of a tribe or 7 organization, except under the same terms and con-8 ditions as the manufacturer imposes on other manu-9 facturers, distributors, or retailers.

(h) DEFINITIONS.—In this section:

- (1) Indian country.—The term "Indian country" has the meaning given such term by section 1151 of title 18, United States Code.
- (2) Indian tribe.—The term "Indian tribe" has the meaning given to such term by section 4(e) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b(e)).
- 18 (3) TRIBAL ORGANIZATION.—The term "tribal organization" has the meaning given such term in section 4 of the Indian Self Determination and Education Assistance Act (25 U.S.C. 450b).

22 SEC. 1003. PREEMPTION.

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23 (a) General Preemption.—Except as otherwise 24 provided for in this section, nothing in this Act shall be 25 construed as prohibiting a State from imposing require-

- 1 ments, prohibitions, penalties or other measures to further
- 2 the purposes of this Act that are in addition to the re-
- 3 quirements, prohibitions, or penalties required under this
- 4 Act. To the extent not inconsistent with the purposes of
- 5 this Act, State and local governments may impose addi-
- 6 tional tobacco product control measures to further restrict
- 7 or limit the use of such products by minors.
- 8 (b) Enforcement.—A State may not impose obliga-
- 9 tions or requirements relating to the enforcement of this
- 10 Act in a manner that conflicts with the provisions of title
- 11 VI.
- 12 (e) Public Exposure to Smoke.—Nothing in title
- 13 HI shall be construed to preempt or otherwise affect any
- 14 other Federal, State or local law which provides greater
- 15 protection from the health hazards of environmental to-
- 16 bacco smoke.
- 17 (d) Taxes.—Nothing in this Act shall be construed
- 18 to prohibit a State from imposing taxes on tobacco prod-
- 19 ucts or tobacco product manufacturers, distributors, or re-
- 20 tailers.
- 21 (e) Native Americans.—Except as provided in sec-
- 22 tion 902, a State may not impose obligations or require-
- 23 ments relating to the application of this Act to Indian
- 24 tribes and tribal organizations.

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the "Na-
- 3 tional Tobacco Policy and Youth Smoking Reduction Act".
- 4 (b) Table of Contents for
- 5 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Purpose.
 - Sec. 4. Scope and effect.
 - Sec. 5. Non-preemption of more restrictive laws.
 - Sec. 6. Definitions.
 - Sec. 7. Notification if youthful cigarette smoking restrictions increase youthful pipe and cigar smoking.
 - Sec. 8. Liability limitations disappear if manufacturers challenge advertising limits.
 - Sec. 9. FTC jurisdiction not affected.
 - Sec. 10. Congressional review provisions.

TITLE I—REGULATION OF THE TOBACCO INDUSTRY

Subtitle A—Jurisdiction, Etc., of Food and Drug Administration

Sec. 101. Amendment of Federal Food, Drug, and Cosmetic Act of 1938.

"CHAPTER IX—TOBACCO PRODUCTS

- "Sec. 901. FDA authority over tobacco products
- "Sec. 902. Adulterated tobacco products.
- "Sec. 903. Misbranded tobacco products.
- "Sec. 904. Submission of health information to the Secretary.
- "Sec. 905. Registration.
- "Sec. 906. General provisions respecting control of tobacco products.
- "Sec. 907. Performance standards.
- "Sec. 908. Notification and other remedies
- "Sec. 909. Records and reports on tobacco products.
- "Sec. 910. Premarket review of certain tobacco products.
- "Sec. 911. Judicial review.
- "Sec. 912. Postmarket surveillance
- "Sec. 913. Reduced risk tobacco products.
- "Sec. 914. Preservation of State and local authority.
- "Sec. 915. Tobacco Products Scientific Advisory Committee.
- "Sec. 916. Equal treatment of retail outlets.
- Sec. 102. Conforming and other amendments to general provisions.

Subtitle B—Advertising

- Sec. 121. Advertising provisions in protocol.
- Sec. 122. Tobacco product labeling and advertising.
- Sec. 123. Point-of-sale restrictions.

TITLE II—REDUCTIONS IN UNDERAGE TOBACCO USE

Subtitle A—Underage Use

- Sec. 201. Goals for reducing underage tobacco use.
- [Sec. 202. Look-back assessment.]
- Sec. 203. Substantial non-attainment of required reductions.
- Sec. 204. Definitions.

Subtitle B—State Enforcement Incentives

- [Sec. 211. Compliance bonus fund.]
- Sec. 212. Block grants.
- Sec. 213. State enforcement incentives.
- Sec. 214. Conforming change.

Subtitle C—Other Programs

- Sec. 221. National smoking cessation program.
- Sec. 222. National tobacco-free public education program.
- Sec. 223. National community action program.
- Sec. 224. State retail licensing program.

TITLE III—TOBACCO PRODUCT WARNINGS AND SMOKE CONSTITUENT DISCLOSURE

Subtitle A—Product Warnings, Labeling and Packaging

- Sec. 301. Cigarette label and advertising warnings.
 - "Sec. 4. Labeling.
- Sec. 302. Authority to revise cigarette warning label statements.
- Sec. 303. Smokeless tobacco labels and advertising warnings.
 - "Sec. 3. Smokeless tobacco warning.
- Sec. 304. Authority to revise smokeless tobacco product warning label statements.
- Sec. 305. Tar, nicotine, and other smoke constituent disclosure to the public.

Subtitle B—Testing and Reporting of Tobacco Product Smoke Constituents

Sec. 311. Regulation requirement.

TITLE IV—NATIONAL TOBACCO SETTLEMENT TRUST FUND

Subtitle A—General Payment Provisions

- [Sec. 401. Establishment of trust fund.
- [Sec. 402. State litigation settlement account.
- [Sec. 403. Payments by industry
- Sec. 404. Adjustments.
- [Sec. 405. Tax treatment of payments.
- [Sec. 406. Enforcement for nonpayment.
- [Sec. 407. Administrative provisions.]

Subtitle B—General Spending Provisions

- Sec. 411. Implementing and enforcement funds.
- [Sec. 412. Improving child care and early childhood development.]

TITLE V—STANDARDS TO REDUCE INVOLUNTARY EXPOSURE TO TOBACCO SMOKE

- Sec. 501. Definitions.
- Sec. 502. Smoke-free environment policy.
- Sec. 503. Citizen actions.
- Sec. 504. Preemption.
- Sec. 505. Regulations.
- Sec. 506. Effective date.
- Sec. 507. State choice.

TITLE VI—APPLICATION TO INDIAN TRIBES

- Sec. 601. Short title.
- Sec. 602. Findings and purposes.
- Sec. 603. Application of tobacco-related provisions to native Americans.
- Sec. 604. State tobacco excise tax compliance.

TITLE VII—CIVIL LIABILITY OF MANUFACTURERS OF TOBACCO PRODUCTS

- Sec. 701. Definitions.
- Sec. 702. Application.
- Sec. 703. Preemption and relationship to other law.
- Sec. 704. Governmental claims and Castano civil actions.
- Sec. 705. Concurrent jurisdiction; Federal cause of action; actions; damages; liability.
- Sec. 706. Payment of tobacco claim settlements and judgments.
- Sec. 707. Attorney's fees and expenses.
- Sec. 708. Non-participating manufacturers.
- Sec. 709. Conforming amendments.

TITLE VIII—TOBACCO INDUSTRY COMPLIANCE AND EMPLOYEE PROTECTION FROM REPRISALS

- Sec. 801. Tobacco industry compliance accountability requirements.
- Sec. 802. Tobacco product manufacturer employee protection.

TITLE IX—PUBLIC DISCLOSURE OF TOBACCO INDUSTRY DOCUMENTS

- Sec. 901. Findings.
- Sec. 902. Applicability.
- Sec. 903. National Tobacco Document Depository.
- Sec. 904. Privilege and trade secret claims.
- Sec. 905. Disclosure by the depository.
- Sec. 906. National Tobacco Documents Review Board.
- Sec. 907. Resolution of disputed privilege and trade secret claims.
- Sec. 908. Appeal of board decision.
- Sec. 909. Miscellaneous.
- Sec. 910. Penalties.
- Sec. 911. Definitions.

TITLE X—LONG-TERM ECONOMIC ASSISTANCE FOR FARMERS

- Sec. 1001. Short title.
- Sec. 1002. Definitions.

[Subtitle A—Tobacco Community Revitalization Trust Fund

- [Sec. 1011. Establishment of trust fund.
- [Sec. 1012. Contributions by tobacco product manufacturers and importers.]

Subtitle B—Tobacco Market Transition Assistance

- Sec. 1021. Payments for lost tobacco quota.
- Sec. 1022. Industry payments for all department costs associated with tobacco production.
- Sec. 1023. Tobacco community economic development grants.
- Sec. 1024. Flue-cured tobacco production permits.
 - "Sec. 317a. Flue-cured tobacco production permits.
- Sec. 1025. Modifications in federal tobacco programs.

Subtitle C—Farmer and Worker Transition Assistance

- Sec. 1031. Tobacco worker transition program.
- Sec. 1032. Farmer opportunity grants.

"Subpart 9—Farmer Opportunity Grants

- "Sec. 420d. Statement of purpose.
- "Sec. 420e. Program authority; amount and determinations; applications.
- "Sec. 420f. Student eligibility.

Subtitle D—Immunity

Sec. 1041. General immunity for tobacco producers and tobacco warehouse owners.

TITLE XI—MISCELLANEOUS

Subtitle A—Prohibitions Relating to Tobacco Products and Children

- Sec. 1101. Short title.
- Sec. 1102. Prohibitions relating to tobacco products and children.
 - "Sec. 804. Prohibition on sale or distribution of tobacco products to children.
 - "Sec. 805. Labeling.
- Sec. 1103. Enforcement.
- Sec. 1104. Reward.
- Sec. 1105. Definitions.
- Sec. 1106. Amendments to Public Health Service Act.

"TITLE XXVIII—NATIONAL EFFORTS TO REDUCE YOUTH SMOKING

- "Subtitle E—Reducing Youth Smoking and Tobacco-Related Diseases Through Research
 - "Sec. 2801. Study by the Institute of Medicine.
 - "Sec. 2802. National tobacco task force.
 - "Sec. 2803. Research activities of the Centers for Disease Control and Prevention.
 - "Sec. 2804. Research activities of the National Institutes of Health.
- Sec. 1107. Ban on distribution of tobacco products produced by child labor.

Subtitle B—Federal Licensing of Tobacco Product Distribution

Sec. 1121. Licensing of Tobacco Product Distribution.

Subtitle C—International Provisions

[Sec. 1131. International tobacco control trust fund.]

Sec. 1131. International enforcement.

- Sec. 1132. American center on global health and tobacco.
- Sec. 1133. Prohibition on use of funds to facilitate the exportation or promotion of tobacco.
- [Sec. 1134. Harmonization with United States international commitments and obligations.]

Subtitle D—Prevention of Tobacco Smuggling

- Sec. 1141. Definitions.
- Sec. 1142. Tobacco product labeling requirements.
- Sec. 1143. Requirements for the tracking of tobacco products.
- Sec. 1144. Tobacco product permits.
- Sec. 1145. Prohibitions.
- Sec. 1146. Pricing and labeling of products sold on military installations or by native Americans.
- Sec. 1147. Prohibition against sale of tobacco products in or to duty-free shops or forwarding through or manufacture in trade zones.
- Sec. 1148. Jurisdiction; penalties; compromise of liability.
- Sec. 1149. Amendments to the Contraband Cigarette Trafficking Act.
- Sec. 1150. Authorization of appropriations.

Subtitle E—Antitrust Exemption

Sec. 1161. Limited Antitrust Exemption.

- Subtitle F—Special Provisions Concerning Programs for Women, Minorities, and Others
- Sec. 1171. Research related to patterns of smoking by women and minorities.
- Sec. 1172. Counter-advertising programs.
- Sec. 1173. Prevention activities of community and migrant health centers.

Subtitle G—Sense of the Senate

Sec. 1181. Sense of the Senate.

Subtitle H—Ban On Sale Of Tobacco Products Through The Use Of Vending Machines

Sec. 1191. Ban of sale of tobacco products through the use of vending machines.

TITLE XII—TOBACCO ASBESTOS TRUST FUND

- Sec. 1201. Definitions.
- [Sec. 1202. Tobacco Asbestos Trust Fund.
- [Sec. 1203. Payments from fund I.
- [Sec. 1204. Payments from fund II.
- [Sec. 1205. Transfers from National Tobacco Settlement Trust Fund.
- [Sec. 1206. Rules for claims against asbestos trusts, asbestos defendants, and tobacco companies.]

TITLE XIII—VETERANS' BENEFITS

Sec. 1301. Recovery by secretary of veterans affairs.

"Part VII—Recovery of Compensation Costs for Tobacco-Related Disability or Death

"CHAPTER 91—TORT LIABILITY FOR DISABILITY OR DEATH DUE TO TOBACCO USE

- "§ 9101. Recovery by Secretary of Veterans Affairs
- "§ 9102. Regulations
- "§ 9103. Limitation or repeal of other provisions for recovery of compensation
- "§ 9104. Exemption from annual limitation on damages

TITLE XIV—REVENUE AND OTHER PROVISIONS

Subtitle A—Taxes on Tobacco Products

- Sec. 1400. Amendment of 1986 Code.
- Sec. 1401. Taxes on tobacco products.
- Sec. 1402. Excise tax on failure to meet underage smoking reduction goals.
- Sec. 1403. Establishment of Trust Fund.

Subtitle B-Women's Health and Cancer Rights

- Sec. 1411. Short title.
- Sec. 1412. Findings.
- Sec. 1413. Amendments to the Employee Retirement Income Security Act of 1974.
- Sec. 1414. Amendments to the Public Health Service Act relating to the group market.
- Sec. 1415. Amendment to the Public Health Service Act relating to the individual market.
- Sec. 1416. Amendments to the Internal Revenue Code of 1986.
- Sec. 1417. Research study on the management of breast cancer.

Subtitle C-Limitations Applicable to Other Provisions

- Sec. 1421. Limitations on expenditures and obligations.
- Sec. 1422. Limitation on user fees.

1 SEC. 2. FINDINGS.

- 2 The Congress finds the following:
- 3 (1) The use of tobacco products by the Nation's
- 4 children is a pediatric disease of epic and worsening
- 5 proportions that results in new generations of to-
- 6 bacco-dependent children and adults.
- 7 (2) A consensus exists within the scientific and
- 8 medical communities that tobacco products are inher-

1	ently dangerous and cause cancer, heart disease, and
2	other serious adverse health effects.
3	(3) Nicotine is an addictive drug.
4	(4) Virtually all new users of tobacco products
5	are under the minimum legal age to purchase such
6	products.
7	(5) Tobacco advertising and marketing contrib-
8	ute significantly to the use of nicotine-containing to-
9	bacco products by adolescents.
10	(6) Because past efforts to restrict advertising
11	and marketing of tobacco products have failed ade-
12	quately to curb tobacco use by adolescents, comprehen-
13	sive restrictions on the sale, promotion, and distribu-
14	tion of such products are needed.
15	(7) Federal and State governments have lacked
16	the legal and regulatory authority and resources they
17	need to address comprehensively the public health and
18	societal problems caused by the use of tobacco prod-
19	ucts.
20	(8) Federal and State public health officials, the
21	public health community, and the public at large rec-
22	ognize that the tobacco industry should be subject to
23	$ongoing\ oversight.$
24	(9) Under Article I, Section 8 of the Constitu-

 $tion,\ the\ Congress\ is\ vested\ with\ the\ responsibility\ for$

- regulating interstate commerce and commerce with
 Indian tribes.
 - (10) The sale, distribution, marketing, advertising, and use of tobacco products are activities in and substantially affecting interstate commerce. Such products are sold, marketed, advertised, and distributed in interstate commerce on a nationwide basis, and have a substantial effect on the Nation's economy.
 - (11) The sale, distribution, marketing, advertising, and use of such products substantially affect interstate commerce through the health care and other costs attributable to the use of tobacco products.
 - (12) Civil actions against tobacco product manufacturers and others are pending in Federal and State courts arising from the use, marketing, and sale of tobacco products. Among these actions are cases brought by the attorneys general of more than 40 States, certain cities and counties, and the Commonwealth of Puerto Rico, and other parties, including Indian tribes, and class actions brought by private claimants (such as in the Castano Civil Actions), seeking to recover monies expended to treat tobacco-related diseases and for the protection of minors and consumers, as well as penalties and other relief for violations of

- antitrust, health, consumer protection, and other
 laws.
- 3 (13) Civil actions have been filed throughout the 4 United States against tobacco product manufacturers 5 and their distributors, trade associations, law firms, 6 and consultants on behalf of individuals or classes of 7 individuals claiming to be dependent upon and in-8 jured by tobacco products.
 - (14) These civil actions are complex, time-consuming, expensive, and burdensome for both the litigants and Federal and State courts. To date, these civil actions have not resulted in sufficient redress for smokers or non-governmental third-party payers. To the extent that governmental entities have been or may in the future be compensated for tobacco-related claims they have brought, it is not now possible to identify what portions of such past or future recoveries can be attributed to their various antitrust, health, consumer protection, or other causes of action.
 - (15) It is in the public interest for Congress to adopt comprehensive public health legislation because of tobacco's unique position in the Nation's history and economy; the need to prevent the sale, distribution, marketing and advertising of tobacco products to persons under the minimum legal age to purchase

- such products; and the need to educate the public, especially young people, regarding the health effects of using tobacco products.
 - (16) The public interest requires a timely, fair, equitable, and consistent result that will serve the public interest by (A) providing that a portion of the costs of treatment for diseases and adverse health effects associated with the use of tobacco products is borne by the manufacturers of these products, and (B) restricting throughout the Nation the sale, distribution, marketing, and advertising of tobacco products only to persons of legal age to purchase such products.
 - (17) Public health authorities estimate that the benefits to the Nation of enacting Federal legislation to accomplish these goals would be significant in human and economic terms.
 - (18) Reducing the use of tobacco by minors by 50 percent would prevent well over 60,000 early deaths each year and save up to \$43 billion each year in reduced medical costs, improved productivity, and the avoidance of premature deaths.
 - (19) Advertising, marketing, and promotion of tobacco products have been especially directed to attract young persons to use tobacco products and these efforts have resulted in increased use of such products

- by youth. Past efforts to oversee these activities have
 not been successful in adequately preventing such in creased use.
 - (20) In 1995, the tobacco industry spent close to \$4,900,000,000 to attract new users, retain current users, increase current consumption, and generate favorable long-term attitudes toward smoking and tobacco use.
 - (21) Tobacco product advertising often misleadingly portrays the use of tobacco as socially acceptable and healthful to minors.
 - (22) Tobacco product advertising is regularly seen by persons under the age of 18, and persons under the age of 18 are regularly exposed to tobacco product promotional efforts.
 - (23) Through advertisements during and sponsorship of sporting events, tobacco has become strongly associated with sports and has become portrayed as an integral part of sports and the healthy lifestyle associated with rigorous sporting activity.
 - (24) Children are exposed to substantial and unavoidable tobacco advertising that leads to favorable beliefs about tobacco use, plays a role in leading young people to overestimate the prevalence of tobacco

1	use, and increases the number of young people who
2	begin to use tobacco.
3	(25) Tobacco advertising increases the size of the
4	tobacco market by increasing consumption of tobacco

6 people.

(26) Children are more influenced by tobacco advertising than adults, they smoke the most advertised brands, and children as young as 3 to 6 years old can recognize a character associated with smoking at the same rate as they recognize cartoons and fast food characters.

products including increasing tobacco use by young

- (27) Tobacco company documents indicate that young people are an important and often crucial segment of the tobacco market.
- (28) Comprehensive advertising restrictions will have a positive effect on the smoking rates of young people.
- (29) Restrictions on advertising are necessary to prevent unrestricted tobacco advertising from undermining legislation prohibiting access to young people and providing for education about tobacco use.
- (30) International experience shows that advertising regulations that are stringent and comprehensive have a greater impact on overall tobacco use and

- 1 young people's use than weaker or less comprehensive 2 ones. Text-only requirements, while not as stringent as a ban, will help reduce underage use of tobacco 3 4 products while preserving the informational function 5 of advertising.
 - (31) It is in the public interest for Congress to adopt legislation to address the public health crisis created by actions of the tobacco industry.
- 9 (32) If, as a direct or indirect result of this Act, 10 the consumption of tobacco products in the United 11 States is reduced significantly, then tobacco farmers, 12 their families, and their communities may suffer eco-13 nomic hardship and displacement, notwithstanding 14 their lack of involvement in the manufacturing and 15 marketing of tobacco products.

16 SEC. 3. PURPOSE.

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- 17 The purposes of this Act are—
- 18 (1) to confirm the authority of the Food and 19 Drug Administration to regulate tobacco products 20 under the Federal Food, Drug, and Cosmetic Act (21 21 U.S.C. 301 et seq.), by recognizing it as the primary 22 Federal regulatory authority with respect to the man-23 ufacture, marketing, and distribution of tobacco prod-24

- 1 (2) to require the tobacco industry to fund both 2 Federal and State oversight of the tobacco industry 3 from on-going payments by tobacco product manufac-4 turers;
 - (3) to require tobacco product manufacturers to provide ongoing funding to be used for an aggressive Federal, State, and local enforcement program and for a nationwide retail licensing system to prevent minors from obtaining tobacco products, while expressly permitting the States to adopt additional measures that further restrict or eliminate the products' use;
 - (4) to ensure that the Food and Drug Administration and the States may continue to address issues of particular concern to public health officials, especially the use of tobacco by young people and dependence on tobacco;
 - (5) to impose severe financial surcharges on tobacco product manufacturers if they do not substantially reduce tobacco use by young people during the next decade;
 - (6) to authorize appropriate agencies of the Federal government to set national standards controlling the manufacture of tobacco products and the identity,

- public disclosure, and amount of ingredients used in
 such products;
 - (7) to provide new and flexible enforcement authority to ensure that the tobacco industry makes efforts to develop and introduce less harmful tobacco products;
 - (8) to confirm the Food and Drug Administration's authority to regulate the levels of tar, nicotine, and other harmful components of tobacco products;
 - (9) in order to ensure that adults are better informed, to require tobacco product manufacturers to disclose all research which has not previously been made available, as well as research generated in the future, relating to the health and dependency effects or safety of tobacco products;
 - (10) to impose on tobacco product manufacturers the obligation to provide funding for a variety of public health initiatives;
 - (11) to establish a minimum Federal standard for stringent restrictions on smoking in public places, with funding to enforce such standard derived from payments made by tobacco product manufacturers, while also to permit State, Tribal, and local governments to enact additional and more stringent stand-

1	ards or elect not to be covered by the Federal stand-
2	ard;
3	(12) to authorize and fund from payments by to-
4	bacco product manufacturers a continuing national
5	counter-advertising and tobacco control campaign
6	which seeks to educate consumers and discourage chil-
7	dren and adolescents from beginning to use tobacco
8	products, and which encourages current users of to-
9	bacco products to discontinue using such products;
10	(13) to establish a mechanism to compensate the
11	States in settlement of their various claims against
12	tobacco product manufacturers;
13	(14) to authorize and to fund from payments by
14	tobacco product manufacturers a nationwide program
15	of smoking cessation administered through State and
16	Tribal governments and the private sector;
17	(15) to establish and fund from payments by to-
18	bacco product manufacturers a National Tobacco Set-
19	tlement Fund;
20	(16) to affirm the rights of individuals to access
21	to the courts, to civil trial by jury, and to damages
22	to compensate them for harm caused by tobacco prod-
23	ucts;
24	(17) to continue to permit the sale of tobacco
25	products to adults in conjunction with measures to

1	ensure that they are not sold or accessible to underage
2	purchasers;
3	(18) to impose appropriate regulatory controls
4	on the tobacco industry; and
5	(19) to protect tobacco farmers and their commu-
6	nities from the economic impact of this Act by pro-
7	viding full funding for and the continuation of the
8	Federal tobacco program and by providing funds for
9	farmers and communities to develop new opportuni-
10	ties in tobacco-dependent communities.
11	SEC. 4. SCOPE AND EFFECT.
12	(a) Intended Effect.—This Act is not intended to—
13	(1) establish a precedent with regard to any
14	other industry, situation, circumstance, or legal ac-
15	tion;
16	(2) express any position of the Congress with re-
17	gard to the imposition of punitive damages in general
18	or as applied to any specific industry, case, con-
19	troversy, or product other than as provided in this
20	Act;
21	(3) provide any authority regarding the imposi-
22	tion of, or the appropriateness of imposing, punitive
23	damages; or
24	(4) except as provided in this Act, affect any ac-
25	tion pending in State, Tribal, or Federal court, or

- 1 any agreement, consent decree, or contract of any
- $2 \quad kind.$
- 3 (b) Taxation.—Notwithstanding any other provision
- 4 of law, this Act and the amendments made by this Act shall
- 5 not affect any authority of the Secretary of the Treasury
- 6 (including any authority assigned to the Bureau of Alcohol,
- 7 Tobacco and Firearms) or of State or local governments
- 8 with regard to taxation for tobacco or tobacco products.
- 9 (c) AGRICULTURAL ACTIVITIES.—The provisions of
- 10 this Act which authorize the Secretary to take certain ac-
- 11 tions with regard to tobacco and tobacco products shall not
- 12 be construed to affect any authority of the Secretary of Agri-
- 13 culture under existing law regarding the growing, cultiva-
- 14 tion, or curing of raw tobacco.

15 SEC. 5. NON-PREEMPTION OF MORE RESTRICTIVE LAWS.

- 16 (a) AGE RESTRICTIONS.—Nothing in this Act or the
- 17 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et
- 18 seq.), as amended by this Act, shall prevent a Federal agen-
- 19 cy (including the Armed Forces), a State or its political
- 20 subdivisions, or the government of an Indian tribe from
- 21 adopting and enforcing additional measures that further re-
- 22 strict or prohibit tobacco product sale to, use by, and acces-
- 23 sibility to persons under the legal age of purchase estab-
- 24 lished by such agency, State, subdivision, or government of
- 25 an Indian tribe.

- 1 (b) Additional Measures.—Except as otherwise ex-
- 2 pressly provided in this Act, nothing in this Act, the Fed-
- 3 eral Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.),
- 4 or rules promulgated under such Acts, shall limit the au-
- 5 thority of a Federal agency (including the Armed Forces),
- 6 a State or its political subdivisions, or the government of
- 7 an Indian tribe to enact, adopt, promulgate, and enforce
- 8 any law, rule, regulation, or other measure with respect to
- 9 tobacco products, including laws, rules, regulations, or other
- 10 measures relating to or prohibiting the sale, distribution,
- 11 possession, exposure to, or use of tobacco products by per-
- 12 sons of any age that are in addition to the provisions of
- 13 this Act and the amendments made by this Act. No provi-
- 14 sion of this Act or amendment made by this Act shall limit
- 15 or otherwise affect any State, Tribal, or local taxation of
- 16 tobacco products.
- 17 (c) State Law Not Affected.—Except as otherwise
- 18 expressly provided in this Act, nothing in this Act, the Fed-
- 19 eral Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.),
- 20 or rules promulgated under such Acts, shall supersede the
- 21 authority of the States, pursuant to State law, to expend
- 22 funds provided by this Act.
- 23 SEC. 6. DEFINITIONS.
- 24 In this Act:

- 1 (1) BRAND.—The term 'brand' means a variety
 2 of tobacco product distinguished by the tobacco used,
 3 tar content, nicotine content, flavoring used, size, fil4 tration, or packaging, logo, registered trademark or
 5 brand name, identifiable pattern of colors, or any
 6 combination of such attributes.
 - (2) CIGARETTE.—The term "cigarette" has the meaning given that term by section 3(1) of the Federal Cigarette Labeling and Advertising Act (15 U.S.C. 1332(1)), but also includes tobacco, in any form, that is functional in the product, which, because of its appearance, the type of tobacco used in the filler, or its packaging and labeling, is likely to be offered to, or purchased by, consumers as a cigarette or as roll-your-own tobacco.
 - (3) CIGARETTE TOBACCO.—The term "cigarette tobacco" means any product that consists of loose tobacco that is intended for use by consumers in a cigarette. Unless otherwise stated, the requirements for cigarettes shall also apply to cigarette tobacco.
 - (4) Commerce.—The term "commerce" has the meaning given that term by section 3(2) of the Federal Cigarette Labeling and Advertising Act (15 U.S.C. 1332(2)).

- 1 (5) Consent decree among participating to-2 cree" means a consent decree among participating to-3 bacco product manufacturers whose substantive terms 4 are substantially equivalent to the form consent decree 5 published for purposes of this paragraph in the Con-6 gressional Record.
 - (6) DISTRIBUTOR.—The term "distributor" as regards a tobacco product means any person who furthers the distribution of cigarette or smokeless tobacco, whether domestic or imported, at any point from the original place of manufacture to the person who sells or distributes the product to individuals for personal consumption. Common carriers are not considered distributors for purposes of this Act.
 - (7) Indian country; Indian lands.—The terms "Indian country" and "Indian lands" have the meaning given the term "Indian country" by section 1151 of title 18, United States Code, and includes lands under the jurisdiction of an Indian tribe or tribal organization.
 - (8) Indian tribe.—The term "Indian tribe" has the meaning given such term in section 4(e) of the Indian Self Determination and Education Assistance Act (25 U.S.C. 450b(e)).

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1	(9) Little cigar.—The term "little cigar" has
2	the meaning given that term by section 3(7) of the
3	Federal Cigarette Labeling and Advertising Act (15
4	U.S.C. 1332(7)).
5	(10) Tobacco product manufacturer.—Ex-
6	cept in title VII, the term "tobacco product manufac-
7	turer" means any person, including any repacker or
8	relabeler, who manufactures, fabricates, assembles,
9	processes, or labels a finished cigarette or smokeless
10	$tobacco\ product.$
11	(11) Nicotine.—The term "nicotine" means the
12	chemical substance named 3-(1-Methyl-2-pyrrolidinyl)
13	pyridine or $C[10]H[14]N[2]$, including any salt or
14	complex of nicotine.
15	(12) Package.—The term "package" means a
16	pack, box, carton, or container of any kind or, if no
17	other container, any wrapping (including cellophane),
18	in which cigarettes or smokeless tobacco are offered for
19	sale, sold, or otherwise distributed to consumers.
20	(13) Point-of-sale.—The term "point-of-sale"
21	means any location at which a consumer can pur-
22	chase or otherwise obtain cigarettes or smokeless to-
23	bacco for personal consumption.
24	(14) RETAILER.—The term "retailer" means any

person who sells cigarettes or smokeless tobacco to in-

- dividuals for personal consumption, or who operates
 a facility where self-service displays of tobacco products are permitted.
 - (15) ROLL-YOUR-OWN TOBACCO.—The term "roll-your-own tobacco" means any tobacco which, because of its appearance, type, packaging, or labeling, is suitable for use and likely to be offered to, or purchased by, consumers as tobacco for making cigarettes.
 - (16) Secretary.—Except in title VII and where the context otherwise requires, the term "Secretary" means the Secretary of Health and Human Services.
 - (17) SMOKELESS TOBACCO.—The term "smokeless tobacco" means any product that consists of cut, ground, powdered, or leaf tobacco that contains nicotine and that is intended to be placed in the oral cavity.
 - (18) State.—The term "State" means any State of the United States and, for purposes of this Act, includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, the Virgin Islands, American Samoa, Wake Island, Midway Islands, Kingman Reef, Johnston Atoll, the Northern Mariana Islands, and any other trust territory or possession of the United States.

1	(19) Tobacco product.—The term "tobacco
2	product" means cigarettes, cigarette tobacco, smokeless
3	tobacco, little cigars, roll-your-own tobacco, and fine
4	cut products.
5	(20) United states.—The term "United
6	States" means the 50 States of the United States of
7	America and the District of Columbia, the Common-
8	wealth of Puerto Rico, Guam, the Virgin Islands,
9	American Samoa, Wake Island, Midway Islands,
10	Kingman Reef, Johnston Atoll, the Northern Mariana
11	Islands, and any other trust territory or possession of
12	the United States.
13	(21) Master settlement agreement.— The
14	term "Master Settlement Agreement" means the
15	agreement either previously entered or to be entered
16	into by the States, the participating tobacco product
17	manufacturers, and the Trade Associations imple-
18	menting the June 20, 1997, Proposed Resolution, and
19	published in the Congressional Record for purposes of
20	$this\ Act.$
21	(22) Participating tobacco product manu-
22	FACTURER.— The term "participating tobacco prod-
23	uct manufacturer" means—
24	(A) a tobacco product manufacturer that,
25	within 45 days after the date of enactment of

1	this Act (or within 45 days after the date on
2	which such manufacturer first manufactures to-
3	bacco products for sale or distribution in the
4	United States, if such date is after the date of
5	enactment of this Act)—
6	(i) becomes a signatory to the Master
7	Settlement Agreement; and
8	(ii) enters into consent decrees with
9	each State that made a request within the
10	time period described in section 704(b); or
11	(B) a surviving entity established by a par-
12	ticipating tobacco product manufacturer.
13	(23) Non-participating tobacco product
14	MANUFACTURER.— The term "non-participating to-
15	bacco product manufacturer" means a tobacco prod-
16	uct manufacturer that is not a participating tobacco
17	product manufacturer.
18	(24) Protocol.— The term "Protocol" means
19	the agreement to be entered into by the Secretary of
20	Health and Human Services with the participating
21	tobacco product manufacturers under this Act.
22	(25) NATIONAL TOBACCO SETTLEMENT
23	TRUST FUND.—The term "National Tobacco
24	Settlement Trust Fund" means the trust

1	fund established in section 9512 of the In-
2	ternal Revenue Code of 1986.
3	SEC. 7. NOTIFICATION IF YOUTHFUL CIGARETTE SMOKING
4	RESTRICTIONS INCREASE YOUTHFUL PIPE
5	AND CIGAR SMOKING.
6	The Secretary shall notify the Congress if the Secretary
7	determines that a decrease in underage use of tobacco prod-
8	ucts resulting from the enactment of this Act has produced
9	an increase in underage use of pipe tobacco and cigars.
10	SEC. 8. LIABILITY LIMITATIONS DISAPPEAR IF TOBACCO
11	PRODUCT MANUFACTURER CHALLENGES AD-
12	VERTISING LIMITS.
13	If a tobacco product manufacturer, or any party act-
14	ing on behalf of, in collusion with, or at the request of, a
15	tobacco product manufacturer brings an action to have the
16	advertising restrictions imposed on tobacco products under
17	this Act, or the amendments made by this Act, or the appli-
18	cation of those regulations to any person or circumstance
19	held to be unconstitutional or otherwise invalid under the
20	laws of the United States then the provisions of title VII
21	relating to limitations on liability shall not apply to that
22	manufacturer, beginning on the date on which the action
23	is filed in a court of competent jurisdiction, and continuing
24	until such time as the action is withdrawn or dismissed.

1 SEC. 9. FTC JURISDICTION NOT AFFECTED.

- 2 (a) In General.—Except where expressly provided in
- 3 this Act, nothing in this Act shall be construed as limiting
- 4 or diminishing the authority of the Federal Trade Commis-
- 5 sion to enforce the laws under its jurisdiction with respect
- 6 to the advertising, sale, or distribution of tobacco products.
- 7 (b) Enforcement by FTC.—Any advertising that
- 8 violates this Act, part 897 of title 21, Code of Federal Regu-
- 9 lations, or the Protocol is an unfair or deceptive act or
- 10 practice under section 5(a) of the Federal Trade Commis-
- 11 sion Act (15 U.S.C. 45(a)) and shall be considered a viola-
- 12 tion of a rule promulgated under section 18 of that Act (15
- 13 U.S.C. 57a).
- 14 SEC. 10. CONGRESSIONAL REVIEW PROVISIONS.
- 15 In accordance with section 801 of title 5, United States
- 16 Code, the Congress shall review, and may disapprove, any
- 17 rule under this Act that is subject to section 801. This sec-
- 18 tion does not apply to the rule set forth in part 897 of title
- 19 21, Code of Federal Regulations.

1	TITLE I—REGULATION OF THE
2	TOBACCO INDUSTRY
3	Subtitle A—Jurisdiction, etc., of
4	Food and Drug Administration
5	SEC. 101. AMENDMENT OF FEDERAL FOOD, DRUG, AND COS-
6	METIC ACT OF 1938.
7	(a) Definition of Tobacco Products.—Section
8	201 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
9	321) is amended by adding at the end the following:
10	"(kk) The term 'tobacco product' means any
11	product made or derived from tobacco that is intended
12	for human consumption, including any component,
13	part, or accessory of a tobacco product (except for rau
14	materials other than tobacco used in manufacturing
15	a component, part, or accessory of a tobacco prod-
16	uct).".
17	(b) FDA AUTHORITY OVER TOBACCO PRODUCTS.—
18	The Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301
19	et seq.) is amended—
20	(1) by redesignating chapter IX as chapter X;
21	(2) by redesignating sections 901 through 907 as
22	sections 1001 through 1007; and
23	(3) by inserting after section 803 the following

1 "CHAPTER IX—TOBACCO PRODUCTS

2	"SEC. 901. FDA AUTHORITY OVER TOBACCO PRODUCTS.
3	"(a) In General.—Tobacco products shall be regu-
4	lated by the Secretary under this chapter and shall not be
5	subject to the provisions of chapter V, unless—
6	"(1) such products are intended for use in the di-
7	agnosis, cure, mitigation, treatment, or prevention of
8	disease (within the meaning of section $201(g)(1)(B)$
9	$or\ section\ 201(h)(2));\ or$
10	"(2) a health claim is made for such products
11	under section $201(g)(1)(C)$ or $201(h)(3)$.
12	"(b) Applicability.—This chapter shall apply to all
13	tobacco products subject to the provisions of part 897 of title
14	21, Code of Federal Regulations, and to any other tobacco
15	products that the Secretary by regulation deems to be sub-
16	ject to this chapter.
17	"(c) FDA RULE IN EFFECT.—The provisions of part
18	897 of title 21, Code of Federal Regulations, shall be deemed
19	to be lawful and to have been lawfully promulgated under
20	the authority of this chapter. The provisions of such part
21	that are not in effect on the date of enactment of this chap-
22	ter shall take effect as in such part or upon such later date
23	as determined by the Secretary by order.
24	"(d) Scope.—

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"(1) Nothing in this chapter shall be construed to affect the regulation of drugs and devices under chapter V that are not tobacco products by the Secretary under the Federal Food, Drug and Cosmetic Act.

"(2) The provisions of this chapter shall not apply to tobacco leaf that is not in the possession of the manufacturer, or to the producers of tobacco leaf, including tobacco growers, tobacco warehouses, and tobacco grower cooperatives, nor shall any employee of the Food and Drug Administration have any authority whatsoever to enter onto a farm owned by a producer of tobacco leaf without the written consent of such producer. Notwithstanding any other provision of this subparagraph, if a producer of tobacco leaf is also a tobacco product manufacturer or controlled by a tobacco product manufacturer, the producer shall be subject to this chapter in the producer's capacity as a manufacturer. Nothing in this chapter shall be construed to grant the Secretary authority to promulgate regulations on any matter that involves the production of tobacco leaf or a producer thereof, other than activities by a manufacturer affecting production. For purposes of the preceding sentence, the term 'controlled by' means a member of the same controlled

1	group of corporations as that term is used in section
2	52(a) of the Internal Revenue Code of 1986, or under
3	common control within the meaning of the regulations
4	promulgated under section 52(b) of such Code.
5	"SEC. 902. ADULTERATED TOBACCO PRODUCTS.
6	"A tobacco product shall be deemed to be adulterated
7	if—
8	"(1) it consists in whole or in part of any filthy,
9	putrid, or decomposed substance, or is otherwise con-
10	taminated by any poisonous or deleterious substance
11	that may render the product injurious to health;
12	"(2) it has been prepared, packed, or held under
13	insanitary conditions whereby it may have been con-
14	taminated with filth, or whereby it may have been
15	rendered injurious to health;
16	"(3) its container is composed, in whole or in
17	part, of any poisonous or deleterious substance which
18	may render the contents injurious to health;
19	"(4) it is, or purports to be or is represented as,
20	a tobacco product which is subject to a performance
21	standard established under section 907 unless such to-
22	bacco product is in all respects in conformity with
23	euch standard

1	"(5) it is required by section 910(a) to have pre-
2	market approval, is not exempt under section 906(f),
3	and does not have an approved application in effect;
4	"(6) the methods used in, or the facilities or con-
5	trols used for, its manufacture, packing or storage are
6	not in conformity with applicable requirements under
7	section $906(e)(1)$ or an applicable condition pre-
8	scribed by an order under section 906(e)(2); or
9	"(7) it is a tobacco product for which an exemp-
10	tion has been granted under section 906(f) for inves-
11	tigational use and the person who was granted such
12	exemption or any investigator who uses such tobacco
13	product under such exemption fails to comply with a
14	requirement prescribed by or under such section.
15	"SEC. 903. MISBRANDED TOBACCO PRODUCTS.
16	"(a) In General.—A tobacco product shall be deemed
17	to be misbranded—
18	"(1) if its labeling is false or misleading in any
19	particular;
20	"(2) if in package form unless it bears a label
21	containing—
22	"(A) the name and place of business of the
23	tobacco product manufacturer, packer, or dis-
24	tributor; and

1	"(B) an accurate statement of the quantity
2	of the contents in terms of weight, measure, or
3	numerical count,
4	except that under subparagraph (B) of this para-
5	graph reasonable variations shall be permitted, and
6	exemptions as to small packages shall be established,
7	by regulations prescribed by the Secretary;
8	"(3) if any word, statement, or other informa-
9	tion required by or under authority of this chapter to
10	appear on the label or labeling is not prominently
11	placed thereon with such conspicuousness (as com-
12	pared with other words, statements or designs in the
13	labeling) and in such terms as to render it likely to
14	be read and understood by the ordinary individual
15	under customary conditions of purchase and use;
16	"(4) if it has an established name, unless its
17	label bears, to the exclusion of any other nonpropri-
18	etary name, its established name prominently printed
19	in type as required by the Secretary by regulation;
20	"(5) if the Secretary has issued regulations re-
21	quiring that its labeling bear adequate directions for
22	use, or adequate warnings against use by children,
23	that are necessary for the protection of users unless its

labeling conforms in all respects to such regulations;

1	"(6) if it was manufactured, prepared, propa-
2	gated, compounded, or processed in any State in an
3	establishment not duly registered under section
4	905(b), if it was not included in a list required by
5	section 905(i), if a notice or other information re-
6	specting it was not provided as required by such sec-
7	tion or section 905(j), or if it does not bear such sym-
8	bols from the uniform system for identification of to-
9	bacco products prescribed under section 905(e) as the
10	Secretary by regulation requires;
11	"(7) if, in the case of any tobacco product dis-
12	tributed or offered for sale in any State—
13	"(A) its advertising is false or misleading
14	in any particular; or
15	"(B) it is sold, distributed, or used in viola-
16	tion of regulations prescribed under section
17	906(d);
18	"(8) unless, in the case of any tobacco product
19	distributed or offered for sale in any State, the manu-
20	facturer, packer, or distributor thereof includes in all
21	advertisements and other descriptive printed matter
22	issued or caused to be issued by the manufacturer,
23	packer, or distributor with respect to that tobacco
24	product—

1	"(A) a true statement of the tobacco prod-
2	uct's established name as defined in paragraph
3	(4) of this subsection, printed prominently; and
4	"(B) a brief statement of—
5	"(i) the uses of the tobacco product and
6	relevant warnings, precautions, side effects,
7	and contraindications; and
8	"(ii) in the case of specific tobacco
9	products made subject to a finding by the
10	Secretary after notice and opportunity for
11	comment that such action is necessary to
12	protect the public health, a full description
13	of the components of such tobacco product or
14	the formula showing quantitatively each in-
15	gredient of such tobacco product to the ex-
16	tent required in regulations which shall be
17	issued by the Secretary after an oppor-
18	tunity for a hearing;
19	"(9) if it is a tobacco product subject to a per-
20	formance standard established under section 907, un-
21	less it bears such labeling as may be prescribed in
22	such performance standard; or
23	"(10) if there was a failure or refusal—
24	"(A) to comply with any requirement pre-
25	scribed under section 904 or 908;

1	"(B) to furnish any material or informa-
2	tion required by or under section 909; or
3	"(C) to comply with a requirement under
4	section 912.
5	"(b) Prior Approval of Statements on Label.—
6	The Secretary may, by regulation, require prior approval
7	of statements made on the label of a tobacco product. No
8	regulation issued under this subsection may require prior
9	approval by the Secretary of the content of any advertise-
10	ment and no advertisement of a tobacco product, published
11	after the date of enactment of the National Tobacco Policy
12	and Youth Smoking Reduction Act shall, with respect to
13	the matters specified in this section or covered by regula-
14	tions issued hereunder, be subject to the provisions of sec-
15	tions 12 through 15 of the Federal Trade Commission Act
16	(15 U.S.C. 52 through 55). This subsection does not apply
17	to any printed matter which the Secretary determines to
18	be labeling as defined in section 201(m).
19	"SEC. 904. SUBMISSION OF HEALTH INFORMATION TO THE
20	SECRETARY.
21	"(a) Requirement.—Not later than 6 months after
22	the date of enactment of the National Tobacco Policy and
23	Youth Smoking Reduction Act, each tobacco product manu-
24	facturer or importer of tobacco products, or agents thereof,
25	shall submit to the Secretary the following information:

- "(1) A listing of all tobacco ingredients, substances and compounds that are, on such date, added
 by the manufacturer to the tobacco, paper, filter, or
 other component of each tobacco product by brand
 and by quantity in each brand and subbrand.
 - "(2) A description of the content, delivery, and form of nicotine in each tobacco product measured in milligrams of nicotine.
 - "(3) All documents (including underlying scientific information) relating to research activities, and research findings, conducted, supported, or possessed by the manufacturer (or agents thereof) on the health, behavioral, or physiologic effects of tobacco products, their constituents, ingredients, and components, and tobacco additives, described in paragraph (1).
 - "(4) All documents (including underlying scientific information) relating to research activities, and research findings, conducted, supported, or possessed by the manufacturer that relate to the issue of whether a reduction in risk to health from tobacco products can occur upon the employment of technology available or known to the manufacturer.

1	"(5) All documents (including underlying sci-
2	entific information) relating to marketing research
3	involving the use of tobacco products.
4	An importer of a tobacco product not manufactured in the
5	United States shall supply the information required of a
6	tobacco product manufacturer under this subsection.
7	"(b) Annual Submission.—A tobacco product manu-
8	facturer or importer that is required to submit information
9	under subsection (a) shall update such information on an
10	annual basis under a schedule determined by the Secretary.
11	"(c) Time for Submission.—
12	"(1) New products.—At least 90 days prior to
13	the delivery for introduction into interstate commerce
14	of a tobacco product not on the market on the date
15	of enactment of this chapter, the manufacturer of such
16	product shall provide the information required under
17	subsection (a) and such product shall be subject to the
18	annual submission under subsection (b).
19	"(2) Modification of existing products.—If
20	at any time a tobacco product manufacturer adds to
21	its tobacco products a new tobacco additive, increases
22	or decreases the quantity of an existing tobacco addi-
23	tive or the nicotine content, delivery, or form, or
24	eliminates a tobacco additive from any tobacco prod-

uct, the manufacturer shall within 60 days of such

action so advise the Secretary in writing and ref-1 2 erence such modification in submissions made under 3 subsection (b). "SEC. 905. ANNUAL REGISTRATION. 4 5 "(a) DEFINITIONS.—As used in this section— 6 "(1) theterm'manufacture, preparation. 7 compounding, or processing' shall include repackag-8 ing or otherwise changing the container, wrapper, or 9 labeling of any tobacco product package in further-10 ance of the distribution of the tobacco product from 11 the original place of manufacture to the person who 12 makes final delivery or sale to the ultimate consumer 13 or user: and 14 "(2) the term 'name' shall include in the case of 15 a partnership the name of each partner and, in the case of a corporation, the name of each corporate offi-16 17 cer and director, and the State of incorporation. 18 "(b) Registration by Owners and Operators.— 19 On or before December 31 of each year every person who 20 owns or operates any establishment in any State engaged 21 in the manufacture, preparation, compounding, or processing of a tobacco product or tobacco products shall register with the Secretary the name, places of business, and all such establishments of that person.

- 1 "(c) Registration of New Owners and Opera-
- 2 TORS.—Every person upon first engaging in the manufac-
- 3 ture, preparation, compounding, or processing of a tobacco
- 4 product or tobacco products in any establishment owned or
- 5 operated in any State by that person shall immediately reg-
- 6 ister with the Secretary that person's name, place of busi-
- 7 ness, and such establishment.
- 8 "(d) Registration of Added Establishments.—
- 9 Every person required to register under subsection (b) or
- 10 (c) shall immediately register with the Secretary any addi-
- 11 tional establishment which that person owns or operates in
- 12 any State and in which that person begins the manufacture,
- 13 preparation, compounding, or processing of a tobacco prod-
- 14 uct or tobacco products.
- 15 "(e) Uniform Product Identification System.—
- 16 The Secretary may by regulation prescribe a uniform sys-
- 17 tem for the identification of tobacco products and may re-
- 18 quire that persons who are required to list such tobacco
- 19 products under subsection (i) of this section shall list such
- $20\ \ to bacco\ products\ in\ accordance\ with\ such\ system.$
- 21 "(f) Public Access to Registration Informa-
- 22 Tion.—The Secretary shall make available for inspection,
- 23 to any person so requesting, any registration filed under
- 24 this section.

- 1 "(g) Biennial Inspection of Registered Estab-
- 2 LISHMENTS.—Every establishment in any State registered
- 3 with the Secretary under this section shall be subject to in-
- 4 spection under section 704, and every such establishment
- 5 engaged in the manufacture, compounding, or processing
- 6 of a tobacco product or tobacco products shall be so in-
- 7 spected by one or more officers or employees duly designated
- 8 by the Secretary at least once in the 2-year period begin-
- 9 ning with the date of registration of such establishment
- 10 under this section and at least once in every successive 2-
- 11 year period thereafter.
- 12 "(h) Foreign Establishments May Register.—
- 13 Any establishment within any foreign country engaged in
- 14 the manufacture, preparation, compounding, or processing
- 15 of a tobacco product or tobacco products, may register under
- 16 this section under regulations promulgated by the Sec-
- 17 retary. Such regulations shall require such establishment to
- 18 provide the information required by subsection (i) of this
- 19 section and shall include provisions for registration of any
- 20 such establishment upon condition that adequate and effec-
- 21 tive means are available, by arrangement with the govern-
- 22 ment of such foreign country or otherwise, to enable the Sec-
- 23 retary to determine from time to time whether tobacco prod-
- 24 ucts manufactured, prepared, compounded, or processed in
- 25 such establishment, if imported or offered for import into

1	the United States, shall be refused admission on any of the
2	grounds set forth in section 801(a).
3	"(i) Registration Information.—
4	"(1) Product list.—Every person who reg-
5	isters with the Secretary under subsection (b), (c), or
6	(d) of this section shall, at the time of registration
7	under any such subsection, file with the Secretary a
8	list of all tobacco products which are being manufac-
9	tured, prepared, compounded, or processed by that
10	person for commercial distribution and which has not
11	been included in any list of tobacco products filed by
12	that person with the Secretary under this paragraph
13	or paragraph (2) before such time of registration.
14	Such list shall be prepared in such form and manner
15	as the Secretary may prescribe and shall be accom-
16	panied by—
17	"(A) in the case of a tobacco product con-
18	tained in the applicable list with respect to
19	which a performance standard has been estab-
20	lished under section 907 or which is subject to
21	section 910, a reference to the authority for the
22	marketing of such tobacco product and a copy of
23	all labeling for such tobacco product;
24	"(B) in the case of any other tobacco prod-
25	uct contained in an applicable list, a copy of all

1	consumer information and other labeling for
2	such tobacco product, a representative sampling
3	of advertisements for such tobacco product, and,
4	upon request made by the Secretary for good
5	cause, a copy of all advertisements for a particu-
6	lar tobacco product; and
7	"(C) if the registrant filing a list has deter-
8	mined that a tobacco product contained in such
9	list is not subject to a performance standard es-
10	tablished under section 907, a brief statement of
11	the basis upon which the registrant made such
12	determination if the Secretary requests such a
13	statement with respect to that particular tobacco
14	product.
15	"(2) Biannual report of any change in
16	PRODUCT LIST.—Each person who registers with the
17	Secretary under this section shall report to the Sec-
18	retary once during the month of June of each year
19	and once during the month of December of each year
20	$the\ following:$
21	"(A) A list of each tobacco product intro-

this subsection. A list under this subparagraph shall list a tobacco product by its established name and shall be accompanied by the other information required by paragraph (1).

"(B) If since the date the registrant last made a report under this paragraph that person has discontinued the manufacture, preparation, compounding, or processing for commercial distribution of a tobacco product included in a list filed under subparagraph (A) or paragraph (1), notice of such discontinuance, the date of such discontinuance, and the identity of its established name.

"(C) If since the date the registrant reported under subparagraph (B) a notice of discontinuance that person has resumed the manufacture, preparation, compounding, or processing for commercial distribution of the tobacco product with respect to which such notice of discontinuance was reported, notice of such resumption, the date of such resumption, the identity of such tobacco product by established name, and other information required by paragraph (1), unless the registrant has previously reported such resumption to the Secretary under this subparagraph.

1	"(D) Any material change in any informa-
2	tion previously submitted under this paragraph
3	or paragraph (1).
4	"(j) Report Preceding Introduction of Certain
5	Substantially Equivalent Products Into Inter-
6	STATE COMMERCE.—
7	"(1) In general.—Each person who is required
8	to register under this section and who proposes to
9	begin the introduction or delivery for introduction
10	into interstate commerce for commercial distribution
11	of a tobacco product intended for human use that was
12	not commercially marketed (other than for test mar-
13	keting) in the United States as of August 11, 1995,
14	as defined by the Secretary by regulation shall, at
15	least 90 days before making such introduction or de-
16	livery, report to the Secretary (in such form and
17	manner as the Secretary shall by regulation pre-
18	scribe)—
19	"(A) the basis for such person's determina-
20	tion that the tobacco product is substantially
21	equivalent, within the meaning of section 910, to
22	a tobacco product commercially marketed (other
23	than for test marketing) in the United States as
24	of August 11, 1995, that is in compliance with
25	the requirements of this Act: and

1	"(B) action taken by such person to comply
2	with the requirements under section 907 that are
3	applicable to the tobacco product.
4	"(2) Application to certain post-august
5	11TH PRODUCTS.—A report under this subsection for
6	a tobacco product that was first introduced or deliv-
7	ered for introduction into interstate commerce for
8	commercial distribution in the United States after
9	August 11, 1995, and before the date of enactment of
10	the National Tobacco Policy and Youth Smoking Re-
11	duction Act shall be submitted to the Secretary within
12	6 months after the date of enactment of that Act.
1 4	
	"SEC. 906. GENERAL PROVISIONS RESPECTING CONTROL
13	"SEC. 906. GENERAL PROVISIONS RESPECTING CONTROL OF TOBACCO PRODUCTS.
13 14	
13 14 15	OF TOBACCO PRODUCTS.
13 14 15 16	of tobacco products. "(a) In General.—Any requirement established by or
13 14 15 16 17	OF TOBACCO PRODUCTS. "(a) In General.—Any requirement established by or under section 902, 903, 905, or 909 applicable to a tobacco
13 14 15 16 17	of tobacco products. "(a) In General.—Any requirement established by or under section 902, 903, 905, or 909 applicable to a tobacco product shall apply to such tobacco product until the appli-
13 14 15 16 17 18	of tobacco products. "(a) In General.—Any requirement established by or under section 902, 903, 905, or 909 applicable to a tobacco product shall apply to such tobacco product until the applicability of the requirement to the tobacco product has been changed by action taken under section 907, section 910, or
13 14 15 16 17 18 19 20	of tobacco products. "(a) In General.—Any requirement established by or under section 902, 903, 905, or 909 applicable to a tobacco product shall apply to such tobacco product until the applicability of the requirement to the tobacco product has been changed by action taken under section 907, section 910, or
13 14 15 16 17 18 19 20 21	"(a) In General.—Any requirement established by or under section 902, 903, 905, or 909 applicable to a tobacco product shall apply to such tobacco product until the applicability of the requirement to the tobacco product has been changed by action taken under section 907, section 910, or subsection (d) of this section, and any requirement estab-
13 14 15 16 17 18 19 20 21 22	"(a) In General.—Any requirement established by or under section 902, 903, 905, or 909 applicable to a tobacco product shall apply to such tobacco product until the applicability of the requirement to the tobacco product has been changed by action taken under section 907, section 910, or subsection (d) of this section, and any requirement established by or under section 902, 903, 905, or 909 which is

1	"(b) Information on Public Access and Com-
2	MENT.—Each notice of proposed rulemaking under section
3	907, 908, 909, or 910, or under this section, any other notice
4	which is published in the Federal Register with respect to
5	any other action taken under any such section and which
6	states the reasons for such action, and each publication of
7	findings required to be made in connection with rulemaking
8	under any such section shall set forth—
9	"(1) the manner in which interested persons may
10	examine data and other information on which the no-
11	tice or findings is based; and
12	"(2) the period within which interested persons
13	may present their comments on the notice or findings
14	(including the need therefor) orally or in writing,
15	which period shall be at least 60 days but may not
16	exceed 90 days unless the time is extended by the Sec-
17	retary by a notice published in the Federal Register
18	stating good cause therefor.
19	"(c) Limited Confidentiality of Information.—
20	Any information reported to or otherwise obtained by the
21	Secretary or the Secretary's representative under section
22	904, 907, 908, 909, or 910 or 704, or under subsection (e)
23	or (f) of this section, which is exempt from disclosure under
24	subsection (a) of section 552 of title 5, United States Code,
25	by reason of subsection (b)(4) of that section shall be consid-

1 ered confidential and shall not be disclosed, except that the

2 information may be disclosed to other officers or employees

3 concerned with carrying out this chapter, or when relevant

4 in any proceeding under this chapter.

"(d) Restrictions.—

that a tobacco product be restricted to sale, distribution, or use upon such conditions, including restrictions on the access to, and the advertising and promotion of, the tobacco product, as the Secretary may prescribe in such regulation if, because of its potentiality for harmful effect or the collateral measures necessary to its use, the Secretary determines that such regulation would be appropriate for the protection of the public health. The finding as to whether such regulation would be appropriate for the protection of the public health shall be determined with respect to the risks and benefits to the population as a whole, including users and non-users of the tobacco product, and taking into account—

"(A) the increased or decreased likelihood that existing users of tobacco products will stop using such products; and

1	"(B) the increased or decreased likelihood
2	that those who do not use tobacco products will
3	start using such products.
4	No such condition may require that the sale or dis-

- No such condition may require that the sale or distribution of a tobacco product be limited to the written or oral authorization of a practitioner licensed by law to prescribe medical products.
- "(2) The label of a tobacco product shall bear such appropriate statements of the restrictions required by a regulation under subsection (a) as the Secretary may in such regulation prescribe.
- "(3) Because of the importance of any decision by the Secretary to restrict the sale of any class of to-bacco products on the market on the date of enactment of the National Tobacco Policy and Youth Smoking Reduction Act to specified categories of retail outlets, it is appropriate for the Congress to have the opportunity to review such a decision. Therefore, any such restriction may not take effect before the date that is 2 years after the President notifies the Congress that a final regulation imposing the restriction has been issued.
- 23 "(e) Good Manufacturing Practice Require-24 ments.—

1	"(1) Methods, facilities, and controls to
2	CONFORM.—
3	"(A) The Secretary may, in accordance
4	with subparagraph (B), prescribe regulations re-
5	quiring that the methods used in, and the facili-
6	ties and controls used for, the manufacture, pre-
7	production design validation (including a proc-
8	ess to assess the performance of a tobacco prod-
9	uct), packing and storage of a tobacco product,
10	conform to current good manufacturing practice,
11	as prescribed in such regulations, to assure that
12	the public health is protected and that the to-
13	bacco product is in compliance with this chapter.
14	"(B) The Secretary shall—
15	"(i) before promulgating any regula-
16	tion under subparagraph (A), afford the To-
17	bacco Products Scientific Advisory Commit-
18	tee established under section 915 an oppor-
19	tunity to submit recommendations with re-
20	spect to the regulation proposed to be pro-
21	mulgated;
22	"(ii) before promulgating any regula-
23	tion under subparagraph (A), afford oppor-
24	tunity for an oral hearing;

1	"(iii) provide the advisory committee a
2	reasonable time to make its recommendation
3	with respect to proposed regulations under
4	subparagraph (A); and
5	"(iv) in establishing the effective date
6	of a regulation promulgated under this sub-
7	section, take into account the differences in
8	the manner in which the different types of
9	tobacco products have historically been pro-
10	duced, the financial resources of the dif-
11	ferent tobacco product manufacturers, and
12	the state of their existing manufacturing fa-
13	cilities; and shall provide for a reasonable
14	period of time for such manufacturers to
15	conform to good manufacturing practices.
16	"(2) Exemptions; variances.—
17	"(A) Any person subject to any requirement
18	prescribed under paragraph (1) may petition the
19	Secretary for a permanent or temporary exemp-
20	tion or variance from such requirement. Such a
21	petition shall be submitted to the Secretary in
22	such form and manner as the Secretary shall
23	prescribe and shall—
24	"(i) in the case of a petition for an ex-
25	emption from a requirement, set forth the

1	basis for the petitioner's determination that
2	compliance with the requirement is not re-
3	quired to assure that the tobacco product
4	will be in compliance with this chapter;
5	"(ii) in the case of a petition for a
6	variance from a requirement, set forth the
7	methods proposed to be used in, and the fa-
8	cilities and controls proposed to be used for,
9	the manufacture, packing, and storage of
10	the tobacco product in lieu of the methods,
11	facilities, and controls prescribed by the re-
12	quirement; and
13	"(iii) contain such other information
14	as the Secretary shall prescribe.
15	"(B) The Secretary may refer to the To-
16	bacco Products Scientific Advisory Committee es-
17	tablished under section 915 any petition submit-
18	ted under subparagraph (A). The advisory com-
19	mittee shall report its recommendations to the
20	Secretary with respect to a petition referred to it
21	within 60 days after the date of the petition's re-
22	ferral. Within 60 days after—
23	"(i) the date the petition was submit-
24	ted to the Secretary under subparagraph
25	(A); or

1	"(ii) the day after the petition was re-
2	ferred to an advisory committee,
3	whichever occurs later, the Secretary shall by
4	order either deny the petition or approve it.
5	"(C) The Secretary may approve—
6	"(i) a petition for an exemption for a
7	tobacco product from a requirement if the
8	Secretary determines that compliance with
9	such requirement is not required to assure
10	that the tobacco product will be in compli-
11	ance with this chapter; and
12	"(ii) a petition for a variance for a to-
13	bacco product from a requirement if the
14	Secretary determines that the methods to be
15	used in, and the facilities and controls to be
16	used for, the manufacture, packing, and
17	storage of the tobacco product in lieu of the
18	methods, controls, and facilities prescribed
19	by the requirement are sufficient to assure
20	that the tobacco product will be in compli-
21	ance with this chapter.
22	"(D) An order of the Secretary approving a
23	petition for a variance shall prescribe such con-
24	ditions respecting the methods used in, and the
25	facilities and controls used for, the manufacture,

1 packing, and storage of the tobacco product to be 2 granted the variance under the petition as may be necessary to assure that the tobacco product 3 4 will be in compliance with this chapter. "(E) After the issuance of an order under 5 6 subparagraph (B) respecting a petition, the petitioner shall have an opportunity for an informal 7 8 hearing on such order. 9 "(3) Compliance with requirements under this 10 subsection shall not be required before the period end-11 ing 3 years after the date of enactment of the Na-12 tional Tobacco Policy and Youth Smoking Reduction 13 Act.14 "(f) Exemption for Investigational Use.—The 15 Secretary may exempt tobacco products intended for investigational use from this chapter under such conditions as 16 the Secretary may prescribe by regulation. 18 "(q) Research and Development.—The Secretary may enter into contracts for research, testing, and dem-19 20 onstrations respecting tobacco products and may obtain to-21 bacco products for research, testing, and demonstration purposes without regard to section 3324(a) and (b) of title 31,

United States Code, and section 5 of title 41, United States

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Code.

1 "SEC. 907. PERFORMANCE STANDARDS.

2	"(a) In General.—
3	"(1) Finding required.—The Secretary may
4	adopt performance standards for a tobacco product if
5	the Secretary finds that a performance standard is
6	appropriate for the protection of the public health.
7	This finding shall be determined with respect to the
8	risks and benefits to the population as a whole, in-
9	cluding users and non-users of the tobacco product,
10	and taking into account—
11	"(A) the increased or decreased likelihood
12	that existing users of tobacco products will stop
13	using such products; and
14	"(B) the increased or decreased likelihood
15	that those who do not use tobacco products will
16	start using such products.
17	"(2) Content of Performance Standards.—
18	A performance standard established under this section
19	for a tobacco product—
20	"(A) shall include provisions to provide per-
21	formance that is appropriate for the protection
22	of the public health, including provisions, where
23	appropriate—
24	"(i) for the reduction or elimination of
25	nicotine yields of the product;

1	"(ii) for the reduction or elimination
2	of other constituents or harmful components
3	of the product; or
4	"(iii) relating to any other require-
5	$ment\ under\ (B);$
6	"(B) shall, where necessary to be appro-
7	priate for the protection of the public health, in-
8	clude—
9	"(i) provisions respecting the construc-
10	tion, components, ingredients, and prop-
11	erties of the tobacco product;
12	"(ii) provisions for the testing (on a
13	sample basis or, if necessary, on an individ-
14	ual basis) of the tobacco product;
15	"(iii) provisions for the measurement
16	of the performance characteristics of the to-
17	$bacco\ product;$
18	"(iv) provisions requiring that the re-
19	sults of each or of certain of the tests of the
20	tobacco product required to be made under
21	clause (ii) show that the tobacco product is
22	in conformity with the portions of the
23	standard for which the test or tests were re-
24	quired; and

1	"(v) a provision requiring that the sale
2	and distribution of the tobacco product be
3	restricted but only to the extent that the sale
4	and distribution of a tobacco product may
5	be restricted under a regulation under sec-
6	tion 906(d); and
7	"(C) shall, where appropriate, require the
8	use and prescribe the form and content of label-
9	ing for the proper use of the tobacco product.
10	"(3) Periodic re-evaluation of perform-
11	ANCE STANDARDS.—The Secretary shall provide for
12	periodic evaluation of performance standards estab-
13	lished under this section to determine whether such
14	standards should be changed to reflect new medical,
15	scientific, or other technological data. The Secretary
16	may provide for testing under paragraph (2) by any
17	person.
18	"(4) Involvement of other agencies; in-
19	FORMED PERSONS.—In carrying out duties under this
20	section, the Secretary shall, to the maximum extent
21	practicable—
22	"(A) use personnel, facilities, and other
23	technical support available in other Federal
24	agencies;

1	"(B) consult with other Federal agencies
2	concerned with standard-setting and other na-
3	tionally or internationally recognized standard-
4	setting entities; and
5	"(C) invite appropriate participation,
6	through joint or other conferences, workshops, or
7	other means, by informed persons representative
8	of scientific, professional, industry, or consumer
9	organizations who in the Secretary's judgment
10	can make a significant contribution.
11	"(b) Establishment of Standards.—
12	"(1) Notice.—
13	"(A) The Secretary shall publish in the Fed-
14	eral Register a notice of proposed rulemaking for
15	the establishment, amendment, or revocation of
16	any performance standard for a tobacco product.
17	"(B) A notice of proposed rulemaking for
18	the establishment or amendment of a perform-
19	ance standard for a tobacco product shall—
20	"(i) set forth a finding with supporting
21	justification that the performance standard
22	is appropriate for the protection of the pub-
23	lic health;
24	"(ii) set forth proposed findings with
25	respect to the risk of illness or injury that

1	the performance standard is intended to re-
2	duce or eliminate; and
3	"(iii) invite interested persons to sub-
4	mit an existing performance standard for
5	the tobacco product, including a draft or
6	proposed performance standard, for consid-
7	eration by the Secretary.
8	"(C) A notice of proposed rulemaking for
9	the revocation of a performance standard shall
10	set forth a finding with supporting justification
11	that the performance standard is no longer nec-
12	essary to be appropriate for the protection of the
13	public health.
14	"(D) The Secretary shall consider all infor-
15	mation submitted in connection with a proposed
16	standard, including information concerning the
17	countervailing effects of the performance stand-
18	ard on the health of adolescent tobacco users,
19	adult tobacco users, or non-tobacco users, such as
20	the creation of a significant demand for contra-
21	band or other tobacco products that do not meet
22	the requirements of this chapter and the signifi-
23	cance of such demand, and shall issue the stand-

ard if the Secretary determines that the standard

1	would be appropriate for the protection of the
2	public health.
3	"(E) The Secretary shall provide for a com-
4	ment period of not less than 60 days.
5	"(2) Promulgation.—
6	"(A) After the expiration of the period for
7	comment on a notice of proposed rulemaking
8	published under paragraph (1) respecting a per-
9	formance standard and after consideration of
10	such comments and any report from the Tobacco
11	Products Scientific Advisory Committee under
12	section 915, the Secretary shall—
13	"(i) promulgate a regulation establish-
14	ing a performance standard and publish in
15	the Federal Register findings on the matters
16	referred to in paragraph (1); or
17	"(ii) publish a notice terminating the
18	proceeding for the development of the stand-
19	ard together with the reasons for such ter-
20	mination.
21	"(B) A regulation establishing a perform-
22	ance standard shall set forth the date or dates
23	upon which the standard shall take effect, but no
24	such regulation may take effect before one year
25	after the date of its publication unless the Sec-

1	retary determines that an earlier effective date is
2	necessary for the protection of the public health.
3	Such date or dates shall be established so as to
4	minimize, consistent with the public health, eco-
5	nomic loss to, and disruption or dislocation of,
6	domestic and international trade.
7	"(3) Special rule for standard banning
8	CLASS OF PRODUCT OR ELIMINATING NICOTINE CON-
9	TENT.—Because of the importance of a decision of the
10	Secretary to issue a regulation establishing a per-
11	formance standard—
12	"(A) eliminating all cigarettes, all smokeless
13	tobacco products, or any similar class of tobacco
14	products, or
15	"(B) requiring the reduction of nicotine
16	yields of a tobacco product to zero,
17	it is appropriate for the Congress to have the oppor-
18	tunity to review such a decision. Therefore, any such
19	standard may not take effect before a date that is 2
20	years after the President notifies the Congress that a
21	final regulation imposing the restriction has been
22	is sued.
23	"(4) Amendment; revocation.—
24	"(A) The Secretary, upon the Secretary's
25	own initiative or upon petition of an interested

1	person may by a regulation, promulgated in ac-
2	cordance with the requirements of paragraphs
3	(1) and (2)(B) of this subsection, amend or re-
4	voke a performance standard.
5	"(B) The Secretary may declare a proposed
6	amendment of a performance standard to be ef-
7	fective on and after its publication in the Fed-
8	eral Register and until the effective date of any
9	final action taken on such amendment if the Sec-
10	retary determines that making it so effective is
11	in the public interest.
12	"(5) Reference to Advisory committee.—
13	The Secretary—
14	"(A) may, on the Secretary's own initiative,
15	refer a proposed regulation for the establishment,
16	amendment, or revocation of a performance
17	standard; or
18	"(B) shall, upon the request of an interested
19	person which demonstrates good cause for refer-
20	ral and which is made before the expiration of
21	the period for submission of comments on such
22	$proposed\ regulation,$
23	refer such proposed regulation to the Tobacco Prod-
24	ucts Scientific Advisory Committee established under
25	section 915, for a report and recommendation with

1	respect to any matter involved in the proposed regula-
2	tion which requires the exercise of scientific judgment.
3	If a proposed regulation is referred under this sub-
4	paragraph to the advisory committee, the Secretary
5	shall provide the advisory committee with the data
6	and information on which such proposed regulation is
7	based. The advisory committee shall, within 60 days
8	after the referral of a proposed regulation and after
9	independent study of the data and information fur-
10	nished to it by the Secretary and other data and in-
11	formation before it, submit to the Secretary a report
12	and recommendation respecting such regulation, to-
13	gether with all underlying data and information and
14	a statement of the reason or basis for the rec-
15	ommendation. A copy of such report and rec-
16	ommendation shall be made public by the Secretary.
17	"SEC. 908. NOTIFICATION AND OTHER REMEDIES.
18	"(a) Notification.—If the Secretary determines
19	that—
20	"(1) a tobacco product which is introduced or de-
21	livered for introduction into interstate commerce for
22	commercial distribution presents an unreasonable risk
23	of substantial harm to the public health; and
24	"(2) notification under this subsection is nec-
25	essary to eliminate the unreasonable risk of such

1	harm and no more practicable means is available
2	under the provisions of this chapter (other than this
3	section) to eliminate such risk,
4	the Secretary may issue such order as may be necessary
5	to assure that adequate notification is provided in an ap-
6	propriate form, by the persons and means best suited under
7	the circumstances involved, to all persons who should prop-
8	erly receive such notification in order to eliminate such
9	risk. The Secretary may order notification by any appro-
10	priate means, including public service announcements. Be-
11	fore issuing an order under this subsection, the Secretary
12	shall consult with the persons who are to give notice under
13	the order.
14	"(b) No Exemption From Other Liability.—Com-
15	pliance with an order issued under this section shall not
16	relieve any person from liability under Federal or State
17	law. In awarding damages for economic loss in an action
18	brought for the enforcement of any such liability, the value
19	to the plaintiff in such action of any remedy provided under
20	such order shall be taken into account.
21	"(c) Recall Authority.—
22	"(1) In General.—If the Secretary finds that
23	there is a reasonable probability that a tobacco prod-
24	uct contains a manufacturing or other defect not ordi-
25	narily contained in tobacco products on the market

that would cause serious, adverse health consequences or death, the Secretary shall issue an order requiring the appropriate person (including the manufacturers, importers, distributors, or retailers of the tobacco product) to immediately cease distribution of such tobacco product. The order shall provide the person subject to the order with an opportunity for an informal hearing, to be held not later than 10 days after the date of the issuance of the order, on the actions required by the order and on whether the order should be amended to require a recall of such tobacco product. If, after providing an opportunity for such a hearing, the Secretary determines that inadequate grounds exist to support the actions required by the order, the Secretary shall vacate the order.

"(2) Amendment of order to require recall.—

"(A) If, after providing an opportunity for an informal hearing under paragraph (1), the Secretary determines that the order should be amended to include a recall of the tobacco product with respect to which the order was issued, the Secretary shall, except as provided in subparagraph (B), amend the order to require a recall. The Secretary shall specify a timetable in

1	which the tobacco product recall will occur and
2	shall require periodic reports to the Secretary de-
3	scribing the progress of the recall.
4	"(B) An amended order under subpara-
5	graph(A)—
6	"(i) shall not include recall of a to-
7	bacco product from individuals; and
8	"(ii) shall provide for notice to persons
9	subject to the risks associated with the use
10	of such tobacco product.
11	In providing the notice required by clause (ii),
12	the Secretary may use the assistance of retailers
13	and other persons who distributed such tobacco
14	product. If a significant number of such persons
15	cannot be identified, the Secretary shall notify
16	such persons under section 705(b).
17	"(3) Remedy not exclusive.—The remedy pro-
18	vided by this subsection shall be in addition to rem-
19	edies provided by subsection (a) of this section.
20	"SEC. 909. RECORDS AND REPORTS ON TOBACCO PROD-
21	UCTS.
22	"(a) In General.—Every person who is a tobacco
23	product manufacturer or importer of a tobacco product
24	shall establish and maintain such records, make such re-
25	ports, and provide such information, as the Secretary may

- 1 by regulation reasonably require to assure that such tobacco
- 2 product is not adulterated or misbranded and to otherwise
- 3 protect public health. Regulations prescribed under the pre-
- 4 ceding sentence—

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- 5 "(1) may require a tobacco product manufac-6 turer or importer to report to the Secretary whenever 7 the manufacturer or importer receives or otherwise be-8 comes aware of information that reasonably suggests 9 that one of its marketed tobacco products may have 10 caused or contributed to a serious unexpected adverse 11 experience associated with the use of the product or 12 any significant increase in the frequency of a serious, 13 expected adverse product experience:
 - "(2) shall require reporting of other significant adverse tobacco product experiences as determined by the Secretary to be necessary to be reported;
 - "(3) shall not impose requirements unduly burdensome to a tobacco product manufacturer or importer, taking into account the cost of complying with such requirements and the need for the protection of the public health and the implementation of this chapter;
 - "(4) when prescribing the procedure for making requests for reports or information, shall require that each request made under such regulations for submis-

- sion of a report or information to the Secretary state the reason or purpose for such request and identify to the fullest extent practicable such report or informa-
- 5 "(5) when requiring submission of a report or 6 information to the Secretary, shall state the reason or 7 purpose for the submission of such report or informa-8 tion and identify to the fullest extent practicable such 9 report or information; and
- 10 "(6) may not require that the identity of any
 11 patient or user be disclosed in records, reports, or in12 formation required under this subsection unless re13 quired for the medical welfare of an individual, to de14 termine risks to public health of a tobacco product, or
 15 to verify a record, report, or information submitted
 16 under this chapter.
- 17 In prescribing regulations under this subsection, the Sec-18 retary shall have due regard for the professional ethics of 19 the medical profession and the interests of patients. The 20 prohibitions of paragraph (6) of this subsection continue 21 to apply to records, reports, and information concerning 22 any individual who has been a patient, irrespective of 23 whether or when he ceases to be a patient.
- 24 "(b) Reports of Removals and Corrections.—

tion;

1	(1) Except as provided in paragraph (3), the
2	Secretary shall by regulation require a tobacco prod-
3	uct manufacturer or importer of a tobacco product to
4	report promptly to the Secretary any corrective ac-
5	tion taken or removal from the market of a tobacco
6	product undertaken by such manufacturer or im-
7	porter if the removal or correction was undertaken—
8	"(A) to reduce a risk to health posed by the
9	tobacco product; or
10	"(B) to remedy a violation of this chapter
11	caused by the tobacco product which may present
12	a risk to health.
13	A tobacco product manufacturer or importer of a to-
14	bacco product who undertakes a corrective action or
15	removal from the market of a tobacco product which
16	is not required to be reported under this subsection
17	shall keep a record of such correction or removal.
18	"(2) No report of the corrective action or removal
19	of a tobacco product may be required under para-
20	graph (1) if a report of the corrective action or re-
21	moval is required and has been submitted under sub-
22	section (a) of this section.
23	"SEC. 910. PREMARKET REVIEW OF CERTAIN TOBACCO
24	PRODUCTS.
25	"(a) In General.—

1	"(1) Premarket approval required.—
2	"(A) New products.—Approval under this
3	section of an application for premarket approval
4	for any tobacco product that is not commercially
5	marketed (other than for test marketing) in the
6	United States as of August 11, 1995, is required
7	unless the manufacturer has submitted a report
8	under section 905(j), and the Secretary has
9	issued an order that the tobacco product is sub-
10	stantially equivalent to a tobacco product com-
11	mercially marketed (other than for test market-
12	ing) in the United States as of August 11, 1995,
13	that is in compliance with the requirements of
14	$this\ Act.$
15	"(B) Products introduced between Au-
16	GUST 11, 1995, AND ENACTMENT OF THIS CHAP-
17	TER.—Subparagraph (A) does not apply to a to-
18	bacco product that—
19	"(i) was first introduced or delivered
20	for introduction into interstate commerce
21	for commerce for commercial distribution in
22	the United States after August 11, 1995,
23	and before the date of enactment of the Na-
24	tional Tobacco Policy and Youth Smoking
25	Reduction Act; and

1	"(ii) for which a report was submitted
2	under section 905(j) within 6 months after
3	such date,
4	until the Secretary issues an order that the to-
5	bacco product is substantially equivalent for pur-
6	poses of this section or requires premarket ap-
7	proval.
8	"(2) Substantially equivalent defined.—
9	"(A) For purposes of this section and sec-
10	tion 905(j), the term 'substantially equivalent' or
11	'substantial equivalence' mean, with respect to
12	the tobacco product being compared to the predi-
13	cate tobacco product, that the Secretary by order
14	has found that the tobacco product—
15	"(i) has the same characteristics as the
16	predicate tobacco product; or
17	"(ii) has different characteristics and
18	the information submitted contains infor-
19	mation, including clinical data if deemed
20	necessary by the Secretary, that dem-
21	onstrates that it is not appropriate to regu-
22	late the product under this section because
23	the product does not raise different ques-
24	tions of public health.

	~ ~ ~
1	"(B) For purposes of subparagraph (A), the
2	term 'characteristics' means the materials, ingre-
3	dients, design, composition, heating source, or
4	other features of a tobacco product.
5	"(C) A tobacco product may not be found to
5	be substantially equivalent to a predicate tobacco

8 at the initiative of the Secretary or that has been 9 determined by a judicial order to be misbranded

"(3) Health information.—

or adulterated.

"(A) As part of a submission under section 905(j) respecting a tobacco product, the person required to file a premarket notification under such section shall provide an adequate summary of any health information related to the tobacco product or state that such information will be made available upon request by any person.

product that has been removed from the market

"(B) Any summary under subparagraph
(A) respecting a tobacco product shall contain
detailed information regarding data concerning
adverse health effects and shall be made available
to the public by the Secretary within 30 days of
the issuance of a determination that such tobacco

1	product is substantially equivalent to another to-
2	bacco product.
3	"(b) Application.—
4	"(1) Contents.—An application for premarket
5	approval shall contain—
6	"(A) full reports of all information, pub-
7	lished or known to or which should reasonably be
8	known to the applicant, concerning investiga-
9	tions which have been made to show the health
10	risks of such tobacco product and whether such
11	tobacco product presents less risk than other to-
12	bacco products;
13	"(B) a full statement of the components, in-
14	gredients, and properties, and of the principle or
15	principles of operation, of such tobacco product;
16	"(C) a full description of the methods used
17	in, and the facilities and controls used for, the
18	manufacture, processing, and, when relevant,
19	packing and installation of, such tobacco prod-
20	uct;
21	"(D) an identifying reference to any per-
22	formance standard under section 907 which
23	would be applicable to any aspect of such tobacco
24	product, and either adequate information to
25	show that such aspect of such tobacco product

1	fully meets such performance standard or ade-
2	quate information to justify any deviation from
3	such standard;
4	"(E) such samples of such tobacco product
5	and of components thereof as the Secretary may
6	reasonably require;
7	"(F) specimens of the labeling proposed to
8	be used for such tobacco product; and
9	"(G) such other information relevant to the
10	subject matter of the application as the Secretary
11	may require.
12	"(2) Reference to Advisory committee.—
13	Upon receipt of an application meeting the require-
14	ments set forth in paragraph (1), the Secretary—
15	"(A) may, on the Secretary's own initiative;
16	or
17	"(B) shall, upon the request of an appli-
18	cant,
19	refer such application to the Tobacco Products Sci-
20	entific Advisory Committee established under section
21	915 and for submission (within such period as the
22	Secretary may establish) of a report and rec-
23	ommendation respecting approval of the application,
24	together with all underlying data and the reasons or
25	basis for the recommendation.

1	"(c) Action on Application.—
2	"(1) Deadline.—
3	"(A) As promptly as possible, but in no
4	event later than 180 days after the receipt of an
5	application under subsection (b) of this section,
6	the Secretary, after considering the report and
7	recommendation submitted under paragraph (2)
8	of such subsection, shall—
9	"(i) issue an order approving the ap-
10	plication if the Secretary finds that none of
11	the grounds for denying approval specified
12	in paragraph (2) of this subsection applies;
13	or
14	"(ii) deny approval of the application
15	if the Secretary finds (and sets forth the
16	basis for such finding as part of or accom-
17	panying such denial) that one or more
18	grounds for denial specified in paragraph
19	(2) of this subsection apply.
20	"(B) An order approving an application for
21	a tobacco product may require as a condition to
22	such approval that the sale and distribution of
23	the tobacco product be restricted but only to the
24	extent that the sale and distribution of a tobacco

1	product may be restricted under a regulation
2	$under\ section\ 906(d).$
3	"(2) Denial of Approval.—The Secretary shall
4	deny approval of an application for a tobacco product
5	if, upon the basis of the information submitted to the
6	Secretary as part of the application and any other
7	information before the Secretary with respect to such
8	tobacco product, the Secretary finds that—
9	"(A) there is a lack of a showing that per-
10	mitting such tobacco product to be marketed
11	would be appropriate for the protection of the
12	public health;
13	"(B) the methods used in, or the facilities or
14	controls used for, the manufacture, processing, or
15	packing of such tobacco product do not conform
16	to the requirements of section 906(e);
17	"(C) based on a fair evaluation of all mate-
18	rial facts, the proposed labeling is false or mis-
19	leading in any particular; or
20	"(D) such tobacco product is not shown to
21	conform in all respects to a performance stand-
22	ard in effect under section 907, compliance with
23	which is a condition to approval of the applica-
24	tion, and there is a lack of adequate information
25	to justify the deviation from such standard.

1	"(3) Denial information.—Any denial of an
2	application shall, insofar as the Secretary determines
3	to be practicable, be accompanied by a statement in-
4	forming the applicant of the measures required to
5	place such application in approvable form (which
6	measures may include further research by the appli-
7	cant in accordance with one or more protocols pre-
8	scribed by the Secretary).
9	"(4) Basis for finding.—For purposes of this
10	section, the finding as to whether approval of a to-
11	bacco product is appropriate for the protection of the
12	public health shall be determined with respect to the
13	risks and benefits to the population as a whole, in-
14	cluding users and non-users of the tobacco product,
15	and taking into account—
16	"(A) the increased or decreased likelihood
17	that existing users of tobacco products will stop
18	using such products; and
19	"(B) the increased or decreased likelihood
20	that those who do not use tobacco products will
21	start using such products.
22	"(5) Basis for action.—
23	"(A) For purposes of paragraph (2)(A),
24	whether permitting a tobacco product to be mar-
25	keted would be appropriate for the protection of

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1	the public health shall, when appropriate, be de-
2	termined on the basis of well-controlled inves-
3	tigations, which may include one or more clini-
4	cal investigations by experts qualified by train-
5	ing and experience to evaluate the tobacco prod-
6	uct.
7	"(B) If the Secretary determines that there
8	exists valid scientific evidence (other than evi-
9	dence derived from investigations described in
10	subparagraph (A)) which is sufficient to evaluate
11	the tobacco product the Secretary may authorize
12	that the determination for purposes of paragraph
13	(2)(A) be made on the basis of such evidence.
14	"(d) Withdrawal and Temporary Suspension.—
15	"(1) In general.—The Secretary shall, upon
16	obtaining, where appropriate, advice on scientific
17	matters from the Tobacco Products Scientific Advi-
18	sory Committee established under section 915, and
19	after due notice and opportunity for informal hearing

"(A) that the continued marketing of such tobacco product no longer is appropriate for the protection of the public health;

to the holder of an approved application for a tobacco

product, issue an order withdrawing approval of the

application if the Secretary finds—

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1	"(B) that the application contained or was
2	accompanied by an untrue statement of a mate-
3	$rial\ fact;$
4	"(C) that the applicant—
5	"(i) has failed to establish a system for
6	maintaining records, or has repeatedly or
7	deliberately failed to maintain records or to
8	make reports, required by an applicable reg-
9	ulation under section 909;
10	"(ii) has refused to permit access to, or
11	copying or verification of, such records as
12	required by section 704; or
13	"(iii) has not complied with the re-
14	quirements of section 905;
15	"(D) on the basis of new information before
16	the Secretary with respect to such tobacco prod-
17	uct, evaluated together with the evidence before
18	the Secretary when the application was ap-
19	proved, that the methods used in, or the facilities
20	and controls used for, the manufacture, process-
21	ing, packing, or installation of such tobacco
22	product do not conform with the requirements of
23	section 906(e) and were not brought into con-
24	formity with such requirements within a reason-

1	able time	after	receipt	of written	notice	from	the
2	Secretary	of no	nconfor	mity;			

"(E) on the basis of new information before the Secretary, evaluated together with the evidence before the Secretary when the application was approved, that the labeling of such tobacco product, based on a fair evaluation of all material facts, is false or misleading in any particular and was not corrected within a reasonable time after receipt of written notice from the Secretary of such fact; or

"(F) on the basis of new information before the Secretary, evaluated together with the evidence before the Secretary when the application was approved, that such tobacco product is not shown to conform in all respects to a performance standard which is in effect under section 907, compliance with which was a condition to approval of the application, and that there is a lack of adequate information to justify the deviation from such standard.

"(2) APPEAL.—The holder of an application subject to an order issued under paragraph (1) with-drawing approval of the application may, by petition filed on or before the thirtieth day after the date upon

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- which he receives notice of such withdrawal, obtain
 review thereof in accordance with subsection (e) of
 this section.
- "(3) Temporary suspension.—If, after providing an opportunity for an informal hearing, the Sec-5 6 retary determines there is reasonable probability that 7 the continuation of distribution of a tobacco product 8 under an approved application would cause serious, 9 adverse health consequences or death, that is greater 10 than ordinarily caused by tobacco products on the 11 market, the Secretary shall by order temporarily sus-12 pend the approval of the application approved under 13 this section. If the Secretary issues such an order, the 14 Secretary shall proceed expeditiously under para-15 graph (1) to withdraw such application.
- 16 "(e) SERVICE OF ORDER.—An order issued by the Sec-17 retary under this section shall be served—
- 18 "(1) in person by any officer or employee of the 19 department designated by the Secretary; or
- "(2) by mailing the order by registered mail or certified mail addressed to the applicant at the applicant's last known address in the records of the Secretary.
- 24 "SEC. 911. JUDICIAL REVIEW.
- 25 "(a) In General.—Not later than 30 days after—

1	"(1) the promulgation of a regulation under sec-
2	tion 907 establishing, amending, or revoking a per-
3	formance standard for a tobacco product; or
4	"(2) a denial of an application for approval
5	$under\ section\ 910(c),$
6	any person adversely affected by such regulation or order
7	may file a petition with the United States Court of Appeals
8	for the District of Columbia or for the circuit wherein such
9	person resides or has his principal place of business for ju-
10	dicial review of such regulation or order. A copy of the peti-
11	tion shall be transmitted by the clerk of the court to the
12	Secretary or other officer designated by the Secretary for
13	that purpose. The Secretary shall file in the court the record
14	of the proceedings on which the Secretary based the Sec-
15	retary's regulation or order and each record or order shall
16	contain a statement of the reasons for its issuance and the
17	basis, on the record, for its issuance. For purposes of this
18	section, the term 'record' means all notices and other matter
19	published in the Federal Register with respect to the regula-
20	tion or order reviewed, all information submitted to the Sec-
21	retary with respect to such regulation or order, proceedings
22	of any panel or advisory committee with respect to such
23	regulation or order, any hearing held with respect to such
24	regulation or order, and any other information identified
25	by the Secretary, in the administrative proceeding held

- 1 with respect to such regulation or order, as being relevant
- 2 to such regulation or order.
- 3 "(b) Court May Order the Secretary to Make
- 4 Additional Findings.—If the petitioner applies to the
- 5 court for leave to adduce additional data, views, or argu-
- 6 ments respecting the regulation or order being reviewed and
- 7 shows to the satisfaction of the court that such additional
- 8 data, views, or arguments are material and that there were
- 9 reasonable grounds for the petitioner's failure to adduce
- 10 such data, views, or arguments in the proceedings before
- 11 the Secretary, the court may order the Secretary to provide
- 12 additional opportunity for the oral presentation of data,
- 13 views, or arguments and for written submissions. The Sec-
- 14 retary may modify the Secretary's findings, or make new
- 15 findings by reason of the additional data, views, or argu-
- 16 ments so taken and shall file with the court such modified
- 17 or new findings, and the Secretary's recommendation, if
- 18 any, for the modification or setting aside of the regulation
- 19 or order being reviewed, with the return of such additional
- $20 \ \ data, views, or arguments.$
- 21 "(c) Standard of Review.—Upon the filing of the
- 22 petition under subsection (a) of this section for judicial re-
- 23 view of a regulation or order, the court shall have jurisdic-
- 24 tion to review the regulation or order in accordance with
- 25 chapter 7 of title 5, United States Code, and to grant appro-

- 1 priate relief, including interim relief, as provided in such
- 2 chapter. A regulation or order described in paragraph (1)
- 3 or (2) of subsection (a) of this section shall not be affirmed
- 4 if it is found to be unsupported by substantial evidence on
- 5 the record taken as a whole.
- 6 "(d) Finality of Judgment of the
- 7 court affirming or setting aside, in whole or in part, any
- 8 regulation or order shall be final, subject to review by the
- 9 Supreme Court of the United States upon certiorari or cer-
- 10 tification, as provided in section 1254 of title 28, United
- 11 States Code.
- 12 "(e) Other Remedies.—The remedies provided for in
- 13 this section shall be in addition to and not in lieu of any
- 14 other remedies provided by law.
- 15 "(f) Regulations and Orders Must Recite Basis
- 16 IN Record.—To facilitate judicial review under this sec-
- 17 tion or under any other provision of law of a regulation
- 18 or order issued under section 906, 907, 908, 909, 910, or
- 19 914, each such regulation or order shall contain a statement
- 20 of the reasons for its issuance and the basis, in the record
- 21 of the proceedings held in connection with its issuance, for
- 22 its issuance.
- 23 "SEC. 912. POSTMARKET SURVEILLANCE.
- 24 "(a) Discretionary Surveillance.—The Secretary
- 25 may require a tobacco product manufacturer to conduct

- 1 postmarket surveillance for a tobacco product of the manu-
- 2 facturer if the Secretary determines that postmarket surveil-
- 3 lance of the tobacco product is necessary to protect the pub-
- 4 lic health or is necessary to provide information regarding
- 5 the health risks and other safety issues involving the tobacco
- 6 product.
- 7 "(b) Surveillance Approval.—Each tobacco prod-
- 8 uct manufacturer required to conduct a surveillance of a
- 9 tobacco product under subsection (a) of this section shall,
- 10 within 30 days after receiving notice that the manufacturer
- 11 is required to conduct such surveillance, submit, for the ap-
- 12 proval of the Secretary, a protocol for the required surveil-
- 13 lance. The Secretary, within 60 days of the receipt of such
- 14 protocol, shall determine if the principal investigator pro-
- 15 posed to be used in the surveillance has sufficient qualifica-
- 16 tions and experience to conduct such surveillance and if
- 17 such protocol will result in collection of useful data or other
- 18 information necessary to protect the public health. The Sec-
- 19 retary may not approve such a protocol until it has been
- 20 reviewed by an appropriately qualified scientific and tech-
- 21 nical review committee established by the Secretary.
- 22 "SEC. 913. REDUCED RISK TOBACCO PRODUCTS.
- 23 "(a) Requirements.—
- 24 "(1) In general.—For purposes of this section,
- 25 the term 'reduced risk tobacco product' means a to-

1	bacco product designated by the Secretary under
2	paragraph (2).
3	"(2) Designation.—
4	"(A) In general.—A product may be des-
5	ignated by the Secretary as a reduced risk to-
6	bacco product if the Secretary finds that the
7	product will significantly reduce harm to indi-
8	viduals caused by a tobacco product and is oth-
9	erwise appropriate to protect public health, based
10	on an application submitted by the manufac-
11	turer of the product (or other responsible person)
12	that—
13	"(i) demonstrates through testing on
14	animals and short-term human testing that
15	use of such product results in ingestion or
16	inhalation of a substantially lower yield of
17	toxic substances than use of conventional to-
18	bacco products in the same category as the
19	proposed reduced risk product; and
20	"(ii) if required by the Secretary, in-
21	cludes studies of the long-term health effects
22	$of\ the\ product.$
23	If such studies are required, the manufacturer
24	may consult with the Secretary regarding proto-
25	cols for conducting the studies.

1	"(B) Basis for finding.—In making the
2	finding under subparagraph (A), the Secretary
3	shall take into account—
4	"(i) the risks and benefits to the popu-
5	lation as a whole, including both users of
6	tobacco products and non-users of tobacco
7	products;
8	"(ii) the increased or decreased likeli-
9	hood that existing users of tobacco products
10	will stop using such products including re-
11	duced risk tobacco products;
12	"(iii) the increased or decreased likeli-
13	hood that those who do not use tobacco
14	products will start to use such products, in-
15	cluding reduced risk tobacco products; and
16	"(iii) the risks and benefits to consum-
17	ers from the use of a reduced risk tobacco
18	product as compared to the use of products
19	approved under chapter V to reduce expo-
20	$sure\ to\ tobacco.$
21	"(3) Marketing requirements.—A tobacco
22	product may be marketed and labeled as a reduced
23	risk tobacco product if it—

1	"(A) has been designated as a reduced risk
2	tobacco product by the Secretary under para-
3	graph(2);
4	"(B) bears a label prescribed by the Sec-
5	retary concerning the product's contribution to
6	reducing harm to health; and
7	"(C) complies with requirements prescribed
8	by the Secretary relating to marketing and ad-
9	vertising of the product, and other provisions of
10	this chapter as prescribed by the Secretary.
11	"(b) Revocation of Designation.—At any time
12	after the date on which a tobacco product is designated as
13	a reduced risk tobacco product under this section the Sec-
14	retary may, after providing an opportunity for an informal
15	hearing, revoke such designation if the Secretary deter-
16	mines, based on information not available at the time of
17	the designation, that—
18	"(1) the finding made under subsection (a)(2) is
19	no longer valid; or
20	"(2) the product is being marketed in violation
21	of subsection $(a)(3)$.
22	"(c) Limitation.—A tobacco product that is des-
23	ignated as a reduced risk tobacco product that is in compli-
24	ance with subsection (a) shall not be regulated as a drug
25	or device.

1	"(d) Development of Reduced Risk Tobacco
2	Product Technology.—A tobacco product manufacturer
3	shall provide written notice to the Secretary upon the devel-
4	opment or acquisition by the manufacturer of any tech-
5	nology that would reduce the risk of a tobacco product to
6	the health of the user for which the manufacturer is not
7	seeking designation as a 'reduced risk tobacco product'
8	under subsection (a).
9	"SEC. 914. PRESERVATION OF STATE AND LOCAL AUTHOR-
10	ITY.
11	"(a) Additional Requirements.—
12	"(1) In general.—Except as provided in para-
13	graph (2), nothing in this Act shall be construed as
14	prohibiting a State or political subdivision thereof
15	from adopting or enforcing a requirement applicable
16	to a tobacco product that is in addition to, or more
17	stringent than, requirements established under this
18	chapter.
19	"(2) Preemption of certain state and local
20	REQUIREMENTS.—
21	"(A) Except as provided in subparagraph
22	(B), no State or political subdivision of a State
23	may establish or continue in effect with respect
24	to a tobacco product any requirement which is
25	different from, or in addition to, any require-

	5 - 5
1	ment applicable under the provisions of this
2	chapter relating to performance standards, pre-
3	market approval, adulteration, misbranding,
4	registration, reporting, good manufacturing
5	standards, or reduced risk products.
6	"(B) Subparagraph (A) does not apply to
7	requirements relating to the sale, use, or dis-
8	tribution of a tobacco product including require-
9	ments related to the access to, and the advertis-
10	ing and promotion of, a tobacco product.
11	"(b) Rule of Construction Regarding Product
12	Liability.—No provision of this chapter relating to a to-
13	bacco product shall be construed to modify or otherwise af-
14	fect any action or the liability of any person under the
15	product liability law of any State.
16	"(c) Waivers.—Upon the application of a State or
17	political subdivision thereof, the Secretary may, by regula-
18	tion promulgated after notice and an opportunity for an
19	oral hearing, exempt from subsection (a), under such condi-
20	tions as may be prescribed in such regulation, a require-
21	ment of such State or political subdivision applicable to a
22	tobacco product if—
23	"(1) the requirement is more stringent than a re-

"(1) the requirement is more stringent than a requirement applicable under the provisions described in subsection (a)(3) which would be applicable to the

1	tobacco product if an exemption were not in effect
2	under this subsection; or
3	"(2) the requirement—
4	"(A) is required by compelling local condi-
5	tions; and
6	"(B) compliance with the requirement
7	would not cause the tobacco product to be in vio-
8	lation of any applicable requirement of this
9	chapter.
10	"SEC. 915. TOBACCO PRODUCTS SCIENTIFIC ADVISORY
11	COMMITTEE.
12	"(a) Establishment.—Not later than 1 year after the
13	date of enactment of the National Tobacco Policy and Youth
14	Smoking Reduction Act, the Secretary shall establish a 9-
15	member advisory committee, to be known as the 'Tobacco
16	Products Scientific Advisory Committee'.
17	"(b) Membership.—
18	"(1) In General.—The Secretary shall appoint
19	as members of the Tobacco Products Scientific Advi-
20	sory Committee individuals who are technically
21	qualified by training and experience in the medicine,
22	medical ethics, science, or technology involving the
23	manufacture, evaluation, or use of tobacco products,
24	who are of appropriately diversified professional
25	backgrounds. The committee shall be composed of—

1	"(A) 3 individuals who are officers or em-
2	ployees of a State or local government, or of the
3	$Federal\ government;$
4	"(B) 2 individuals as representatives of in-
5	terests of the tobacco manufacturing industry;
6	"(C) 2 individuals as representatives of in-
7	terests of physicians and other healthcare profes-
8	sionals; and
9	"(D) 2 individuals as representatives of the
10	general public.
11	"(2) Limitation.—The Secretary may not ap-
12	point to the Advisory Committee any individual who
13	is in the regular full-time employ of the Food and
14	Drug Administration or any agency responsible for
15	the enforcement of this Act. The Secretary may ap-
16	point Federal officials as ex-officio members.
17	"(3) Chairperson.—The Secretary shall des-
18	ignate 1 of the members of the Advisory Committee to
19	serve as chairperson.
20	"(c) Duties.—The Tobacco Products Scientific Advi-
21	sory Committee shall provide advice, information, and rec-
22	ommendations to the Secretary—
23	"(1) as provided in this chapter;
24	"(2) on the effects of the alteration of the nicotine
25	yields from tobacco products;

1 "(3) on whether there is a threshold level below 2 which nicotine yields do not produce dependence on 3 the tobacco product involved; and

> "(4) on its review of other safety, dependence, or health issues relating to tobacco products as requested by the Secretary.

"(d) Compensation; Support; FACA.—

"(1) Compensation and travel.—Members of the Advisory Committee who are not officers or employees of the United States, while attending conferences or meetings of the committee or otherwise engaged in its business, shall be entitled to receive compensation at rates to be fixed by the Secretary, which may not exceed the daily equivalent of the rate in effect for level 4 of the Senior Executive Schedule under section 5382 of title 5, United States Code, for each day (including travel time) they are so engaged; and while so serving away from their homes or regular places of business each member may be allowed travel expenses, including per diem in lieu of subsistence, as authorized by section 5703 of title 5, United States Code, for persons in the Government service employed intermittently.

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1	"(2) Administrative support.—The Secretary
2	shall furnish the Advisory Committee clerical and
3	other assistance.
4	"(3) Nonapplication of faca.—Section 14 of
5	the Federal Advisory Committee Act (5 U.S.C.
6	App.) does not apply to the Advisory Committee.
7	"(e) Proceedings of Advisory Panels and Com-
8	MITTEES.—The Advisory Committee shall make and main-
9	tain a transcript of any proceeding of the panel or commit-
10	tee. Each such panel and committee shall delete from any
11	transcript made under this subsection information which
12	is exempt from disclosure under section 552(b) of title 5,
13	United States Code.
14	"SEC. 916. EQUAL TREATMENT OF RETAIL OUTLETS.
15	-"The Secretary shall issue regulations to require that
16	retail establishments for which the predominant business is
17	the sale of tobacco products comply with any advertising
18	restrictions applicable to retail establishments accessible to
19	individuals under the age of 18.".
20	SEC. 102. CONFORMING AND OTHER AMENDMENTS TO GEN-
21	ERAL PROVISIONS.
22	(a) Amendment of Federal Food, Drug, and Cos-
23	METIC ACT.—Except as otherwise expressly provided, when-
24	ever in this section an amendment is expressed in terms
25	of an amendment to, or repeal of, a section or other provi-

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1 sion, the reference is to a section or other provision of the
 2 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et
 3 seq.).
 4
         (b) Section 301.—Section 301 (21 U.S.C. 331) is
    amended—
 6
              (1) by inserting "tobacco product," in subsection
         (a) after "device,";
 7
 8
              (2) by inserting "tobacco product," in subsection
 9
         (b) after "device,";
              (3) by inserting "tobacco product," in subsection
10
11
         (c) after "device,";
12
              (4) by striking "515(f), or 519" in subsection (e)
13
         and inserting "515(f), 519, or 909":
14
              (5) by inserting "tobacco product," in subsection
15
         (q) after "device,";
16
              (6) by inserting "tobacco product," in subsection
17
         (h) after "device,";
18
              (7) by striking "708, or 721" in subsection (j)
         and inserting "708, 721, 904, 905, 906, 907, 908, or
19
20
         909";
21
              (8) by inserting "tobacco product," in subsection
22
         (k) after "device,";
23
              (9) by striking subsection (p) and inserting the
         following:
24
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1
         "(p) The failure to register in accordance with section
   510 or 905, the failure to provide any information required
    by section 510(j), 510(k), 905(i), or 905(j), or the failure
    to provide a notice required by section 510(j)(2) or
 5
    905(J)(2).";
 6
              (10) by striking subsection (q)(1) and inserting
 7
         the following:
         "(q)(1) The failure or refusal—
 8
 9
              "(A) to comply with any requirement prescribed
         under section 518, 520(q), 906(f), or 908;
10
11
              "(B) to furnish any notification or other mate-
12
         rial or information required by or under section 519,
         520(q), 904, 906(f), or 909; or
13
14
              "(C) to comply with a requirement under section
15
         522 or 912.";
              (11) by striking "device," in subsection (q)(2)
16
17
         and inserting "device or tobacco product,"; and
18
              (12) by inserting "or tobacco product" in sub-
19
        section (r) after "device" each time that it appears.
20
         (c) Section 303.—Section 303(f)(1)(A) (21 U.S.C.
21
    333(f)(1)(A)) is amended by inserting "or tobacco products"
22
    after "devices".
23
         (d) Section 304.—Section 304 (21 U.S.C. 334) is
    amended—
24
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(1) by striking "and" before "(D)" in subsection
 1
 2
         (a)(2);
              (2) by striking "device." in subsection (a)(2) and
 3
 4
         inserting a comma and "(E) Any adulterated or mis-
 5
         branded tobacco product.";
 6
              (3) by inserting "tobacco product," in subsection
 7
         (d)(1) after "device.":
 8
              (4) by inserting "or tobacco product" in sub-
 9
         section (g)(1) after "device" each place it appears;
10
         and
11
              (5) by inserting "or tobacco product" in sub-
12
         section (q)(2)(A) after "device" each place it appears.
13
         (e) Section 702.—Section 702(a) (21 U.S.C. 372(a))
    is amended—
14
15
              (1) by inserting "(1)" after "(a)"; and
16
              (2) by adding at the end thereof the following:
17
         "(2) For a tobacco product, to the extent feasible, the
    Secretary shall contract with the States in accordance with
18
19
    paragraph (1) to carry out inspections of retailers in con-
    nection with the enforcement of this Act.".
21
         (f) Section 703.—Section 703 (21 U.S.C. 373) is
22
    amended—
23
              (1) by inserting "tobacco product," after "de-
         vice," each place it appears; and
24
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1	(2) by inserting "tobacco products," after "de-
2	vices," each place it appears.
3	(g) Section 704.—Section 704 (21 U.S.C. 374) is
4	amended—
5	(1) by inserting "tobacco products," in sub-
6	section (a)(1)(A) after "devices," each place it ap-
7	pears;
8	(2) by inserting "or tobacco products" in sub-
9	$section \ (a)(1)(B) \ after "restricted devices" each place$
10	it appears; and
11	(3) by inserting "tobacco product," in subsection
12	(b) after "device,".
13	(h) Section 705.—Section 705(b) (21 U.S.C. 375(b))
14	is amended by inserting "tobacco products," after "de-
15	vices,".
16	(i) Section 709.—Section 709 (21 U.S. C. 379) is
17	amended by inserting "or tobacco product" after "device".
18	(j) Section 801.—Section 801 (21 U.S.C. 381) is
19	amended—
20	(1) by inserting "tobacco products," after "de-
21	vices," in subsection (a) the first time it appears;
22	(2) by inserting "or subsection (j) of section 905"
23	in subsection (a) after "section 510"; and

1	(3) by striking "drugs or devices" each time it
2	appears in subsection (a) and inserting "drugs, de-
3	vices, or tobacco products";
4	(4) by inserting "tobacco product," in subsection
5	(e)(1) after "device,";
6	(2) by redesignating paragraph (4) of subsection
7	(e) as paragraph (5) and inserting after paragraph
8	(3), the following:
9	"(4) Paragraph (1) does not apply to any to-
10	bacco product—
11	"(A) which does not comply with an appli-
12	cable requirement of section 907 or 910; or
13	"(B) which under section 906(f) is exempt
14	from either such section.
15	This paragraph does not apply if the Secretary has
16	determined that the exportation of the tobacco product
17	is not contrary to the public health and safety and
18	has the approval of the country to which it is in-
19	tended for export or the tobacco product is eligible for
20	export under section 802.".
21	(k) Section 802.—Section 802 (21 U.S.C. 382) is
22	amended—
23	(1) by striking "device—" in subsection (a) and
24	inserting "device or tobacco product—";

1	(2) by striking "and" after the semicolon in sub-
2	section (a)(1)(C);
3	(3) by striking subparagraph (C) of subsection
4	(a)(2) and all that follows in that subsection and in-
5	serting the following:
6	"(C) is a banned device under section 516;
7	or
8	"(3) which, in the case of a tobacco product—
9	"(A) does not comply with an applicable re-
10	quirement of section 907 or 910; or
11	"(B) under section 906(f) is exempt from ei-
12	ther such section,
13	is adulterated, misbranded, and in violation of such
14	sections or Act unless the export of the drug, device,
15	or tobacco product is, except as provided in subsection
16	(f), authorized under subsection (b), (c), (d), or (e) of
17	this section or section $801(e)(2)$ or $801(e)(4)$. If a
18	drug, device, or tobacco product described in para-
19	graph (1), (2), or (3) may be exported under sub-
20	section (b) and if an application for such drug or de-
21	vice under section 505, 515, or 910 of this Act or sec-
22	tion 351 of the Public Health Service Act (42 U.S.C.
23	262) was disapproved, the Secretary shall notify the
24	appropriate public health official of the country to

1	which such drug, device, or tobacco product will be ex-
2	ported of such disapproval.";
3	(4) by inserting "or tobacco product" in sub-
4	section (b)(1)(A) after "device" each time it appears;
5	(5) by inserting "or tobacco product" in sub-
6	section (c) after "device" and inserting "or section
7	906(f)" after "520(g).";
8	(6) by inserting "or tobacco product" in sub-
9	section (f) after "device" each time it appears; and
10	(7) by inserting "or tobacco product" in sub-
11	section (g) after "device" each time it appears.
12	(1) Section 1003.—Section 1003(d)(2)(C) (as redesig-
13	nated by section 101(a)) is amended—
14	(1) by striking "and" after "cosmetics,"; and
15	(2) inserting a comma and "and tobacco prod-
16	ucts" after "devices".
17	Subtitle B—Advertising
18	SEC. 121. ADVERTISING PROVISIONS IN PROTOCOL.
19	The Protocol shall contain provisions enforceable at
20	law under which tobacco product manufacturers commit to
21	observe limitations on advertising that meet the require-
22	ments set forth in this subtitle.

1	SEC. 122. TOBACCO PRODUCT LABELING AND ADVERTIS-
2	ING.
3	(a) In General.—The Protocol shall require that no
4	tobacco product will be sold or distributed in the United
5	States—
6	(1) unless its advertising and labeling (including
7	the package)—
8	(A) contain no human image, animal
9	image, or cartoon character;
10	(B) are not outdoor advertising, including
11	advertising in enclosed stadia and advertising
12	from within a retail establishment that is di-
13	rected toward or visible from the outside of the
14	establishment;
15	(C) are accompanied by a disclaimer in the
16	advertising that words such as "light" or "low
17	tar" describing the product do not render the
18	product less hazardous than any other tobacco
19	product, in addition to such other requirements
20	as the Secretary may impose;
21	(D) at the time the advertising or labeling
22	is first used are submitted to the Secretary so
23	that the Secretary may conduct regular review of
24	the advertising and labeling;
25	(E) comply with any applicable require-
26	ment of the Federal Food, Drug, and Cosmetic

1	Act, the Federal Cigarette Labeling and Adver-
2	tising Act, and any regulation promulgated
3	under either of those Acts;
4	(F) do not appear on the international com-
5	puter network of both Federal and non-Federal
6	interoperable packet switches data networks (the
7	"Internet"), unless such advertising is designed
8	to be inaccessible in or from the United States
9	to all individuals under the age of 18 years;
10	(G) use only black text on white back-
11	ground, other than—
12	(i) those locations where self-service
13	displays are permitted under subsection
14	123, if the advertising is not visible from
15	outside the establishment and is affixed to a
16	wall or fixture in the establishment; and
17	(ii) advertisements appearing in any
18	publication which the tobacco product man-
19	ufacturer, distributor, or retailer dem-
20	onstrates to the Secretary is a newspaper,
21	magazine, periodical, or other publication
22	whose readers under the age of 18 years
23	constitute 15 percent or less of the total
24	readership as measured by competent and
25	reliable survey evidence, and that is read by

1	less than 2 million persons under the age
2	of 18 years as measured by competent and
3	reliable survey evidence;
4	(H) for video formats, use only static black
5	text on a white background, and any accom-
6	panying audio uses only words without music or
7	sound effects; and
8	(I) for audio formats, use only words with-
9	out music or sound effects;
10	(2) if a logo, symbol, motto, selling message, rec-
11	ognizable color or pattern of colors, or any other indi-
12	cia of product identification of the tobacco product is
13	contained in a movie, program, or video game for
14	which a direct or indirect payment has been made to
15	ensure its placement;
16	(3) if a direct or indirect payment has been
17	made by any tobacco product manufacturer, distribu-
18	tor, or retailer to any entity for the purpose of pro-
19	moting the image or use of the tobacco product
20	through print or film media that appeals to individ-
21	uals under the age of 18 years or through a live per-
22	formance by an entertainment artist that appeals to
23	such individuals;
24	(4) if a logo, symbol, motto, selling message, rec-
25	oanizable color or pattern of colors, or any other indi-

1	cia or product identification identical to, similar to,
2	or identifiable with the tobacco product is used for
3	any item (other than a tobacco product) or service
4	marketed, licensed, distributed or sold or caused to be
5	marketed, licensed, distributed, or sold by the tobacco
6	product manufacturer or distributor of the tobacco
7	product;
8	(5) unless its package label and advertising bear
9	the product's established name and a statement of its
10	intended use, as follows:
11	(A) "Cigarettes-A Nicotine Delivery De-
12	vice";
13	(B) "Cigarette Tobacco-A Nicotine Delivery
14	Device"; or
15	(C)" Loose Leaf Chewing Tobacco", "Plug
16	Chewing Tobacco", "Twist Chewing Tobacco",
17	"Moist Snuff", or "Dry Snuff", whichever is ap-
18	propriate for the product, followed by "-A Nico-
19	tine Delivery Device"; and
20	(6)(A) except as provided in subparagraph (B),
21	if advertising or labeling for such product that is oth-
22	erwise in accordance with the requirements of this
23	section bears a tobacco product brand name (alone or
24	in conjunction with any other word) or any other in-
25	dicia of tobacco product identification and is dissemi-

- nated in a medium other than newspapers, magazines, periodicals or other publications (whether periodic or limited distribution), nonpoint-of-sale promotional material (including direct mail), point-of-
- 5 sale promotional material, or audio or video formats
- 6 delivered at a point-of-sale; but
- 7 (B) notwithstanding subparagraph (A), advertis-8 ing or labeling for cigarettes or smokeless tobacco may 9 be disseminated in a medium that is not specified in 10 paragraph (1) if the tobacco product manufacturer, 11 distributor, or retailer notifies the Secretary not later 12 than 30 days prior to the use of such medium, and 13 the notice describes the medium and the extent to 14 which the advertising or labeling may be seen by per-15 sons under the age of 18 years.
- 16 (b) Color Print Ads on Magazines.—The Protocol
 17 shall also provide that no tobacco product may be sold or
 18 distributed in the United States if any advertising for that
 19 product on the outside back cover of a magazine appears
 20 in any color or combination of colors.

21 SEC. 123. POINT-OF-SALE RESTRICTIONS.

- 22 (a) In General.—Except as provided in subsection
- 23 (b), the Protocol shall provide that no participating tobacco
- 24 product manufacturer, distributor, or retailer shall engage
- 25 in point-of-sale advertising of any tobacco product in any

- 1 retail establishment (other than an establishment that sells
- 2 only tobacco products) in which an individual under 18
- 3 years of age is present, or permitted to enter, at any time.
- 4 (b) Permitted POS Locations.—
- 5 (1) PLACEMENT.—A retailer may place 1 point-6 of-sale advertisement in or at each retail establish-7 ment for its brand or the contracted house retailer or 8 private label brand of its wholesaler.
 - (2) SIZE.—The display area of any such pointof-sale advertisement (either individually or in the aggregate) shall not be larger than 576 square inches and shall consist of black letters on white background or another recognized typography.
- 14 (3) Proximity to candy.—Any such point-of-15 sale advertisement shall not be attached to or located 16 within 2 feet of any display fixture on which candy 17 is displayed for sale.
- 18 (c) Audio or Video format per-
- 19 mitted under regulations promulgated by the Secretary may
- 20 be distributed at the time of sale of a tobacco product to
- 21 individuals over the age of 18 years, but no such format
- 22 may be played or shown in or at any location where tobacco
- 23 products are offered for sale.
- 24 (d) No Restrictive Covenants.—No participating
- $25\ tobacco\ product\ manufacturer\ or\ distributor\ of\ tobacco$

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- 1 products may enter into any arrangement with a retailer
- 2 that limits the retailer's ability to display any form of ad-
- 3 vertising or promotional material originating with another
- 4 supplier and permitted by law to be displayed in a retail
- 5 establishment.
- 6 (e) Definitions.—As used in this section, the terms
- 7 "point-of-sale advertisement" and "point-of-sale advertis-
- 8 ing" mean all printed or graphical materials bearing the
- 9 brand name (alone or in conjunction with any other word),
- 10 logo, symbol, motto, selling message, or any other indicia
- 11 of product identification identical or similar to, or identifi-
- 12 able with, those used for any brand of cigarettes or smokeless
- 13 tobacco, which, when used for its intended purpose, can rea-
- 14 sonably be anticipated to be seen by customers at a location
- 15 where tobacco products are offered for sale.

16 TITLE II—REDUCTIONS IN

17 UNDERAGE TOBACCO USE

18 Subtitle A—Underage Use

- 19 SEC. 201. GOALS FOR REDUCING UNDERAGE TOBACCO USE.
- 20 (a) GOALS.—As part of a comprehensive national to-
- 21 bacco control policy, the Secretary, working in cooperation
- 22 with State, Tribal, and local governments and the private
- 23 sector, shall take all actions under this Act necessary to en-
- 24 sure that the required percentage reductions in underage
- 25 use of tobacco products set forth in this title are achieved.

- 1 (b) Required Reductions for Cigarettes.—With
- 2 respect to cigarettes, the required percentage reduction in
- 3 underage use, as set forth in [section 202] section 5771

4 of the Internal Revenue Code of 1986, means—

Calendar Year After Date of Enactment	Required Percentage Reduction as a Percentage of Base Incidence Percentage in Underage Cigarette Use
Years 3 and 4	15 percent
Years 5 and 6	30 percent
Years 7, 8, and 9	50 percent
Year 10 and thereafter	60 percent

- 5 (c) Required Reductions for Smokeless To-
- 6 BACCO.—With respect to smokeless tobacco products, the re-
- 7 quired percentage reduction in underage use, as set forth
- 8 in [section 202] section 5771 of the Internal Reve-

9 **nue Code of 1986**, means—

Calendar Year After Date of Enactment	Required Percentage Reduction as a Percentage of Base Incidence Percentage in Underage Smokeless Tobacco Use
Years 3 and 4	12.5 percent
Years 5 and 6	25 percent
Years 7, 8, and 9	35 percent
Year 10 and thereafter	45 percent

10 ISEC. 202. LOOK-BACK ASSESSMENT.

- 11 **[**(a) Determination of Underage Use.—Upon the
- 12 conclusion of the third calendar year after the date of enact-
- 13 ment of this Act, and annually thereafter, the Secretary
- 14 shall determine the percent incidence of underage use of
- 15 cigarettes and of smokeless tobacco by calculating the aver-
- 16 age, weighted by relative population of such age groups in
- 17 1995 as determined by the Bureau of the Census, of the per-

- 1 centages of individuals in grade 12 (ages 16 and 17), in
- 2 grade 10 (ages 14 and 15), and in grade 8 (age 13) who
- 3 used cigarettes or smokeless tobacco, as appropriate, on a
- 4 daily basis during the preceding calendar year. The per-
- 5 centages used in this calculation are to be those measured
- 6 by (1) the University of Michigan Survey, or (2) such com-
- 7 parable index using identical methodology as is chosen by
- 8 the Secretary after notice and the opportunity for comment
- 9 in accordance with section 553 of title 5, United States
- 10 Code. If the methodology employed by the University of
- 11 Michigan Survey is changed in a material manner from
- 12 that employed from 1986 through 1996 (including changes
- 13 in the States or regions on which the University of Michi-
- 14 gan Survey is based), or is (in the opinion of the Secretary)
- 15 no longer the best available data, the Secretary shall use
- 16 the percentages measured by an index chosen by the Sec-
- 17 retary, after notice and the opportunity for comment in ac-
- 18 cordance with section 553 of title 5, United States Code,
- 19 that has a methodology identical to that employed by the
- 20 University of Michigan Survey from 1986 through 1996.
- 21 The Secretary shall make the data on which the results of
- 22 the University of Michigan Survey or such other com-
- 23 parable index are based available to the public upon re-
- 24 quest.

1	I(b)	CALCULATION	OF	Non-Attainment	PEN-
2	ALTIES.—				

[(1) Secretary to Determine Non-Attain-Ment Percentage.—The Secretary shall determine the non-attainment percentage for cigarettes and for smokeless tobacco for each calendar year.

[2] Non-attainment penalty for ciga-Rettes.—For each calendar year in which the percentage reduction in underage use required by section 201(b) is not attained, the Secretary shall assess a penalty on cigarette manufacturers as follows:

The penalty is:
\$80,000,000 multiplied by the non-attainment percentage
\$400,000,000, plus \$160,000,000 multiplied by
the non-attainment percentage in excess of 5%
but not in excess of 10%
,
\$1,200,000,000, plus \$240,000,000 multiplied
by the non-attainment percentage in excess of
10% but not in excess of 20%
\$3,500,000,000

[(3) Non-Attainment Penalty for Smoke-Less tobacco.—For each year in which the percentage reduction in underage use required by section 201(c) is not attained, the Secretary shall assess a penalty on smokeless tobacco product manufacturers as follows:

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If the non-attainment per- centage is:	The penalty is:
Not more than 5 percent	\$8,000,000 multiplied by the non-attainment percentage
More than 5% but not more	
than 10%	\$40,000,000, plus \$16,000,000 multiplied by
,	the non-attainment percentage in excess of 5%
	but not in excess of 10%
More than 10% but not more	
than 20%	\$120,000,000, plus \$24,000,000 multiplied by
,	the non-attainment percentage in excess of
	10% but not in excess of 20%
More than 20%	\$350,000,000

1 (4) Penalties to be adjusted for infla-2 TION.— 3 (A) IN GENERAL.—Beginning with the fourth calendar year after the date of enactment 4 5 of this Act, each dollar amount in the tables in 6 paragraphs (2) and (3) shall be increased by the 7 inflation adjustment. 8 (B) Inflation adjustment.—For pur-9 poses of subparagraph (A), the inflation adjust-10 ment for any calendar year is the percentage (if 11 any) by which— 12 **(***i*) the CPI for the preceding calendar 13 year, exceeds 14 **I**(ii) the CPI for the calendar year 15 1998. 16 **[**(C) CPI.—For purposes of subparagraph 17 (B), the CPI for any calendar year is the average of the Consumer Price Index for all-urban 18

1	consumers published by the Department of
2	Labor.
3	[(D) ROUNDING.—If any increase deter-
4	mined under subparagraph (A) is not a multiple
5	of \$1,000, the increase shall be rounded to the
6	nearest multiple of \$1,000.
7	[(c) Joint, Several, and Strict Obligation for
8	Penalties.—
9	I (1) Cigarette manufacturers.—Any pen-
10	alty due and payable by cigarette manufacturers shall
11	be the joint, several, and strict obligation of such
12	manufacturers.
13	[(2) Smokeless tobacco.—Any penalty pay-
14	able by smokeless tobacco product manufacturers shall
15	be the joint, several, and strict obligation of such
16	manufacturers.
17	[(d) Exemptions for Small Manufacturers.—
18	
19	retary shall make such allocations according to each
20	manufacturer's share of the domestic cigarette or do-
21	mestic smokeless tobacco market, as appropriate, in
22	the year for which the penalty is being assessed, based
23	on actual Federal excise tax payments.
24	I (2) Exemption.—In any year in which a pen-
25	alty is being assessed, the Secretary shall exempt from

- 1 payment any tobacco product manufacturer with less
- 2 than 1 percent of the domestic market share for a spe-
- 3 cific category of tobacco product unless the Secretary
- 4 finds that the manufacturer's brands used by under-
- 5 age individuals at a rate equal to or greater than the
- 6 manufacturer's total market share for the type of to-
- 7 bacco product.
- 8 [(e) Method of Penalty Assessment.—The Sec-
- 9 retary shall assess a penalty for a specific calendar year
- 10 on or before May 1 of the subsequent calendar year. Penalty
- 11 payments shall be paid on or before July 1 of the year in
- 12 which they are assessed. The Secretary may establish, by
- 13 regulation, interest at a rate up to 3 times the prevailing
- 14 prime rate at the time the penalty is assessed, and addi-
- 15 tional charges in an amount up to 3 times the penalty,
- 16 for late payment of the penalty.
- 17 **[**(f) Business Expense Deduction.—Any penalty
- 18 paid by a tobacco product manufacturer under this section
- 19 shall not be deductible as an ordinary and necessary busi-
- 20 ness expense or otherwise under the Internal Revenue Code
- 21 of 1986.
- 22 **[**(g) Penalty Liability Among Manufacturers.—
- 23 **[**(1) In General.—The District Courts of the
- 24 United States shall have jurisdiction to adjudicate
- 25 any claim brought under this section by a tobacco

1	product manufacturer against one or more other to-
2	bacco product manufacturers—
3	$I\!\!\!I(A)$ to recover a portion of the penalty
4	paid by the plaintiff manufacturer; or
5	$I\!\!\!I(B)$ for a reallocation of the penalty
6	among tobacco product manufacturers.
7	(2) Contribution or reimbursement li-
8	ABILITY.—A tobacco product manufacturer shall be
9	liable under this subsection to one or more other man-
10	ufacturers if the plaintiff tobacco product manufac-
11	turer establishes by a preponderance of the evidence
12	that the defendant tobacco product manufacturer,
13	through its acts or omissions, was responsible for a
14	disproportionate share of the non-attainment penalty
15	as compared to the responsibility of the plaintiff
16	$manufacturer,\ as\ contemplated\ in\ subsection\ (c)(3).$
17	(3) Responsibility for agents, etc.—In
18	any action brought under this subsection, a tobacco
19	product manufacturer shall be held responsible for
20	any act or omission of its attorneys, advertising agen-
21	cies, or other agents that contributed to that manufac-
22	turer's responsibility for the penalty assessed under
23	this section.

1	SEC. 203. SUBSTANTIAL NON-ATTAINMENT OF REQUIRED
2	REDUCTIONS.
3	(a) Action by Secretary.—
4	(1) In general.—If the Secretary determines
5	that the non-attainment percentage for any year is
6	greater than 20 percentage points for cigarettes or
7	smokeless tobacco, then the Secretary shall determine,
8	on a brand-by-brand basis, using data that reflects a
9	1999 baseline, which tobacco product manufacturers
10	are responsible within the 2 categories of tobacco
11	products for the excess. The Secretary may commence
12	an action under this section against the tobacco prod-
13	uct manufacturer or manufacturers of the brand or
14	brands of cigarettes or smokeless tobacco products for
15	which the non-attainment percentage exceeded 20 per-
16	centage points.
17	(2) Determination.—The Secretary shall use
18	research methodology that is similar to, or the same
19	as, that used in the University of Michigan Survey,
20	except—
21	(A) the methodology shall be adapted to de-
22	termining underage usage by brand; and
23	(B) the base period shall be calendar year
24	1999.
25	(b) Procedures.—Any action under this section shall
26	be commenced by the Secretary in the United States Dis-

1	trict Court for the District of Columbia within 90 days
2	after publication in the Federal Register of the determina-
3	tion that the non-attainment percentage for the tobacco
4	product in question is greater than 20 percentage points.
5	Any such action shall be heard and determined by a 3-judge
6	court under section 2284 of title 28, United States Code.
7	(c) Determination by Court.—In any action under
8	this section, the court shall determine whether the prepon-
9	derance of the evidence shows that a tobacco product manu-
10	facturer—
11	(1) has failed to comply substantially with the
12	provisions of this Act regarding underage tobacco use,
13	of any rules or regulations promulgated thereunder,
14	or of any Federal or State laws regarding underage
15	$tobacco\ use;$
16	(2) has taken any material action to undermine
17	the achievement of the required percentage reduction
18	for the tobacco product in question; or
19	(3) has failed to comply with all recommenda-
20	tions of the Tobacco Agreement Accountability Panel
21	established under section 801.
22	(d) Removal of Annual Aggregate Payment Limi-

23 TATION.—Except as provided in subsections (e) and (g), if

24 the court determines that the preponderance of the evidence

25 shows that a tobacco product manufacturer engaged in con-

- 1 duct described in subsection (c) then section 706(c) of this
- 2 Act does not apply to the enforcement against, or the pay-
- 3 ment by, such tobacco product manufacturer of any judg-
- 4 ment or settlement that becomes final after that determina-
- 5 tion is made. The liability apportionment agreement de-
- 6 scribed in section 706(e) of this Act shall not require that
- 7 other tobacco product manufacturers pay an increased
- 8 amount in any year over the amount they would have had
- 9 to pay but for this section.
- 10 (e) Defense.—An action under this section shall be
- 11 dismissed, and subsection (d) shall not apply, if the court
- 12 finds that the Secretary's determination under subsection
- 13 (a) was unlawful under subparagraph (A), (B), (C), or (D)
- 14 of section 706(2) of title 5, United States Code. Any judg-
- 15 ments paid under section 706(c) of this Act and section
- 16 (1)(d)(3) of the Protocol prior to a final judgment determin-
- 17 ing that the Secretary's determination was erroneous shall
- 18 be fully credited, with interest, under section 707(e) of this
- 19 Act and section (1)(d)(3) of the Protocol.
- 20 (f) Review.—Decisions of the court under this section
- 21 are reviewable only by the Supreme Court by writ of certio-
- 22 rari granted upon the petition of any party. The applicabil-
- 23 ity of subsection (d) shall be stayed during the pendency
- 24 of any such petition or review.

1	(g) Continuing Effect.—Subsection (d) shall cease
2	to apply to a tobacco product manufacturer found to have
3	engaged in conduct described in subsection (c) upon the
4	later of—
5	(1) a determination by the Secretary under sec-
6	tion 201 after the commencement of action under sub-
7	section (a) that the non-attainment percentage for the
8	tobacco product in question is 20 or fewer percentage
9	points; or
10	(2) a finding by the court in an action filed
11	against the Secretary by the manufacturer, not earlier
12	than 2 years after the determination described in sub-
13	section (c) becomes final, that the preponderance of
14	the evidence shows that, in the period since that deter-
15	mination, the manufacturer—
16	(A) has complied with the provisions of this
17	Act regarding underage tobacco use, of any rules
18	or regulations promulgated thereunder, and of
19	any other applicable Federal, State, or local
20	laws, rules, or regulations;
21	(B) has not taken any action to undermine
22	the achievement of the required percentage reduc-
23	tion for the tobacco product in question; and
24	(C) has pursued substantial additional
25	measures reasonably calculated to attain the re-

1	quired percentage reduction for the tobacco prod-
2	uct in question.
3	A judgment or settlement against the tobacco product man-
4	ufacturer that becomes final after a determination or find-
5	ing described in paragraph (1) or (2) of this subsection is
6	not subject to subsection (d). An action under paragraph
7	(2) of this subsection shall be commenced in the United
8	States District Court for the District of Columbia, and shall
9	be heard and determined by a 3-judge court under section
10	2284 of title 28, United States Code. A decision by the court
11	under paragraph (2) of this subsection is reviewable only
12	by the Supreme Court by writ of certiorari granted upon
13	the petition of any party, and the decision shall be stayed
14	during the pendency of the petition or review. A determina-
15	tion or finding described in paragraph (1) or (2) of this
16	subsection does not limit the Secretary's authority to bring
17	a subsequent action under this section against any tobacco
18	product manufacturer or the applicability of subsection (d)
19	with respect to any such subsequent action.
20	(h) Definitions.—The definitions set forth in section

- 21 701 of this Act apply to terms used in this section. A judg-
- 22 ment or settlement becomes final within the meaning of this
- 23 section when it would qualify as a final judgment or final
- 24 settlement under section 701.

1 SEC. 204. DEFINITIONS.

2	As used in this subtitle—
3	(1) The term "base incidence percentage"
4	means—
5	(A) in the case of cigarettes, the average,
6	weighted by relative population of the following
7	age groups in 1995 as determined by the Bureau
8	of the Census, of (i) the average of the percent-
9	ages of individuals in grade 12 (ages 16 and 17)
10	from 1986 to 1996 who used cigarettes on a
11	daily basis; (ii) the average of the percentages of
12	individuals in grade 10 (ages 14 and 15) from
13	1991 to 1996 who used cigarettes on a daily
14	basis; and (iii) the average of the percentages of
15	individuals in grade 8 (age 13) from 1991 to
16	1996 who used cigarettes on a daily basis; and
17	(B) in the case of smokeless tobacco prod-
18	ucts, the average, weighted by relative population
19	of the following age groups in 1995 as deter-
20	mined by the Bureau of the Census, of the per-
21	centage of individuals in grade 12 (ages 16 and
22	17), individuals in grade 10 (ages 14 and 15),
23	and individuals in grade 8 (age 13) who used
24	smokeless tobacco products on a daily basis in
25	1996.

1	The percentages specified in this paragraph are those meas-
2	ured by the University of Michigan Survey or by such com-
3	parable index using identical methodology as is chosen by
4	the Secretary after notice and the opportunity for comment
5	in accordance with section 553 of title 5, United States
6	Code.
7	(2) The term "cigarette manufacturers" means
8	manufacturers of cigarettes sold in the United States.
9	(3) The term "non-attainment percentage for
10	cigarettes" means the number of percentage points
11	yielded—
12	(A) for a calendar year in which the per-
13	cent incidence of underage use of cigarettes is less
14	than the base incidence percentage, by subtract-
15	ing—
16	(i) the percentage by which the percent
17	incidence of underage use of cigarettes in
18	that year is less than the base incidence per-
19	centage, from
20	(ii) the required percentage reduction
21	applicable in that year; and
22	(B) for a calendar year in which the per-
23	cent incidence of underage use of cigarettes is
24	greater than the base incidence percentage, add-
25	ina—

1	(i) the percentage by which the percent
2	incidence of underage use of cigarettes in
3	that year is greater than the base incidence
4	percentage; and
5	(ii) the required percentage reduction
6	applicable in that year.
7	(4) The term "non-attainment percentage for
8	smokeless tobacco products" means the number of per-
9	centage points yielded—
10	(A) for a calendar year in which the per-
11	cent incidence of underage use of smokeless to-
12	bacco products is less than the base incidence
13	percentage, by subtracting—
14	(i) the percentage by which the percent
15	incidence of underage use of smokeless to-
16	bacco products in that year is less than the
17	base incidence percentage, from
18	(ii) the required percentage reduction
19	applicable in that year; and
20	(B) for a calendar year in which the per-
21	cent incidence of underage use of smokeless to-
22	bacco products is greater than the base incidence
23	percentage, by adding—
24	(i) the percentage by which the percent
25	incidence of underage use of smokeless to-

1	bacco products in that year is greater than
2	the base incidence percentage; and
3	(ii) the required percentage reduction
4	applicable in that year.
5	(5) The term "smokeless tobacco product manu-
6	facturers" means manufacturers of smokeless tobacco
7	products sold in the United States.
8	(6) The term "University of Michigan Survey"
9	means the University of Michigan's National High
10	School Drug Use Survey entitled "Monitoring the Fu-
11	ture".
12	Subtitle B—State Enforcement
13	Incentives
14	[SEC. 211. COMPLIANCE BONUS FUND.
15	$I\!\!\!I(a)$ Establishment.—There is established within
16	the National Tobacco Settlement Trust Fund established by
17	section 401 a separate account to be known as the Compli-
18	ance Bonus Account for States and Retailers. There are au-
19	thorized to be appropriated from such account such
20	amounts as may be necessary to carry out the provisions
21	of this subtitle.
22	【 (b) CREDITS TO ACCOUNT.—For each fiscal year
23	there shall be credited to the Account an amount equal to—

1	$I\!\!\!I(1)$ 5 percent of the amounts credited to the Na-
2	tional Tobacco Settlement Trust Fund under section
3	401(b)(3); and
4	I(2) any amounts withheld under section 213.
5	SEC. 212. BLOCK GRANTS.
6	(a) In General.—The Secretary shall award block
7	grants to States determined to be eligible under subsection
8	<i>(b)</i> .
9	(b) Eligible States.—To be eligible to receive a
10	grant under subsection (a), a State shall—
11	(1) prepare and submit to the Secretary an ap-
12	plication, at such time, in such manner, and contain-
13	ing such information as the Secretary may require;
14	and
15	(2) with respect to the year involved, dem-
16	onstrate to the satisfaction of the Secretary that fewer
17	than 5 percent of all individuals under 18 years of
18	age who attempt to purchase tobacco products in the
19	State in such year are successful in such purchase.
20	(c) Payout; Use of Funds.—
21	(1) Annual distribution.—For each fiscal
22	year in which one or more States is eligible to receive
23	a grant under this section, the Secretary shall pay
24	out I the balance in the account established under sec-
25	tion 211(a) as of the end of the preceding fiscal year

1	any amount appropriated for such fiscal
2	year.
3	(2) Payment to state.—If more than one State
4	is eligible to receive a grant under this section for any
5	fiscal year, the amount payable for that fiscal year
6	shall be apportioned among such eligible States on the
7	basis of population.
8	(3) Use of funds.—Each State that receives a
9	grant under this section shall distribute half of the
10	amount received among retail outlets of tobacco prod-
11	ucts that, for fiscal year for which the State met the
12	requirements of subsection (b), have outstanding
13	records of compliance with the restrictions on under-
14	age sales of tobacco products.
15	SEC. 213. STATE ENFORCEMENT INCENTIVES.
16	(a) In General.—
17	(1) Activities and reports regarding en-
18	Forcement.—A State shall—
19	(A) conduct monthly random, unannounced
20	inspections of sales or distribution outlets in the
21	State to ensure compliance with a law prohibit-
22	ing sales of tobacco products to individuals
23	under 18 years of age;
24	(B) annually submit to the Secretary a re-
25	port describing—

1	(i) the activities carried out by the
2	State to enforce underage access laws dur-
3	ing the fiscal year; and
4	(ii) the extent of success the State has
5	achieved in reducing the availability of to-
6	bacco products to individuals under the age
7	of 18 years; and
8	(C)(i) a detailed description of how the in-
9	spections described in subparagraph (A) were
10	conducted and the methods used to identify out-
11	lets, with appropriate protection for the con-
12	fidentiality of information regarding the timing
13	of inspections and other investigative techniques
14	whose effectiveness depends on continued con-
15	fidentiality;
16	(ii) the identity of the single State agency
17	designated by the Governor of the State to be re-
18	sponsible for the implementation of the require-
19	ments of this section.
20	(2) Minimum inspection schedule.—In order
21	to meet the requirements of paragraph (1)(A), inspec-
22	tions conducted by the State shall include at least 250
23	random, unannounced inspections of retail sale out-
24	lets annually for each 1,000,000 persons resident in
25	the State, as most recently determined by the Bureau

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of the Census. Such inspections shall cover a range of outlets (not preselected on the basis of prior violations) to measure overall levels of compliance as well as to identify violations, and shall be conducted to provide a probability sample of outlets. The sample must reflect the distribution of the population under the age of 18 years throughout the State and the distribution of the outlets throughout the State accessible to youth. Indian tribes shall conduct such inspections monthly of at least 1 retail outlet subject to their jurisdiction for each 4,000 reservation residents. Except as provided in this paragraph, any reports required by this paragraph shall be made public. As used in this paragraph, the term "outlet" refers to any location that sells at retail or otherwise distributes tobacco products to consumers, including to locations that sell such products over-the-counter.

(b) Noncompliance.—

(1) Inspections.—The Secretary shall withhold from any State that fails to meet the requirements of subsection (a) in any calendar year an amount equal to an amount equal to 5 percent of the amount otherwise payable under this subtitle to that State for the next fiscal year.

1	(2) Compliance rate.—The Secretary shall
2	withhold from any State that fails to demonstrate a
3	compliance rate of—
4	(A) at least 75 percent in the fifth and sixth
5	fiscal years after the date of enactment of the
6	National Tobacco Policy and Youth Smoking
7	Act;
8	(B) at least 85 percent in the seventh,
9	eighth, and ninth fiscal years after such date;
10	and
11	(C) at least 90 percent in every fiscal year
12	beginning with the tenth fiscal year after such
13	date,
14	an amount equal to one percentage point for each per-
15	centage point by which the State failed to meet the
16	percentage set forth in this subsection for that year
17	from the amount otherwise payable under this subtitle
18	for that fiscal year.
19	(c) Definition.—For the purposes of this section, the
20	term "first applicable fiscal year" means the first fiscal
21	year beginning after the fiscal year in which funding is
22	made available to the States under this section.
23	(f) Release and Disbursement.—
24	(1) Upon notice from the Secretary that an
25	amount payable under section 202(e) has been ordered

- withheld under subsection (b), a State may petition
 the Secretary for a release and disbursement of up to
 formula to the Secretary for a release and disbursement of up to
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 - (2) The agency shall conduct a hearing on such a petition, in which the attorney general of the State and tobacco product manufacturers may participate and be heard.
 - (3) The burden shall be on the State to prove, by a preponderance of the evidence, that the release and disbursement should be made. The Secretary's decision on whether to grant such a release, and the amount of any such disbursement, shall be based on whether—
 - (A) the State has acted in good faith and in full compliance with this Act, and any rules or regulations promulgated under this Act;
 - (B) the State has pursued all reasonably available measures to attain the compliance rates and required percentage reductions applicable in the year for which the release is being sought;

1	(C) there is evidence of any direct or indi-
2	rect action by the State to undermine the
3	achievement of the compliance rates, the required
4	percentage reductions, or other terms and objec-
5	tives of this Act or the National Tobacco Policy
6	and Youth Smoking Reduction Act; and
7	(D) any other relevant evidence.
8	(4) A State shall be entitled to interest on any
9	withheld amount released at the average United
10	States 52-Week Treasury Bill rate for the period be-
11	tween the withholding of the amount and its release.
12	(5) Any State attorney general or tobacco product
13	manufacturer aggrieved by a final decision on a peti-
14	tion filed under this subsection may seek judicial re-
15	view of such decision within 30 days in the United
16	States Court of Appeals for the District of Columbia
17	Circuit. Unless otherwise specified in this Act, judi-
18	cial review under this section shall be governed by
19	sections 701 through 706 of title 5, United States
20	Code.
21	(6) No stay or other injunctive relief enjoining a
22	reduction in a State's allotment pending appeal or
23	otherwise may be granted by the Secretary or any

court.

1	SEC. 214. CONFORMING CHANGE.
2	Section 1926 of the Public Health Service Act (42
3	U.S.C. 300x—26) is hereby repealed.
4	Subtitle C—Other Programs
5	SEC. 221. NATIONAL SMOKING CESSATION PROGRAM.
6	(a) Establishment.—The Secretary shall establish a
7	program to be known as the "National Smoking Cessation
8	Program" under which the Secretary may award grants to
9	eligible public and nonprofit entities and individuals for
10	tobacco product use cessation purposes.
11	(b) Eligibility.—
12	(1) Of entities.—To be eligible to receive a
13	grant under this section an entity shall—
14	(A) be a public or nonprofit private entity,
15	including community health centers and other
16	community-based organizations with a focus on
17	$low\mbox{-}income\ populations;$
18	(B) prepare and submit to the Secretary and
19	application at such time, in such manner, and
20	containing such information as the Secretary
21	may require;
22	(C) provide assurances that amounts re-
23	ceived under the grant will be used in accordance
24	with subsection $(c)(1)$; and
25	(D) meet any other requirements deter-
26	mined appropriate by the Secretary.

1	(2) Of individuals.—To be eligible to receive a
2	grant under this section an individual shall—
3	(A) prepare and submit to the Secretary an
4	application at such time, in such manner, and
5	containing such information as the Secretary
6	may require;
7	(B) provide assurances that amounts re-
8	ceived under the grant will be used only in ac-
9	$cordance\ with\ subsection\ (c)(2);\ and$
10	(C) meet any other requirements determined
11	appropriate by the Secretary.
12	(c) Use of Funds.—
13	(1) By entities.—An entity that receives a
14	grant under this section shall use amounts provided
15	under the grant to establish or administer tobacco
16	product use cessation programs that are approved in
17	accordance with subsection (d).
18	(2) By individual who re-
19	ceives a grant under this section shall use amounts
20	provided under the grant to enroll in a tobacco prod-
21	uct use cessation program or to purchase a tobacco
22	product use cessation product that has been approved
23	in accordance with subsection (d). Grants to individ-
24	uals under this section may be in the form of vouchers

that may be used to pay the costs of enrollment in an

1	approved program or to purchase an approved prod-
2	uct.
3	(d) Approval of Cessation Program or De-
4	VICES.—Using the best available scientific information, the
5	Secretary shall promulgate regulations to provide for the
6	approval of tobacco product use cessation programs and
7	drugs, human biological products, or medical devices ap-
8	proved by the Food and Drug Administration or otherwise
9	legally marketed under the Federal Food, Drug, and Cos-
10	metic Act (21 U.S.C. 301 et seq.) or under the Public Health
11	Service Act (42 U.S.C. 201 et seq.) for use as smoking ces-
12	sation therapies or aids. The regulations shall ensure that
13	tobacco product users—
14	(1) have reasonable access upon request to such
15	comprehensive tobacco use cessation programs and
16	drugs, human biological products, or medical devices;
17	and
18	(2) have access to a broad range of cessation op-
19	tions that are tailored to the needs of the individual
20	$tobacco\ user.$
21	(e) Minority Focus.—The Secretary shall ensure
22	smoking cessation programs are directed to include minor-

23 ity populations in proportion to their prevalence in the

24 smoking population, and are linguistically and culturally

1	(f) Funding.—There are authorized to be appro-
2	priated from the National Tobacco Settlement Trust Fund,
3	other than from amounts in the State Litigation Settlement
4	Account, such sums as may be necessary to carry out this
5	section.
6	SEC. 222. NATIONAL TOBACCO-FREE PUBLIC EDUCATION
7	PROGRAM.
8	(a) Establishment of Board.—
9	(1) In General.—The Secretary shall establish
10	an independent board to be known as the "Tobacco-
11	Free Education Board" (referred to in this section as
12	the "Board") to enter into contracts with or award
13	grants to eligible public and nonprofit private entities
14	to carry out public informational and educational ac-
15	tivities designed to reduce the use of tobacco products.
16	(2) Appointment.—The Board shall be com-
17	posed of 9 members to be appointed by the Secretary,
18	of whom—
19	(A) at least 3 such members shall be indi-
20	viduals who are widely recognized by the general
21	public for achievement in the athletic, cultural,
22	entertainment, educational, business, or political
23	field; and

1	(B) at least 3 such members shall be indi-
2	viduals who are heads of major public health or-
3	ganizations.
4	(3) Terms and vacancies.—The members of the
5	Board shall serve staggered terms as determined ap-
6	propriate at the time of appointment by the Sec-
7	retary. A vacancy in the Board shall not affect its
8	powers, but shall be filled in the same manner as the
9	$original\ appointment.$
10	(4) Powers.—
11	(A) Hearings.—The Board may hold such
12	hearings, sit and act at such times and places,
13	take such testimony, and receive such evidence as
14	the Board considers advisable to carry out the
15	purposes of this section.
16	(B) Information from federal agen-
17	cies.—The Board may secure directly from any
18	Federal department or agency such information
19	as the Board considers necessary to carry out the
20	provisions of this section.
21	(5) Personnel matters.—
22	(A) Compensation.—Each member of the
23	Board who is not an officer or employee of the
24	Federal Government shall be compensated at a
25	rate equal to the daily equivalent of the annual

1 rate of basic pay prescribed for level IV of the 2 Executive Schedule under section 5315 of title 5, United States Code, for each day (including 3 4 travel time) during which such member is engaged in the performance of the duties of the 5 6 Board. All members of the Board who are officers 7 or employees of the United States shall serve without compensation in addition to that re-8 9 ceived for their services as officers or employees of the United States. 10

- (B) TRAVEL EXPENSES.—The members of the Board shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Board.
- 19 (b) ESTABLISHMENT OF PROGRAM.—The Secretary
 20 shall establish a program to be known as the "National To21 bacco-Free Public Education Program" under which the
 22 Board may enter into contracts with or award grants to
 23 eligible public and nonprofit private entities to carry out
 24 public informational and educational activities designed to
 25 reduce the use of tobacco products.

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1	(c) Eligibility.—To be eligible to receive a grant
2	under this section an entity shall—
3	(1) be a—
4	(A) public entity or a State; or
5	(B) nonprofit private entity that—
6	(i) is not affiliated with a tobacco
7	product manufacturer or importer;
8	(ii) has a demonstrated record of work-
9	ing effectively to reduce tobacco product use;
10	and
11	(iii) has expertise in conducting a
12	multi-media communications campaign, in-
13	cluding proven effective campaigns for mi-
14	$nority\ populations;$
15	(2) prepare and submit to the Secretary an ap-
16	plication at such time, in such manner, and contain-
17	ing such information as the Secretary may require,
18	including a description of the activities to be con-
19	ducted using amounts received under the grant or
20	contract;
21	(3) provide assurances that amounts received
22	under the grant will be used in accordance with sub-
23	section (d); and
24	(4) provide assurances to the Secretary that—

1	(A) the entity will annually report to the
2	Secretary on the effectiveness of the approaches
3	implemented including approaches related to
4	high risk and minority populations;
5	(B) adequate records will be maintained
6	with respect to such assistance;
7	(C) amounts provided to individuals or en-
8	tities will be subject to independent audit; and
9	(D) activities of private entities or individ-
10	uals will be coordinated with State and local
11	public health officials in the planning and im-
12	plementation of the program; and
13	(5) meet any other requirements determined ap-
14	propriate by the Secretary.
15	(d) Use of Funds.—An entity that receives a grant
16	or contract under this section shall use amounts provided
17	under the grant or contract to conduct multi-media public
18	educational or information campaigns that are designed to
19	discourage and de-glamorize the use of tobacco products.
20	Such campaigns shall be designed to discourage the initi-
21	ation of tobacco use by minors and other populations and
22	encourage those using such products to quit. These cam-
23	paigns shall include—

- (1) school-based programs that are focused on
 those regions of the State with high smoking rates and
 targeted at populations most at risk to start smoking;
 - (2) Statewide college and university based education program to discourage individuals between the ages of 18 and 24 from beginning to on colleges or universities with high smoking rates; or
- 8 (3) community-based prevention programs that 9 are focused on those populations within the commu-10 nity including minority populations, in proportion to 11 their prevalence in the smoking population that are 12 most at-risk to use tobacco products or that have been 13 targeted by tobacco advertising or marketing.
- 14 (e) NEEDS OF CERTAIN POPULATIONS.—In awarding 15 grants and contracts under this section, the Board shall 16 take into consideration the needs of particular populations, 17 including using methods that are proven and effective and 18 are culturally and linguistically appropriate.
- 19 (f) Funding.—There are authorized to be appro-20 priated from the National Tobacco Settlement Trust Fund, 21 other than from amounts in the State Litigation Settlement 22 Account, such sums as may be necessary to carry out this 23 section.

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1 SEC. 223. NATIONAL COMMUNITY ACTION PROGRAM.

2	(a) Establishment.—The Secretary shall establish a
3	program to be known as the "National Community Action
4	Program" under which the Secretary may award grants to
5	eligible State and local governmental entities to carry out
6	community-based tobacco control efforts that are designed
7	to encourage community involvement in reducing tobacco
8	product use.
9	(b) Eligibility.—To be eligible to receive a grant
10	under this section an entity shall—
11	(1) be a State or local public entity;
12	(2) prepare and submit to the Secretary an ap-
13	plication at such time, in such manner, and contain-
14	ing such information as the Secretary may require;
15	(3) provide assurances that amounts received
16	under the grant will be used in accordance with the
17	purposes of this section; and
18	(4) meet any other requirements determined ap-
19	propriate by the Secretary.
20	(c) Funding.—There are authorized to be appro-
21	priated from the National Tobacco Settlement Trust Fund,
22	other than from amounts in the State Litigation Settlement
23	Account, such sums as may be necessary to carry out this
24	section.
25	SEC. 224. STATE RETAIL LICENSING PROGRAM.

26 (a) General Requirements.—

1	(1) Establishment of program.—The Sec-
2	retary shall provide a block grant under this Act to
3	each State that has in effect a law that—
4	(A) provides for the licensing of entities en-
5	gaged in the sale or distribution of tobacco prod-
6	ucts directly to consumers; and
7	(B) meets the standards described in this
8	section.
9	(2) State agreement required.—In order to
10	receive a block grant under this section, a State—
11	(A) shall enter into an agreement with the
12	Secretary to assume responsibilities for the im-
13	plementation and enforcement of a tobacco re-
14	tailer licensing program;
15	(B) shall ensure compliance with the Youth
16	Access Restrictions regulations promulgated by
17	the Secretary (21 C.F.R. 897.1 et seq.); and
18	(C) shall establish to the satisfaction of the
19	Secretary that it has a law or regulation that in-
20	cludes the following:
21	(i) Licensure and notice.—A State
22	license is required for each retail establish-
23	ment involved in the sale or distribution of
24	tobacco products to consumers. The State
25	has a program under which notice is pro-

1	vided to such establishments and their em-
2	ployees of all licensing requirements and re-
3	sponsibilities under State and Federal law
4	relating to the retail distribution of tobacco
5	products.
6	(ii) Penalties.—
7	(I) Criminal pen-
8	alties are provided for the sale or dis-
9	tribution of tobacco products to a con-
10	sumer without a license.
11	(II) CIVIL.—Civil penalties are
12	provided for the sale or distribution of
13	tobacco products in violation of State
14	law, that include graduated fines and
15	suspension or revocation of licenses, for
16	$repeated\ violations.$
17	(III) Other.—There are other
18	programs in place, including such
19	measures as fines, suspension of driv-
20	er's license privileges, or community
21	service requirements, for underage
22	youths who possess, purchase, or at-
23	tempt to purchase tobacco products.
24	(iii) Judicial review.—Judicial re-
25	view procedures are in place for an action

1	of the State suspending, revoking, denying,
2	or refusing to renew any license under its
3	program.
4	(b) Enforcement.—Each State that receives a grant
5	under this section shall undertake to enforce compliance
6	with its tobacco retailing licensing program in a manner
7	that can reasonably be expected to reduce the sale and dis-
8	tribution of tobacco products to individuals under 18 years
9	of age. If the Secretary determines that a State is not en-
10	forcing the law in accordance with such an undertaking,
11	the Secretary may withhold a portion of any unobligated
12	funds under this section otherwise payable to that State.
13	(c) Non-participating States Licensing Require-
14	MENTS.—For retailers in States which have not established
15	a licensing program under subsection (a), the Secretary
16	may promulgate regulations establishing a Federal retail
17	licensing program for retailers engaged in tobacco sales to
18	consumers in those States. The Secretary may enter into
19	agreements with States for the enforcement of those regula-
20	tions. A State that enters into such an agreement shall re-
21	ceive a grant under this section to reimburse it for costs
22	incurred in carrying out that agreement.
23	(d) FUNDING.—There are authorized to be
24	appropriated from the National Tobacco Set-

25 tlement Trust Fund, other than from amounts

1	in the State Litigation Settlement Account,
2	such sums as may be necessary to carry out
3	this section.
4	TITLE III—TOBACCO PRODUCT
5	WARNINGS AND SMOKE CON-
6	STITUENT DISCLOSURE
7	$Subtitle \ A-\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!\!$
8	Labeling and Packaging
9	SEC. 301. CIGARETTE LABEL AND ADVERTISING WARNINGS.
10	Section 4 of the Federal Cigarette Labeling and Adver-
11	tising Act (15 U.S.C. 1333) is amended to read as follows:
12	"SEC. 4. LABELING.
13	"(a) Label Requirements.—
14	"(1) In general.—It shall be unlawful for any
15	person to manufacture, package, or import for sale or
16	distribution within the United States any cigarettes
17	the package of which fails to bear, in accordance with
18	the requirements of this section, one of the following
19	labels:
20	'WARNING: Cigarettes are addictive'
21	WARNING: Tobacco smoke can harm your children
22	'WARNING: Cigarettes cause fatal lung disease'
23	WARNING: Cigarettes cause cancer'
24	WARNING: Cigarettes cause strokes and heart dis-
25	ease'

- 1 WARNING: Smoking during pregnancy can harm
- 2 your baby'
- 3 WARNING: Smoking can kill you'
- 4 WARNING: Tobacco smoke causes fatal lung disease
- 5 in non-smokers'

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- 6 WARNING: Quitting smoking now greatly reduces
- 7 serious risks to your health'

"(2) Placement; typography; etc.—

"(A) In General.—Each label statement required by paragraph (1) shall be located in the upper portion of the front and rear panels of the package, directly on the package underneath the cellophane or other clear wrapping. Except as provided in subparagraph (B), each label statement shall comprise at least the top 25 percent of the front and rear panels of the package. The word WARNING' shall appear in capital letters and all text shall be in conspicuous and legible 17-point type, unless the text of the label statement would occupy more than 70 percent of such area, in which case the text may be in a smaller conspicuous and legible type size, provided that at least 60 percent of such area is occupied by required text. The text shall be black on a white background, or white on a black background, in a manner that contrasts, by typography, layout, or color, with all other printed material on the package, in an alternating fashion under the plan submitted under subsection (b)(4).

- "(B) FLIP-TOP BOXES.—For any cigarette brand package manufactured or distributed before January 1, 2000, which employs a flip-top style (if such packaging was used for that brand in commerce prior to June 21, 1997), the label statement required by paragraph (1) shall be located on the flip-top area of the package, even if such area is less than 25 percent of the area of the front panel. Except as provided in this paragraph, the provisions of this subsection shall apply to such packages.
- "(3) Does not apply to foreign do not apply to a tobacco product manufacturer or distributor of cigarettes which does not manufacture, package, or import cigarettes for sale or distribution within the United States.

22 "(b) Advertising Requirements.—

"(1) In General.—It shall be unlawful for any tobacco product manufacturer, importer, distributor, or retailer of cigarettes to advertise or cause to be ad-

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vertised within the United States any cigarette unless its advertising bears, in accordance with the requirements of this section, one of the labels specified in subsection (a) of this section.

"(2) Typography, etc.—Each label statement required by subsection (a) of this section in cigarette advertising shall comply with the standards set forth in this paragraph. For press and poster advertisements, each such statement and (where applicable) any required statement relating to tar, nicotine, or other constituent yield shall comprise 20 percent of the area of the advertisement and shall appear in a conspicuous and prominent format and location at the top of each advertisement within the trim area. The Secretary may revise the required type sizes in such area in such manner as the Secretary determines appropriate. The word 'WARNING' shall appear in capital letters, and each label statement shall appear in conspicuous and legible type. The text of the label statement shall be black if the background is white and white if the background is black, under the plan submitted under paragraph (4) of this subsection. The label statements shall be enclosed by a rectangular border that is the same color as the letters of the statements and that is the width of the first downstroke

1	of the capital 'W' of the word 'WARNING' in the
2	label statements. The text of such label statements
3	shall be in a typeface pro rata to the following re-
4	quirements: 45-point type for a whole-page broadsheet
5	newspaper advertisement; 39-point type for a half-
6	page broadsheet newspaper advertisement; 39-point
7	type for a whole-page tabloid newspaper advertise-
8	ment; 27-point type for a half-page tabloid newspaper
9	advertisement; 31.5-point type for a double page
10	spread magazine or whole-page magazine advertise-
11	ment; 22.5-point type for a 28 centimeter by 3 col-
12	umn advertisement; and 15-point type for a 20 centi-
13	meter by 2 column advertisement. The label state-
14	ments shall be in English, except that in the case of—
15	"(A) an advertisement that appears in a
16	newspaper, magazine, periodical, or other publi-
17	cation that is not in English, the statements
18	shall appear in the predominant language of the
19	publication; and
20	"(B) in the case of any other advertisement
21	that is not in English, the statements shall ap-
22	pear in the same language as that principally
23	used in the advertisement.
24	"(3) Adjustment by Secretary.—The Sec-
25	retary may, through a rulemaking under section 553

of title 5, United States Code, adjust the format and type sizes for the label statements required by this section or the text, format, and type sizes of any required tar, nicotine yield, or other constituent disclosures, or to establish the text, format, and type sizes for any other disclosures required under the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.). The text of any such label statements or disclosures shall be required to appear only within the 20 percent area of cigarette advertisements provided by paragraph (2) of this subsection. The Secretary shall promulgate regulations which provide for adjustments in the format and type sizes of any text required to appear in such area to ensure that the total text required to appear by law will fit within such area.

"(4) Marketing requirements.—

"(A) The label statements specified in subsection (a)(1) shall be randomly displayed in each 12-month period, in as equal a number of times as is possible on each brand of the product and be randomly distributed in all areas of the United States in which the product is marketed in accordance with a plan submitted by the tobacco product manufacturer, importer, distributor, or retailer and approved by the Secretary.

1	"(B) The label statements specified in sub-
2	section (a)(1) shall be rotated quarterly in alter-
3	nating sequence in advertisements for each brand
4	of cigarettes in accordance with a plan submit-
5	ted by the tobacco product manufacturer, im-
6	porter, distributor, or retailer to, and approved
7	by, the Secretary.
8	"(C) The Secretary shall review each plan
9	submitted under subparagraph (B) and approve
10	it if the plan—
11	"(i) will provide for the equal distribu-
12	tion and display on packaging and the ro-
13	tation required in advertising under this
14	subsection; and
15	"(ii) assures that all of the labels re-
16	quired under this section will be displayed
17	by the tobacco product manufacturer, im-
18	porter, distributor, or retailer at the same
19	time.".
20	SEC. 302. AUTHORITY TO REVISE CIGARETTE WARNING
21	LABEL STATEMENTS.
22	Section 4 of the Federal Cigarette Labeling and Adver-
23	tising Act (15 U.S.C. 1333), as amended by section 301 of
24	this title, is further amended by adding at the end the fol-
25	lowing:

1	"(c) Change in Required Statements.—The Sec-
2	retary may, by a rulemaking conducted under section 553
3	of title 5, United States Code, revise the text of any of the
4	warning label statements required by subsection (a) of this
5	section if the Secretary determines that such a change would
6	promote greater public understanding of the risks associated
7	with the use of tobacco products.".
8	SEC. 303. SMOKELESS TOBACCO LABELS AND ADVERTISING
9	WARNINGS.
10	Section 3 of the Comprehensive Smokeless Tobacco
11	Health Education Act of 1986 (15 U.S.C. 4402) is amended
12	to read as follows:
13	"SEC. 3. SMOKELESS TOBACCO WARNING.
14	"(a) General Rule.—
15	"(1) It shall be unlawful for any person to man-
16	ufacture, package, or import for sale or distribution
17	within the United States any smokeless tobacco prod-
18	uct unless the product package bears, in accordance
19	with the requirements of this Act, one of the following
20	labels:
21	WARNING: This product can cause mouth cancer'
22	WARNING: This product can cause gum disease and
23	tooth loss'
24	WARNING: This product is not a safe alternative to
25	cigar et tes'

1	WARNING: Smokeless tobacco is addictive'
2	"(2) Each label statement required by paragraph
3	(1) shall be—
4	"(A) located on the 2 principal display
5	panels of the package, and each label statement
6	shall comprise at least 25 percent of each such
7	display panel; and
8	"(B) in 17-point conspicuous and legible
9	type and in black text on a white background, or
10	white text on a black background, in a manner
11	that contrasts by typography, layout, or color,
12	with all other printed material on the package,
13	in an alternating fashion under the plan submit-
14	ted under subsection (b)(3), except that if the text
15	of a label statement would occupy more than 70
16	percent of the area specified by subparagraph
17	(A), such text may appear in a smaller type size,
18	so long as at least 60 percent of such warning
19	area is occupied by the label statement.
20	"(3) The label statements required by paragraph
21	(1) shall be introduced by each tobacco product manu-
22	facturer, packager, importer, distributor, or retailer of
23	smokeless tobacco products concurrently into the dis-
24	tribution chain of such products.

"(4) The provisions of this subsection do not apply to a tobacco product manufacturer or distributor of any smokeless tobacco product that does not manufacture, package, or import smokeless tobacco products for sale or distribution within the United States.

"(b) REQUIRED LABELS.—

- "(1) It shall be unlawful for any tobacco product manufacturer, packager, importer, distributor, or retailer of smokeless tobacco products to advertise or cause to be advertised within the United States any smokeless tobacco product unless its advertising bears, in accordance with the requirements of this section, one of the labels specified in subsection (a).
- "(2) Each label statement required by subsection
 (a) in smokeless tobacco advertising shall comply with
 the standards set forth in this paragraph. For press
 and poster advertisements, each such statement and
 (where applicable) any required statement relating to
 tar, nicotine, or other constituent yield shall—
 - "(A) comprise at least 20 percent of the area of the advertisement, and the warning area shall be delineated by a dividing line of contrasting color from the advertisement; and

1 "(B) the word 'WARNING' shall appear in 2 capital letters and each label statement shall appear in conspicuous and legible type. The text of 3 4 the label statement shall be black on a white 5 background, or white on a black background, in 6 an alternating fashion under the plan submitted 7 under paragraph (3).

> "(3)(A) The label statements specified in subsection (a)(1) shall be randomly displayed in each 12month period, in as equal a number of times as is possible on each brand of the product and be randomly distributed in all areas of the United States in which the product is marketed in accordance with a plan submitted by the tobacco product manufacturer, importer, distributor, or retailer and approved by the Secretary.

> "(B) The label statements specified in subsection (a)(1) shall be rotated quarterly in alternating sequence in advertisements for each brand of smokeless tobacco product in accordance with a plan submitted by the tobacco product manufacturer, importer, distributor, or retailer to, and approved by, the Secretary.

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1	"(C) The Secretary shall review each plan sub-
2	mitted under subparagraph (B) and approve it if the
3	plan—
4	"(i) will provide for the equal distribution
5	and display on packaging and the rotation re-
6	quired in advertising under this subsection; and
7	"(ii) assures that all of the labels required
8	under this section will be displayed by the to-
9	bacco product manufacturer, importer, distribu-
10	tor, or retailer at the same time.".
11	SEC. 304. AUTHORITY TO REVISE SMOKELESS TOBACCO
12	PRODUCT WARNING LABEL STATEMENTS.
13	Section 3 of the Comprehensive Smokeless Tobacco
14	Health Education Act of 1986 (15 U.S.C. 4402), as amend-
15	ed by section 303 of this title, is further amended by adding
16	at the end the following:
17	"(c) Authority To Revise Warning Label State-
18	MENTS.—The Secretary may, by a rulemaking conducted
19	under section 553 of title 5, United States Code, adjust the
20	format, type size, and text of any of the warning label state-
21	ments required by subsection (a) of this section, or establish
22	the format, type size, and text of any other disclosures re-
23	quired under the Federal Food, Drug, and Cosmetic Act (21
24	U.S.C. 301 et seq.), if the Secretary finds that such a change

1	would promote greater public understanding of the risks as-
2	sociated with the use of smokeless tobacco products.".
3	SEC. 305. TAR, NICOTINE, AND OTHER SMOKE CONSTITU-
4	ENT DISCLOSURE TO THE PUBLIC.
5	Section 4(a) of the Federal Cigarette Labeling and Ad-
6	vertising Act (15 U.S.C. 1333 (a)), as amended by section
7	301 of this title, is further amended by adding at the end
8	the following:
9	"(4)(A) The Secretary shall, by a rulemaking
10	conducted under section 553 of title 5, United States
11	Code, determine (in the Secretary's sole discretion)
12	whether cigarette and other tobacco product manufac-
13	turers shall be required to include in the area of each
14	cigarette advertisement specified by subsection (b) of
15	this section, or on the package label, or both, the tar
16	and nicotine yields of the advertised or packaged
17	brand. Any such disclosure shall be in accordance
18	with the methodology established under such regula-
19	tions, shall conform to the type size requirements of
20	subsection (b) of this section, and shall appear within
21	the area specified in subsection (b) of this section.
22	"(B) Any differences between the requirements
23	established by the Secretary under subparagraph (A)
24	and tar and nicotine yield reporting requirements es-
25	tablished by the Federal Trade Commission shall be

1 resolved by a memorandum of understanding between 2 the Secretary and the Federal Trade Commission.

> "(C) In addition to the disclosures required by subparagraph (A) of this paragraph, the Secretary may, under a rulemaking conducted under section 553 of title 5, United States Code, prescribe disclosure requirements regarding the level of any cigarette or other tobacco product smoke constituent. Any such disclosure may be required if the Secretary determines that disclosure would be of benefit to the public health, or otherwise would increase consumer awareness of the health consequences of the use of tobacco products, except that no such prescribed disclosure shall be required on the face of any cigarette package or advertisement. Nothing in this section shall prohibit the Secretary from requiring such prescribed disclosure through a cigarette or other tobacco product package or advertisement insert, or by any other means under the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.).".

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1 Subtitle B—Testing and Reporting

2 of Tobacco Product Smoke Con-

3 **stituents**

- 4 SEC. 311. REGULATION REQUIREMENT.
- 5 (a) Testing, Reporting, and Disclosure.—Not
- 6 later than 24 months after the date of enactment of this
- 7 Act, the Secretary, through the Commissioner of the Food
- 8 and Drug Administration, shall promulgate regulations
- 9 under the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 10 301 et seq.) that meet the requirements of subsection (b) of
- 11 this section.
- 12 (b) Contents of Rules.—The rules promulgated
- 13 under subsection (a) of this section shall require the testing,
- 14 reporting, and disclosure of tobacco product smoke constitu-
- 15 ents and ingredients that the Secretary determines should
- 16 be disclosed to the public in order to protect the public
- 17 health. Such constituents shall include tar, nicotine, carbon
- 18 monoxide, and such other smoke constituents or ingredients
- 19 as the Secretary may determine to be appropriate. The rule
- 20 may require that tobacco product manufacturers, packagers,
- 21 or importers make such disclosures relating to tar and nico-
- 22 tine through labels or advertising, and make such disclo-
- 23 sures regarding other smoke constituents or ingredients as
- 24 the Secretary determines are necessary to protect the public
- 25 health.

1	(c) Authority.—The Food and Drug Administration
2	shall have authority to conduct or to require the testing,
3	reporting, or disclosure of tobacco product smoke constitu-
4	ents.
5	TITLE IV—NATIONAL TOBACCO
6	SETTLEMENT TRUST FUND
7	[Subtitle A—General Payment
8	Provisions
9	[SEC. 401. ESTABLISHMENT OF TRUST FUND.
10	【 (a) Creation.—
11	$I\!\!\!I(1)$ In general.—There is established in the
12	Treasury of the United States a trust fund to be
13	known as the "National Tobacco Settlement Trust
14	Fund", consisting of such amounts as may be appro-
15	priated or credited to the trust fund.
16	
17	MENT TRUST FUND.—There shall be credited to the trust
18	fund the following amounts:
19	I(1) Amounts paid under section 403.
20	[(2) Amounts equivalent to the fines or penalties
21	paid under section 403, 404, or 406, including inter-
22	est thereon.
23	[(3) Amounts equivalent to penalties paid under
24	section 202, including interest thereon.
25	I (c) Repayable Advances.—

- I (1) AUTHORIZATION.—There are authorized to
 be appropriated to the trust fund, as repayable advances, such sums as may from time to time be necessary to make the expenditures authorized by this
 Act.
 - [(2) REPAYMENT WITH INTEREST.—Repayable advances made to the trust fund shall be repaid, and interest on such advances shall be paid, to the general fund of the Treasury when the Secretary of the Treasury determines that moneys are available in the trust fund for such purposes.
 - [(3) Rate of interest.—Interest on advances made under this subsection shall be at a rate determined by the Secretary of the Treasury (as of the close of the calendar month preceding the month in which the advance is made) to be equal to the current average market yield on outstanding marketable obligations of the United States with remaining period to maturity comparable to the anticipated period during which the advance will be outstanding.
- [(d) Expenditures From Trust Fund.—Amounts in the trust fund shall be available in each calendar year, as provided by appropriations Acts, except that distributions to the States from amounts credited to the State Litigation Settlement Account shall not require further author-

- 1 ization or appropriation and shall be as provided in the
- 2 Master Settlement Agreement and this Act, and not less
- 3 than 15 percent of the amounts shall be expended, without
- 4 further appropriation, notwithstanding any other provision
- 5 of this Act, from the trust fund for each fiscal year, in the
- 6 aggregate, for actitivities under this Act related to—
- 7 I(1) the prevention of smoking;
- 8 I(2) education;
- 9 **[**(3) State, local, and private control of tobacco
- 10 product use; and
- 11 I(4) smoking cessation.
- 12 (e) Budgetary Treatment of Trust Fund Oper-
- 13 ATIONS.—The receipts and disbursements of the National
- 14 Tobacco Settlement Trust Fund shall not be included in the
- 15 totals of the budget of the United States Government as sub-
- 16 mitted by the President or of the congressional budget and
- 17 shall be exempt from any general budget limitation imposed
- 18 by statute on expenditures and net lending (budget outlays)
- 19 of the United States Government.
- 20 **[**(f) Administrative Provisions.—Section 9602 of
- 21 the Internal Revenue Code of 1986 shall apply to the trust
- 22 fund to the same extent as if it were established by sub-
- 23 chapter A of chapter 95 of such Code.

1	[SEC. 402. STATE LITIGATION SETTLEMENT ACCOUNT.
2	[(a) In General.—There is established within the
3	trust fund a separate account, to be known as the State
4	Litigation Settlement Account.
5	I (b) Transfers to Account.—From amounts re-
6	ceived by the trust fund under section 403, the State Litiga-
7	tion Settlement Account shall be credited with all settlement
8	payments designated for allocation, without further appro-
9	priation, among the several States, which shall consist of—
10	I(1) the sum of \$196,500,000,000, to be paid in
11	installments over a period of 25 years; and
12	$I\!\!\!I(2)$ beginning after the last installment under
13	paragraph (1), 50 percent of the total annual pay-
14	ments made by participating tobacco product manu-
15	facturers under section 403(b) each year thereafter.
16	[(c) Reimbursement for State Expenditures.—
17	I (1) Payment.—Amounts credited to the ac-
18	count are available, without further appropriation, in
19	each fiscal year to provide funds to each State to re-
20	imburse such State for amounts expended by the State
21	for the treatment of individuals with tobacco-related
22	illnesses or conditions.
23	I(2) Amount.—The amount for which a State is
24	eligible for under subparagraph (A) for a fiscal year
25	shall be based on the Master Settlement Agreement

and its ancillary documents in accordance with such

1	agreements thereunder as may be entered into after
2	the date of enactment of this Act by the governors of
3	the several States.
4	I (3) USE OF FUNDS.—A State may use amounts
5	received under this subsection as the State determines
6	appropriate.
7	
8	Bursement.—Funds in the account shall not be
9	available to the Secretary as reimbursement of Medic-
10	aid expenditures or considered as Medicaid overpay-
11	ments for purposes of recoupment.
12	[(d) Payments To Be Transferred Promptly to
13	States.—The Secretary of the Treasury shall transfer
14	amounts available under subsection (c) to each State as
15	amounts are credited to the State Litigation Settlement Ac-
16	count without undue delay.
17	[SEC. 403. PAYMENTS BY INDUSTRY.
18	【 (a) Initial Payment.—
19	【 (1) CERTAIN PARTICIPATING TOBACCO PROD-
20	UCT MANUFACTURERS.—The following participating
21	tobacco product manufacturers shall deposit into the
22	National Tobacco Settlement Trust Fund an aggre-
23	gate naument of \$10,000,000,000, apportioned as fol-

lows:

1	【 (A) Phillip Morris Incorporated—65.8
2	percent;
3	I (B) Brown and Williamson Tobacco Cor-
4	poration—17.3 percent;
5	I (C) Lorillard Tobacco Company—7.1 per-
6	cent;
7	[(D) R.J. Reynolds Tobacco Company—6.6
8	percent; and
9	[(E) United States Tobacco Company—3.2
10	percent.
11	[(2) No contribution from other partici-
12	PATING TOBACCO PRODUCT MANUFACTURERS.—No
13	other participating tobacco product manufacturer
14	shall be required to contribute to the payment re-
15	quired by this subsection.
16	[(3) Payment date; interest.—Each partici-
17	pating tobacco product manufacturer required to
18	make a payment under paragraph (1) of this sub-
19	section shall make such payment within 30 days after
20	the date of enactment of this Act in accordance with
21	the terms of the Master Settlement Agreement and
22	shall owe interest on such payment at the prime rate
23	plus 10 percent, as published in the Wall Street Jour-
24	nal on the latest publication date on or before the date

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1
        of enactment of this Act, for payments made after the
 2
        required payment date.
 3
        (b) Annual Payments.—Each calendar year begin-
   ning after the required payment date under subsection
    (a)(3) the participating tobacco product manufacturers
 5
   shall make total payments into the Fund for each calendar
 6
   year in the following applicable base amounts, subject to
 8
   adjustment as provided in section 404:
 9
             (1) year 1—$14,400,000,000;
10
             (2) year 2—$15,400,000,000:
11
             (3) year 3—$17,700,000,000;
12
             (4) year 4—$21,000,000,000;
13
             I(5) year 5—$23,600,000,000: and
14
             I(6) year 6 and thereafter—the adjusted appli-
15
        cable base amount under section 404.
16
        (c) Payment Schedule.—Each annual payment
   due under subsection (b) shall be made in 3 equal install-
   ments due on March 1st, on June 1st, and on September
18
19
   1st of each year.
20
        (d) Apportionment of Annual Payment.—
21
             [(1) In General.—Each participating tobacco
22
        product manufacturer is liable for its share of the ap-
23
        plicable base amount payment due each year under
24
        subsection (b). Any separate collection of these pay-
25
        ments among such participating tobacco product
```

manufacturers shall be set forth in accordance with an appendix to the Protocol. The annual payment is the obligation and responsibility of only those participating tobacco product manufacturers and their affiliates that directly sell tobacco products in the domestic market to wholesalers, retailers, or consumers, their successors and assigns, and any subsequent fraudulent transferee (but only to the extent of the interest or obligation fraudulently transferred).

[(2) Determination of amount of payment durer is liable for its share of each installment in proportion to its share of tobacco products sold in the domestic market for the most recent available calendar quarter, as determined by the Secretary of the Treasury not more than 2 months, and not less than 1 month, before the payment is due. One month before each payment is due under this subsection, the Secretary shall make a final determination of each tobacco product manufacturer's applicable base amount payment obligation.

[(3) CALCULATION OF PARTICIPATING TOBACCO PRODUCT MANUFACTURER'S SHARE OF ANNUAL PAY-MENT.—The share of the annual payment apportioned to a participating tobacco product manufac-

1	turer shall be equal to that manufacturer's share of
2	adjusted units. A participating tobacco product man-
3	ufacturer's share of adjusted units shall be determined
4	as follows:
5	$I\!\!\!I(A)$ Units.—A participating tobacco
6	product manufacturer's number of units shall be
7	determined by counting each—
8	$I\!\!I(i)$ pack of 20 cigarettes as 1 adjusted
9	unit;
10	$I\!\!\!I(ii)$ 1.2 ounces of moist snuff as 0.4
11	adjusted unit; and
12	$I\!\!\!I(iii)$ 3 ounces of other smokeless to-
13	bacco product as 0.24 adjusted units.
14	(B) Determination of adjusted
15	UNITS.—Except as provided in subparagraph
16	(C), a participating tobacco product manufac-
17	turer's number of adjusted units shall be deter-
18	mined under the following table:

For units:	Each unit shall be treated as:
Not exceeding 150 million	25% of a unit
Exceeding 150 million, but not exceeding 300 million	50% of a unit
Exceeding 300 million	1 unit

19 **[**(C) Special rule for large manufac-20 ${\it TURERS.} \hbox{---} {\it If} \ \ a \ \ participating \ \ to bacco \ \ product$ manufacturer has more than 500 million units 22 under subparagraph (A), then that manufactur-

1	er's number of adjusted units shall be equal to
2	the total number of units, and not determined
3	under subparagraph (B).
4	[(e) Computations.—The determinations required by
5	subsection (d) shall be made and certified by the Secretary
6	of Treasury. The parties shall promptly provide the Treas-
7	ury Department with information sufficient for it to make
8	such determinations.
9	[(f) Nonapplication to Certain Manufactur-
10	ERS.—
11	$I\!\!\!I(1)$ Exemption.—A participating manufac-
12	turer described in paragraph (3) is exempt from the
13	payments required by subsection (b).
14	I(2) Limitation.—Paragraph (1) applies only
15	to assessments on cigarettes to the extent that those
16	cigarettes constitute less than 3 percent of all ciga-
17	rettes manufactured and distributed to consumers in
18	any calendar year.
19	[(3) Participating tobacco product manu-
20	FACTURERS TO WHICH SUBSECTION APPLIES.—A par-
21	ticipating tobacco product manufacturer is described
22	in this paragraph if it—
23	[(A) resolved tobacco-related civil actions
24	with more than 25 States before January 1,
25	1998, through written settlement agreements

1	signed by the attorneys general (or the equivalent
2	chief legal officer if there is no office of attorney
3	general) of those States; and
4	[(B) provides to all other States, not later
5	than December 31, 1998, the opportunity to
6	enter into written settlement agreements that—
7	[(i) are substantially similar to the
8	agreements entered into with those 25
9	States; and
10	[(ii) provide the other States with an-
11	nual payment terms that are equivalent to
12	the most favorable annual payment terms of
13	its written settlement agreements with those
14	25 States.
15	[SEC. 404. ADJUSTMENTS.
16	[The applicable base amount under section 403(b) for
17	a given calendar year shall be adjusted as follows in deter-
18	mining the annual payment for that year:
19	【 (1) Inflation adjustment.—
20	[(A) IN GENERAL.—Beginning with the
21	fourth calendar year after the date of enactment
22	of this Act, the adjusted applicable base amount
23	under section 403(b)(6) is the amount of the an-
24	nual payment made for the preceding year in-
25	creased by the greater of 3 percent or the infla-

1	tion adjustment, adjusted (for calendar year
2	2005 and later years) by the volume adjustment
3	under paragraph (2).
4	【 (B) Inflation adjustment.—For pur-
5	poses of subparagraph (A), the inflation adjust-
6	ment for any calendar year is the percentage (if
7	any) by which—
8	[(i) the CPI for the preceding calendar
9	year, exceeds
10	[(ii) the CPI for the second preceding
11	calendar year.
12	I (C) CPI.—For purposes of subparagraph
13	(B), the CPI for any calendar year is the aver-
14	age of the Consumer Price Index for all-urban
15	consumers published by the Department of
16	Labor.
17	[(D) ROUNDING.—If any increase deter-
18	mined under subparagraph (A) is not a multiple
19	of \$1,000, the increase shall be rounded to the
20	nearest multiple of \$1,000.
21	[(2) Volume adjustment.—Beginning with
22	calendar year 2005, the applicable base amount (as
23	adjusted for inflation under paragraph (1)) shall be
24	adjusted for changes in volume of domestic sales by
25	multiplying the applicable base amount by the ratio

1	of the actual volume for the preceding year to the base
2	volume. For purposes of this paragraph, the term
3	"base volume" means the number of units of tobacco
4	products sold domestically by the participating to-
5	bacco product manufacturers in calendar year 1996,
6	as reported by such manufacturers to the Secretary of
7	the Treasury.
8	[SEC. 405. PAYMENTS TO BE PASSED THROUGH TO CON-
9	SUMERS.
10	[(a) Target Price.—Each participating tobacco
11	product manufacturer shall use its best efforts to adjust the
12	price at which it sells each unit of tobacco products in the
13	domestic market or to an importer for resale in the domestic
14	market by an amount sufficient to pass through to each
15	purchaser on a per-unit basis an equal share of the annual
16	payments to be made by such participating tobacco product
17	manufacturer under this Act and the Master Settlement
18	agreement for the year in which the sale occurs.
19	(b) Collection of Deficiency.—
20	[(1) In General.—If the Secretary determines
21	that a participating tobacco product manufacturer
22	failed to comply with subsection (a), the Secretary
23	shall assess a penalty against that manufacturer in
24	an amount equal to—
25	$\Gamma(A)$ 110 percent of the shortfall amount: or

1	$I\!\!\!I(B)$ if the failure to comply with sub-
2	section (a) was intentional, up to 125 percent of
3	the shortfall amount.
4	[(2) Shortfall amount.—For purposes of
5	paragraph (1), the term "shortfall amount" means—
6	[(A) the number of units of tobacco prod-
7	ucts sold by a tobacco product manufacturer dur-
8	ing a calendar year, multiplied by—
9	[(B) the excess of—
10	[(i) the average adjusted price for
11	which each such unit would have been sold
12	during that year if the tobacco product
13	manufacturer had met the price con-
14	templated by subsection (a); over
15	[(ii) the average adjusted price for
16	which each such unit was sold during that
17	year.
18	[(3) Sole remedy for failure to pass pay-
19	MENT THROUGH TO CONSUMERS.—This subsection is
20	the sole remedy available to any person, including
21	any State, for the failure by a participating tobacco
22	product manufacturer to pass through the payments
23	under section 403 to consumers as required by sub-
24	section (a).

1 [SEC. 406. TAX TREATMENT OF PAYMENTS.

2	[All payments made under section 403 are ordinary
3	and necessary business expenses for purposes of chapter 1
4	of the Internal Revenue Code of 1986, and no part thereof
5	is either in settlement of an actual or potential liability
6	for a fine or penalty (civil or criminal) or the cost of a
7	tangible or intangible asset or other future benefit.
8	[SEC. 407. ENFORCEMENT FOR NONPAYMENT.
9	[(a) Penalty.—Any participating tobacco product
10	manufacturer that fails to make any payment required
11	under section 403 or 405 within 60 days after the date on
12	which such fee is due is liable for a civil penalty of \$100,000
13	for each day during the noncompliance period.
14	I (b) Noncompliance Period.—For purposes of this
15	section, the term "noncompliance period" means, with re-
16	spect to any failure to make a payment required under sec-
17	tion 403 or 405, the period—
18	[(1) beginning on the due date for such pay-
19	ment; and
20	[(2) ending on the date on which such payment
21	is paid in full.
22	I(c) Limitations.—
23	[(1) In general.—No penalty shall be imposed
24	by subsection (a) on any failure to make a payment
25	under section 403 during any period for which it is
26	established to the satisfaction of the Secretary of the

- 1 Treasury that none of the persons responsible for such 2 failure knew or, exercising reasonable diligence, 3 should have known, that such failure existed.
 - [(2) Corrections.—No penalty shall be imposed under subsection (a) on any failure to make a payment under section 403 if—and
 - [(B) such failure is corrected during the 30-day period beginning on the 1st date that any of the persons responsible for such failure knew or, exercising reasonable diligence, should have known, that such failure existed.
- 12 **I**(3) WAIVER.—In the case of any failure to
 13 make a payment under section 403 that is due to rea14 sonable cause and not to willful neglect, the Secretary
 15 of the Treasury may waive all or part of the penalty
 16 imposed under subsection (a) to the extent that the
 17 Secretary determines that the payment of such pen18 alty would be excessive relative to the failure involved.
- [(d) STATUS AS PARTICIPATING TOBACCO PRODUCT MANUFACTURER.—If, at the end of the 1-year period beginning on the date on which a participating tobacco product manufacturer fails to make a timely payment as required under section 403, such manufacture has not fully paid the amount owed by such manufacturer under such section, such manufacturer shall be considered a nonparticipating

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1	tobacco	product	manufacturer	and	shall	not	be	eligible	for

2 any protections or assistance provided for under this Act. **]**

3 Subtitle B—General Spending

4 **Provisions**

- 5 SEC. 411. IMPLEMENTING AND ENFORCEMENT FUNDS.
- 6 Notwithstanding section 401(d), not less than
- 7 \$300,000,000 of the amounts available in the trust fund,
- 8 other than in the State Litigation Settlement Account, shall
- 9 be made available for each fiscal year without further ap-
- 10 propriation to] Subject to the availability of ap-
- 11 propriations, the Secretary shall make pay-
- 12 ments from amounts in the National Tobacco
- 13 Settlement Trust Fund, other than in the State
- 14 Litigation Settlement Account, to the Commis-
- 15 sioner of Food and Drugs as reimbursement for the costs
- 16 incurred by the Food and Drug Administration in imple-
- 17 menting and enforcing requirements relating to tobacco
- 18 products. In order to ensure that the amounts provided by
- 19 this section are used for the purposes for which they are
- 20 made available, the Commissioner shall submit an account
- 21 of such costs for each fiscal year to the Secretary of the
- 22 Treasury, in such detail as the Secretary may require, with-
- 23 in 60 days after the close of the fiscal year and transmit
- 24 a copy of the report to the Congress at the same time as
- 25 it is submitted to the Secretary.

1	[SEC. 412. IMPROVING CHILD CARE AND EARLY CHILD-
2	HOOD DEVELOPMENT.
3	[(a) In General.—The Secretary of the Treasury
4	may transfer funds from the National Tobacco Settlement
5	Trust Fund for each fiscal year to be used by the Secretary
6	for the following purposes:
7	$I\!\!\!I(1)$ Improving the affordability of child care
8	through increased appropriations for child care under
9	the Child Care and Development Block Grant Act of
10	1990 (42 U.S.C. 9859 et seq.).
11	[(2) Enhancing the quality of child care and
12	early childhood development through the provision of
13	grants to States under the Child Care and Develop-
14	ment Block Grant Act of 1990 (42 U.S.C. 9859 et
15	seq.).
16	$I\!\!\!I(3)$ Expanding the availability and quality of
17	school-age care through the provision of grants to
18	States under the Child Care and Development Block
19	Grant Act of 1990 (42 U.S.C. 9859 et seq.).
20	$I\!\!\!I(4)$ Assisting young children by providing
21	grants to local collaboratives under the Child Care
22	and Development Block Grant Act of 1990 (42 U.S.C.
23	9859 et seq.) for the purpose of improving parent edu-
24	cation and supportive services, strengthening the
25	quality of child care, improving health services, and
26	improving services for children with disabilities.

1	[(b) Supplement Not Supplant.—Amounts made			
2	available to a State under this section shall be used to sup-			
3	plement and not supplant other Federal, State, and local			
4	funds provided for programs that serve the health and devel-			
5	opmental needs of children. Amounts provided to the State			
6	under any of the provisions of law referred to in this section			
7	shall not be reduced solely as a result of the availability			
8	of funds under this section.			
9	[(c) Authorization of Appropriations.—There			
10	are authorized to be appropriated from the trust fund estab-			
11	lished by section 401, other than from amounts in the State			
12	Litigation Settlement Account, such sums as are necessary			
13	to carry out this section.]			
14	TITLE V—STANDARDS TO RE-			
15	DUCE INVOLUNTARY EXPO-			
16	SURE TO TOBACCO SMOKE			
17	SEC. 501. DEFINITIONS.			
18	In this title:			
19	(1) Assistant secretary.—The term "Assist-			
20	ant Secretary" means the Assistant Secretary of the			
21	Occupational Safety and Health Administration of			
22	the Department of Labor.			
23	(2) Public facility.—			
24	(A) In General.—The term "public facil-			
25	ity" means any building used for purposes that			

- affect interstate or foreign commerce that is regularly entered by 10 or more individuals at least 1 day per week including any building owned by or leased to an agency, independent establishment, department, or branch of the United States Government.
 - (B) Exclusions.—The term "public facility" does not include a building or portion thereof which is used for residential purposes or as a restaurant (other than a fast food restaurant), bar, private club, hotel guest room or common area, casino, bingo parlor, tobacconist's shop, or prison.
 - (C) FAST FOOD RESTAURANT.—The term "fast food restaurant" means any restaurant or chain of restaurants that primarily distributes food through a customer pick-up (either at a counter or drive-through window). The Assistant Secretary may promulgate regulations to clarify this subparagraph to ensure that the intended inclusion of establishments catering to individuals under 18 years of age is achieved.
 - (3) RESPONSIBLE ENTITY.—The term "responsible entity" means, with respect to any public facility, the owner of such facility except that, in the case

1	of any such facility or portion thereof which is leased,
2	such term means the lessee.
3	SEC. 502. SMOKE-FREE ENVIRONMENT POLICY.
4	(a) Policy Required.—In order to protect children
5	and adults from cancer, respiratory disease, heart disease,
6	and other adverse health effects from breathing environ-
7	mental tobacco smoke, the responsible entity for each public
8	facility shall adopt and implement at such facility a smoke-
9	free environment policy which meets the requirements of
10	subsection (b).
11	(b) Elements of Policy.—
12	(1) In general.—The responsible entity for a
13	public facility shall—
14	(A) prohibit the smoking of cigarettes, ci-
15	gars, and pipes, and any other combustion of to-
16	bacco within the facility and on facility property
17	within the immediate vicinity of the entrance to
18	the facility; and
19	(B) post a clear and prominent notice of the
20	smoking prohibition in appropriate and visible
21	locations at the public facility.
22	(2) Exception.—The responsible entity for a
23	public facility may provide an exception to the prohi-
24	bition specified in paragraph (1) for 1 or more spe-
25	cially designated smoking areas within a public facil-

1	ity if such area or areas meet the requirements of sub-
2	section (c).
3	(c) Specially Designated Smoking Areas.—A spe-
4	cially designated smoking area meets the requirements of
5	this subsection if—
6	(1) the area is ventilated in accordance with
7	specifications promulgated by the Assistant Secretary
8	that ensure that air from the area is directly ex-
9	hausted to the outside and does not recirculate or
10	drift to other areas within the public facility;
11	(2) the area is maintained at negative pressure,
12	as compared to adjoining nonsmoking areas, as deter-
13	mined under regulations promulgated by the Assist-
14	ant Secretary;
15	(3) nonsmoking individuals do not have to enter
16	the area for any purpose while smoking is occurring
17	in such area; and
18	(4) cleaning and maintenance work are con-
19	ducted in such area only when no smoking is occur-
20	ring in the area.
21	SEC. 503. CITIZEN ACTIONS.
22	(a) In General.—An action may be brought to en-
23	force the requirements of this title by any aggrieved person,
24	any State or local government agency, or the Assistant Sec-
25	retary.

- 1 (b) VENUE.—Any action to enforce this title may be
- 2 brought in any United States district court for the district
- 3 in which the defendant resides or is doing business to enjoin
- 4 any violation of this title or to impose a civil penalty for
- 5 any such violation in the amount of not more than \$5,000
- 6 per day of violation. The district courts shall have jurisdic-
- 7 tion, without regard to the amount in controversy or the
- 8 citizenship of the parties, to enforce this title and to impose
- 9 civil penalties under this title.
- 10 (c) Notice.—An aggrieved person shall give any al-
- 11 leged violator notice at least 60 days prior to commencing
- 12 an action under this section. No action may be commenced
- 13 by an aggrieved person under this section if such alleged
- 14 violator complies with the requirements of this title within
- 15 such 60-day period and thereafter.
- 16 (d) Costs.—The court, in issuing any final order in
- 17 any action brought under this section, may award costs of
- 18 litigation (including reasonable attorney and expert witness
- 19 fees) to any prevailing plaintiff, whenever the court deter-
- 20 mines such award is appropriate.
- 21 (e) Penalties.—The court, in any action under this
- 22 section to apply civil penalties, shall have discretion to
- 23 order that such civil penalties be used for projects which
- 24 further the policies of this title. The court shall obtain the

- 1 view of the Assistant Secretary in exercising such discretion
- 2 and selecting any such projects.

3 SEC. 504. PREEMPTION.

- 4 Nothing in this title shall preempt or otherwise affect
- 5 any other Federal, State, or local law which provides great-
- 6 er protection from health hazards from environmental to-
- 7 bacco smoke.

8 SEC. 505. REGULATIONS.

- 9 The Assistant Secretary is authorized to promulgate
- 10 such regulations as the Assistant Secretary deems necessary
- 11 to carry out this title.

12 SEC. 506. EFFECTIVE DATE.

- Except as provided in section 507, the provisions of
- 14 this title shall take effect on the first day of January next
- 15 following the next regularly scheduled meeting of the State
- 16 legislature occurring after the date of enactment of this Act
- 17 at which, under the procedural rules of that legislature, a
- 18 measure under section 507 may be considered.

19 SEC. 507. STATE CHOICE.

- This title shall not apply to any State that, by law,
- 21 provides that it shall not apply to that State.

1 TITLE VI—APPLICATION TO 2 INDIAN TRIBES.

2	INDIAN TRIBES.
3	SEC. 601. SHORT TITLE.
4	This title may be cited as the "Reduction in Tobacco
5	Use and Regulation of Tobacco Products in Indian Country
6	Act of 1998".
7	SEC. 602. FINDINGS AND PURPOSES.
8	(a) Findings.—Congress finds that Native Americans
9	have used tobacco products for recreational, ceremonial, and
10	traditional purposes for centuries.
11	(b) Purposes.—It is the purpose of this title to—
12	(1) provide for the implementation of the Na-
13	tional Tobacco Policy and Youth Smoking Reduction
14	Act with respect to the regulation of tobacco products
15	and other tobacco-related activities on Indian lands;
16	(2) recognize the historic Native American tradi-
17	tional and ceremonial use of tobacco products, and to
18	preserve and protect the cultural, religious, and cere-
19	monial uses of tobacco by members of Indian tribes;
20	(3) recognize and respect Indian tribal sov-
21	ereignty and tribal authority to make and enforce
22	laws regarding the regulation of tobacco distributors
23	and tobacco products on Indian lands; and
24	(4) ensure that the necessary funding is made
25	available to tribal governments for licensing and en-

1	forcement of tobacco distributors and tobacco products
2	on Indian lands.
3	SEC. 603. APPLICATION OF TOBACCO-RELATED PROVISIONS
4	TO NATIVE AMERICANS.
5	(a) In General.—The provisions of this Act apply
6	to the manufacture, distribution, or sale of tobacco or to-
7	bacco products in Indian country and on other trust lands
8	subject to the jurisdiction of an Indian tribe. To the extent
9	that an Indian tribe engages in the manufacture, distribu-
10	tion, or sale of tobacco products, the provisions of this Act
11	apply to that tribe.
12	(b) Traditional Use Exception.—
13	(1) In General.—In recognition of the religious,
14	ceremonial, and traditional uses of tobacco and to-
15	bacco products by Indian tribes and the members of
16	such tribes, nothing in this Act shall be construed to
17	infringe upon the right of such tribes or members of
18	such tribes to acquire, possess, use, or transfer any to-
19	bacco or tobacco products for such purposes, or to per-
20	mit an infringement upon the ability of minors to
21	participate and use tobacco products for religious,
22	ceremonial, or traditional purposes.
23	(2) Application of provisions.—Paragraph
24	(1) shall apply only to those quantities of tobacco or
25	tobacco products necessary to fulfill the religious, cere-

- monial, or traditional purposes of an Indian tribe or the members of such tribe, and shall not be construed to permit the general marketing of tobacco or tobacco products in a manner that is not in compliance with chapter IX of the Federal Food, Drug, and Cosmetic Act as added by this Act.
- 7 (3) LIMITATION.—Nothing in this Act shall be 8 construed to permit an Indian tribe or member of 9 such a tribe to acquire, possess, use, or transfer any 10 tobacco or tobacco product in violation of section 2342 11 of title 18, United States Code, with respect to the 12 transportation of contraband cigarettes.
- I(c) Payments to Tobacco Trust Fund.—Any Indian tribe that engages in the manufacture of tobacco products shall be subject to liability for any annual fee payments that are levied on other tobacco product manufacturers for purposes of the National Tobacco Settlement Trust
 Fund. Any Indian tribe that does not pay such fees shall
 be considered a nonparticipating tobacco product manufacturer under section 708 of this Act.
- 21 (d) Application of Federal Food, Drug, and Cos-22 metic Act Requirements.—
- 23 (1) IN GENERAL.—The provisions of this Act and 24 the provisions of the Food, Drug, and Cosmetic Act 25 (21 U.S.C. 301 et seg.) relating to the manufacture,

1	distribution, and sale of tobacco products shall apply
2	in Indian country and on other trust lands subject to
3	the jurisdiction of an Indian tribe. To the extent that
4	an Indian tribe engages in the manufacture, distribu-
5	tion, or sale of tobacco products, the provisions of this
6	Act apply to that tribe.
7	(2) Jurisdiction.—With respect to tobacco-re-
8	lated activities that take place in Indian country or
9	on trust lands within the jurisdiction of an Indian
10	tribe, the responsibility for enforcing the regulations
11	promulgated under paragraph (1) shall be vested in—
12	(A) the Indian tribe involved;
13	(B) the State within which the lands of the
14	Indian tribe are located, under a voluntary coop-
15	erative agreement entered into by the State and
16	the Indian tribe or tribal organization; or
17	(C) the Secretary.
18	(3) Eligibility for assistance.—Under the
19	regulations promulgated under paragraph (1), the
20	Secretary, in consultation with the Secretary of the
21	Interior, shall provide assistance to an Indian tribe
22	in meeting and enforcing the requirements under such
23	regulations, including grant funds, if—
24	(A) the tribe or tribal organization has a
25	governing body that has powers and carries out

1	duties that are similar to the powers and duties
2	of State or local governments;
3	(B) the functions to be exercised through the
4	use of such assistance relate to activities con-
5	ducted in Indian country and on other trust
6	lands subject to the jurisdiction of the tribe; and
7	(C) the tribe is reasonably expected to be ca-
8	pable of carrying out the functions required by
9	the Secretary.
10	(4) Determinations.—Not later than 60 days
11	after the date on which an Indian tribe submits an
12	application for assistance under paragraph (3), the
13	Secretary shall make a determination concerning the
14	eligibility of such tribe for such assistance.
15	(5) Implementation by the secretary.—If
16	the Secretary determines that the Indian tribe is not
17	willing or not qualified to administer the require-
18	ments of the regulations promulgated under this sub-
19	section, or the tribe is considered to be a non-partici-
20	pating tobacco product manufacturer, the Secretary,
21	in consultation with the Secretary of the Interior,
22	shall implement and enforce such regulations on be-
23	half of the tribe.
24	(6) Deficient applications; opportunity to
25	Cure.—If the Secretary determines under paragraph

1	(4) that a tribe is not eligible for assistance under
2	this subsection, the Secretary shall—
3	(A) submit to such tribe in writing, a state-
4	ment of the reasons for such determination; and
5	(B) shall assist such tribe in overcoming
6	any deficiencies that resulted in the determina-
7	tion of ineligibility.
8	After an opportunity to review and cure such defi-
9	ciencies, the tribe may re-apply to the Secretary for
10	assistance under this subsection.
11	(e) Retail Licensing Requirements.—
12	(1) In general.—The requirements of the Fed-
13	eral Food, Drug, and Cosmetic Act (21 U.S.C. 301 et
14	seq.) and this Act with respect to the licensing of to-
15	bacco retailers shall apply to retailers that sell to-
16	bacco or tobacco products in Indian country or on
17	trust lands within the jurisdiction of an Indian tribe.
18	(2) Minimum federal standards.—
19	(A) In general.—Not later than 180 days
20	after the date of enactment of this Act, the Sec-
21	retary shall promulgate regulations to authorize
22	an Indian tribe to implement a tribal tobacco
23	product licensing program in Indian country or
24	on trust lands within the jurisdiction of that In-
25	dian tribe.

- 1 (B) Minimum standards.—In order for an 2 Indian tribe to assume responsibility for the li-3 censing and regulation of tobacco-related activi-4 ties conducted in Indian country or on other trust lands subject to the jurisdiction of an In-5 6 dian tribe, the Indian tribe shall establish terms. 7 conditions, and standards similar to those described in section 224 of this Act for a State li-8 9 censing law.
 - (C) WAIVER.—An Indian tribe shall have the same right to apply for waiver and modification of the law described in subparagraph (B) as a State under the Act involved.
 - (3) Implementation by the Secretary.—If the Secretary, in consultation with the Secretary of the Interior, determines that the Indian tribe is not qualified to meet the minimum standards of paragraph (2)(B), or the Secretary, in consultation with the Secretary of the Interior, shall implement such requirements on behalf of the Indian tribe.
 - (f) Eligibility for Public Health Payments.—
 - (1) Grant.—For each fiscal year the Secretary shall award a grant to each Indian tribe that has an approved anti-smoking plan for the fiscal year in-

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- volved under paragraph (2) in an amount equal to
 the amount determined under paragraph (3).
 - (2) TRIBAL PLANS.—To be eligible to receive a grant under paragraph (1), an Indian tribe shall prepare and submit to the Secretary an anti-smoking plan and shall otherwise meet the requirements of subsection (e). The Secretary shall promulgate regulations providing for the form and content of anti-smoking plans to be submitted under this paragraph.
 - (3) Amount determined.—Except as provided in this subsection, the amount of any grant for which an Indian tribe is eligible under paragraph (1) shall be determined by the Secretary based on the product of—
 - (A) the ratio of the total number of individual residing on or in such tribe's reservation, jurisdictional lands, or the active user population, relative to the total population of the State involved; and
 - (B) the amount allocated under this Act to the State for such public health purposes.
 - (4) USE.—Amounts provided to a tribe under this subsection shall be used to reimburse the tribe for smoking-related health expenditures, to further the purposes of this Act and in accordance with a tribal

- 1 anti-smoking plan approved by the Secretary. Indian
- 2 tribes shall have the flexibility to utilize such amounts
- 3 to meet the unique health care needs of persons within
- 4 their service populations within the context of tribal
- 5 health programs if such programs meet the fundamen-
- 6 tal Federal goals and purposes of Federal Indian
- 7 health care law and policy.
- 8 (5) Reallotment.—Amounts set aside and not
- 9 expended under this subsection shall be reallotted
- 10 among other eligible Indian tribes.
- 11 (g) Obligations of Tobacco Product Manufac-
- 12 Turens.—Tobacco product manufacturers, including In-
- 13 dian tribes, participating in, or covered under this any Act
- 14 shall not engage in any activity in Indian country or on
- 15 other trust lands subject to the jurisdiction of an Indian
- 16 tribe that is prohibited by this Act.
- 17 (h) Use of Trust Fund Payments.—Amounts made
- 18 available from the [tobacco trust fund] National To-
- 19 bacco Settlement Trust Fund under any Indian
- 20 health provisions of this Act shall be provided to the Indian
- 21 Health Service and, through the provisions of the Indian
- 22 Self Determination and Education Assistance Act (25
- 23 U.S.C. 450b et seq.), to Indian tribes to be used to reduce
- 24 tobacco consumption, promote smoking cessation, and to
- 25 fund related activities including—

1	(1) clinic and facility design, construction, re-
2	pair, renovation, maintenance, and improvement;
3	(2) health care provider services and equipment;
4	(3) domestic and community sanitation associ-
5	ated with clinic and facility construction and im-
6	provement;
7	(4) inpatient and outpatient services; and
8	(5) other programs and services which have as
9	their goal raising the health status of Indians.
10	(i) Preemption.—
11	(1) In general.—Except as otherwise provided
12	in this section, nothing in this Act shall be construed
13	to prohibit an Indian tribe from imposing require-
14	ments, prohibitions, penalties, or other measures to
15	further the purposes of this title that are in addition
16	to the requirements, prohibitions, or penalties re-
17	quired by this title.
18	(2) Public exposure to smoke.—Nothing in
19	this title shall be construed to preempt or otherwise
20	affect any Indian tribe rule or practice that provides
21	greater protections from the health hazards of envi-
22	$ronmental\ to bacco\ smoke.$
23	SEC. 604. STATE TOBACCO EXCISE TAX COMPLIANCE.
24	An Indian tribe or tribal corporation shall collect any
25	excise or sales tax imposed by a State, within the exterior

- 1 borders or which the sale occurs, on non-members of the In-
- 2 dian tribe as a consequence of the purchase of tobacco prod-
- 3 ucts by the non-member from the Indian tribe or tribal cor-
- 4 poration. The Indian tribe or tribal corporation shall remit
- 5 such taxes collected to the Treasury of the United States,
- 6 which shall, in turn, remit the taxes to the State in which
- 7 they were collected.

8 TITLE VII—CIVIL LIABILITY OF

TOBACCO PRODUCT MANU-

10 **FACTURERS**

- 11 SEC. 701. DEFINITIONS
- 12 In this title:

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- 13 (1) ADDICTION CLAIM; DEPENDENCE CLAIM.—
 14 The term "addiction claim" or "dependence claim"
 15 refers only to any claim for relief which is predicated
 16 upon claims of addiction to, or dependence on, to17 bacco products, but neither term includes claims
 - (2) AFFILIATE.—The term "affiliate" means a person who directly or indirectly owns or controls, is owned or controlled by, or is under common ownership or control with, another person. For purposes of this definition, ownership means ownership of an equity interest, or the equivalent thereof, of 10 percent or more, and person means an individual, partner-

based upon manifestation of tobacco-related diseases.

- ship, committee, association, corporation, or any
 other organization or group of persons.
 - (3) CIVIL ACTION.—The term "civil action" means any action, lawsuit, or proceeding that is not a criminal action.
 - (4) Compensatory damages" refers to those damages necessary to reimburse an injured party, and includes actual, general, and special damages.
 - (5) Court.—The term "court" means any judicial court, forum, or tribunal within the United States, including without limitation any Federal, State, or tribal court.
 - (6) Final judgment.—The term "final judgment" means a judgment on which all rights of appeal or discretionary review have been exhausted or waived or for which the time to appeal or seek such discretionary review has expired.
 - (7) Final settlement.—The term "final settlement" means a settlement agreement that is executed and approved as necessary to be fully binding on all relevant parties.
 - (8) Individual.—The term "individual" means a human being and does not include a corporation, partnership, unincorporated association, trust, estate,

- or any other public or private entity, State or local
 government, or Indian tribe.
 - (9) Punitive damages" means damages in addition to compensatory damages having the character of punishment or penalty.
 - (10) REDUCED RISK TOBACCO PRODUCTS.—The term "reduced risk tobacco product" means a product designated as a reduced risk tobacco product under section 916(a)(2) of the Federal Food, Drug, and Cosmetic Act.
 - (11) Secretary.—The term "Secretary" means the Secretary of the Treasury, except where the context otherwise requires.
 - claim" means a claim directly or indirectly arising out of, based on, or related to the health-related effects of tobacco products, including without limitation a claim arising out of, based on, or related to allegations regarding any conduct, statement, or omission respecting the health-related effects of such products.
 - (13) TOBACCO PRODUCT.—The term "tobacco product" means cigarettes, cigarette tobacco, smokeless tobacco, little cigars, roll-your-own tobacco, and fine cut tobacco products.

1	(14) Tobacco product manufacturer.—The
2	term "tobacco product manufacturer" means—
3	(A) a person who directly, and not through
4	any affiliate—
5	(i) manufactures tobacco products for
6	sale in the United States after the date of
7	enactment of this Act, including tobacco
8	products for sale in the United States
9	through an importer;
10	(ii) is, after the date of enactment of
11	this Act, the first purchaser for resale in the
12	United States of tobacco products manufac-
13	tured for sale outside of the United States;
14	(iii) engaged in activities described in
15	clause (i) or (ii) prior to the date of enact-
16	ment of this Act, has not engaged in such
17	activities after the date of enactment of this
18	Act, and was not as of June 20, 1997, an
19	affiliate of a participating tobacco product
20	manufacturer in which the participating to-
21	bacco product manufacturer or its other af-
22	filiates owned a 50 percent or greater inter-
23	est;
24	(iv) is a successor or assign of any of
25	the foregoing; or

1	(v) is an entity to which any of the
2	foregoing directly or indirectly makes, after
3	the date of enactment of this Act, a fraudu-
4	lent conveyance or a transfer that would
5	otherwise be voidable under part 5 of title
6	11 of the United States Code, but only to
7	the extent of the interest or obligation trans-
8	ferred; but
9	(B) does not include an affiliate of a to-
10	bacco product manufacturer unless that affiliate
11	is described in clause (i), (ii), (iii), (iv), or (v)
12	of $subparagraph$ (A).
13	SEC. 702. APPLICATION.
14	(a) In General.—The provisions of this title shall
15	apply to any civil action involving a tobacco claim, includ-
16	ing any such claim that has not reached final judgment
17	or final settlement as of the date of enactment of this Act,
18	that is brought or maintained against—
19	(1) a participating tobacco product manufac-
20	turer or its predecessors;
21	(2) any person that at any time was or is an
22	affiliate, officer, director, employee, attorney, or agent
23	of a participating tobacco product manufacturer, un-
24	less such person is itself a non-participating tobacco
25	product manufacturer;

1	(3) an importer, distributor, wholesaler, or re-
2	tailer of tobacco products—
3	(A) that, after the date of enactment of this
4	Act, does not import, distribute, or sell tobacco
5	products made or sold by a non-participating to-
6	bacco product manufacturer;
7	(B) whose business practices with respect to
8	sales or operations occurring within the United
9	States, conform to the applicable requirements of
10	the marketing and advertising provisions of the
11	Master Settlement Agreement; and
12	(C) that is not itself a non-participating to-
13	bacco product manufacturer;
14	(4) a supplier of component or constituent parts
15	of tobacco products—
16	(A) that, after the date of enactment of this
17	Act, does not knowingly sell any component or
18	constituent parts of tobacco products to a non-
19	participating tobacco product manufacturer;
20	(B) whose business practices with respect to
21	sales or operations occurring within the United
22	States, conform to the applicable requirements of
23	the marketing and advertisement provisions of
24	the Master Settlement Agreement; and

1	(C) that is not itself a non-participating to-
2	bacco product manufacturer;
3	(5) a grower of tobacco products, unless such per-
4	son is itself a non-participating tobacco product man-
5	ufacturer; or
6	(6) an insurer of any person described in para-
7	graph (1), (2), (3), (4), or (5) based on, arising out
8	of, or related to tobacco products manufactured, im-
9	ported, distributed, or sold (or tobacco grown) by such
10	person (other than an action brought by the insured
11	person), unless such insurer is itself a non-participat-
12	ing tobacco product manufacturer.
13	(b) Exceptions.—The provisions of this title shall not
14	apply to any tobacco claim—
15	(1) brought against any person other than a per-
16	son described in subsection (a) or to any tobacco
17	claim that reached final judgment or final settlement
18	prior to the date of enactment of this Act;
19	(2) against an employer under valid workers'
20	$compensation \ laws;$
21	(3) arising under the securities laws of a State
22	or the United States;
23	(4) brought by the United States:

1	(5) brought under this title by a State or a par-
2	ticipating tobacco product manufacturer to enforce
3	$this\ Act;$
4	(6) asserting damage to the environment from
5	exposures other than environmental smoke or second
6	hand smoke; or
7	(7) against a participating tobacco product
8	manufacturer if that manufacturer, or any of its
9	principal officers, acting in that officer's corporate
10	capacity, is convicted of—
11	(A) manufacturing or distributing mis-
12	branded tobacco products in violation of the Fed-
13	eral Food, Drug, and Cosmetic Act;
14	(B) violating the reporting requirements of
15	section 5762(a)(4) of the Internal Revenue Code
16	of 1986 (26 U.S.C. 5762(a)(4));
17	(C) violating, or aiding and abetting the
18	violation of, any provision of chapter 114 of title
19	18, United States Code; or
20	(D) violating any provision of chapter 47
21	or chapter 63 of title 18, United States Code, in
22	making reports or disclosures under this Act.
23	(c) State Option for One-Time Opt Out.—The
24	Secretary shall establish procedures under which the attor-
25	ney general of a State may, not later than 1 year after

- 1 the date of enactment of this Act, elect not to resolve a civil
- 2 action described in subsection (a) or not to enter into the
- 3 Master Settlement Agreement. A State whose attorney gen-
- 4 eral makes such an election shall not be eligible to receive
- 5 payments from the [trust fund established by section 401]
- 6 National Tobacco Settlement Trust Fund. Pro-
- 7 cedures under this paragraph shall permit such a State to
- 8 make such an election on a one-time basis.
- 9 SEC. 703. PREEMPTION AND RELATIONSHIP TO OTHER LAW.
- 10 (a) Preemption.—No civil action involving a tobacco
- 11 claim to which this title applies shall be maintained in any
- 12 court except in accordance with this title.
- 13 (b) Relationship to State Law.—This title super-
- 14 sedes State law only to the extent that State law is incon-
- 15 sistent with this title.
- 16 (c) Criminal Liability.—Nothing in this title shall
- 17 be construed to limit the criminal liability of tobacco prod-
- 18 uct manufacturers, retailers, or distributors, or their offi-
- 19 cers, directors, employees, successors, or assigns.
- 20 SEC. 704. GOVERNMENTAL CLAIMS AND CASTANO CIVIL AC-
- 21 **TIONS**.
- 22 (a) In General.—Except as provided in subsection
- 23 (b) and in section 702(c), no State, political subdivision
- 24 of a State, municipal corporation, governmental entity or
- 25 corporation, Indian tribe, or agency or subdivision thereof,

- 1 or other entity acting in parens patriae, may file or main-
- 2 tain any civil action involving a tobacco claim.
- 3 (b) Effect of Settlement Agreement or Con-
- 4 SENT DECREE.—Within 30 days after the date of enactment
- 5 of this Act, any State may request that tobacco product
- 6 manufacturers enter into the Master Settlement Agreement
- 7 or a consent decree. If a State makes such a request and
- 8 enters into a consent decree, it may maintain a civil action
- 9 involving a tobacco claim only to the extent necessary to
- 10 permit continuing court jurisdiction over the consent de-
- 11 cree. Nothing herein shall preclude any State from bringing
- 12 suit or seeking a court order to enforce the terms of the Mas-
- 13 ter Settlement Agreement or a consent decree.
- 14 (c) Castano Civil Actions.—
- 15 (1) The rights and benefits afforded in section 16 221 of this Act, and the various research activities en-17 visioned by this Act, are provided in settlement of, 18 and shall constitute the exclusive remedy for the pur-19 pose of determining civil liability as to those claims
- 20 asserted in the Castano Civil Actions, and all bases
- for any such claim under the laws of any State are
- 22 preempted (including State substantive, procedural,
- 23 remedial, and evidentiary provisions) and settled. The
- 24 Castano Civil Actions shall be dismissed with full res-
- 25 ervation of the rights of individual class members to

- pursue claims not based on addiction or dependency in civil actions in accordance with this Act. For purposes of determining application of statutes of limitation or repose, individual actions filed within one year after the effective date of this Act by those who were included within a Castano Civil Action shall be considered to have been filed as of the date of the Castano Civil Action applicable to said individual.
- (2) For purposes of awarding attorneys fees and expenses for those actions subject to this subsection, the matter at issue shall be submitted to arbitration before one panel of arbitrators. In any such arbitration, the arbitration panel shall consist of 3 persons, one of whom shall be chosen by the attorneys of the Castano Plaintiffs' Litigation Committee who were signatories to the Memorandum of Understanding dated June 20, 1997, by and between tobacco product manufacturers, the Attorneys General, and private attorneys, one of whom shall be chosen by the participating tobacco product manufacturers, and one of whom shall be chosen jointly by those 2 arbitrators.
- (3) The participating tobacco product manufacturers shall pay the arbitration award.

1	SEC. 705. CONCURRENT JURISDICTION; FEDERAL CAUSE OF
2	ACTION; ACTIONS; DAMAGES; LIABILITY.
3	(a) In General.—Any tobacco claim in any civil ac-
4	tion to which this title applies shall be deemed to arise
5	under this section and shall be governed by the provisions
6	of this title, but the substantive rules of decision for such
7	claim shall be derived from the law of the State or Tribe
8	that would have been applicable but for the operation of
9	this section, to the extent that such law is not inconsistent
10	with the provisions of this title. This Federal cause of action
11	shall be the exclusive means for the purpose of determining
12	civil liability on any such tobacco claim in any civil action
13	to which this title applies, and all other bases for tobacco
14	claims under State, Tribal, and local law are hereby pre-
15	empted. District courts of the United States and tribal
16	courts shall have concurrent jurisdiction with the courts of
17	the States over any tobacco claim in any civil action under
18	this section.
19	(b) Permissible Defendants.—In any civil action
20	to which this subtitle applies, tobacco claims may be filed
21	or maintained only against—
22	(1) a tobacco product manufacturer; or
23	(2) a surviving entity established by a tobacco
24	product manufacturer.

- 1 (c) Addiction and Dependence Claims Barred.—
- 2 In any civil action to which this title applies, no addiction
- 3 claim or dependence claim may be filed or maintained.
- 4 (d) REQUIREMENTS.—The following requirements
- 5 apply to civil actions to which this title applies:
- 6 (1) Future reduced-risk products.—In any
- 7 civil action to which this subtitle applies, no allega-
- 8 tion or evidence relating to reduced-risk tobacco prod-
- 9 ucts developed after the date of enactment of this Act
- shall be admissible or discoverable in any action on
- 11 a tobacco claim arising out of, based on, or related
- to any other tobacco product.
- 13 (2) Production of documents.—All docu-
- 14 ments or other records included in the document de-
- pository required to be established and maintained
- under section 903 of this Act shall be deemed pro-
- 17 duced in any civil action involving a tobacco claim,
- and no court in such action shall require additional
- 19 production of any such document or record. Any such
- 20 document submitted to the court shall be considered
- 21 authenticated with the same legal status as the origi-
- 22 *nal*.
- 23 (e) Liability.—The following provisions regarding li-
- 24 ability shall apply in civil actions to which this title ap-
- 25 plies:

- (1) A tobacco product manufacturer shall be liable for any act or omission of its attorneys, advertising agencies, and agents undertaken in the representation of such tobacco product manufacturer.
 - (2) A tobacco product manufacturer shall be liable in connection with any tobacco claim for the liability, if any, of any of its affiliates arising from tobacco products sold directly by such affiliate in the United States or to an importer for resale in the United States, unless such affiliate is a participating tobacco product manufacturer or a non-participating tobacco product manufacturer.
 - (3) Participating tobacco product manufacturers shall not be jointly and severally liable on a tobacco claim with non-participating tobacco product manufacturers. Nothing in this title prevents a participating tobacco product manufacturer from being held jointly and severally liable with any other person other than a non-participating tobacco product manufacturer if such liability exists under the applicable substantive rules of decision as determined under subsection (a), except that any such imposition of joint and several liability against a participating tobacco product manufacturer shall be subject to the provisions of section 706.

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(4) In any civil action involving both a tobacco claim against a participating tobacco product manufacturer based in whole or in part upon conduct occurring prior to the date of enactment of this Act and a claim against 1 or more non-participating tobacco product manufacturers, the court, upon application of a participating tobacco product manufacturer shall sever a trial so that all claims against participating tobacco product manufacturers shall be tried separately from any claim involving non-participating tobacco product manufacturers. If such severance results in a tobacco claim being submitted to more than 1 jury or to the same jury for separate deliberation the participating tobacco product manufacturer may not assert any claim that would prejudice the dollar amount to be recovered by the holder of the tobacco claim from the participating tobacco product manufacturer due to the severance of the action including satisfaction by way of jury verdict against the nonparticipating tobacco product manufacturer. In any action brought against a participating tobacco manufacturer and a person that is not a tobacco product manufacturer, the court may sever the trial so that all claims against such person may be tried separately.

1 (5) In any civil action brought involving a to-2 bacco claim, there shall be a presumption that nico-3 tine is addictive and that the diseases identified as 4 being caused by use of tobacco products in the Center 5 for Disease Control and Prevention Reducing the 6 Health Consequences of Smoking: 25 Years of 7 Progress: A Report of the Surgeon General (United 8 States Public Health Service 1989), The Health Con-9 sequences Smoking: Involuntary Smoking. 10 (USPHS 1986); and The Health Consequences of 11 Using Smokeless Tobacco, (USPHS 1986), are caused 12 in whole or in part by the use of tobacco products, (referred to elsewhere in this paragraph as the "gen-13 14 eral causation presumption"), and a jury empaneled 15 to hear a tobacco claim shall be so instructed. In all 16 other respects, the burden of proof as to the issue of 17 whether a plaintiff's specific disease or injury was 18 caused by smoking shall be governed by the law of 19 the State or Tribe in which the tobacco claim was 20 brought. The general causation presumption shall in 21 no way affect the ability of the defendant to introduce 22 evidence or argument which the defendant would oth-23 erwise be entitled to present under the law of the 24 State or Tribe in which the tobacco claim was 25 brought to rebut the general causation presumption,

1	or with respect to general causation, specific causa-
2	tion, or alternative causation, or to introduce any
3	other evidence or argument which the defendant
4	would otherwise be entitled to make.
5	[(f) Preservation of Insurance Claims.—
6	【 (1) In general.—If all participating tobacco
7	product manufacturers fail to make the payments re-
8	quired by this Act for any calendar year, then—
9	[(A) beginning on the first day of the next
10	calendar year, subsection (a) does not apply to
11	any insurance claim (including a direct action
12	claim) that is a tobacco claim, regardless of
13	when that claim arose;
14	$I\!\!\!I(B)$ any statute of limitations or doctrine
15	of laches under applicable law shall be tolled for
16	the period—
17	[(i) beginning on the date of enact-
18	ment of this Act; and
19	[(ii) ending on the last day of that
20	calendar year; and
21	${\it I\!\!\!I}(C)$ an insurance claim (including a di-
22	rect action claim) that is a tobacco claim and
23	that is pending on the date of enactment of this
24	Act shall be preserved.

1	[(2) Application of title 11, united states
2	CODE.—For purposes of this subsection, nothing in
3	this Act shall be construed to modify, suspend, or oth-
4	erwise affect the application of title 11, United States
5	Code, to participating tobacco manufacturers that fail
6	to make such payments.
7	[(3) State law not affected.—Nothing in
8	this subsection shall be construed to expand or abridge
9	State law.]
10	SEC. 706. PAYMENT OF TOBACCO CLAIM SETTLEMENTS AND
11	JUDGMENTS.
12	(a) In General.—Except as provided below, any
13	judgment or settlement in any civil action to which this
14	subtitle applies shall be subject to the process for payment
15	of judgments and settlements set forth in this section. No
16	participating tobacco product manufacturer shall be obli-
17	gated to pay a judgment or settlement on a tobacco claim
18	in any civil action to which this title applies except in ac-
19	cordance with this section. This section shall not apply to
20	the portion, if any, of a judgment that imposes punitive
21	damages based on any conduct that—
22	(1) occurs after the date of enactment of this Act;
23	and
24	(2) is other than the manufacture, development,
25	advertisina, marketina, or sale of tobacco products in

1	compliance	with	this	Act	and	the	Master	Settlement
2	Agreement.							

- 3 (b) Registration With the Secretary of the 4 Treasury.—
- 5 (1) The Secretary shall maintain a record of set-6 tlements, judgments, and payments in civil actions to 7 which this title applies.
 - (2) Any party claiming entitlement to a monetary payment under a final judgment or final settlement on a tobacco claim shall register such claim with the Secretary by filing a true and correct copy of the final judgment or final settlement agreement with the Secretary and providing a copy of such filing to all other parties to the judgment or settlement.
 - (3) The Secretary shall assign a priority for payment based upon the date on which a proper registration of a final judgment or final settlement occurs.
 - (4) Any participating tobacco product manufacturer making a payment on any final judgment or final settlement to which this section applies shall certify such payment to the Secretary by filing a true and correct copy of the proof of payment and a statement of the remaining unpaid portion, if any, of such final judgment or final settlement with the Secretary

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- 1 and shall provide a copy of such filing to all other
- 2 parties to the judgment or settlement.
- 3 (c) Liability Cap.—The aggregate payments made by
- 4 all participating tobacco product manufacturers in any cal-
- 5 endar year may not exceed \$6,500,000,000. The Secretary
- 6 shall initiate a rulemaking within 30 days after the date
- 7 of enactment of this Act to establish a mechanism for imple-
- 8 menting this subsection in such a way that payments may
- 9 be made from all awards payable in that year. Amounts
- 10 not payable because of the application of this subsection,
- 11 shall be carried forward and paid in the next year, subject
- 12 to the provisions of this subsection.
- 13 (d) Injunctive Relief.—A participating tobacco
- 14 product manufacturer may commence an action to enjoin
- 15 any State court proceeding to enforce or execute any judg-
- 16 ment or settlement where payment has not been authorized
- 17 under this section. Such an action shall arise under the
- 18 laws of the United States and may be commenced in the
- 19 district court of the United States for the district in which
- 20 the State court proceeding is pending.
- 21 (e) Joint and Several Liability.—All participat-
- 22 ing tobacco product manufacturers shall be jointly and sev-
- 23 erally liable for, and shall enter into an agreement to ap-
- 24 portion among them, any amounts payable under judg-
- 25 ments and settlements governed by this section arising in

- 1 whole or in part from conduct occurring prior to the date
- 2 of enactment of this Act. No participating tobacco product
- 3 manufacturer shall cease operations without establishing a
- 4 surviving entity against which a tobacco claim may be
- 5 brought. Any obligation or interest of a participating, to-
- 6 bacco product manufacturer arising under such liability
- 7 apportionment agreement shall be given priority and shall
- 8 not be rejected, avoided, or discharged in a proceeding,
- 9 under title 11, United States Code, or in any liquidation,
- 10 reorganization, receivership, or other insolvency proceeding
- 11 under State law.

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12 SEC. 707. ATTORNEY'S FEES AND EXPENSES.

13 (a) Arbitration Panel.—

(1) ESTABLISHMENT.—For the purpose of awarding of attorneys' fees and expenses relating to litigation affected by, or legal services that, in whole or in part, resulted in or created a model for programs in, this Act, and with respect to which litigation or services the attorney involved is unable to agree with the plaintiff who employed that attorney with respect to any dispute that may arise between them regarding the fee agreement, the matter at issue shall be submitted to arbitration. In any such arbitration, the arbitration panel shall consist of 3 persons, one of whom shall be chosen by the plaintiff, one

1	of whom shall be chosen by the attorney, and one of
2	whom shall be chosen jointly by those 2 arbitrators.
3	(2) Operation.—Not later than 30 days after
4	the date on which all members of an arbitration panel
5	are appointed under paragraph (1), the panel shall
6	establish the procedures under which the panel will
7	operate which shall include—
8	(A) a requirement that any finding by the
9	arbitration panel must be in writing and sup-
10	ported by written reasons;
11	(B) procedures for the exchanging of exhib-
12	its and witness lists by the various claimants for
13	awards;
14	(C) to the maximum extent practicable, re-
15	quirements that proceedings before the panel be
16	based on affidavits rather than live testimony;
17	and
18	(D) a requirement that all claims be sub-
19	mitted to an arbitration panel not later than 3
20	months after the date of this Act and a deter-
21	mination made by the panel with respect to such
22	claims not later than 7 months after such date
23	$of\ enactment.$
24	(3) Right to petition.—Any individual attor-
25	new or group of attorneys involved in litigation af-

1	fected by this Act shall have the right to petition an
2	arbitration panel for attorneys' fees and expenses.
3	(4) Criteria.—In making any award under
4	this section, an arbitration panel shall consider the
5	following criteria:
6	(A) The time and labor required by the
7	claimant.
8	(B) The novelty and difficulty of the ques-
9	tions involved in the action for which the claim-
10	ant is making a claim.
11	(C) The skill requisite to perform the legal
12	service involved properly.
13	(D) The preclusion of other employment by
14	the attorney due to acceptance of the action in-
15	volved.
16	(E) Whether the fee is fixed or a percentage.
17	(F) Time limitations imposed by the client
18	or the circumstances.
19	(G) The amount involved and the results ob-
20	tained.
21	(H) The experience, reputation, and ability
22	of the attorneys involved.
23	(I) The undesirability of the action.
24	(I) Such other factors as justice may re-
25	quire.

- 1 (5) Appeal and enforcement.—The findings 2 of an arbitration panel shall be final, binding, non-3 appealable, and payable within 30 days after the date 4 on which the finding is made public, except that if an 5 award is to be paid in installments, the first install-6 ment shall be payable within such 30 day period and 7 succeeding installments shall be paid annually there-8 after.
- 9 (b) Validity and Enforceability of Private
 10 Agreements.—Notwithstanding any other provision of
 11 this Act, nothing in this section shall be construed to abro12 gate or restrict in any way the rights of any parties to
 13 mediate, negotiate, or settle any fee or expense disputes or
 14 issues to which this section applies, or to enter into private
 15 agreements with respect to the allocation or division of fees
 16 among the attorneys party to any such agreement.
- 17 (c) Offset for Amounts Already Paid.—In mak18 ing a determination under this section with regard to a
 19 dispute between a State that pursued independent civil ac20 tion against tobacco product manufacturers and its attor21 ney, the arbitration panel shall take into account any
 22 amounts already paid by the State under the agreement in
 23 dispute.

1	SEC. 708. NON-PARTICIPATING TOBACCO PRODUCT MANU-
2	FACTURERS.
3	(a) In General.—If a tobacco product manufacturer
4	does not enter into a consent decree or the Protocol before
5	the date of enactment of this Act, then the limitations on
6	liability under this title do not apply to that manufacturer.
7	【 (b) Imposition of Fee.—
8	I(1) In general.—There is hereby imposed on
9	each tobacco product manufacturer described in sub-
10	section (a) an annual fee for any calendar year end-
11	ing after the date of enactment of this Act for which
12	it does not enter into a consent decree or sign the Pro-
13	to col.
14	[(2) Amount.—
15	[(A) Total.—The amount of the annual
16	fee imposed by paragraph (1) is equal to 150
17	percent of the amount that would be paid under
18	section 403 of this Act for that year by that to-
19	bacco product manufacturer if it were a partici-
20	pating tobacco product manufacturer.
21	[(B) Per tobacco product manufac-
22	Turen.—The Secretary shall promulgate regula-
23	tions—
24	[(i) under which the amount of the fee
25	imposed under paragraph (1) for any to-

1	bacco product manufacturer is to be deter-
2	mined; and
3	$I\!\!\!I(ii)$ establishing procedures for the as-
4	sessment and collection of any fee imposed
5	under paragraph (1).]
6	SEC. 709. CONFORMING AMENDMENTS.
7	(a) Section 362(b) of title 11, United States Code, is
8	amended by—
9	(1) striking "or" after the semicolon in para-
10	graph (17);
11	(2) striking "petition." in paragraph (18) and
12	inserting "petition; or"; and
13	(3) adding at the end thereof the following:
14	"(19) under subsection (a) of this section, of the
15	commencement or continuation of any action or other
16	proceeding by or against a participating tobacco
17	product manufacturer as defined in section 6(22) of
18	the National Tobacco Policy and Youth Smoking Re-
19	duction Act regarding any interest or obligation aris-
20	ing under or directly related to the Master Settlement
21	Agreement as defined in section 6(21) of that Act or
22	the liability apportionment agreement.".
23	(b) Section 365 of title 11, United States Code, is
24	amended by—

1	(1) striking "and (d)" in subsection (a) and in-
2	serting "(d), and (p)"; and
3	(2) adding at the end thereof the following:
4	"(p) The trustee may not reject, shall be deemed to
5	have assumed as of the commencement of the case, and shall
6	cause the debtor to perform on an executory contract of a
7	participating tobacco product manufacturer as defined in
8	section 6(22) of the National Tobacco Policy and Youth
9	Smoking Reduction Act, to the extent such executory con-
10	tract is, or is directly related to, the Master Settlement
11	Agreement as defined in section 6(21) of that Act, or the
12	liability apportionment agreement described.".
13	(c) Section 507(a) of title 11, United States Code, is
14	amended by adding at the end thereof the following:
15	"(10) Tenth, any unsecured claim of or against
16	a participating tobacco product manufacturer as de-
17	fined in section 6(22) of the National Tobacco Policy
18	and Youth Smoking Reduction Act, regarding any in-
19	terest or obligation that arises under or is directly re-
20	lated to the Master Settlement Agreement as defined
21	in section 6(21) of that Act, or the liability appor-
22	tionment agreement.".
23	(d) Section 541(a) of title 11, United States Code, is
24	amended by adding at the end thereof the following:

1	"(8) Any interest of the debtor in property to the
2	extent that the debtor has transferred or agreed to
3	transfer such interest under the Master Settlement
4	Agreement as defined in section 6(21) of the National
5	Tobacco Policy and Youth Smoking Reduction Act or
6	any written agreement directly related to such Master
7	Settlement Agreement, or the liability apportionment
8	agreement, or any written agreement directly related
9	to such liability apportionment agreement.".
10	(e) Section 1141 of title 11, United States Code, is
11	amended by—
12	(1) striking " $(d)(2)$ and $(d)(3)$ " in subsection (a)
13	and inserting " $(d)(2)$, $(d)(3)$, and $(d)(5)$ ";
14	(2) striking " $(d)(2)$ and $(d)(3)$ " in subsection (c)
15	and inserting " $(d)(2)$, $(d)(3)$, and $(d)(5)$ "; and
16	(3) adding at the end of subsection (d) the fol-
17	lowing:
18	"(5) The confirmation of a plan does not dis-
19	charge a debtor from any debt or other obligation
20	arising under or directly related to the Master Settle-
21	ment Agreement as defined in section 6(21) of the Na-
22	tional Tobacco Policy and Youth Smoking Reduction
23	Act, or the liability apportionment agreement.".

1	TITLE	VIII_	-TOBACCO	INDUSTRY	Ÿ
1		V 111—	- <i>1 UD</i> AUU		L

- 2 **COMPLIANCE AND EMPLOYEE**
- 3 PROTECTION FROM REPRIS-
- 4 **ALS**
- 5 SEC. 801. TOBACCO INDUSTRY COMPLIANCE ACCOUNTABIL-
- 6 ITY REQUIREMENTS.
- 7 (a) Establishment of Accountability Panel.—
- 8 The Commissioner of Food and Drugs, in consultation with
- 9 the Secretary, shall establish an advisory panel, to be
- 10 known as the "Tobacco Agreement Accountability Panel".
- 11 The panel shall consist of the Surgeon General, the Director
- 12 of the Center for Disease Control or the Director's delegate,
- 13 and the Director of the Health and Human Services Office
- 14 of Minority Health.
- 15 (b) Tobacco Company Plan.—Within a year after
- 16 the date of enactment of this Act, each participating tobacco
- 17 product manufacturer shall adopt and submit to the Com-
- 18 missioner a plan to achieve the required percentage reduc-
- 19 tions in underage use of tobacco products set forth in section
- 20 201, and thereafter shall update its plan no less frequently
- 21 than annually. The Commissioner shall provide a copy of
- 22 each such plan to the panel, which shall review the plan
- 23 and submit its views on the plan to the Commissioner. The
- 24 panel may recommend amendment of any plan to incor-

1	porate additional measures to reduce underage tobacco use
2	that are consistent with the provisions of this Act.
3	(c) Annual Report.—The panel shall submit a report
4	to the Commissioner and to the Congress by January 31
5	of each year, which shall be published in the Federal Reg-
6	ister. In its report, the panel shall—
7	(1) describe in detail each tobacco product man-
8	ufacturer's compliance with the provisions of this Act
9	and its plan submitted under subsection (b);
10	(2) report on whether each tobacco product man-
11	ufacturer's efforts to reduce underage smoking are
12	likely to result in attainment of smoking reduction
13	targets under section 201;
14	(3) recommend, where necessary, additional
15	measures individual tobacco companies should under-
16	take to meet those targets; and
17	(4) include, where applicable, the extent to which
18	prior panel recommendations have been adopted by
19	each tobacco product manufacturer.
20	(d) Public Health Emergency.—If the panel deter-
21	mines unanimously at any time that a tobacco product
22	manufacturer's actions or inactions with respect to its com-
23	pliance with the Act are of such a nature as to create a
24	clear and present danger to the attainment of the targets

25 for underage smoking reduction, it shall immediately report

1	such acts or omissions to the Commissioner. If the Commis-
2	sioner determines that such report is supported by clear and
3	convincing evidence, the Commissioner may bring an action
4	under section 203 seeking the immediate suspension of the
5	tobacco product manufacturer's annual limitation cap on
6	civil judgments. If the court determines that the Commis-
7	sioner has proved by clear and convincing evidence that the
8	subject manufacturer's actions or inactions are of such a
9	nature that they present a clear and present danger to the
10	attainment of the targets for underage smoking reduction,
11	the court may suspend the subject manufacturer's annual
12	limitation cap on civil judgments.
13	SEC. 802. TOBACCO PRODUCT MANUFACTURER EMPLOYEE
1314	SEC. 802. TOBACCO PRODUCT MANUFACTURER EMPLOYEE PROTECTION.
14	PROTECTION.
14 15	PROTECTION. (a) Prohibited Acts.—No tobacco product manufac-
141516	PROTECTION. (a) Prohibited Acts.—No tobacco product manufacturer may discharge, demote, or otherwise discriminate
14151617	PROTECTION. (a) Prohibited Acts.—No tobacco product manufacturer may discharge, demote, or otherwise discriminate against any employee with respect to compensation, terms,
14 15 16 17 18	PROTECTION. (a) Prohibited Acts.—No tobacco product manufacturer may discharge, demote, or otherwise discriminate against any employee with respect to compensation, terms, conditions, benefits, or privileges of employment because the
14 15 16 17 18 19	PROTECTION. (a) Prohibited Acts.—No tobacco product manufacturer may discharge, demote, or otherwise discriminate against any employee with respect to compensation, terms, conditions, benefits, or privileges of employment because the employee (or any person acting under a request of the em-
14 15 16 17 18 19 20	PROTECTION. (a) Prohibited Acts.—No tobacco product manufacturer may discharge, demote, or otherwise discriminate against any employee with respect to compensation, terms, conditions, benefits, or privileges of employment because the employee (or any person acting under a request of the employee)—
14 15 16 17 18 19 20 21	PROTECTION. (a) Prohibited Acts.—No tobacco product manufacturer may discharge, demote, or otherwise discriminate against any employee with respect to compensation, terms, conditions, benefits, or privileges of employment because the employee (or any person acting under a request of the employee)— (1) notified the manufacturer, the Commissioner
14 15 16 17 18 19 20 21 22	PROTECTION. (a) Prohibited Acts.—No tobacco product manufacturer may discharge, demote, or otherwise discriminate against any employee with respect to compensation, terms, conditions, benefits, or privileges of employment because the employee (or any person acting under a request of the employee)— (1) notified the manufacturer, the Commissioner of Food and Drugs, the Attorney General, or any Federal

1	(2) refused to engage in any practice made un-
2	lawful by such Acts, if the employee has identified the
3	alleged illegality to the manufacturer;

- (3) testified before Congress or at any Federal or State proceeding regarding any provision (or proposed provision) of such Acts;
- (4) commenced, caused to be commenced, or is about to commence or cause to be commenced a proceeding under such Acts, or a proceeding for the administration or enforcement of any requirement imposed under such Acts;
- (5) testified or is about to testify in any such proceeding; or
- (6) assisted or participated, or is about to assist or participate, in any manner in such a proceeding or in any other manner in such a proceeding or in any other action to carry out the purposes of such Acts.

(b) Employee Complaint.—

(1) Any employee of a tobacco product manufacturer who believes that he or she has been discharged, demoted, or otherwise discriminated against by any person in violation of subsection (a) of this section may, within 180 days after such violation occurs, file (or have any person file on his or her behalf) a com-

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plaint with the Secretary alleging such discharge, demotion, or discrimination. Upon receipt of such a complaint, the Secretary shall notify the person named in the complaint of its filing.

(2)(A) Upon receipt of a complaint under paragraph (1) of this subsection, the Secretary shall conduct an investigation of the violation alleged in the complaint. Within 30 days after the receipt of such complaint, the Secretary shall complete such investigation and shall notify in writing the complainant (and any such person acting in his or her behalf) and the person alleged to have committed such violation of the results of the investigation conducted under this paragraph. Within 90 days after the receipt of such complaint, the Secretary shall (unless the proceeding on the complaint is terminated by the Secretary on the basis of a settlement entered into by the Secretary and the person alleged to have committed such violation) issue an order either providing the relief prescribed in subparagraph (B) of this paragraph or denying the complaint. An order of the Secretary shall be made on the record after notice and the opportunity for a hearing in accordance with sections 554 and 556 of title 5, United States Code. Upon the conclusion of such a hearing and the issuance of a rec-

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ommended decision that the complaint has merit, the Secretary shall issue a preliminary order providing the relief prescribed in subparagraph (B) of this paragraph, but may not order compensatory damages pending a final order. The Secretary may not enter into a settlement terminating a proceeding on a complaint without the participation and consent of the complainant.

(B) If, in response to a complaint under paragraph (1) of this subsection, the Secretary determines that a violation of this paragraph has occurred, the Secretary shall order the person who committed such violation to (i) take affirmative action to abate the violation, and (ii) reinstate the complainant to his or her former position together with compensation (including back pay), terms, conditions, and privileges of his or her employment. The Secretary may order such person to provide compensatory damages to the complainant. If an order is issued under this subparagraph, the Secretary, at the request of the complainant, shall assess the person against whom the order is issued a sum equal to the aggregate amount of all costs and expenses (including attorneys' and expert witness fees) reasonably incurred (as determined by the Secretary), by the complainant for, or in connec-

- tion with, the bringing of the complaint upon which
 the order is issued.
 - (3)(A) The Secretary shall dismiss a complaint filed under paragraph (1) of this subsection, and shall not conduct the investigation required under paragraph (2) of this subsection, unless the complainant has made a prima facie showing that any behavior described in subsection (a) of this section was a contributing factor in the unfavorable personnel action alleged in the complaint.
 - (B) Notwithstanding a finding by the Secretary that the complainant has made the showing required by subparagraph (A) of this paragraph, no investigation required under paragraph (2) of this subsection shall be conducted if the manufacturer demonstrates by clear and convincing evidence that it would have taken the same unfavorable personnel action in the absence of such behavior. Relief may not be ordered under paragraph (1) of this subsection if the manufacturer demonstrates by clear and convincing evidence that it would have taken the same unfavorable personnel action in the absence of such behavior.
 - (C) The Secretary may determine that a violation of subsection (a) of this section has occurred only if the complainant has demonstrated that any behav-

ior described in subsection (a) of this section was a
 contributing factor in unfavorable personnel action
 alleged in the complaint.

(c) Judicial Review.—

- (1) Any person adversely affected or aggrieved by an order issued under subsection (a) of this section may obtain review of the order in the United States court of appeals for the circuit in which the violation, with respect to which the order was issued, allegedly occurred. The petition for review must be filed within 60 days after the issuance of the Secretary's order. Judicial review shall be available as provided in chapter 7 of title 5, United States Code. The commencement of proceedings under this subsection shall not, unless ordered by the court, operate as a stay of the Secretary's order.
- (2) An order of the Secretary with respect to which review could have been obtained under paragraph (1) of this subsection shall not be subject to judicial review in any criminal or civil proceeding.
- 21 (d) Noncompliance.—Whenever a person has failed 22 to comply with an order issued under subsection (b)(2) of 23 this section, the Secretary may file a civil action in the 24 United States district court for the district in which the 25 violation occurred to enforce such order. In actions brought

- 1 under this subsection, the district courts shall have jurisdic-
- 2 tion to grant all appropriate relief, including injunctive re-
- 3 lief and compensatory and exemplary damages.
- 4 (e) Action To Ensure Compliance.—
- (1) Any person on whose behalf an order was 5 6 issued under subsection (b)(2) of this section may commence a civil action to require compliance with 7 8 such order against the person to whom such order was 9 issued. The appropriate United States district court 10 shall have jurisdiction to enforce such order, without 11 regard to the amount in controversy or the citizenship 12 of the parties.
 - (2) The court, in issuing any final order under this subsection, may award costs of litigation (including reasonable attorneys' and expert witness fees) to any party whenever the court determines such award is appropriate.
- 18 (f) Enforcement.—Any non-discretionary duty im-19 posed by this section shall be enforceable in a mandamus 20 proceeding brought under section 1361 of title 28, United 21 States Code.
- 22 (g) APPLICABILITY TO CERTAIN EMPLOYEES.—Sub-23 section (a) of this section shall not apply with respect to 24 any employee who, acting without direction from the manu-25 facturer (or the agent of the manufacturer) deliberately

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1	causes a violation of any requirement of this Act, the Fed-
2	eral Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.),
3	or any other law or regulation relating to tobacco products.
4	(h) Effect on Other Laws.—This section shall not
5	be construed to expand, diminish, or otherwise affect any
6	right otherwise available to an employee under Federal or
7	State law to redress the employee's discharge or other dis-
8	criminatory action taken by a tobacco product manufac-
9	turer against the employee.
10	(i) Posting.—The provisions of this section shall be
11	prominently posted in any place of employment to which
12	this section applies.
13	TITLE IX—PUBLIC DISCLOSURE
	OF TOBACCO INDUSTRY DOC-
14	or robiteed indestiti bee-
14 15	UMENTS
15	UMENTS
15 16	UMENTS SEC. 901. FINDINGS.
15 16 17	UMENTS SEC. 901. FINDINGS. The Congress finds that—
15 16 17 18	UMENTS SEC. 901. FINDINGS. The Congress finds that— (1) the American tobacco industry has made
15 16 17 18 19	UMENTS SEC. 901. FINDINGS. The Congress finds that— (1) the American tobacco industry has made claims of attorney-client privilege, attorney work
15 16 17 18 19 20	UMENTS SEC. 901. FINDINGS. The Congress finds that— (1) the American tobacco industry has made claims of attorney-client privilege, attorney work product, and trade secrets to protect from public dis-
15 16 17 18 19 20 21	UMENTS SEC. 901. FINDINGS. The Congress finds that— (1) the American tobacco industry has made claims of attorney-client privilege, attorney work product, and trade secrets to protect from public disclosure thousands of internal documents sought by

1	(3) a prompt and full exposition of tobacco docu-
2	ments will—
3	(A) promote understanding by the public of
4	the tobacco industry's research and practices;
5	and
6	(B) further the purposes of this Act.
7	SEC. 902. APPLICABILITY.
8	This title shall apply to all participating tobacco prod-
9	uct manufacturers.
10	SEC. 903. NATIONAL TOBACCO DOCUMENT DEPOSITORY.
11	(a) Establishment.—Participating tobacco product
12	manufacturers shall, within 180 days after the enactment
13	of this Act, establish a National Tobacco Document Deposi-
14	tory in the Washington, D.C., area. The cost of establishing
15	and operating the Depository shall be allocated among such
16	manufacturers on the basis of market share or as otherwise
17	agreed among them.
18	(b) Document Categories.—Within 30 days after
19	the establishment of the Depository, each participating to-
20	bacco product manufacturer shall submit to the Deposi-
21	tory—
22	(1) all original laboratory research conducted or
23	funded, directly or indirectly, by any participating
24	tobacco product manufacturers, the Center for To-
25	bacco Research and Tobacco Institute relating to the

- health effects or safety of tobacco products, including without limitation all original laboratory research relating to any method or means of making tobacco products less hazardous to consumers;
 - (2) all documents produced by any participating tobacco product manufacturer, the Center of Tobacco Research or Tobacco Institute to the Attorney General of any State during discovery in any action brought on behalf of any State and commenced after January 1, 1994;
 - (3) all documents produced by any participating tobacco product manufacturer, Center for Tobacco Research or Tobacco Institute to the Federal Trade Commission in connection with its investigation into the "Joe Camel" advertising campaign and any underage marketing of tobacco products to minors;
 - (4) all documents produced by any participating tobacco product manufacturers, the Center for Tobacco Research or the Tobacco Institute to litigation adversaries during discovery in any private litigation matters;
 - (5) all documents produced by any participating tobacco product manufacturer, the Center for Tobacco Research, or the Tobacco Institute in any of the following private litigation matters:

1	(A) Philip Morris v. American Broadcast-
2	ing Co., Law No. 7609CL94x00181-00 (Cir. Ct.
3	Va. filed Mar. 26, 1994);
4	(B) Estate of Butler v. R.J. Reynolds To-
5	bacco Co., Civ. A. No. 94-5-53 (Cir. Ct. Miss.,
6	filed May 12, 1994);
7	(C) Haines v. Liggett Group, No. 84-CV-
8	678 (D.N.J., filed Feb. 22, 1984); and
9	(D) Cipollone v. Liggett Group, No. 83-CV-
10	284 (D.N.J., filed Aug. 1, 1983);
11	(6) any document produced as evidence or poten-
12	tial evidence or submitted to the court by participat-
13	ing tobacco product manufacturers in any of the ac-
14	tions described in paragraph (5), including briefs and
15	other pleadings, memoranda, interrogatories, tran-
16	scripts of depositions, and expert witnesses and con-
17	sultants materials, including correspondence, reports,
18	and testimony;
19	(7) any additional documents that any partici-
20	pating tobacco product manufacturer, the Center for
21	Tobacco Research, or the Tobacco Institute have
22	agreed or been required by any court to produce to
23	litigation adversaries as part of discovery in any ac-
24	tion listed in paragraph (2), (3), (4), or (5) but have

- not yet completed producing as of the date of enactment of this Act;
 - (8) all indices of documents relating to tobacco products and health, with any such indices that are maintained in computerized form placed into the depository in both a computerized and hard-copy form;
 - (9) a privilege log describing each document or portion of a document otherwise subject to production in the actions enumerated in this subsection that any participating tobacco product manufacturer, the Center for Tobacco Research, or the Tobacco Institute maintains, based upon a good faith de novo re-review conducted after June 20, 1997, is exempt from public disclosure under this title; and
 - (10) a trade secrecy log describing each document or portion of a document that any participating tobacco product manufacturer, the Center for Tobacco Research, or the Tobacco Institute maintains is exempt from public disclosure under this title.
- 20 (c) FUTURE DOCUMENTS.—With respect to documents 21 created after the date of enactment of this Act, the partici-22 pating tobacco product manufacturers and their trade asso-23 ciations shall place into the depository in accordance with 24 a schedule established by the Board the following documents:

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- 1 (1) All original laboratory research conducted or 2 funded, directly or indirectly, by any participating 3 tobacco product manufacturer relating to the health 4 effects or safety of tobacco products, including without 5 limitation all original laboratory research relating to 6 any methods or means of making tobacco products 7 less hazardous to consumers.
 - (2) All studies conducted or funded, directly or indirectly, by any participating tobacco product manufacturer, relating to tobacco product use by minors.
 - (3) All documents discussing or referring to the relationship, if any, between advertising and promotion and the use of tobacco products by minors.
 - (4) A privilege log describing each document or each portion of a document otherwise subject to public disclosure under this subsection that any participating tobacco product manufacturer maintains is exempt from public disclosure under this title.
 - (5) A trade secrecy log describing each document or each portion of a document otherwise subject to public disclosure under this subsection that any participating tobacco product manufacturer, the Center for Tobacco Research, or the Tobacco Institute maintains is exempt from public disclosure under this Act.

- 1 (d) Document Identification and Index.—Docu-
- 2 ments submitted to the Depository under this section shall
- 3 be sequentially numbered and marked to identify the par-
- 4 ticipating tobacco product manufacturer. Within 15 days
- 5 after submission of documents to the Depository, each to-
- 6 bacco product manufacturer shall supply the Depository
- 7 with a comprehensive document index which references the
- 8 applicable document categories contained in subsection (b).

9 SEC. 904. PRIVILEGE AND TRADE SECRET CLAIMS.

- 10 (a) Separate Submission of Documents.—Any
- 11 document that is subject to a claim by a participating to-
- 12 bacco product manufacturer of attorney-client privilege, at-
- 13 torney work product, or trade secret protection shall be so
- 14 marked and shall be submitted separately to the Depository.
- 15 Compliance with this subsection shall not be deemed to be
- 16 a waiver of any applicable claim of privilege or trade secret
- 17 protection.
- 18 (b) Confidentiality.—Notwithstanding the provi-
- 19 sions of section 552 of title 5 of the United States Code
- 20 or the provisions of any State law, documents, and infor-
- 21 mation provided to the United States Department of Justice
- 22 or to State antitrust authorities under the Protocol shall
- 23 be kept confidential by and among the United States De-
- 24 partment of Justice and such authorities and shall be used
- 25 only for the governmental purposes of enforcing this Act,

- 1 the Protocol, and the consent decrees. The inspection and
- 2 discovery rights provided to the States under the Protocol
- 3 and this section shall be exercised by each State but coordi-
- 4 nated through a multi-state States' Attorneys General over-
- 5 sight committee.
- 6 (c) Privilege and Trade Secret Logs.—
- 7 (1) In General.—Within 15 days after submit-8 ting documents to the Depository under subsection 9 (a), each participating tobacco product manufacturer 10 shall submit to the Depository a comprehensive log 11 which identifies on a document-by-document basis all 12 documents produced to the Depository for which the 13 manufacturer asserts attorney-client privilege, attor-14 ney work-product, or trade secrecy. With respect to 15 documents for which the manufacturer previously has 16 asserted one or more of the aforementioned privileges 17 or trade secret protection, the manufacturer shall con-18 duct a good faith de novo review of such documents 19 to determine whether such privilege or trade secret 20 protection is appropriate.
 - (2) Organization of log.—The log shall be organized in numerical order based upon the document identifier assigned to each document. For each document, the log shall contain—

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1	(A) a description of the document, includ-
2	ing type of document, title of document, name
3	and position or title of each author, addressee,
4	and other recipient who was intended to receive
5	a copy, document date, document purpose, and
6	general subject matter;
7	(B) an explanation why the document or a
8	portion of the document is privileged or subject
9	to trade secret protection; and
10	(C) a statement whether any previous claim
11	of privilege or trade secret was denied and, if so,
12	in what proceeding.
13	(3) Public inspection.—Within 5 days of re-
14	ceipt of such a log, the Depository shall make it avail-
15	able for public inspection and review.
16	(d) Declaration of Compliance.—Each participat-
17	$ing\ to bacco\ product\ manufacturer\ shall\ submit\ to\ the\ Board$
18	a declaration, in accordance with the requirements of sec-
19	tion 1746 of title 28, United States Code, by an individual
20	with responsibility for the de novo review of documents,
21	preparation of the privilege log, and knowledge of its con-
22	tents. The declarant shall attest to the manufacturer's com-
23	pliance with the requirements of this title pertaining to the
24	review of documents and preparation of a privilege log.

1 SEC. 905. DISCLOSURE BY THE DEPOSITORY.

- 2 (a) In General.—Within 30 days after receipt of a
- 3 document that is not subject to a claim of attorney-client
- 4 privilege, attorney work product, or trade secret protection,
- 5 the Depository shall make the document available to the
- 6 public using the Internet and other means.
- 7 (b) Evidentiary Status.—The provisions of section
- 8 2116(a) and (b) of title 44, United States Code, apply to
- 9 records and documents submitted to the Depository in the
- 10 same manner and to the same extent as if they were records
- 11 submitted to the National Archives of the United States re-
- 12 quired by statute to be retained indefinitely.
- 13 (c) Application of Confidentiality Law.—The re-
- 14 lease by the National Tobacco Documents Review Board es-
- 15 tablished under section 906 or any employee of the Deposi-
- 16 tory of any document recognized by the Depository as pro-
- 17 tected as a trade secret is a violation of section 1905 of
- 18 title 18, United States Code.
- 19 SEC. 906. NATIONAL TOBACCO DOCUMENTS REVIEW
- 20 **BOARD**.
- 21 (a) Establishment.—There shall be a National To-
- 22 bacco Documents Review Board consisting of 5 members,
- 23 qualified by training and experience to carry out the func-
- 24 tions of the Board, each of whom shall be appointed by the
- 25 President and with the advice and consent of the Senate.
- 26 Any person who is a citizen of the United States shall be

- 1 eligible to serve as a member of the Board. Each Board
- 2 member shall be appointed for a term of 7 years and shall
- 3 be eligible for reappointment. The Board shall have the
- 4 power to hire such staff and establish such operating proce-
- 5 dures as it deems necessary to carry out its functions as
- 6 specified hereunder.
- 7 (b) Responsibility for Depository.—The Board
- 8 shall have the responsibility of maintaining the Depository
- 9 and shall, in consultation with the General Services Admin-
- 10 istration, establish guidelines and procedures for the estab-
- 11 lishment and operation of the Depository, including guide-
- 12 lines for the immediate disclosure of documents that are not
- 13 subject to unresolved claims of privilege or trade secrecy.
- 14 The Depository shall be open to the public and maintained
- 15 in a manner that permits it to be used as a resource for
- 16 litigants, public health groups, and persons with an interest
- 17 in tobacco industry records and research concerning smok-
- 18 ing and health, addiction or nicotine dependency, safer or
- 19 less hazardous cigarettes, and underage tobacco use and
- 20 marketing. The Board may grant reasonable extensions of
- 21 time for compliance upon a showing of good cause.
- 22 (c) Privilege.—The Board shall apply the attorney-
- 23 client privilege and the attorney work-product doctrine in
- 24 a manner consistent with Federal law.

1	SEC. 907. RESOLUTION OF DISPUTED PRIVILEGE AND
2	TRADE SECRET CLAIMS.
3	(a) In General.—The Board shall determine whether
4	to uphold or reject disputed claims of attorney client privi-
5	lege, attorney work product, or trade secret protection with
6	respect to documents submitted to the Depository. Any per-
7	son may petition the Board to resolve a claim that a docu-
8	ment submitted to the Depository may not be disclosed to
9	the public. Such a determination shall be made by a major-
10	ity of the Board, in writing, and shall be subject to judicial
11	review as specified in this title. All such determinations
12	shall be made solely on consideration of the subject docu-
13	ment and written submissions from the person claiming
14	that the document is privileged or protected by trade secrecy
15	and from any person seeking disclosure of the document.
16	The Board shall cause notice of the petition and the Board's
17	decision to be published in the Federal Register.
18	(b) Final Decision.—The Board may uphold a claim
19	of privilege or protection in its entirety or, in its sole discre-
20	tion, it may redact that portion of a document that it deter-
21	mines is protected from public disclosure under subsection
22	(a). Any decision of the Board shall be final unless judicial
23	review is sought under section 908. In the event that judi-
24	cial review is so sought, the Board's decision shall be stayed
25	pending a final judicial decision.

1 SEC. 908. APPEAL OF BOARD DECISION.

- 2 (a) Petition; Right of Appeal.—Any person may 3 obtain judicial review of a final decision of the Board by
- 4 filing a petition for review with the United States Court
- 5 of Appeals for the Federal Circuit within 60 days after the
- 6 publication of such decision in the Federal Register. A copy
- 7 of the petition shall be transmitted by the Clerk of the Court
- 8 to the Board. The Board shall file in the court the record
- 9 of the proceedings on which the Board based its decision
- 10 (including any documents reviewed by the Board in cam-
- 11 era) as provided in section 2112 of title 28, United States
- 12 Code. Upon the filing of such petition, the court shall have
- 13 exclusive jurisdiction to affirm or set aside the Board's deci-
- 14 sion, except that until the filing of the record the Board
- 15 may modify or set aside its decision.
- 16 (b) Additional Evidence and Arguments.—If the
- 17 any party applies to the court for leave to adduce addi-
- 18 tional evidence respecting the decision being reviewed and
- 19 shows to the satisfaction of the court that such additional
- 20 evidence or arguments are material and that there were rea-
- 21 sonable grounds for the failure to adduce such evidence or
- 22 arguments in the proceedings before the Board, the court
- 23 may order the Board to provide additional opportunity for
- 24 the presentation of evidence or arguments in such manner
- 25 and upon such terms as the court deems proper. The Board
- 26 may modify its findings or make new findings by reason

- 1 of the additional evidence or arguments and shall file with
- 2 the court such modified or new findings, and its rec-
- 3 ommendation, if any, for the modification or setting aside
- 4 of the decision being reviewed.
- 5 (c) Standard of Review; Finality of Judg-
- 6 MENTS.—The Board's findings of fact, if supported by sub-
- 7 stantial evidence on the record taken as a whole, shall be
- 8 conclusive. The court shall review the Board's legal conclu-
- 9 sions de novo. The judgment of the court affirming or set-
- 10 ting aside the Board's decision shall be final, subject to re-
- 11 view by the Supreme Court of the United States upon cer-
- 12 tiorari or certification, as provided in section 1254 of title
- 13 28, United States Code.
- 14 (d) Public Disclosure After Final Decision.—
- 15 Within 30 days after a final decision that a document, as
- 16 redacted by the Board or in its entirety, is not protected
- 17 from disclosure by a claim of attorney-client privilege, at-
- 18 torney work product, or trade secret protection, the Board
- 19 shall direct the Depository to make the document available
- 20 to the public. No Federal, Tribal, or State court shall have
- 21 jurisdiction to review a claim of attorney-client privilege,
- 22 attorney work product, or trade secret protection for a docu-
- 23 ment that has lawfully been made available to the public
- 24 under this subsection.

- 1 (e) Effect of Non-Disclosure Decision on Judi-
- 2 CIAL PROCEEDINGS.—The Board's decision that a docu-
- 3 ment is protected by attorney-client privilege, attorney work
- 4 product, or trade secret protection is binding only for the
- 5 purpose of protecting the document from disclosure by the
- 6 Depository. The decision by the Board shall not be con-
- 7 strued to prevent a document from being disclosed in a judi-
- 8 cial proceeding.
- 9 (f) Disclosure to the Food and Drug Adminis-
- 10 TRATION.—Within 240 days after the date of enactment of
- 11 this Act, each participating tobacco product manufacturer
- 12 shall submit to the Food and Drug Administration the doc-
- 13 uments identified in section 903(b) or 903(c), including
- 14 documents for which trade secret protection is claimed, with
- 15 the exception of any document for which privilege is
- 16 claimed, and identified in accordance with section 904(a).
- 17 Each such manufacturer shall provide the Administration
- 18 with the privilege and trade secret logs identified under sec-
- 19 tion 904(b). With respect to documents that are claimed to
- 20 contain trade secret material, unless and until it is finally
- 21 determined under this title, either through judicial review
- 22 or because time for judicial review has expired, that such
- 23 a document does not constitute or contain trade secret mate-
- 24 rial, the Administration shall treat the document as a trade
- 25 secret in accordance with section 708 of the Federal Food,

- 1 Drug, and Cosmetic Act (21 U.S.C. 379) and the regula-
- 2 tions promulgated thereunder. Nothing herein shall limit
- 3 the authority of the Administration to obtain and use, in
- 4 accordance with any provision of the Federal Food, Drug,
- 5 and Cosmetic Act and the regulations promulgated there-
- 6 under, any document constituting or containing trade se-
- 7 cret material. Documents and materials received by the Ad-
- 8 ministration under this provision shall not be obtainable
- 9 by or releasable to the public through section 552 of title
- 10 5, United States Code, or any other provision of law, and
- 11 the only recourse to obtain these documents shall be through
- 12 the Board and Depository.

13 SEC. 909. MISCELLANEOUS.

- 14 The disclosure process in this title is not intended to
- 15 affect the Federal Rules of Civil or Criminal Procedure or
- 16 any Federal law which requires the disclosure of documents
- 17 or which deals with attorney-client privilege, attorney work
- 18 product, or trade secret protection.

19 **SEC. 910. PENALTIES.**

- 20 (a) Good Faith Requirement.—Each participating
- 21 tobacco product manufacturer must act in good faith in
- 22 asseting claims of privilege or trade secret protection based
- 23 on fact and law. If the Board determines that a participat-
- 24 ing tobacco product manufacturer has not acted in good
- 25 faith with full knowledge of the truth of the facts asserted

- 1 and with a reasonable basis under existing law, the manu-
- 2 facturer shall be assessed costs, which shall include the full
- 3 administrative costs of handling the claim of privilege, and
- 4 all attorneys' fees incurred by the Board and any party
- 5 contesting the privilege. The Board may also impose civil
- 6 penalties of up to \$10,000 per violation if it determines
- 7 that the manufacturer acted in bad faith in asserting a
- 8 privilege, or knowingly acted with the intent to delay, frus-
- 9 trate, defraud, or obstruct the Board's determination of
- 10 privilege or trade secret protection claims.
- 11 (b) Failure To Produce Document.—A failure by
- 12 a participating tobacco product manufacturer to produce
- 13 indexes and documents in compliance with the schedule set
- 14 forth in this title, or with such extension as may be granted
- 15 by the Board, shall be punished by a civil penalty of up
- 16 to \$500 per violation. A separate violation occurs for each
- 17 document the manufacturer has failed to produce in a time-
- 18 ly manner. The maximum penalty under this subsection for
- 19 a related series of violations is \$10,000. In determining the
- 20 amount of any civil penalty, the Board shall consider the
- 21 number of documents, length of delay, any history of prior
- 22 violations, the ability to pay, and such other matters as
- 23 justice requires. Nothing in this title shall replace or super-
- 24 sede any criminal sanction under title 18, United States
- 25 Code, or any other provision of law.

1 SEC. 911. DEFINITIONS.

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For the purposes of this title—

(1) Document.—The term "document" includes originals and drafts of any kind of written or graphic matter, regardless of the manner of production or reproduction, of any kind or description, whether sent or received or neither, and all copies thereof that are different in any way from the original (whether by interlineation, receipt stamp, notation, indication of copies sent or received or otherwise) regardless of whether confidential, privileged, or otherwise, including any paper, book, account, photograph, blueprint, drawing, agreement, contract, memorandum, advertising material, letter, telegram, object, report, record, transcript, study, note, notation, working paper, intra-office communication, intra-department communication, chart, minute, index sheet, routing sheet, computer software, computer data, delivery ticket, flow sheet, price list, quotation, bulletin, circular, manual, summary, recording of telephone or other conversation or of interviews, or of conferences, or any other written, recorded, transcribed, punched, taped, filmed, or graphic matter, regardless of the manner produced or reproduced. Such term also includes any tape, recording, videotape, computerization, or other

- electronic recording, whether digital or analog or a
 combination thereof.
- (2) Trade secret.—The term "trade secret" 3 means any commercially valuable plan, formula, 5 ordevice that is used for making, process, 6 compounding, processing, or preparing trade com-7 modities and that can be said to be the end-product 8 of either innovation or substantial effort, for which 9 there is a direct relationship between the plan, for-10 mula, process, or device and the productive process.
- 11 (3) CERTAIN ACTIONS DEEMED TO BE PROCEED12 INGS.—Any action undertaken under this title, in13 cluding the search, indexing, and production of docu14 ments, is deemed to be a "proceeding" before the exec15 utive branch of the United States.
- 16 (4) OTHER TERMS.—Any term used in this title 17 that is defined in section 701 has the meaning given 18 to it by that section.

19 TITLE X—LONG-TERM ECONOMIC 20 ASSISTANCE FOR FARMERS

- 21 SEC. 1001. SHORT TITLE.
- This title may be cited as the "Long-Term Economic
- 23 Assistance for Farmers Act" or the "LEAF Act".
- 24 SEC. 1002. DEFINITIONS.
- 25 In this title:

1	(1) Participating tobacco producer.—The
2	term "participating tobacco producer" means a quota
3	holder, quota lessee, or quota tenant.
4	(2) Quota holder.—The term "quota holder"
5	means a producer that owns a farm for which a to-
6	bacco farm marketing quota or farm acreage allot-
7	ment was established under the Agricultural Adjust-
8	ment Act of 1938 (7 U.S.C. 1281 et seq.) for any of
9	the 1995, 1996, or 1997 crop years.
10	(3) Quota lessee.—The term "quota lessee"
11	means—
12	(A) a producer that owns a farm that pro-
13	duced tobacco pursuant to a lease and transfer
14	to that farm of all or part of a tobacco farm
15	marketing quota or farm acreage allotment es-
16	tablished under the Agricultural Adjustment Act
17	of 1938 (7 U.S.C. 1281 et seq.) for any of the
18	1995, 1996, or 1997 crop years; or
19	(B) a producer that rented land from a
20	farm operator to produce tobacco under a tobacco
21	farm marketing quota or farm acreage allotment
22	established under the Agricultural Adjustment
23	Act of 1938 (7 U.S.C. 1281 et seq.) for any of
24	the 1995, 1996, or 1997 crop years.

1	(4) Quota tenant.—The term "quota tenant"
2	means a producer that—
3	(A) is the principal producer, as determined
4	by the Secretary, of tobacco on a farm where to-
5	bacco is produced pursuant to a tobacco farm
6	marketing quota or farm acreage allotment es-
7	tablished under the Agricultural Adjustment Act
8	of 1938 (7 U.S.C. 1281 et seq.) for any of the
9	1995, 1996, or 1997 crop years; and
10	(B) is not a quota holder or quota lessee.
11	(5) Secretary.—The term "Secretary"
12	means—
13	(A) in subtitles A and B, the Secretary of
14	Agriculture; and
15	(B) in section 1031, the Secretary of Labor.
16	(6) Tobacco product importer.—The term
17	"tobacco product importer" has the meaning given the
18	term "importer" in section 5702 of the Internal Reve-
19	nue Code of 1986.
20	(7) Tobacco product manufacturer.—
21	(A) In general.—The term "tobacco prod-
22	uct manufacturer" has the meaning given the
23	term "manufacturer of tobacco products" in sec-
24	tion 5702 of the Internal Revenue Code of 1986.

1	(B) Exclusion.—The term "tobacco prod-
2	uct manufacturer" does not include a person
3	that manufactures cigars or pipe tobacco.
4	(8) Tobacco warehouse owner.—The term
5	"tobacco warehouse owner" means a warehouseman
6	that participated in an auction market (as defined in
7	the first section of the Tobacco Inspection Act (7
8	U.S.C. 511)) during the 1998 marketing year.
9	I (9) TRUST FUND.—The term "Trust Fund"
10	means the Tobacco Community Revitalization Trust
11	Fund established under section 1011.
12	[Subtitle A—Tobacco Community
13	Revitalization Trust Fund
14	[SEC. 1011. ESTABLISHMENT OF TRUST FUND.
15	[(a) In General.—There is established in the Treas-
16	ury of the United States a trust fund to be known as the
17	"Tobacco Community Revitalization Trust Fund", consist-
18	ing of such amounts as may be appropriated or credited
19	to the Trust Fund. The Trust Fund shall be administered
20	by the Secretary.
21	[(b) Transfers to Trust Fund.—There are appro-
22	priated and transferred to the Trust Fund for each fiscal
23	year—

[(1) amounts contributed by tobacco product 2 manufacturers and tobacco product importers under 3 section 1012; and

[2] an amount from the National Tobacco Settlement Trust Fund established by section 401 equal to the aggregate amount of assessments under section 1012 against participating tobacco manufacturers for that fiscal year.

(c) Repayable Advances.—

- [1] AUTHORIZATION.—There are authorized to be appropriated to the Trust Fund, as repayable advances, such sums as may from time to time be necessary to make expenditures under subsection (d).
- [(2) REPAYMENT WITH INTEREST.—Repayable advances made to the Trust Fund shall be repaid, and interest on the advances shall be paid, to the general fund of the Treasury when the Secretary of the Treasury determines that moneys are available in the Trust Fund to make the payments.
- [(3) RATE OF INTEREST.—Interest on an advance made under this subsection shall be at a rate determined by the Secretary of Treasury (as of the close of the calendar month preceding the month in which the advance is made) that is equal to the current average market yield on outstanding marketable

1	obligations of the United States with remaining pe-
2	riod to maturity comparable to the anticipated period
3	during which the advance will be outstanding.
4	[(d) Expenditures From Trust Fund.—Amounts
5	in the Trust Fund shall be available for making expendi-
6	tures after October 1, 1998, to meet those necessary obliga-
7	tions of the Federal Government that are authorized to be
8	paid under—
9	$I\!\!I(1)$ section 1021 for payments for lost tobacco
10	quota for each of fiscal years 1999 through 2023, but
11	not to exceed \$1,650,000,000 for any fiscal year ex-
12	cept to the extent the payments are made in accord-
13	ance with subsection $(d)(12)$ or $(e)(9)$ of section 1021;
14	$I\!\!I(2)$ section 1022 for industry payments for all
15	costs of the Department of Agriculture associated with
16	the production of tobacco;
17	$I\!\!I(3)$ section 1023 for tobacco community eco-
18	nomic development grants, but not to exceed—
19	I(A) \$375,000,000 for each of fiscal years
20	1999 through 2008, less any amount required to
21	be paid under section 1022 for the fiscal year;
22	and
23	$I\!\!\!I(B)$ \$450,000,000 for each of fiscal year
24	2009 through 2023, less any amount required to

1	be paid under section 1022 during the fiscal
2	year;
3	$I\!\!I(4)$ section 1031 for assistance provided under
4	the tobacco worker transition program, but not to ex-
5	ceed \$25,000,000 for any fiscal year; and
6	I(5) subpart 9 of part A of title IV of the Higher
7	Education Act of 1965 for farmer opportunity grants,
8	but not to exceed—
9	I(A) \$42,500,000 for each of the academic
10	years 1999–2000 through 2003–2004;
11	I(B) \$50,000,000 for each of the academic
12	years 2004–2005 through 2008–2009;
13	$I\!\!I(C)$ \$57,500,000 for each of the academic
14	years 2009–2010 through 2013–2014;
15	I(D) \$65,000,000 for each of the academic
16	years 2014–2015 through 2018–2019; and
17	I(E) \$72,500,000 for each of the academic
18	years 2019–2020 through 2023–2024.
19	[(e) Budgetary Treatment.—This section con-
20	stitutes budget authority in advance of appropriations Acts
21	and represents the obligation of the Federal Government to
22	provide payments to States and eligible persons in accord-
23	ance with this title.

1	[SEC. 1012. CONTRIBUTIONS BY TOBACCO PRODUCT MANU-
2	FACTURERS AND IMPORTERS.
3	【 (a) Definition of Market Share.—In this sec-
4	tion, the term "market share" means the ratio of—
5	I(1) the tax liability of a tobacco product manu-
6	facturer or tobacco product importer for a calendar
7	year under section 5703 of the Internal Revenue Code
8	of 1986; to
9	I(2) the tax liability of all tobacco product man-
10	ufacturers or tobacco product importers for the cal-
11	endar year under section 5703 of the Internal Reve-
12	nue Code of 1986.
13	[(b) Determinations.—Not later than September 30
14	of each fiscal year, the Secretary of the Treasury shall—
15	[(1) determine—
16	[(A) the market share of each tobacco prod-
17	uct manufacturer or tobacco product importer
18	during the most recent calendar year;
19	[(B) the total amount of assessments pay-
20	able for the subsequent fiscal year under sub-
21	section (c); and
22	[(C) the amount of an assessment payable
23	by the tobacco product manufacturer or tobacco
24	product importer for the fiscal year under sub-
25	section (d); and

1	$I\!\!I(2)$ notify each tobacco product manufacturer
2	and tobacco product importer of the determinations
3	made under paragraph (1) with respect to the manu-
4	facturer or importer.
5	[(c) Total Amount of Assessments.—
6	[(1) In general.—The total amount of assess-
7	ments payable by all tobacco product manufacturers
8	and tobacco product importers into the Trust Fund
9	for a fiscal year shall be equal to—
10	[(A) the amount of the contribution to the
11	Trust Fund for the fiscal year required under
12	paragraph (2); less
13	[(B) any amount made available during
14	the preceding fiscal year to the Trust Fund out
15	of funds transferred from National Tobacco Set-
16	tlement Trust Fund under section 1011(b)(2).
17	[(2) Trust fund contributions.—The
18	amount of the contribution to the Trust Fund shall
19	be—
20	[(A) \$2,100,000,000 for each of fiscal years
21	1999 through 2008;
22	$I\!\!I(B)$ \$500,000,000 for each of fiscal years
23	2009 through 2023; and

1	[(C) for fiscal year 2024 and each subse-
2	quent fiscal year, the amount payable under sec-
3	$tion\ 1022.$
4	[(d) Individual Amount of Assessments.—The
5	amount of an assessment payable by each tobacco product
6	manufacturer and tobacco product importer into the Trust
7	Fund for a fiscal year shall be equal to the product obtained
8	by multiplying—
9	$I\!\!\!I(1)$ the total amount of assessments payable by
10	all tobacco product manufacturers and tobacco prod-
11	uct importers for the fiscal year under subsection (c);
12	and
13	I(2) the market share of the tobacco product
14	manufacturer or tobacco product importer during the
15	most recent calendar year determined under sub-
16	section $(b)(1)(A)$.
17	
18	BACCO PRODUCT MANUFACTURERS.—There shall be allowed
19	as a credit against the amount of any assessment under
20	this section for a participating tobacco product manufac-
21	turer an amount equal to the amount paid by that manu-
22	facturer under section 403 of this Act (other than as penalty
23	or interest) for the calendar year ending in that fiscal
24	year. I

Subtitle B—Tobacco Market 1 Transition Assistance 2 SEC. 1021. PAYMENTS FOR LOST TOBACCO QUOTA. 3 4 (a) In General.—Beginning with the 1999 marketing year, the Secretary shall make payments for lost tobacco 5 quota to eligible quota holders, quota lessees, and quota tenants as reimbursement for lost tobacco quota as a result 7 of a decrease in demand for domestically produced tobacco. 9 (b) Eligibility.—To be eligible to receive payments under this section, a quota holder, quota lessee, or quota tenant shall— 11 12 (1) prepare and submit to the Secretary an ap-13 plication at such time, in such manner, and contain-14 ing such information as the Secretary may require, 15 including information sufficient to make the dem-16 onstration required under paragraph (2); and 17 (2) demonstrate to the satisfaction of the Sec-18 retary that, with respect to the 1997 marketing 19 year-20 (A) the producer was a quota holder and re-21 alized income from the production of tobacco 22 through— 23 (i) the active production of tobacco; 24 (ii) the lease and transfer of tobacco 25 quota to another farm;

1	(iii) the rental of all or part of the
2	farm of the quota holder, including the right
3	to produce tobacco, to another tobacco pro-
4	ducer; or
5	(iv) the hiring of a quota tenant to
6	$produce\ to bacco;$
7	(B) the producer was a quota lessee; or
8	(C) the producer was a quota tenant.
9	(c) Base Quota Level.—
10	(1) In general.—The Secretary shall deter-
11	mine, for each quota holder, quota lessee, and quota
12	tenant, the base quota level for the 1995 through 1997
13	marketing years.
14	(2) Quota holders.—The base quota level for
15	a quota holder shall be equal to the average tobacco
16	farm marketing quota established for the farm owned
17	by the quota holder for the 1995 through 1997 mar-
18	keting years.
19	(3) Quota lessees.—The base quota level for a
20	quota lessee shall be equal to—
21	(A) 50 percent of the average number of
22	pounds of tobacco quota established for a farm
23	for the 1995 through 1997 marketing years—
24	(i) that was leased and transferred to
25	a farm owned by the quota lessee; or

1	(ii) for which the rights to produce the
2	tobacco were rented to the quota lessee; less
3	(B) 25 percent of the average number of
4	pounds of tobacco quota described in subpara-
5	graph (A) for which a quota tenant was the
6	principal producer of the tobacco quota.
7	(4) Quota tenants.—The base quota level for a
8	quota tenant shall be equal to the sum of—
9	(A) 50 percent of the average number of
10	pounds of tobacco quota established for a farm
11	for the 1995 through 1997 marketing years—
12	(i) that was owned by a quota holder;
13	and
14	(ii) for which the quota tenant was the
15	principal producer of the tobacco on the
16	farm; and
17	(B) 25 percent of the average number of
18	pounds of tobacco quota for the 1995 through
19	1997 marketing years—
20	(i)(I) that was leased and transferred
21	to a farm owned by the quota lessee; or
22	(II) for which the rights to produce the
23	tobacco were rented to the quota lessee; and

1	(ii) for which the quota tenant was the
2	principal producer of the tobacco on the
3	farm.
4	(5) Marketing quotas other than pound-
5	AGE QUOTAS.—
6	(A) In general.—For each type of tobacco
7	for which there is a marketing quota or allot-
8	ment (on an acreage basis), the base quota level
9	for each quota holder, quota lessee, or quota ten-
10	ant shall be determined in accordance with this
11	subsection (based on a poundage conversion) by
12	multiplying—
13	(i) the average tobacco farm marketing
14	quota or allotment for the 1995 through
15	1997 marketing years; and
16	(ii) the average yield per acre for the
17	farm for the type of tobacco for the market-
18	ing years.
19	(B) Yields not available.—If the average
20	yield per acre is not available for a farm, the
21	Secretary shall calculate the base quota for the
22	quota holder, quota lessee, or quota tenant (based
23	on a poundage conversion) by determining the
24	amount equal to the product obtained by mul-
25	tiplying—

1	(i) the average tobacco farm marketing
2	quota or allotment for the 1995 through
3	1997 marketing years; and
4	(ii) the average county yield per acre
5	for the county in which the farm is located
6	for the type of tobacco for the marketing
7	years.
8	(d) Payments for Lost Tobacco Quota for Types
9	OF TOBACCO OTHER THAN FLUE-CURED TOBACCO.—
10	(1) Allocation of funds.—Of the amounts
11	$made\ available\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ $
12	the National Tobacco Settlement Trust
13	Fund for payments for lost tobacco quota, the Sec-
14	retary shall make available for payments under this
15	subsection an amount that bears the same ratio to the
16	amounts made available as—
17	(A) the sum of all national marketing
18	quotas for all types of tobacco other than flue-
19	cured tobacco during the 1995 through 1997
20	marketing years; bears to
21	(B) the sum of all national marketing
22	quotas for all types of tobacco during the 1995
23	through 1997 marketing years.
24	(2) Option to relinquish quota.—

1	(A) In general.—Each quota holder shall
2	be given the option to relinquish the farm mar-
3	keting quota or farm acreage allotment of the
4	quota holder in exchange for a payment made
5	under paragraph (3).
6	(B) Notification.—A quota holder shall
7	give notification of the intention of the quota
8	holder to exercise the option at such time and in
9	such manner as the Secretary may require, but
10	not later than January 15, 1999.
11	(3) Payments for lost tobacco quota to
12	QUOTA HOLDERS EXERCISING OPTIONS TO RELIN-
13	QUISH QUOTA.—
14	(A) In general.—Subject to subparagraph
15	(E), for each of fiscal years 1999 through 2008,
16	the Secretary shall make annual payments for
17	lost tobacco quota to each quota holder that has
18	relinquished the farm marketing quota or farm
19	acreage allotment of the quota holder under
20	paragraph (2).
21	(B) Amount.—The amount of a payment
22	made to a quota holder described in subpara-
23	graph (A) for a marketing year shall equal 1/10
24	of the lifetime limitation established under sub-
25	paragraph (E).

- (C) Timing.—The Secretary shall begin making annual payments under this paragraph for the marketing year in which the farm marketing quota or farm acreage allotment is relinquished.
 - (D) Additional payments.—The Secretary may increase annual payments under this paragraph in accordance with paragraph (7)(E) to the extent that funding is available.
 - (E) LIFETIME LIMITATION ON PAYMENTS.—
 The total amount of payments made under this paragraph to a quota holder shall not exceed the product obtained by multiplying the base quota level for the quota holder by \$8 per pound.

(4) Reissuance of Quota.—

(A) REALLOCATION TO LESSEE OR TEN-ANT.—If a quota holder exercises an option to relinquish a tobacco farm marketing quota or farm acreage allotment under paragraph (2), a quota lessee or quota tenant that was the primary producer during the 1997 marketing year of tobacco pursuant to the farm marketing quota or farm acreage allotment, as determined by the Secretary, shall be given the option of having an allotment of the farm marketing quota or farm

1	acreage allotment reallocated to a farm owned by
2	the quota lessee or quota tenant.
3	(B) Conditions for reallocation.—
4	(i) Timing.—A quota lessee or quota
5	tenant that is given the option of having an
6	allotment of a farm marketing quota or
7	farm acreage allotment reallocated to a
8	farm owned by the quota lessee or quota
9	tenant under subparagraph (A) shall have 1
10	year from the date on which a farm market-
11	ing quota or farm acreage allotment is re-
12	linquished under paragraph (2) to exercise
13	$the\ option.$
14	(ii) Limitation on acreage allot-
15	MENT.—In the case of a farm acreage allot-
16	ment, the acreage allotment determined for
17	any farm subsequent to any reallocation
18	under subparagraph (A) shall not exceed 50
19	percent of the acreage of cropland of the
20	farm owned by the quota lessee or quota
21	tenant.
22	(iii) Limitation on marketing
23	QUOTA.—In the case of a farm marketing
24	quota, the marketing quota determined for
25	any farm subsequent to any reallocation

1	under subparagraph (A) shall not exceed an
2	amount determined by multiplying—
3	(I) the average county farm yield,
4	as determined by the Secretary; and
5	(II) 50 percent of the acreage of
6	cropland of the farm owned by the
7	quota lessee or quota tenant.
8	(C) Eligibility of lessee or tenant
9	FOR PAYMENTS.—If a farm marketing quota or
10	farm acreage allotment is reallocated to a quota
11	lessee or quota tenant under subparagraph (A)—
12	(i) the quota lessee or quota tenant
13	shall not be eligible for any additional pay-
14	ments under paragraph (5) or (6) as a re-
15	sult of the reallocation; and
16	(ii) the base quota level for the quota
17	lessee or quota tenant shall not be increased
18	as a result of the reallocation.
19	(D) REALLOCATION TO QUOTA HOLDERS
20	WITHIN SAME COUNTY OR STATE.—
21	(i) In general.—Except as provided
22	in clause (ii), if there was no quota lessee
23	or quota tenant for the farm marketing
24	quota or farm acreage allotment for a type
25	of tobacco, or if no quota lessee or quota

1	tenant exercises an option of having an al-
2	lotment of the farm marketing quota or
3	farm acreage allotment for a type of tobacco
4	reallocated, the Secretary shall reapportion
5	the farm marketing quota or farm acreage
6	allotment among the remaining quota hold-
7	ers for the type of tobacco within the same
8	county.
9	(ii) Cross-county leasing.—In a
10	State in which cross-county leasing is au-
11	thorized pursuant to section 319(l) of the
12	Agricultural Adjustment Act of 1938 (7
13	U.S.C. 1314e(l)), the Secretary shall re-
14	apportion the farm marketing quota among
15	the remaining quota holders for the type of
16	tobacco within the same State.
17	(iii) Eligibility of quota holder
18	FOR PAYMENTS.—If a farm marketing
19	quota is reapportioned to a quota holder
20	under this subparagraph—
21	(I) the quota holder shall not be
22	eligible for any additional payments
23	under paragraph (5) or (6) as a result
24	of the reapportionment; and

1	(II) the base quota level for the
2	quota holder shall not be increased as
3	a result of the reapportionment.
4	(E) Special rule for tenant of leased
5	TOBACCO.—If a quota holder exercises an option
6	to relinquish a tobacco farm marketing quota or
7	farm acreage allotment under paragraph (2), the
8	farm marketing quota or farm acreage allotment
9	shall be divided evenly between, and the option
10	of reallocating the farm marketing quota or farm
11	acreage allotment shall be offered in equal por-
12	tions to, the quota lessee and to the quota tenant,
13	if—
14	(i) during the 1997 marketing year,
15	the farm marketing quota or farm acreage
16	allotment was leased and transferred to a
17	farm owned by the quota lessee; and
18	(ii) the quota tenant was the primary
19	producer, as determined by the Secretary, of
20	tobacco pursuant to the farm marketing
21	quota or farm acreage allotment.
22	(5) Payments for lost tobacco quota to
23	QUOTA HOLDERS.—
24	(A) In general.—Except as otherwise pro-
25	vided in this subsection, during any marketing

1	year in which the national marketing quota for
2	a type of tobacco is less than the average na-
3	tional marketing quota for the 1995 through
4	1997 marketing years, the Secretary shall make
5	payments for lost tobacco quota to each quota
6	holder that is eligible under subsection (b), and
7	has not exercised an option to relinquish a to-
8	bacco farm marketing quota or farm acreage al-
9	lotment under paragraph (2), in an amount that
10	is equal to the product obtained by multiply-
11	ing—
12	(i) the number of pounds by which the
13	basic farm marketing quota (or poundage
14	conversion) is less than the base quota level
15	for the quota holder; and
16	(ii) \$4 per pound.
17	(B) Poundage conversion for market-
18	ING QUOTAS OTHER THAN POUNDAGE QUOTAS.—
19	(i) In general.—For each type of to-
20	bacco for which there is a marketing quota
21	or allotment (on an acreage basis), the
22	poundage conversion for each quota holder
23	during a marketing year shall be deter-
24	mined by multiplying—

1	(I) the basic farm acreage allot-
2	ment for the farm for the marketing
3	year; and
4	(II) the average yield per acre for
5	the farm for the type of tobacco.
6	(ii) Yield not available.—If the av-
7	erage yield per acre is not available for a
8	farm, the Secretary shall calculate the
9	poundage conversion for each quota holder
10	during a marketing year by multiplying—
11	(I) the basic farm acreage allot-
12	ment for the farm for the marketing
13	year; and
14	(II) the average county yield per
15	acre for the county in which the farm
16	is located for the type of tobacco.
17	(6) Payments for lost tobacco quota to
18	QUOTA LESSEES AND QUOTA TENANTS.—Except as
19	otherwise provided in this subsection, during any
20	marketing year in which the national marketing
21	quota for a type of tobacco is less than the average
22	national marketing quota for the type of tobacco for
23	the 1995 through 1997 marketing years, the Secretary
24	shall make payments for lost tobacco quota to each
25	quota lessee and quota tenant that is eligible under

1	subsection (b) in an amount that is equal to the prod-
2	uct obtained by multiplying—
3	(A) the percentage by which the national
4	marketing quota for the type of tobacco is less
5	than the average national marketing quota for
6	the type of tobacco for the 1995 through 1997
7	marketing years;
8	(B) the base quota level for the quota lessee
9	or quota tenant; and
10	(C) \$4 per pound.
11	(7) Lifetime limitation on payments.—Ex-
12	cept as otherwise provided in this subsection, the total
13	amount of payments made under this subsection to a
14	quota holder, quota lessee, or quota tenant during the
15	lifetime of the quota holder, quota lessee, or quota ten-
16	ant shall not exceed the product obtained by multiply-
17	ing—
18	(A) the base quota level for the quota holder,
19	quota lessee, or quota tenant; and
20	(B) \$8 per pound.
21	(8) Limitations on aggregate annual pay-
22	MENTS.—
23	(A) In general.—Except as otherwise pro-
24	vided in this paragraph, the total amount pay-
25	able under this subsection for any marketing

- year shall not exceed the amount made available
 under paragraph (1).
 - (B) Accelerated payments.—Paragraph

 (1) shall not apply if accelerated payments for lost tobacco quota are made in accordance with paragraph (12).
 - (C) REDUCTIONS.—If the sum of the amounts determined under paragraphs (3), (5), and (6) for a marketing year exceeds the amount made available under paragraph (1), the Secretary shall make a pro rata reduction in the amounts payable under paragraphs (5) and (6) to quota holders, quota lessees, and quota tenants under this subsection to ensure that the total amount of payments for lost tobacco quota does not exceed the amount made available under paragraph (1).
 - (D) ROLLOVER OF PAYMENTS FOR LOST TO-BACCO QUOTA.—Subject to subparagraph (A), if the Secretary makes a reduction in accordance with subparagraph (C), the amount of the reduction shall be applied to the next marketing year and added to the payments for lost tobacco quota for the marketing year.

1	(E) Additional payments to quota
2	HOLDERS EXERCISING OPTION TO RELINQUISH
3	QUOTA.—If the amount made available under
4	paragraph (1) exceeds the sum of the amounts
5	determined under paragraphs (3), (5), and (6)
6	for a marketing year, the Secretary shall distrib-
7	ute the amount of the excess pro rata to quota
8	holders that have exercised an option to relin-
9	quish a tobacco farm marketing quota or farm
10	acreage allotment under paragraph (2) by in-
11	creasing the amount payable to each such holder
12	under paragraph (3).
13	(9) Subsequent sale and transfer of
14	QUOTA.—Effective beginning with the 1999 marketing
15	year, on the sale and transfer of a farm marketing
16	$quota\ or\ farm\ acreage\ allot ment\ under\ section\ 316(g)$
17	or 319(g) of the Agricultural Adjustment Act of 1938
18	$(7\ U.S.C.\ 1314b(g),\ 1314e(g))$ —
19	(A) the person that sold and transferred the
20	quota or allotment shall have—
21	(i) the base quota level attributable to
22	the person reduced by the base quota level
23	attributable to the quota that is sold and
24	transferred; and

1	(ii) the lifetime limitation on pay-	
2	ments established under paragraph (7) at-	
3	tributable to the person reduced by the	
4	product obtained by multiplying—	
5	(I) the base quota level attrib-	
6	utable to the quota; and	
7	(II) \$8 per pound; and	
8	(B) if the quota or allotment has never been	
9	relinquished by a previous quota holder under	
10	paragraph (2), the person that acquired the	
11	quota shall have—	
12	(i) the base quota level attributable to	
13	the person increased by the base quota level	
14	attributable to the quota that is sold and	
15	transferred; and	
16	(ii) the lifetime limitation on pay-	
17	ments established under paragraph (7) at-	
18	tributable to the person—	
19	(I) increased by the product ob-	
20	tained by multiplying—	
21	(aa) the base quota level at-	
22	tributable to the quota; and	
23	(bb) \$8 per pound; but	
24	(II) decreased by any payments	
25	under paragraph (5) for lost tobacco	

1	quota previously made that are attrib-
2	utable to the quota that is sold and
3	transferred.

- or transfer of ownership of a farm that is owned by a quota holder, the base quota level established under subsection (c), the right to payments under paragraph (5), and the lifetime limitation on payments established under paragraph (7) shall transfer to the new owner of the farm to the same extent and in the same manner as those provisions applied to the previous quota holder.
- (11) DEATH OF QUOTA LESSEE OR QUOTA TEN-ANT.—If a quota lessee or quota tenant that is entitled to payments under this subsection dies and is survived by a spouse or 1 or more dependents, the right to receive the payments shall transfer to the surviving spouse or, if there is no surviving spouse, to the surviving dependents in equal shares.

(12) Acceleration of Payments.—

(A) In General.—On the occurrence of any of the events described in subparagraph (B), the Secretary shall make an accelerated lump sum payment for lost tobacco quota as established under paragraphs (5) and (6) to each quota

1	holder, quota lessee, and quota tenant for any af-
2	fected type of tobacco in accordance with sub-
3	paragraph (C).
4	(B) Triggering events.—The Secretary
5	shall make accelerated payments under subpara-
6	graph (A) if after the date of enactment of this
7	Act—
8	(i) subject to subparagraph (D), for 3
9	consecutive marketing years, the national
10	marketing quota or national acreage allot-
11	ment for a type of tobacco is less than 50
12	percent of the national marketing quota or
13	national acreage allotment for the type of
14	tobacco for the 1998 marketing year; or
15	(ii) Congress repeals or makes ineffec-
16	tive, directly or indirectly, any provision
17	of—
18	(I) section 316 of the Agricultural
19	Adjustment Act of 1938 (7 U.S.C.
20	1314b);
21	(II) section 319 of the Agricul-
22	tural Adjustment Act of 1938 (7 U.S.C.
23	1314e);
24	(III) section 106 of the Agricul-
25	tural Act of 1949 (7 U.S.C. 1445):

1	(IV) section 106A of the Agricul-
2	tural Act of 1949 (7 U.S.C. 1445-1);
3	or
4	(V) section 106B of the Agricul-
5	tural Act of 1949 (7 U.S.C. 1445–2).
6	(C) Amount.—The amount of the acceler-
7	ated payments made to each quota holder, quota
8	lessee, and quota tenant under this subsection
9	shall be equal to—
10	(i) the amount of the lifetime limita-
11	tion established for the quota holder, quota
12	lessee, or quota tenant under paragraph (7);
13	less
14	(ii) any payments for lost tobacco
15	quota received by the quota holder, quota
16	lessee, or quota tenant before the occurrence
17	of any of the events described in subpara-
18	graph(B).
19	(D) Referendum vote not a triggering
20	EVENT.—A referendum vote of producers for any
21	type of tobacco that results in the national mar-
22	keting quota or national acreage allotment not
23	being in effect for the type of tobacco shall not
24	be considered a triggering event under this para-
25	graph.

1	(13) Ban on subsequent sale or leasing of
2	FARM MARKETING QUOTA OR FARM ACREAGE ALLOT-
3	MENT TO QUOTA HOLDERS EXERCISING OPTION TO
4	RELINQUISH QUOTA.—No quota holder that exercises
5	the option to relinquish a farm marketing quota or
6	farm acreage allotment for any type of tobacco under
7	paragraph (2) shall be eligible to acquire a farm mar-
8	keting quota or farm acreage allotment for the type
9	of tobacco, or to obtain the lease or transfer of a farm
10	marketing quota or farm acreage allotment for the
11	type of tobacco, for a period of 25 crop years after the
12	date on which the quota or allotment was relin-
13	quished.
14	(e) Payments for Lost Tobacco Quota for Flue-
15	Cured Tobacco.—
16	(1) Allocation of funds.—Of the amounts
17	made available [under section 1011(d)(1)] out of
18	the National Tobacco Settlement Trust
19	Fund for payments for lost tobacco quota, the Sec-
20	retary shall make available for payments under this
21	subsection an amount that bears the same ratio to the
22	amounts made available as—
23	(A) the sum of all national marketing
24	quotas for flue-cured tobacco during the 1995
25	through 1997 marketing years; bears to

1	(B) the sum of all national marketing
2	quotas for all types of tobacco during the 1995
3	through 1997 marketing years.
4	(2) Relinquishment of quota.—
5	(A) In general.—Each quota holder of
6	flue-cured tobacco during the 1998 marketing
7	year shall relinquish the farm marketing quota
8	or farm acreage allotment in exchange for a pay-
9	ment made under paragraph (3) or (4).
10	(B) Notification.—The Secretary shall
11	notify the quota holders of the relinquishment of
12	their quota or allotment at such time and in
13	such manner as the Secretary may require, but
14	not later than November 15, 1998.
15	(3) Payments for lost flue-cured tobacco
16	QUOTA TO QUOTA HOLDERS THAT RELINQUISH
17	QUOTA.—
18	(A) In general.—For each of fiscal years
19	1999 through 2008, the Secretary shall make an-
20	nual payments for lost flue-cured tobacco to each
21	quota holder that has relinquished the farm mar-
22	keting quota or farm acreage allotment of the
23	quota holder under paragraph (2).
24	(B) Amount.—The amount of a payment
25	made to a auota holder described in subpara-

1	graph (A) for a marketing year shall equal $^{1}/_{10}$
2	of the lifetime limitation established under para-
3	graph (6).
4	(C) Timing.—The Secretary shall begin
5	making annual payments under this paragraph
6	for the marketing year in which the farm mar-
7	keting quota or farm acreage allotment is relin-
8	quished.
9	(D) Additional payments.—The Sec-
10	retary may increase annual payments under this
11	paragraph in accordance with paragraph $(7)(E)$
12	to the extent that funding is available.
13	(4) Payments for lost flue-cured tobacco
14	QUOTA TO QUOTA LESSEES AND QUOTA TENANTS
15	THAT HAVE NOT RELINQUISHED PERMITS.—
16	(A) In general.—Except as otherwise pro-
17	vided in this subsection, during any marketing
18	year in which the national marketing quota for
19	flue-cured tobacco is less than the average na-
20	tional marketing quota for the 1995 through
21	1997 marketing years, the Secretary shall make
22	payments for lost tobacco quota to each quota
23	lessee or quota tenant that—
24	(i) is eligible under subsection (b);

1	(ii) has been issued an individual to-
2	bacco production permit under section
3	317A(b) of the Agricultural Adjustment Act
4	of 1938; and
5	(iii) has not exercised an option to re-
6	linquish the permit.
7	(B) Amount.—The amount of a payment
8	made to a quota holder described in subpara-
9	graph (A) for a marketing year shall be equal to
10	the product obtained by multiplying—
11	(i) the number of pounds by which the
12	individual marketing limitation established
13	for the permit is less than twice the base
14	quota level for the quota holder; and
15	(ii) \$2 per pound.
16	(5) Payments for lost flue-cured tobacco
17	QUOTA TO QUOTA LESSEES AND QUOTA TENANTS
18	THAT HAVE RELINQUISHED PERMITS.—
19	(A) In general.—For each of fiscal years
20	1999 through 2008, the Secretary shall make an-
21	nual payments for lost flue-cured tobacco quota
22	to each quota lessee and quota tenant that has
23	relinquished an individual tobacco production
24	permit under section $317A(b)(5)$ of the Agricul-
25	tural Adjustment Act of 1938.

	3_4
1	(B) Amount.—The amount of a payment
2	made to a quota holder described in subpara-
3	graph (A) for a marketing year shall be equal to
4	¹ / ₁₀ of the lifetime limitation established under
5	paragraph (6).
6	(C) Timing.—The Secretary shall begin
7	making annual payments under this paragraph
8	for the marketing year in which the individual
9	tobacco production permit is relinquished.
10	(D) Additional payments.—The Sec-
11	retary may increase annual payments under this
12	paragraph in accordance with paragraph (7)(E)
13	to the extent that funding is available.
14	(E) Prohibition against permit expan-
15	SION.—A quota lessee or quota tenant that re-
16	ceives a payment under this paragraph shall be
17	ineligible to receive any new or increased tobacco
18	production permit from the county production
19	pool established under section 317A(b)(8) of the
20	Agricultural Adjustment Act of 1938.
21	(6) Lifetime limitation on payments.—Ex-
22	cept as otherwise provided in this subsection, the total
23	amount of payments made under this subsection to a

quota holder, quota lessee, or quota tenant during the

lifetime of the quota holder, quota lessee, or quota ten-

24

1	ant shall not exceed the product obtained by multiply-
2	ing—
3	(A) the base quota level for the quota holder,
4	quota lessee, or quota tenant; and
5	(B) \$8 per pound.
6	(7) Limitations on aggregate annual pay-
7	MENTS.—
8	(A) In general.—Except as otherwise pro-
9	vided in this paragraph, the total amount pay-
10	able under this subsection for any marketing
11	year shall not exceed the amount made available
12	under paragraph (1).
13	(B) Accelerated payments.—Paragraph
14	(1) shall not apply if accelerated payments for
15	lost flue-cured tobacco quota are made in accord-
16	ance with paragraph (9).
17	(C) REDUCTIONS.—If the sum of the
18	amounts determined under paragraphs (3), (4),
19	and (5) for a marketing year exceeds the amount
20	made available under paragraph (1), the Sec-
21	retary shall make a pro rata reduction in the
22	amounts payable under paragraph (4) to quota
23	lessees and quota tenants under this subsection to
24	ensure that the total amount of payments for lost

- 1 flue-cured tobacco quota does not exceed the 2 amount made available under paragraph (1).
 - (D) ROLLOVER OF PAYMENTS FOR LOST FLUE-CURED TOBACCO QUOTA.—Subject to subparagraph (A), if the Secretary makes a reduction in accordance with subparagraph (C), the amount of the reduction shall be applied to the next marketing year and added to the payments for lost flue-cured tobacco quota for the marketing year.
 - (E) Additional payments to quota Holders exercising option to relinquish quotas or permits, or to quota lessees or quota tenants relinquishing permits.—If the amount made available under paragraph (1) exceeds the sum of the amounts determined under paragraphs (3), (4), and (5) for a marketing year, the Secretary shall distribute the amount of the excess pro rata to quota holders by increasing the amount payable to each such holder under paragraphs (3) and (5).
 - (8) DEATH OF QUOTA HOLDER, QUOTA LESSEE, OR QUOTA TENANT.—If a quota holder, quota lessee or quota tenant that is entitled to payments under paragraph (4) or (5) dies and is survived by a spouse or

1 1 or more descendants, the right to receive the pay-2 ments shall transfer to the surviving spouse or, if 3 there is no surviving spouse, to the surviving descend-4 ants in equal shares. (9) Acceleration of payments.— 5 6 (A) In general.—On the occurrence of any of the events described in subparagraph (B), the 7 8 Secretary shall make an accelerated lump sum 9 payment for lost flue-cured tobacco quota as es-10 tablished under paragraphs (3), (4), and (5) to 11 each quota holder, quota lessee, and quota tenant 12 for flue-cured tobacco in accordance with sub-13 paragraph (C). 14 (B) Triggering events.—The Secretary 15 shall make accelerated payments under subpara-16 graph (A) if after the date of enactment of this 17 Act— 18 (i) subject to subparagraph (D), for 3 19 consecutive marketing years, the national 20 marketing quota or national acreage allot-

24 bacco for the 1998 marketing year; or

ment for flue-cured tobacco is less than 50

percent of the national marketing quota or

national acreage allotment for flue-cured to-

21

22

1	(ii) Congress repeals or makes ineffec-
2	tive, directly or indirectly, any provision
3	of—
4	(I) section 316 of the Agricultural
5	Adjustment Act of 1938 (7 U.S.C.
6	1314b);
7	(II) section 319 of the Agricul-
8	tural Adjustment Act of 1938 (7 U.S.C.
9	1314e);
10	(III) section 106 of the Agricul-
11	tural Act of 1949 (7 U.S.C. 1445);
12	(IV) section 106A of the Agricul-
13	tural Act of 1949 (7 U.S.C. 1445–1);
14	(V) section 106B of the Agricul-
15	tural Act of 1949 (7 U.S.C. 1445-2);
16	or
17	(VI) section 317A of the Agricul-
18	tural Adjustment Act of 1938.
19	(C) Amount.—The amount of the acceler-
20	ated payments made to each quota holder, quota
21	lessee, and quota tenant under this subsection
22	shall be equal to—
23	(i) the amount of the lifetime limita-
24	tion established for the quota holder, quota

1	lessee, or quota tenant under paragraph (6);
2	less
3	(ii) any payments for lost flue-cured
4	tobacco quota received by the quota holder,
5	quota lessee, or quota tenant before the oc-
6	currence of any of the events described in
7	$subparagraph\ (B).$
8	(D) Referendum vote not a triggering
9	EVENT.—A referendum vote of producers for flue-
10	cured tobacco that results in the national mar-
11	keting quota or national acreage allotment not
12	being in effect for flue-cured tobacco shall not be
13	considered a triggering event under this para-
14	graph.
15	SEC. 1022. INDUSTRY PAYMENTS FOR ALL DEPARTMENT
16	COSTS ASSOCIATED WITH TOBACCO PRODUC-
17	TION.
18	(a) In General.—The Secretary shall use such
19	amounts as are necessary from the National Tobacco
20	Settlement Trust Fund at the end of each fiscal year to
21	reimburse the Secretary for—
22	(1) costs associated with the administration of
23	programs established under this title and amendments
24	made by this title;

1	(2) costs associated with the administration of
2	the tobacco quota and price support programs admin-
3	istered by the Secretary;
4	(3) costs to the Federal Government of carrying
5	out crop insurance programs for tobacco;
6	(4) costs associated with all agricultural re-
7	search, extension, or education activities associated
8	$with\ tobacco;$
9	(5) costs associated with the administration of
10	loan association and cooperative programs for tobacco
11	producers, as approved by the Secretary; and
12	(6) any other costs incurred by the Department
13	of Agriculture associated with the production of to-
14	bacco.
15	(b) Limitations.—Amounts made available under
16	subsection (a) may not be used—
17	(1) to provide direct benefits to quota holders,
18	quota lessees, or quota tenants; or
19	(2) in a manner that results in a decrease, or an
20	increase relative to other crops, in the amount of the
21	crop insurance premiums assessed to participating to-
22	bacco producers under the Federal Crop Insurance
23	Act (7 U.S.C. 1501 et seq.).

1	(c) Determinations.—Not later than September 30,
2	1998, and each fiscal year thereafter, the Secretary shall
3	determine—
4	(1) the amount of costs described in subsection
5	(a); and
6	(2) the amount that will be provided under this
7	section as reimbursement for the costs.
8	SEC. 1023. TOBACCO COMMUNITY ECONOMIC DEVELOP
9	MENT GRANTS.
10	(a) Authority.—The Secretary shall make grants to
11	tobacco-growing States in accordance with this section to
12	enable the States to carry out economic development initia-
13	tives in tobacco-growing communities.
14	(b) APPLICATION.—To be eligible to receive payments
15	under this section, a State shall prepare and submit to the
16	Secretary an application at such time, in such manner, and
17	containing such information as the Secretary may require,
18	including—
19	(1) a description of the activities that the State
20	will carry out using amounts received under the
21	grant;
22	(2) a designation of an appropriate State agency
23	to administer amounts received under the grant; and

1 (3) a description of the steps to be taken to en-2 sure that the funds are distributed in accordance with 3 subsection (e).

(c) Amount of Grant.—

- (1) In GENERAL.—From the amounts available to carry out this section for a fiscal year, the Secretary shall allot to each State an amount that bears the same ratio to the amounts available as the total farm income of the State derived from the production of tobacco during the 1995 through 1997 marketing years (as determined under paragraph (2)) bears to the total farm income of all States derived from the production of tobacco during the 1995 through 1997 marketing years.
- (2) Tobacco income.—For the 1995 through 1997 marketing years, the Secretary shall determine the amount of farm income derived from the production of tobacco in each State and in all States.

(d) Payments.—

(1) In General.—A State that has an application approved by the Secretary under subsection (b) shall be entitled to a payment under this section in an amount that is equal to its allotment under subsection (c).

(2) FORM OF PAYMENTS.—The Secretary may
make payments under this section to a State in in-
stallments, and in advance or by way of reimburse-
ment, with necessary adjustments on account of over-
payments or underpayments, as the Secretary may
determine.
(3) Reallotments.—Any portion of the allot-
ment of a State under subsection (c) that the Sec-
retary determines will not be used to carry out this
section in accordance with an approved State appli-
cation required under subsection (b), shall be reallot-
ted by the Secretary to other States in proportion to
the original allotments to the other States.
(e) Use and Distribution of Funds.—
(1) In general.—Amounts received by a State
under this section shall be used to carry out economic
development activities, including—
(A) rural business enterprise activities de-
scribed in subsections (c) and (e) of section 310E
of the Consolidated Farm and Rural Develop-
ment Act (7 U.S.C. 1932);
(B) down payment loan assistance pro-
grams that are similar to the program described
in section 310E of the Consolidated Farm and

Rural Development Act (7 U.S.C. 1935);

1	(C) activities designed to help create pro-
2	ductive farm or off-farm employment in rural
3	areas to provide a more viable economic base
4	and enhance opportunities for improved incomes,
5	living standards, and contributions by rural in-
6	dividuals to the economic and social development
7	$of\ to bacco\ communities;$
8	(D) activities that expand existing infra-
9	structure, facilities, and services to capitalize on
10	opportunities to diversify economies in tobacco
11	communities and that support the development
12	of new industries or commercial ventures;
13	(E) activities by agricultural organizations
14	that provide assistance directly to participating
15	tobacco producers to assist in developing other
16	agricultural activities that supplement tobacco-
17	producing activities;
18	(F) initiatives designed to create or expand
19	locally owned value-added processing and mar-
20	keting operations in tobacco communities;
21	(G) technical assistance activities by per-
22	sons to support farmer-owned enterprises, or ag-
23	riculture-based rural development enterprises, of
24	the type described in section 252 or 253 of the

 $Trade\ Act\ of\ 1974\ (19\ U.S.C.\ 2342,\ 2343);\ and$

1	(H) initiatives designed to partially com-
2	pensate tobacco warehouse owners for lost reve-
3	nues and assist the tobacco warehouse owners in
4	establishing successful business enterprises.
5	(2) Tobacco-growing counties.—Assistance
6	may be provided by a State under this section only
7	to assist a county in the State that has been deter-
8	mined by the Secretary to have in excess of \$100,000
9	in income derived from the production of tobacco dur-
10	ing 1 or more of the 1995 through 1997 marketing
11	years.
12	(3) Distribution.—
13	(A) Economic development activi-
14	TIES.—Not less than 20 percent of the amounts
15	received by a State under this section shall be
16	used to carry out—
17	(i) economic development activities de-
18	scribed in subparagraph (E) or (F) of para-
19	graph (1); or
20	(ii) agriculture-based rural develop-
21	ment activities described in paragraph
22	(1)(G).
23	(B) Technical assistance activities.—
24	Not less than 4 percent of the amounts received
25	by a State under this section shall be used to

1	carry out technical assistance activities described
2	$in \ paragraph \ (1)(G).$
3	(C) Tobacco warehouse owner initia-
4	TIVES.—
5	(i) In general.—Not less than 6 per-
6	cent of the amounts received by a State
7	under this section during each of fiscal
8	years 1999 through 2008 shall be used to
9	carry out initiatives described in paragraph
10	(1)(H).
11	(ii) DIRECT PAYMENTS.—Of the
12	amount made available under clause (i),
13	not less than 80 percent of the amount shall
14	be used to provide direct payments to to-
15	bacco warehouse owners based on any de-
16	cline in the annual volume of tobacco sales
17	as compared to the volume of tobacco sales
18	during the 1998 marketing year.
19	(D) Tobacco-growing counties.—To be
20	eligible to receive payments under this section, a
21	State shall demonstrate to the Secretary that
22	funding will be provided, during each 5-year pe-
23	riod for which funding is provided under this
24	section, for activities in each county in the State
25	that has been determined under paragraph (2) to

1	have in excess of \$100,000 in income derived
2	from the production of tobacco, in amounts that
3	are at least equal to the product obtained by
4	multiplying—
5	(i) the ratio that the tobacco produc-
6	tion income in the county determined under
7	paragraph (2) bears to the total tobacco
8	production income for the State determined
9	under subsection (c); and
10	(ii) 50 percent of the total amounts re-
11	ceived by a State under this section during
12	the 5-year period.
13	(f) Preferences in Hiring.—A State may require
14	recipients of funds under this section to provide a preference
15	in employment to—
16	(1) an individual who—
17	(A) during the 1998 calendar year, was em-
18	ployed in the manufacture, processing, or
19	warehousing of tobacco or tobacco products, or
20	resided, in a county described in subsection
21	(e)(2); and
22	(B) is eligible for assistance under the to-
23	bacco worker transition program established
24	under section 1031; or
25	(2) an individual who—

1	(A) during the 1998 marketing year, car-
2	ried out tobacco quota or relevant tobacco pro-
3	duction activities in a county described in sub-
4	section (e)(2);
5	(B) is eligible for a farmer opportunity
6	grant under subpart 9 of part A of title IV of
7	the Higher Education Act of 1965; and
8	(C) has successfully completed a course of
9	study at an institution of higher education.
10	(g) Maintenance of Effort.—
11	(1) In general.—Subject to paragraph (2), a
12	State shall provide an assurance to the Secretary that
13	the amount of funds expended by the State and all
14	counties in the State described in subsection (e)(2) for
15	any activities funded under this section for a fiscal
16	year is not less than 90 percent of the amount of
17	funds expended by the State and counties for the ac-
18	tivities for the preceding fiscal year.
19	(2) Reduction of grant amount.—If a State
20	does not provide an assurance described in paragraph
21	(1), the Secretary shall reduce the amount of the
22	grant determined under subsection (c) by an amount
23	equal to the amount by which the amount of funds ex-
24	pended by the State and counties for the activities is

less than 90 percent of the amount of funds expended

1	by the State and counties for the activities for the
2	preceding fiscal year, as determined by the Secretary.
3	(3) FEDERAL FUNDS.—For purposes of this sub-
4	section, the amount of funds expended by a State or
5	county shall not include any amounts made available
6	by the Federal Government.
7	SEC. 1024. FLUE-CURED TOBACCO PRODUCTION PERMITS.
8	The Agricultural Adjustment Act of 1938 is amended
9	by inserting after section 317 (7 U.S.C. 1314c) the follow-
10	ing:
11	"SEC. 317A. FLUE-CURED TOBACCO PRODUCTION PERMITS.
12	"(a) Definitions.—In this section:
13	"(1) Individual acreage limitation.—The
14	term 'individual acreage limitation' means the num-
15	ber of acres of flue-cured tobacco that may be planted
16	by the holder of a permit during a marketing year,
17	calculated—
18	"(A) prior to—
19	"(i) any increase or decrease in the
20	number due to undermarketings or over-
21	marketings; and
22	"(ii) any reduction under subsection
23	(i); and
24	"(B) in a manner that ensures that—

1	"(i) the total of all individual acreage
2	limitations is equal to the national acreage
3	allotment, less the reserve provided under
4	subsection (h); and
5	"(ii) the individual acreage limitation
6	for a marketing year bears the same ratio
7	to the individual acreage limitation for the
8	previous marketing year as the ratio that
9	the national acreage allotment for the mar-
10	keting year bears to the national acreage al-
11	lotment for the previous marketing year,
12	subject to adjustments by the Secretary to
13	account for any reserve provided under sub-
14	section (h).
15	"(2) Individual marketing limitation.—The
16	term 'individual marketing limitation' means the
17	number of pounds of flue-cured tobacco that may be
18	marketed by the holder of a permit during a market-
19	ing year, calculated—
20	"(A) prior to—
21	"(i) any increase or decrease in the
22	number due to undermarketings or over-
23	marketings; and
24	"(ii) any reduction under subsection
25	(i); and

1	"(B) in a manner that ensures that—
2	"(i) the total of all individual market-
3	ing limitations is equal to the national
4	marketing quota, less the reserve provided
5	under subsection (h); and
6	"(ii) the individual marketing limita-
7	tion for a marketing year is obtained by
8	multiplying the individual acreage limita-
9	tion by the permit yield, prior to any ad-
10	justment for undermarketings or over-
11	marketings.
12	"(3) Individual tobacco production per-
13	MIT.—The term 'individual tobacco production per-
14	mit' means a permit issued by the Secretary to a per-
15	son authorizing the production of flue-cured tobacco
16	for any marketing year during which this section is
17	$\it effective.$
18	"(4) National acreage allotment.—The term
19	'national acreage allotment' means the quantity deter-
20	mined by dividing—
21	"(A) the national marketing quota; by
22	"(B) the national average yield goal.
23	"(5) National average yield goal.—The
24	term 'national average yield goal' means the national
25	average yield for flue-cured tobacco during the 5 mar-

1	keting years immediately preceding the marketing
2	year for which the determination is being made.
3	"(6) National marketing quota.—For the
4	1999 and each subsequent crop of flue-cured tobacco,
5	the term 'national marketing quota' for a marketing
6	year means the quantity of flue-cured tobacco, as de-
7	termined by the Secretary, that is not more than 103
8	percent nor less than 97 percent of the total of—
9	"(A) the aggregate of the quantities of flue-
10	cured tobacco that domestic manufacturers of
11	cigarettes estimate that the manufacturers intend
12	to purchase on the United States auction mar-
13	kets or from producers during the marketing
14	year, as compiled and determined under section
15	320A;
16	"(B) the average annual quantity of flue-
17	cured tobacco exported from the United States
18	during the 3 marketing years immediately pre-
19	ceding the marketing year for which the deter-
20	mination is being made; and
21	"(C) the quantity, if any, of flue-cured to-
22	bacco that the Secretary, in the discretion of the
23	Secretary, determines is necessary to increase or
24	decrease the inventory of the producer-owned co-

operative marketing association that has entered

1	into a loan agreement with the Commodity Cred-
2	it Corporation to make price support available
3	to producers of flue-cured tobacco to establish or
4	maintain the inventory at the reserve stock level
5	for flue-cured tobacco.
6	"(7) Permit yield.—The term 'permit yield'
7	means the yield of tobacco per acre for an individual
8	tobacco production permit holder that is—
9	"(A) based on a preliminary permit yield
10	that is equal to the average yield during the 5
11	marketing years immediately preceding the mar-
12	keting year for which the determination is made
13	in the county where the holder of the permit is
14	authorized to plant flue-cured tobacco, as deter-
15	mined by the Secretary, on the basis of actual
16	yields of farms in the county; and
17	"(B) adjusted by a weighted national yield
18	factor calculated by—
19	"(i) multiplying each preliminary per-
20	mit yield by the individual acreage limita-
21	tion, prior to adjustments for overmarket-
22	ings, undermarketings, or reductions re-
23	quired under subsection (i); and
24	"(ii) dividing the sum of the products
25	under clause (i) for all flue-cured individual

1	tobacco production permit holders by the
2	national acreage allotment.
3	"(b) Initial Issuance of Permits.—
4	"(1) Termination of flue-cured marketing
5	QUOTAS.—On approval through referendum under
6	subsection (c), farm marketing quotas as provided
7	under section 317 shall no longer be in effect for flue-
8	cured tobacco.
9	"(2) Issuance of permits to quota holders
10	THAT WERE PRINCIPAL PRODUCERS.—
11	"(A) In general.—On approval through a
12	referendum under subsection (c), each individual
13	quota holder under section 317 that was a prin-
14	cipal producer of flue-cured tobacco during the
15	1998 marketing year, as determined by the Sec-
16	retary, shall be issued an individual tobacco pro-
17	duction permit under this section.
18	"(B) Notification.—The Secretary shall
19	notify the holder of each permit of the individual
20	acreage limitation and the individual marketing
21	limitation applicable to the holder for each mar-
22	keting year.
23	"(C) Individual acreage limitation for
24	1999 MARKETING YEAR.—In establishing the indi-
25	vidual acreage limitation for the 1999 marketing

1	year under this section, the farm acreage allot-
2	ment that was allotted to a farm owned by the
3	quota holder during the 1997 marketing year
4	shall be considered the individual acreage limita-
5	tion for the previous marketing year.
6	"(D) Individual marketing limitation
7	FOR 1999 MARKETING YEAR.—In establishing the
8	individual marketing limitation for the 1999
9	marketing year under this section, the farm mar-
10	keting quota that was allotted to a farm owned
11	by the quota holder during the 1997 marketing
12	year shall be considered the individual market-
13	ing limitation for the previous marketing year.
14	"(3) Quota holders that were not prin-
15	CIPAL PRODUCERS.—
16	"(A) In general.—Except as provided in
17	subparagraph (B), on approval through a ref-
18	erendum under subsection (c)—
19	"(i) each person that was a quota hold-
20	er under section 317 but that was not a
21	principal producer of flue-cured tobacco
22	during the 1997 marketing year, as deter-
23	mined by the Secretary, shall not be eligible
24	to own a permit; and

1	"(ii) the Secretary shall not issue any
2	permit during the 25-year period beginning
3	on the date of enactment of this Act to any
4	person that was a quota holder and was not
5	the principal producer of flue-cured tobacco
6	during the 1997 marketing year.
7	"(B) Medical hardships and crop dis-
8	ASTERS.—Subparagraph (A) shall not apply to
9	a person that would have been the principal pro-
10	ducer of flue-cured tobacco during the 1997 mar-
11	keting year but for a medical hardship or crop
12	disaster that occurred during the 1997 marketing
13	year.
14	"(C) Administration.—The Secretary
15	shall issue regulations—
16	"(i) defining the term 'person' for the
17	purpose of this paragraph; and
18	"(ii) prescribing such rules as the Sec-
19	retary determines are necessary to ensure a
20	fair and reasonable application of the pro-
21	hibition established under this paragraph.
22	"(4) Issuance of permits to principal pro-
23	DUCERS OF FLUE-CURED TOBACCO.—
24	"(A) In general.—On approval through a
25	referendum under subsection (c), each individual

quota lessee or quota tenant (as defined in section 1002 of the LEAF Act) that was the principal producer of flue-cured tobacco during the 1997 marketing year, as determined by the Secretary, shall be issued an individual tobacco production permit under this section.

"(B) Individual acreage limitation In establishing the individual acreage limitation for the 1999 marketing year under this section, the farm acreage allotment that was allotted to a farm owned by a quota holder for whom the quota lessee or quota tenant was the principal producer of flue-cured tobacco during the 1997 marketing year shall be considered the individual acreage limitation for the previous marketing year.

"(C) Individual Marketing Limitations.—In establishing the individual marketing limitation for the 1999 marketing year under this section, the individual marketing limitation for the previous year for an individual described in this paragraph shall be calculated by multiplying—

"(i) the farm marketing quota that was allotted to a farm owned by a quota

1	holder for whom the quota lessee or quota
2	holder was the principal producer of flue-
3	cured tobacco during the 1997 marketing
4	year, by
5	"(ii) the ratio that—
6	"(I) the sum of all flue-cured to-
7	bacco farm marketing quotas for the
8	1997 marketing year prior to adjusting
9	$for\ undermarketing\ and\ overmarketing;$
10	bears to
11	"(II) the sum of all flue-cured to-
12	bacco farm marketing quotas for the
13	1998 marketing year, after adjusting
14	for undermarketing and overmarketing.
15	"(D) Special rule for tenant of
16	LEASED FLUE-CURED TOBACCO.—If the farm
17	marketing quota or farm acreage allotment of a
18	quota holder was produced pursuant to an agree-
19	ment under which a quota lessee rented land
20	from a quota holder and a quota tenant was the
21	primary producer, as determined by the Sec-
22	retary, of flue-cured tobacco pursuant to the
23	farm marketing quota or farm acreage allotment,
24	the farm marketing quota or farm acreage allot-
25	ment shall be divided proportionately between

1	the quota lessee and quota tenant for purposes of
2	issuing individual tobacco production permits
3	under this paragraph.
4	"(5) Option of quota lessee or quota ten-
5	ANT TO RELINQUISH PERMIT.—
6	"(A) In general.—Each quota lessee or
7	quota tenant that is issued an individual tobacco
8	production permit under paragraph (4) shall be
9	given the option of relinquishing the permit in
10	exchange for payments made under section
11	1021(e)(5) of the LEAF Act.
12	"(B) Notification.—A quota lessee or
13	quota tenant that is issued an individual tobacco
14	production permit shall give notification of the
15	intention to exercise the option at such time and
16	in such manner as the Secretary may require,
17	but not later than 30 days after the permit is
18	issued.
19	"(C) Reallocation of Permit.—The Sec-
20	retary shall add the authority to produce flue-
21	cured tobacco under the individual tobacco pro-
22	duction permit relinquished under this para-
23	graph to the county production pool established
24	under paragraph (8) for reallocation by the ap-
25	$propriate\ county\ committee.$

1	"(6) Active producer requirement.—
2	"(A) REQUIREMENT FOR SHARING RISK.—
3	No individual tobacco production permit shall be
4	issued to, or maintained by, a person that does
5	not fully share in the risk of producing a crop
6	$of\ flue\text{-}cured\ tobacco.$
7	"(B) Criteria for sharing risk.—For
8	purposes of this paragraph, a person shall be
9	considered to have fully shared in the risk of pro-
10	duction of a crop if—
11	"(i) the investment of the person in the
12	production of the crop is not less than 100
13	percent of the costs of production associated
14	with the crop;
15	"(ii) the amount of the person's return
16	on the investment is dependent solely on the
17	sale price of the crop; and
18	"(iii) the person may not receive any
19	of the return before the sale of the crop.
20	"(C) Persons not sharing risk.—
21	"(i) Forfeiture.—Any person that
22	fails to fully share in the risks of production
23	under this paragraph shall forfeit an indi-
24	vidual tobacco production permit if, after
25	notice and opportunity for a hearing, the

1	appropriate county committee determines
2	that the conditions for forfeiture exist.
3	"(ii) Reallocation.—The Secretary
4	shall add the authority to produce flue-
5	cured tobacco under the individual tobacco
6	production permit forfeited under this sub-
7	paragraph to the county production pool es-
8	tablished under paragraph (8) for realloca-
9	tion by the appropriate county committee.
10	"(D) Notice.—Notice of any determination
11	made by a county committee under subpara-
12	graph (C) shall be mailed, as soon as practicable,
13	to the person involved.
14	"(E) Review.—If the person is dissatisfied
15	with the determination, the person may request,
16	not later than 15 days after notice of the deter-
17	mination is received, a review of the determina-
18	tion by a local review committee under the pro-
19	cedures established under section 363 for farm
20	marketing quotas.
21	"(7) County of origin requirement.—For
22	the 1999 and each subsequent crop of flue-cured to-
23	bacco, all tobacco produced pursuant to an individual
24	tobacco production permit shall be produced in the
25	same county in which was produced the tobacco pro-

duced during the 1997 marketing year pursuant to the farm marketing quota or farm acreage allotment on which the individual tobacco production permit is based.

"(8) County production pool.—

"(A) In GENERAL.—The authority to produce flue-cured tobacco under an individual tobacco production permit that is forfeited, relinquished, or surrendered within a county may be reallocated by the appropriate county committee to tobacco producers located in the same county that apply to the committee to produce flue-cured tobacco under the authority.

"(B) Priority.—In reallocating individual tobacco production permits under this paragraph, a county committee shall provide a priority to—

"(i) an active tobacco producer that controls the authority to produce a quantity of flue-cured tobacco under an individual tobacco production permit that is equal to or less than the average number of pounds of flue-cured tobacco that was produced by the producer during each of the 1995

1	through 1997 marketing years, as deter-
2	mined by the Secretary; and
3	"(ii) a new tobacco producer.
4	"(C) Criteria.—Individual tobacco pro-
5	duction permits shall be reallocated by the ap-
6	propriate county committee under this para-
7	graph in a fair and equitable manner after tak-
8	ing into consideration—
9	"(i) the experience of the producer;
10	"(ii) the availability of land, labor,
11	and equipment for the production of to-
12	bacco;
13	"(iii) crop rotation practices; and
14	"(iv) the soil and other physical factors
15	affecting the production of tobacco.
16	"(D) Medical hardships and crop dis-
17	ASTERS.—Notwithstanding any other provision
18	of this Act, the Secretary may issue an individ-
19	ual tobacco production permit under this para-
20	graph to a producer that is otherwise ineligible
21	for the permit due to a medical hardship or crop
22	disaster that occurred during the 1997 marketing
23	year.
24	"(c) Referendum.—

1	"(1) Announcement of quota and allot-
2	MENT.—Not later than December 15, 1998, the Sec-
3	retary pursuant to subsection (b) shall determine and
4	announce—
5	"(A) the quantity of the national marketing
6	quota for flue-cured tobacco for the 1999 market-
7	ing year; and
8	"(B) the national acreage allotment and na-
9	tional average yield goal for the 1999 crop of
10	flue-cured tobacco.
11	"(2) Special referendum.—Not later than 30
12	days after the announcement of the quantity of the
13	national marketing quota, the Secretary shall conduct
14	a special referendum of the producers that were the
15	principal producers of flue-cured tobacco of the 1997
16	crop to determine whether the producers approve or
17	oppose the establishment of individual tobacco pro-
18	duction permits on an acreage-poundage basis as pro-
19	vided in this section for the 1999 through 2001 mar-
20	keting years.
21	"(3) Approval of Permits.—If the Secretary
22	determines that more than 662/3 percent of the pro-
23	ducers voting in the special referendum approve the
24	establishment of individual tobacco production per-
25	mits on an acreage-poundage basis—

- "(A) individual tobacco production permits
 on an acreage-poundage basis as provided in this
 section shall be in effect for the 1999 through
 2001 marketing years; and
 - "(B) marketing quotas on an acreagepoundage basis shall cease to be in effect for the 1999 through 2001 marketing years.
 - "(4) DISAPPROVAL OF PERMITS.—If individual tobacco production permits on an acreage-poundage basis are not approved by more than 662/3 percent of the producers voting in the referendum, no marketing quotas on an acreage-poundage basis shall continue in effect that were proclaimed under section 317 prior to the referendum.
 - "(5) APPLICABLE MARKETING YEARS.—If individual tobacco production permits have been made effective for flue-cured tobacco on an acreage-poundage basis pursuant to this subsection, the Secretary shall, not later than December 15 of any future marketing year, announce a national marketing quota for that type of tobacco for the next 3 succeeding marketing years if the marketing year is the last year of 3 consecutive years for which individual tobacco production permits previously proclaimed will be in effect.

1	"(d) Annual Announcement of National Market-
2	ING QUOTA.—The Secretary shall determine and announce
3	the national marketing quota, national acreage allotment,
4	and national average yield goal for the second and third
5	marketing years of any 3-year period for which individual
6	tobacco production permits are in effect on or before the
7	December 15 immediately preceding the beginning of the
8	marketing year to which the quota, allotment, and goal
9	apply.
10	"(e) Annual Announcement of Individual To-
11	BACCO PRODUCTION PERMITS.—If a national marketing
12	quota, national acreage allotment, and national average
13	yield goal are determined and announced, the Secretary
14	shall provide for the determination of individual tobacco
15	production permits, individual acreage limitations, and in-
16	dividual marketing limitations under this section for the
17	crop and marketing year covered by the determinations.
18	"(f) Assignment of Tobacco Production Per-
19	MITS.—
20	"(1) Limitation to same county.—Each indi-
21	vidual tobacco production permit holder shall assign
22	the individual acreage limitation and individual
23	marketing limitation to 1 or more farms located with-
24	in the county of origin of the individual tobacco pro-
25	duction permit.

1	"(2) Filing with county committee.—The as-
2	signment of an individual acreage limitation and in-
3	dividual marketing limitation shall not be effective
4	until evidence of the assignment, in such form as re-
5	quired by the Secretary, is filed with and determined
6	by the county committee for the county in which the
7	farm involved is located.
8	"(3) Limitation on tillable cropland.—The
9	total acreage assigned to any farm under this sub-
10	section shall not exceed the acreage of cropland on the
11	farm.
12	"(g) Prohibition on Sale or Leasing of Individ-
13	UAL TOBACCO PRODUCTION PERMITS.—
14	"(1) In general.—Except as provided in para-
15	graphs (2) and (3), the Secretary shall not permit the
16	sale and transfer, or lease and transfer, of an individ-
17	ual tobacco production permit issued under this sec-
18	tion.
19	"(2) Transfer to descendants.—
20	"(A) DEATH.—In the case of the death of a
21	person to whom an individual tobacco produc-
22	tion permit has been issued under this section,
23	the permit shall transfer to the surviving spouse
24	of the person or, if there is no surviving spouse,
25	to surviving direct descendants of the person.

1	"(B) Temporary inability to farm.—In
2	the case of the death of a person to whom an in-
3	dividual tobacco production permit has been
4	issued under this section and whose descendants
5	are temporarily unable to produce a crop of to-
6	bacco, the Secretary may hold the license in the
7	name of the descendants for a period of not more
8	than 18 months.
9	"(3) Voluntary transfers.—A person that is
10	eligible to obtain an individual tobacco production
11	permit under this section may at any time transfer
12	all or part of the permit to the person's spouse or di-
13	rect descendants that are actively engaged in the pro-
14	duction of tobacco.
15	"(h) Reserve.—
16	"(1) In general.—For each marketing year for
17	which individual tobacco production permits are in
18	effect under this section, the Secretary may establish
19	a reserve from the national marketing quota in a
20	quantity equal to not more than 1 percent of the na-
21	tional marketing quota to be available for—
22	"(A) making corrections of errors in indi-
23	vidual acreage limitations and individual mar-
24	keting limitations;
25	"(B) adjusting inequities; and

1	"(C) establishing individual tobacco produc-
2	tion permits for new tobacco producers (except
3	that not less than two-thirds of the reserve shall
4	be for establishing such permits for new tobacco
5	producers).
6	"(2) Eligible persons.—To be eligible for a
7	new individual tobacco production permit, a producer
8	must have owned a farm on which tobacco was not
9	produced or considered produced during the imme-
10	diately preceding 5 years.
11	"(3) Apportionment for New Producers.—
12	The part of the reserve held for apportionment to new
13	individual tobacco producers shall be allotted on the
14	basis of—
15	"(A) land, labor, and equipment available
16	for the production of tobacco;
17	"(B) crop rotation practices;
18	"(C) soil and other physical factors affect-
19	ing the production of tobacco; and
20	"(D) the past tobacco-producing experience
21	of the producer.
22	"(4) Permit yield for any
23	producer for which a new individual tobacco produc-
24	tion permit is established shall be determined on the
25	basis of available productivity data for the land in-

volved and yields for similar farms in the same county.

"(i) Penalties.—

- "(1) PRODUCTION ON OTHER FARMS.—If any quantity of tobacco is marketed as having been produced under an individual acreage limitation or individual marketing limitation assigned to a farm but was produced on a different farm, the individual acreage limitation or individual marketing limitation for the following marketing year shall be forfeited.
- "(2) False report.—If a person to which an individual tobacco production permit is issued files, or aids or acquiesces in the filing of, a false report with respect to the assignment of an individual acreage limitation or individual marketing limitation for a quantity of tobacco, the individual acreage limitation or individual marketing limitation for the following marketing year shall be forfeited.

"(j) Marketing Penalties.—

"(1) In General.—When individual tobacco production permits under this section are in effect, provisions with respect to penalties for the marketing of excess tobacco and the other provisions contained in section 314 shall apply in the same manner and to

1	the same extent as they would apply under section
2	317(g) if farm marketing quotas were in effect.
3	"(2) Production on other farms.—If a pro-
4	ducer falsely identifies tobacco as having been pro-
5	duced on or marketed from a farm to which an indi-
6	vidual acreage limitation or individual marketing
7	limitation has been assigned, future individual acre-
8	age limitations and individual marketing limitations
9	shall be forfeited.".
10	SEC. 1025. MODIFICATIONS IN FEDERAL TOBACCO PRO-
11	GRAMS.
12	(a) Program Referenda.—Section 312(c) of the Ag-
13	ricultural Adjustment Act of 1938 (7 U.S.C. 1312(c)) is
14	amended—
15	(1) by striking "(c) Within thirty" and inserting
16	the following:
17	"(c) Referenda on Quotas.—
18	"(1) In general.—Not later than 30"; and
19	(2) by adding at the end the following:
20	"(2) Referenda on program changes.—
21	"(A) In General.—In the case of any type
22	of tobacco for which marketing quotas are in ef-
23	fect, on the receipt of a petition from more than
24	5 percent of the producers of that type of tobacco
25	in a State, the Secretary shall conduct a state-

1	wide referendum on any proposal related to the
2	lease and transfer of tobacco quota within a
3	State requested by the petition that is authorized
4	under this part.
5	"(B) Approval of proposals.—If a ma-
6	jority of producers of the type of tobacco in the
7	State approve a proposal in a referendum con-
8	ducted under subparagraph (A), the Secretary
9	shall implement the proposal in a manner that
10	applies to all producers and quota holders of that
11	type of tobacco in the State.".
12	(b) Purchase Requirements.—Section 320B of the
13	Agricultural Adjustment Act of 1938 (7 U.S.C. 1314h) is
14	amended—
15	(1) in subsection (c)—
16	(A) by striking "(c) The amount" and in-
17	serting "(c) Amount of Penalty.—For the
18	1998 and subsequent marketing years, the
19	amount"; and
20	(B) by striking paragraph (1) and inserting
21	$the\ following:$
22	"(1) 105 percent of the average market price for
23	the type of tobacco involved during the preceding
24	marketing year; and"; and

1	(2) by striking subsection (d) and inserting the
2	following:
3	"(d) Use of Penalty Payments.—An amount equiv-
4	alent to each penalty collected by the Secretary under this
5	section shall be transmitted by the Secretary to the Sec-
6	retary of the Treasury for deposit in the [Tobacco Commu-
7	nity Revitalization Trust Fund established under section
8	1011 of the LEAF Act] National Tobacco Settle-
9	ment Trust Fund.".
10	(c) Elimination of Tobacco Marketing Assess-
11	MENT.—
12	(1) In general.—Section 106 of the Agricul-
13	tural Act of 1949 (7 U.S.C. 1445) is amended by
14	$striking \ subsection \ (g).$
15	(2) Conforming amendment.—Section 422(c)
16	of the Uruguay Round Agreements Act (Public Law
17	103-465; 7 U.S.C. 1445 note) is amended by striking
18	"section 106(g), 106A, or 106B of the Agricultural
19	Act of 1949 (7 U.S.C. 1445(g), 1445–1, or 1445–2)"
20	and inserting "section 106A or 106B of the Agricul-
21	tural Act of 1949 (7 U.S.C. 1445–1, 1445–2)".
22	(d) Adjustment for Land Rental Costs.—Section
23	106 of the Agricultural Act of 1949 (7 U.S.C. 1445) is
24	amended by adding at the end the following:

1	"(h) Adjustment for Land Rental Costs.—For
2	each of the 1999 and 2000 marketing years for flue-cured
3	tobacco, after consultation with producers, State farm orga-
4	nizations and cooperative associations, the Secretary shall
5	make an adjustment in the price support level for flue-cured
6	tobacco equal to the annual change in the average cost per
7	pound to flue-cured producers, as determined by the Sec-
8	retary, under agreements through which producers rent
9	land to produce flue-cured tobacco.".
10	(e) Fire-Cured and Dark Air-Cured Tobacco
11	Programs.—
12	(1) Limitation on transfers.—Section 318(g)
13	of the Agricultural Adjustment Act of 1938 (7 U.S.C.
14	13l4d(g)) is amended—
15	(A) by striking "ten" and inserting "30";
16	and
17	(B) by inserting "during any crop year"
18	after "transferred to any farm".
19	(2) Loss of allotment or quota through
20	Underplanting.—Section 318 of the Agricultural
21	Adjustment Act of 1938 (7 U.S.C. 1314d) is amended
22	by adding at the end the following:
23	"(k) Loss of Allotment or Quota Through
24	Underplanting.—Effective for the 1999 and subsequent
25	marketing years, no acreage allotment or acreage-poundage

1	quota, other than a new marketing quota, shall be estab-
2	lished for a farm on which no fire-cured or dark air-cured
3	tobacco was planted or considered planted during at least
4	2 of the 3 crop years immediately preceding the crop year
5	for which the acreage allotment or acreage-poundage quota
6	would otherwise be established.".
7	(f) Expansion of Types of Tobacco Subject to
8	No Net Cost Assessment.—
9	(1) No Net Cost Tobacco Fund.—Section
10	106A(d)(1)(A) of the Agricultural Act of 1949 (7
11	$U.S.C.\ 1445-1(d)(1)(A)) \ is \ amended$ —
12	(A) in clause (ii), by inserting after "Bur-
13	ley quota tobacco" the following: "and fire-cured
14	and dark air-cured quota tobacco"; and
15	(B) in clause (iii)—
16	(i) in the matter preceding subclause
17	(I), by striking "Flue-cured or Burley to-
18	bacco" and inserting "each kind of tobacco
19	for which price support is made available
20	under this Act, and each kind of like to-
21	bacco,"; and
22	(ii) by striking subclause (II) and in-
23	serting the following:
24	"(II) the sum of the amount of the
25	ner nound producer contribution and

1	purchaser assessment (if any) for the
2	kind of tobacco payable under clauses
3	(i) and (ii); and".
4	(2) No net cost tobacco account.—Section
5	106B(d)(1) of the Agricultural Act of 1949 (7 U.S.C.
6	1445–2(d)(1)) is amended—
7	(A) in subparagraph (B), by inserting after
8	"Burley quota tobacco" the following: "and fire-
9	cured and dark air-cured tobacco"; and
10	(B) in subparagraph (C), by striking "Flue-
11	cured and Burley tobacco" and inserting "each
12	kind of tobacco for which price support is made
13	available under this Act, and each kind of like
14	tobacco, ".
15	Subtitle C—Farmer and Worker
16	Transition Assistance
17	SEC. 1031. TOBACCO WORKER TRANSITION PROGRAM.
18	(a) Group Eligibility Requirements.—
19	(1) Criteria.—A group of workers (including
20	workers in any firm or subdivision of a firm involved
21	in the manufacture, processing, or warehousing of to-
22	bacco or tobacco products) shall be certified as eligible
23	to apply for adjustment assistance under this section
24	pursuant to a petition filed under subsection (b) if the
25	Secretary of Labor determines that a significant

1	number or proportion of the workers in the workers'
2	firm or an appropriate subdivision of the firm have
3	become totally or partially separated, or are threat-
4	ened to become totally or partially separated, and—
5	(A) the sales or production, or both, of the
6	firm or subdivision have decreased absolutely;
7	and
8	(B) the implementation of the national to-
9	bacco settlement contributed importantly to the
10	workers' separation or threat of separation and
11	to the decline in the sales or production of the
12	firm or subdivision.
13	(2) Definition of contributed impor-
14	Tantly.—In paragraph (1)(B), the term "contributed
15	importantly" means a cause that is important but
16	not necessarily more important than any other cause.
17	(3) Regulations.—The Secretary shall issue
18	regulations relating to the application of the criteria
19	described in paragraph (1) in making preliminary
20	findings under subsection (b) and determinations
21	under subsection (c).
22	(b) Preliminary Findings and Basic Assist-
23	ANCE.—
24	(1) Filing of petitions.—A petition for cer-
25	tification of eligibility to apply for adjustment assist-

1	ance under this section may be filed by a group of
2	workers (including workers in any firm or subdivi-
3	sion of a firm involved in the manufacture, process-
4	ing, or warehousing of tobacco or tobacco products) or
5	by their certified or recognized union or other duly
6	authorized representative with the Governor of the
7	State in which the workers' firm or subdivision there-
8	of is located.
9	(2) Findings and assistance.—On receipt of a
10	petition under paragraph (1), the Governor shall—
11	(A) notify the Secretary that the Governor
12	has received the petition;
13	(B) within 10 days after receiving the peti-
14	tion—
15	(i) make a preliminary finding as to
16	whether the petition meets the criteria de-
17	scribed in subsection (a)(1); and
18	(ii) transmit the petition, together with
19	a statement of the finding under clause (i)
20	and reasons for the finding, to the Secretary
21	for action under subsection (c); and
22	(C) if the preliminary finding under sub-
23	paragraph $(B)(i)$ is affirmative, ensure that
24	rapid response and basic readjustment services

1	authorized under other Federal laws are made
2	available to the workers.
3	(c) Review of Petitions by Secretary; Certifi-
4	CATIONS.—
5	(1) In General.—The Secretary, within 30
6	days after receiving a petition under subsection
7	(b)(2)(B)(ii), shall determine whether the petition
8	meets the criteria described in subsection (a)(1). On
9	a determination that the petition meets the criteria,
10	the Secretary shall issue to workers covered by the pe-
11	tition a certification of eligibility to apply for the as-
12	sistance described in subsection (d).
13	(2) Denial of Certification.—On the denial
14	of a certification with respect to a petition under
15	paragraph (1), the Secretary shall review the petition
16	in accordance with the requirements of other applica-
17	ble assistance programs to determine if the workers
18	may be certified under the other programs.
19	(d) Comprehensive Assistance.—
20	(1) In general.—Workers covered by a certifi-
21	cation issued by the Secretary under subsection $(c)(1)$
22	shall be provided with benefits and services described
23	in paragraph (2) in the same manner and to the
24	same extent as workers covered under a certification

 $under\ subchapter\ A\ of\ title\ II\ of\ the\ Trade\ Act\ of$

1	1974 (19 U.S.C. 2271 et seq.), except that the total
2	amount of payments under this section for any fiscal
3	year shall not exceed \$25,000,000.
4	(2) Benefits and services.—The benefits and
5	services described in this paragraph are the following:
6	(A) Employment services of the type de-
7	scribed in section 235 of the Trade Act of 1974
8	(19 U.S.C. 2295).
9	(B) Training described in section 236 of the
10	Trade Act of 1974 (19 U.S.C. 2296), except that
11	notwithstanding the provisions of section
12	236(a)(2)(A) of that Act, the total amount of
13	payments for training under this section for any
14	fiscal year shall not exceed \$12,500,000.
15	(C) Tobacco worker readjustment allow-
16	ances, which shall be provided in the same man-
17	ner as trade readjustment allowances are pro-
18	$vided\ under\ part\ I\ of\ subchapter\ B\ of\ chapter\ 2$
19	of title II of the Trade Act of 1974 (19 U.S.C.
20	2291 et seq.), except that—
21	(i) the provisions of sections
22	231(a)(5)(C) and $231(c)$ of that Act (19
23	$U.S.C.\ 2291(a)(5)(C),\ 2291(c)),\ authorizing$
24	the payment of trade readjustment allow-
25	ances on a finding that it is not feasible or

1	appropriate to approve a training program
2	for a worker, shall not be applicable to pay-
3	ment of allowances under this section; and
4	(ii) notwithstanding the provisions of
5	section 233(b) of that Act (19 U.S.C.
6	2293(b)), in order for a worker to qualify
7	for tobacco readjustment allowances under
8	this section, the worker shall be enrolled in
9	a training program approved by the Sec-
10	retary of the type described in section
11	236(a) of that Act (19 U.S.C. 2296(a)) by
12	the later of—
13	(I) the last day of the 16th week
14	of the worker's initial unemployment
15	compensation benefit period; or
16	(II) the last day of the 6th week
17	after the week in which the Secretary
18	issues a certification covering the
19	worker.
20	In cases of extenuating circumstances relat-
21	ing to enrollment of a worker in a training
22	program under this section, the Secretary
23	may extend the time for enrollment for a
24	period of not to exceed 30 days.

1	(D) Job search allowances of the type de-
2	scribed in section 237 of the Trade Act of 1974
3	(19 U.S.C. 2297).
4	(E) Relocation allowances of the type de-
5	scribed in section 238 of the Trade Act of 1974
6	(19 U.S.C. 2298).
7	(e) Ineligibility of Individuals Receiving Pay-
8	MENTS FOR LOST TOBACCO QUOTA.—No benefits or services
9	may be provided under this section to any individual who
10	has received payments for lost tobacco quota under section
11	1021.
12	(f) FUNDING.—Of the amounts [in the] made
13	available out of the National Tobacco Settle-
14	ment Trust Fund, the Secretary may use not to exceed
15	\$25,000,000 for each of fiscal years 1999 through 2008 to
16	provide assistance under this section.
17	(g) Effective Date.—This section shall take effect
18	on the date that is the later of—
19	(1) October l, 1998; or
20	(2) the date of enactment of this Act.
21	(h) Termination Date.—No assistance, vouchers, al-
22	lowances, or other payments may be provided under this
23	section after the date that is the earlier of—
24	(1) the date that is 10 years after the effective
25	date of this section under subsection (a): or

1	(2) the date on which legislation establishing a
2	program providing dislocated workers with com-
3	prehensive assistance substantially similar to the as-
4	sistance provided by this section becomes effective.
5	SEC. 1032. FARMER OPPORTUNITY GRANTS.
6	Part A of title IV of the Higher Education Act of 1965
7	(20 U.S.C. 1070 et seq.) is amended by adding at the end
8	the following:
9	"Subpart 9—Farmer Opportunity Grants
10	"SEC. 420D. STATEMENT OF PURPOSE.
11	"It is the purpose of this subpart to assist in making
12	available the benefits of postsecondary education to eligible
13	students (determined in accordance with section 420F) in
14	institutions of higher education by providing farmer oppor-
15	tunity grants to all eligible students.
16	"SEC. 420E. PROGRAM AUTHORITY; AMOUNT AND DETER-
17	MINATIONS; APPLICATIONS.
18	"(a) Program Authority and Method of Dis-
19	TRIBUTION.—
20	"(1) Program authority.—From amounts
21	made available [under section $1011(d)(5)$ of the
22	LEAF Act] out of the National Tobacco Set-
23	tlement Trust Fund, the Secretary, during the
24	period beginning July 1, 1999, and ending September
25	30, 2024, shall pay to each eligible institution such

sums as may be necessary to pay to each eligible student (determined in accordance with section 420F) for each academic year during which that student is in attendance at an institution of higher education, as an undergraduate, a farmer opportunity grant in the amount for which that student is eligible, as determined pursuant to subsection (b). Not less than 85 percent of the sums shall be advanced to eligible institutions prior to the start of each payment period and shall be based on an amount requested by the institution as needed to pay eligible students, except that this sentence shall not be construed to limit the authority of the Secretary to place an institution on a reimbursement system of payment.

- "(2) Construction.—Nothing in this section shall be construed to prohibit the Secretary from paying directly to students, in advance of the beginning of the academic term, an amount for which the students are eligible, in cases where the eligible institution elects not to participate in the disbursement system required by paragraph (1).
- "(3) Designation.—Grants made under this subpart shall be known as 'farmer opportunity grants'.
- 25 "(b) Amount of Grants.—

1	"(1) Amounts.—
2	"(A) In General.—The amount of the
3	grant for a student eligible under this subpart
4	shall be—
5	"(i) \$1,700 for each of the academic
6	years 1999–2000 through 2003–2004;
7	"(ii) \$2,000 for each of the academic
8	years 2004–2005 through 2008–2009;
9	"(iii) \$2,300 for each of the academic
10	years 2009–2010 through 2013–2014;
11	"(iv) \$2,600 for each of the academic
12	years 2014–2015 through 2018–2019; and
13	"(v) \$2,900 for each of the academic
14	years 2019–2020 through 2023–2024.
15	"(B) Part-time rule.—In any case where
16	a student attends an institution of higher edu-
17	cation on less than a full-time basis (including
18	a student who attends an institution of higher
19	education on less than a half-time basis) during
20	any academic year, the amount of the grant for
21	which that student is eligible shall be reduced in
22	proportion to the degree to which that student is
23	not so attending on a full-time basis, in accord-
24	ance with a schedule of reductions established by
25	the Secretary for the purposes of this subpara-

- graph, computed in accordance with this subpart. The schedule of reductions shall be established by regulation and published in the Federal Register.
 - "(2) MAXIMUM.—No grant under this subpart shall exceed the cost of attendance (as described in section 472) at the institution at which that student is in attendance. If, with respect to any student, it is determined that the amount of a grant exceeds the cost of attendance for that year, the amount of the grant shall be reduced to an amount equal to the cost of attendance at the institution.
 - "(3) Prohibition.—No grant shall be awarded under this subpart to any individual who is incarcerated in any Federal, State, or local penal institution.
 "(c) Period of Eligibility for Grants.—
 - "(1) In GENERAL.—The period during which a student may receive grants shall be the period required for the completion of the first undergraduate baccalaureate course of study being pursued by that student at the institution at which the student is in attendance, except that any period during which the student is enrolled in a noncredit or remedial course of study as described in paragraph (2) shall not be counted for the purpose of this paragraph.

1	"(2) Construction.—Nothing in this section
2	shall be construed to—
3	"(A) exclude from eligibility courses of
4	study that are noncredit or remedial in nature
5	and that are determined by the institution to be
6	necessary to help the student be prepared for the
7	pursuit of a first undergraduate baccalaureate
8	degree or certificate or, in the case of courses in
9	English language instruction, to be necessary to
10	enable the student to utilize already existing
11	knowledge, training, or skills; and
12	"(B) exclude from eligibility programs of
13	study abroad that are approved for credit by the
14	home institution at which the student is enrolled.
15	"(3) Prohibition.—No student is entitled to re-
16	ceive farmer opportunity grant payments concur-
17	rently from more than 1 institution or from the Sec-
18	retary and an institution.
19	"(d) Applications for Grants.—
20	"(1) In General.—The Secretary shall from
21	time to time set dates by which students shall file ap-
22	plications for grants under this subpart. The filing of
23	applications under this subpart shall be coordinated
24	with the filing of applications under section 401(c).

1 "(2) Information and assurances.—Each stu-2 dent desiring a grant for any year shall file with the 3 Secretary an application for the grant containing 4 such information and assurances as the Secretary 5 may deem necessary to enable the Secretary to carry 6 out the Secretary's functions and responsibilities 7 under this subpart. "(e) Distribution of Grants to Students.—Pay-8 ments under this section shall be made in accordance with 10 regulations promulgated by the Secretary for such purpose, in such manner as will best accomplish the purpose of this section. Any disbursement allowed to be made by crediting 12 the student's account shall be limited to tuition and fees and, in the case of institutionally owned housing, room and 14 board. The student may elect to have the institution provide other such goods and services by crediting the student's ac-17 count. 18 "(f) Insufficient Funding.—If, for any fiscal year, the funds made available to carry out this subpart from 19 the [Tobacco Community Revitalization] National To-20 **bacco Settlement** Trust Fund are insufficient to satisfy fully all grants for students determined to be eligible under 23 section 420F, the amount of the grant provided under sub-

section (b) shall be reduced on a pro rata basis among all

eligible students.

1	"(g) Treatment of Institutions and Students
2	Under Other Laws.—Any institution of higher education
3	that enters into an agreement with the Secretary to disburse
4	to students attending that institution the amounts those stu-
5	dents are eligible to receive under this subpart shall not be
6	deemed, by virtue of the agreement, to be a contractor main-
7	taining a system of records to accomplish a function of the
8	Secretary. Recipients of farmer opportunity grants shall
9	not be considered to be individual grantees for purposes of
10	the Drug-Free Workplace Act of 1988 (41 U.S.C. 701 et
11	seq.).
12	"SEC. 420F. STUDENT ELIGIBILITY.
13	"(a) In General.—In order to receive any grant
14	under this subpart, a student shall—
15	"(1) be a member of a tobacco farm family in
16	accordance with subsection (b);
17	"(2) be enrolled or accepted for enrollment in a
18	degree, certificate, or other program (including a pro-
19	gram of study abroad approved for credit by the eligi-
20	ble institution at which the student is enrolled) lead-
21	ing to a recognized educational credential at an insti-
22	tution of higher education that is an eligible institu-
23	tion in accordance with section 487, and not be en-
24	rolled in an elementary or secondary school;

1	"(3) if the student is presently enrolled at an in-
2	stitution of higher education, be maintaining satisfac-
3	tory progress in the course of study the student is
4	pursuing in accordance with subsection (c);
5	"(4) not owe a refund on grants previously re-
6	ceived at any institution of higher education under
7	this title, or be in default on any loan from a student
8	loan fund at any institution provided for in part D,
9	or a loan made, insured, or guaranteed by the Sec-
10	retary under this title for attendance at any institu-
11	tion;
12	"(5) file with the institution of higher education
13	that the student intends to attend, or is attending, a
14	document, that need not be notarized, but that shall
15	include—
16	"(A) a statement of educational purpose
17	stating that the money attributable to the grant
18	will be used solely for expenses related to attend-
19	ance or continued attendance at the institution;
20	and
21	"(B) the student's social security number;
22	and
23	"(6) be a citizen of the United States.
24	"(b) Tobacco Farm Families.—

1	"(1) In general.—For the purpose of subsection
2	(a)(1), a student is a member of a tobacco farm fam-
3	ily if during calendar year 1998 the student was—
4	"(A) an individual who—
5	"(i) is a participating tobacco pro-
6	ducer (as defined in section 1002 of the
7	LEAF Act); or
8	"(ii) is otherwise actively engaged in
9	the production of tobacco;
10	"(B) a spouse, son, daughter, stepson, or
11	stepdaughter of an individual described in sub-
12	paragraph (A);
13	"(C) an individual—
14	"(i) who was a brother, sister, step-
15	brother, stepsister, son-in-law, or daughter-
16	in-law of an individual described in sub-
17	paragraph (A); and
18	"(ii) whose principal place of residence
19	was the home of the individual described in
20	subparagraph (A); or
21	"(D) an individual who was a dependent
22	(within the meaning of section 152 of the Inter-
23	nal Revenue Code of 1986) of an individual de-
24	scribed in subparagraph (A).

1	"(2) Administration.—On request, the Sec-
2	retary of Agriculture shall provide to the Secretary
3	such information as is necessary to carry out this
4	subsection.
5	"(c) Satisfactory Progress.—
6	"(1) In general.—For the purpose of subsection
7	(a)(3), a student is maintaining satisfactory progress
8	if—
9	"(A) the institution at which the student is
10	in attendance reviews the progress of the student
11	at the end of each academic year, or its equiva-
12	lent, as determined by the institution; and
13	"(B) the student has at least a cumulative
14	C average or its equivalent, or academic stand-
15	ing consistent with the requirements for gradua-
16	tion, as determined by the institution, at the end
17	of the second such academic year.
18	"(2) Special rule.—Whenever a student fails
19	to meet the eligibility requirements of subsection
20	(a)(3) as a result of the application of this subsection
21	and subsequent to that failure the student has aca-
22	demic standing consistent with the requirements for
23	graduation, as determined by the institution, for any

grading period, the student may, subject to this sub-

1	section, again be eligible under subsection $(a)(3)$ for
2	a grant under this subpart.
3	"(3) Waiver.—Any institution of higher edu-
4	cation at which the student is in attendance may
5	waive paragraph (1) or (2) for undue hardship based
6	on—
7	"(A) the death of a relative of the student;
8	"(B) the personal injury or illness of the
9	$student;\ or$
10	"(C) special circumstances as determined by
11	the institution.
12	"(d) Students Who Are Not Secondary School
13	GRADUATES.—In order for a student who does not have a
14	certificate of graduation from a school providing secondary
15	education, or the recognized equivalent of the certificate, to
16	be eligible for any assistance under this subpart, the student
17	shall meet either 1 of the following standards:
18	"(1) Examination.—The student shall take an
19	independently administered examination and shall
20	achieve a score, specified by the Secretary, dem-
21	onstrating that the student can benefit from the edu-
22	cation or training being offered. The examination
23	shall be approved by the Secretary on the basis of
24	compliance with such standards for development, ad-

- ministration, and scoring as the Secretary may pre scribe in regulations.
- "(2) Determination.—The student shall be de-3 termined as having the ability to benefit from the education or training in accordance with such process 5 6 as the State shall prescribe. Any such process de-7 scribed or approved by a State for the purposes of this 8 section shall be effective 6 months after the date of submission to the Secretary unless the Secretary dis-9 10 approves the process. In determining whether to ap-11 prove or disapprove the process, the Secretary shall 12 take into account the effectiveness of the process in en-13 abling students without secondary school diplomas or 14 the recognized equivalent to benefit from the instruc-15 tion offered by institutions utilizing the process, and 16 shall also take into account the cultural diversity, eco-17 nomic circumstances, and educational preparation of 18 the populations served by the institutions.
- "(e) Special Rule for Correspondence
 Courses.—A student shall not be eligible to receive a grant
 under this subpart for a correspondence course unless the
 course is part of a program leading to an associate, backelor, or graduate degree.
- 24 "(f) Courses Offered Through Telecommuni-25 cations.—

- "(1) 1 RELATION TOCORRESPONDENCE2 COURSES.—A student enrolled in a course of instruction at an eligible institution of higher education 3 (other than an institute or school that meets the definition in section 521(4)(C) of the Carl D. Perkins Vo-5 6 cational and Applied Technology Education Act (20 7 U.S.C. 2471(4)(C))) that is offered in whole or in 8 part through telecommunications and leads to a rec-9 ognized associate, bachelor, or graduate degree con-10 ferred by the institution shall not be considered to be 11 enrolled in correspondence courses unless the total 12 amount of telecommunications and correspondence 13 courses at the institution equals or exceeds 50 percent 14 of the courses.
 - "(2) RESTRICTION OR REDUCTIONS OF FINAN-CIAL AID.—A student's eligibility to receive a grant under this subpart may be reduced if a financial aid officer determines under the discretionary authority provided in section 479A that telecommunications instruction results in a substantially reduced cost of attendance to the student.
 - "(3) Definition.—For the purposes of this subsection, the term 'telecommunications' means the use of television, audio, or computer transmission, including open broadcast, closed circuit, cable, microwave,

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or satellite, audio conferencing, computer conferenc-1 2 ing, or video cassettes or discs, except that the term does not include a course that is delivered using video 3 4 cassette or disc recordings at the institution and that is not delivered in person to other students of that in-5 6 stitution. 7 "(q) Study Abroad.—Nothing in this subpart shall 8 be construed to limit or otherwise prohibit access to study abroad programs approved by the home institution at which a student is enrolled. An otherwise eligible student 10 who is engaged in a program of study abroad approved for 12 academic credit by the home institution at which the student is enrolled shall be eligible to receive a grant under this subpart, without regard to whether the study abroad 14 15 program is required as part of the student's degree program. 16 "(h) Verification of Social Security Number.— The Secretary, in cooperation with the Commissioner of So-18 cial Security, shall verify any social security number pro-19 vided by a student to an eligible institution under sub-

20 section (a)(5)(B) and shall enforce the following conditions:
21 "(1) PENDING VERIFICATION.—Except as pro22 vided in paragraphs (2) and (3), an institution shall
23 not deny, reduce, delay, or terminate a student's eligi24 bility for assistance under this subpart because social
25 security number verification is pending.

1	"(2) Denial or termination.—If there is a de-
2	termination by the Secretary that the social security
3	number provided to an eligible institution by a stu-
4	dent is incorrect, the institution shall deny or termi-
5	nate the student's eligibility for any grant under this
6	subpart until such time as the student provides docu-
7	mented evidence of a social security number that is
8	determined by the institution to be correct.
9	"(3) Construction.—Nothing in this subsection
10	shall be construed to permit the Secretary to take any
11	compliance, disallowance, penalty, or other regulatory
12	action against—
13	"(A) any institution of higher education
14	with respect to any error in a social security
15	number, unless the error was a result of fraud on
16	the part of the institution; or
17	"(B) any student with respect to any error
18	in a social security number, unless the error was
19	a result of fraud on the part of the student.".
20	Subtitle D—Immunity
21	SEC. 1041. GENERAL IMMUNITY FOR TOBACCO PRODUCERS
22	AND TOBACCO WAREHOUSE OWNERS.
23	Notwithstanding any other provision of this title, a
24	participating tobacco producer, tobacco-related growers as-
25	sociation or tobacco warehouse owner or employee may not

1	be subject to liability in any Federal or State court for any
2	cause of action resulting from the failure of any tobacco
3	product manufacturer, distributor, or retailer to comply
4	with the National Tobacco Policy and Youth Smoking Re-
5	$duction\ Act.$
6	TITLE XI—MISCELLANEOUS
7	Subtitle A—Prohibitions Relating
8	to Tobacco Products and Children
9	SEC. 1101. SHORT TITLE.
10	This subtitle may be cited as the "Tobacco Use by Mi-
11	nors Prevention Act".
12	SEC. 1102. PROHIBITIONS RELATING TO TOBACCO PROD-
13	UCTS AND CHILDREN.
14	Chapter VIII of the Federal Food, Drug, and Cosmetic
15	Act is amended by adding at the end the following:
16	"SEC. 804. PROHIBITION ON SALE OR DISTRIBUTION OF TO-
17	BACCO PRODUCTS TO CHILDREN.
18	"(a) General Rule.—It shall be unlawful for any
19	domestic concern or any officer, director, employee, or agent
20	of such concern to make use of the mails or any means or
21	instrumentality of interstate commerce to cause or contrib-
22	ute, either directly or through a foreign subsidiary, joint
23	venture, affiliate, or licensee, to—
24	"(1) the sale or distribution of tobacco products
25	in a foreign country to children; or

1	"(2) the advertising or promotion of tobacco
2	products in a foreign country in a manner that does
3	not comply with Federal requirements for the adver-
4	tisement or promotion of tobacco products in the
5	United States
6	"(b) Defense.—In an action brought to enforce sub-
7	section (a), it shall be an affirmative defense that the to-
8	bacco products involved were sold, distributed, advertised,
9	or promoted in the foreign country involved in a manner
10	that would be lawful if such conduct occurred in the United
11	States.
12	"SEC. 805. LABELING.
13	"It shall be unlawful for any domestic concern or any
14	officer, director, employee, or agent of such concern, either
• •	
15	directly or through a foreign subsidiary, joint venture, affil-
15	directly or through a foreign subsidiary, joint venture, affiliate, or licensee, to make use of the mails or any means
15	iate, or licensee, to make use of the mails or any means
15 16 17	iate, or licensee, to make use of the mails or any means
15 16 17 18	iate, or licensee, to make use of the mails or any means or instrumentality of interstate commerce to cause or con-
15 16 17 18	iate, or licensee, to make use of the mails or any means or instrumentality of interstate commerce to cause or contribute to the export from the United States or the sale or
15 16 17 18	iate, or licensee, to make use of the mails or any means or instrumentality of interstate commerce to cause or contribute to the export from the United States or the sale or distribution in, or export from, any other country any to-
15 16 17 18 19	iate, or licensee, to make use of the mails or any means or instrumentality of interstate commerce to cause or contribute to the export from the United States or the sale or distribution in, or export from, any other country any to-bacco product the package of which does not contain a
15 16 17 18 19 20 21	iate, or licensee, to make use of the mails or any means or instrumentality of interstate commerce to cause or contribute to the export from the United States or the sale or distribution in, or export from, any other country any tobacco product the package of which does not contain a warning label that—

1	"(2) except for the requirement of paragraph
2	(1)—
3	"(A) complies with Federal requirements for
4	labeling of similar tobacco products manufac-
5	tured, imported, or packaged for sale or distribu-
6	tion in the United States; or
7	"(B) complies with the labeling require-
8	ments of the foreign country in which the prod-
9	uct is sold or distributed to consumers and which
10	labeling requirements the Secretary determines
11	are substantially similar to Federal requirements
12	and are adequately enforced by such country.".
13	SEC. 1103. ENFORCEMENT.
14	Section 301 of the Federal Food, Drug, and Cosmetic
15	Act (21 U.S.C. 331) is amended by adding at the end the
16	following:
17	"(aa) To carry out an act made unlawful by section
18	804 or 805.".
19	SEC. 1104. REWARD.
20	Section 303(b)(5) of the Federal Food, Drug, and Cos-
21	metic Act (21 U.S.C. 333(b)(5)) is amended by adding at
22	the end the following: "If a person provides information
23	leading to the institution of a criminal proceeding against,
24	and conviction of, a person for a violation of section
25	301(aa), such person shall be entitled to one-half of the

- 1 criminal fine imposed and collected for such violation but
- 2 not more than \$125,000.".
- 3 SEC. 1105. DEFINITIONS.
- 4 Section 201 of the Federal Food, Drug, and Cosmetic
- 5 Act (21 U.S.C. 321), as amended by section 101(a) of this
- 6 Act is amended by adding at the end the following:
- 7 "(ll) The term 'domestic concern' means—
- 8 "(1) any individual who is a citizen, national,
- 9 or resident of the United States; and
- 10 "(2) any corporation, partnership, association,
- 11 joint-stock company, business trust, unincorporated
- 12 organization, or sole proprietorship which has its
- principal place of business in the United States or
- 14 which is organized under the laws of a State of the
- 15 United States or a territory, possession, or common-
- 16 wealth of the United States.
- 17 "(mm) The term 'children' means individuals under
- 18 the age of 18.".
- 19 SEC. 1106. AMENDMENTS TO PUBLIC HEALTH SERVICE ACT.
- 20 (a) In General.—The Public Health Service Act (42
- 21 U.S.C. 201 et seq.) is amended by adding at the end the
- 22 following:

1	"TITLE XXVIII—NATIONAL EF-
2	FORTS TO REDUCE YOUTH
3	SMOKING
4	"Subtitle E—Reducing Youth Smok-
5	ing and Tobacco-Related Dis-
6	eases Through Research
7	"SEC. 2801. STUDY BY THE INSTITUTE OF MEDICINE.
8	"(a) Contract.—Not later than 60 days after the date
9	of enactment of the National Tobacco Policy and Youth
10	Smoking Reduction Act, the Secretary shall enter into a
11	contract with the Institute of Medicine for the conduct of
12	a study on the framework for a research agenda and re-
13	search priorities to be used by the National Tobacco Task
14	Force established under section 2802.
15	"(b) Considerations.—
16	"(1) In GENERAL.—In developing the framework
17	for the research agenda and research priorities under
18	subsection (a) the Institute of Medicine shall focus on
19	increasing knowledge concerning the biological, social,
20	behavioral, public health, and community factors in-
21	volved in the prevention of tobacco use, reduction of
22	tobacco use, and health consequences of tobacco use.
23	"(2) Specific considerations.—In the study
24	conducted under subsection (a), the Institute of Medi-
25	cine shall specifically consider—

1	"(A) public health and community research
2	relating to tobacco use prevention methods, in-
3	cluding public education, media, community
4	strategies;
5	"(B) behavioral research relating to addic-
6	tion and tobacco use;
7	"(C) health services research relating to to-
8	bacco product prevention and cessation treat-
9	$ment\ methodologies;$
10	"(D) surveillance and epidemiology research
11	relating to tobacco;
12	``(E) biomedical, including clinical, re-
13	search relating to prevention and treatment of
14	tobacco-related diseases; and
15	"(F) economic research relating to the re-
16	sponsiveness of youth smoking to price and other
17	$economic\ factors.$
18	"(c) Report.—Not later than 10 months after the date
19	on which the Secretary enters into the contract under sub-
20	section (a), the Institute of Medicine shall prepare and sub-
21	mit to the Secretary, the National Task Force, the Commit-
22	tee on Labor and Human Resources of the Senate, and the
23	Committee on Commerce of the House of Representatives,
24	a report that shall contain the findings and recommenda-

1	tions of the Institute for the purposes described in subsection
2	<i>(b)</i> .
3	"(d) Authorization of Appropriations.—There
4	are authorized to be appropriated \$750,000 to carry out
5	this section.
6	"SEC. 2802. NATIONAL TOBACCO TASK FORCE.
7	"(a) Establishment.—The Secretary shall establish
8	a National Tobacco Task Force (referred to in this subtitle
9	as the 'National Task Force') to foster coordination among
10	public health agencies, academic bodies, and community
11	groups that conduct or support tobacco-related biomedical,
12	clinical, behavioral, health services, public health and com-
13	munity, and surveillance and epidemiology research activi-
14	ties.
15	"(b) Composition.—The National Task Force shall be
16	composed of—
17	"(1) the Surgeon General;
18	"(2) the Director of the Office of Smoking and
19	Health of the Centers for Disease Control and Preven-
20	tion;
21	"(3) the Administrator of the Agency for Health
22	Care Policy and Research;
23	"(4) the Director of the National Institutes of
24	Health.

1	"(5) two representatives from non-governmental
2	public health or tobacco control organizations; and
3	"(6) two representatives from State or local gov-
4	ernment public health agencies and offices.
5	"(c) Chair.—The National Task Force shall be
6	chaired by the Secretary, and shall be staffed by the Centers
7	for Disease Control and Prevention.
8	"(d) Duties.—The Task Force shall—
9	"(1) in accordance with research agenda rec-
10	ommended under section 2801, coordinate and advise
11	tobacco-related research activities among Federal pub-
12	lic health service agencies;
13	"(2) collect and make available to States and
14	communities, through publication and other appro-
15	priate means, evidence-based tobacco-related research
16	results and recommendations and the practical appli-
17	cation of such results; and
18	"(3) report on a biennial basis to the Secretary
19	and the Committee on Labor and Human Resources
20	of the Senate, and the Committee on Commerce of the
21	House of Representatives on the current and planned
22	activities of participating Federal agencies;
23	"(e) Research Activities.—The research activities
24	referred to in subsection (a) shall be designed to address
25	tohacco-related research priorities and shall include—

1	"(1) the development of effective strategies to pre-
2	vent the use of tobacco products among youth;
3	"(2) an outline of cost-effective, accessible, and
4	successful methods for tobacco use cessation among
5	adults and youths who want to quit;
6	"(3) the development of breakthroughs in the un-
7	derstanding of the effects on the human body of nico-
8	tine and other non-tobacco constituents of tobacco
9	products; and
10	"(4) the development of an enhanced ability to
11	prevent and treat tobacco-related diseases.
12	"SEC. 2803. RESEARCH ACTIVITIES OF THE CENTERS FOR
13	DISEASE CONTROL AND PREVENTION.
14	"(a) Funding.—There are authorized to be appro-
15	priated from the National Tobacco Settlement Trust Fund
16	established by section [401 of the National Tobacco Policy
17	and Youth Smoking Reduction Act] 9512 of the Inter-
18	nal Revenue Code of 1986, other than from amounts
19	in the State Litigation Settlement Account, the following
20	amounts to carry out this section—
21	"(1) \$450,000,000 for each of the first 3 fiscal
22	years after the date of enactment of the National To-
23	bacco Policy and Youth Smoking Reduction Act;
24	"(2) \$505,000,000 for each of the 4th and 5th fis-
25	cal years after that date;

1	"(3) \$405,000,000 for each of the 6th and 7th fis-
2	cal years after that date;
3	"(4) \$360,000,000 for each of the 8th and 9th fis-
4	cal years after that date; and
5	"(5) \$305,000,000 for the 10th fiscal year after
6	that date.
7	"(b) Duties.—The Director of the Centers for Disease
8	Control and Prevention, working in consultation with Na-
9	tional Task Force, shall carry out tobacco-related surveil-
10	lance and epidemiologic studies and develop tobacco control
11	and prevention strategies under this section.
12	"(c) Trigger.—No expenditures shall be made under
13	this section during any fiscal year in which the annual
14	amount appropriated for the Centers for Disease Control
15	and Prevention is less than the amount so appropriated for
16	the prior fiscal year.
17	"SEC. 2804. RESEARCH ACTIVITIES OF THE NATIONAL IN-
18	STITUTES OF HEALTH.
19	"(a) Funding.—There are authorized to be appro-
20	priated, from amounts in the National Tobacco Settlement
21	Trust Fund established by section [401 of the National To-
22	bacco Policy and Youth Smoking Reduction Act] 9512 of
23	the Internal Revenue Code of 1986, other than
24	from amounts in the State Litigation Settlement Account,

- 1 to carry out this section \$2,500,000,000 for each of the fiscal
- 2 years 1999 through 2008.
- 3 "(b) Establishment.—The Secretary shall establish,
- 4 within the Office of the Director of the National Institutes
- 5 of Health, a Tobacco-Related Research Initiative (referred
- 6 to in this section as the 'tobacco initiative') to be headed
- 7 by the Director.
- 8 "(c) Expenditure of Funds.—The Director of the
- 9 National Institutes of Health acting through the tobacco
- 10 initiative, and in consultation with the National Tobacco
- 11 Task Force, shall provide funds to conduct or support epide-
- 12 miological, behavioral, biomedical, and social science re-
- 13 search (including the training of researchers) related to the
- 14 prevention and treatment of tobacco addiction, and the pre-
- 15 vention and treatment of diseases associated with tobacco
- 16 *use*.
- 17 "(d) Guaranteed Minimum.—Of the funds made
- 18 available to the National Institutes of Health under this
- 19 section, not less than 33 percent of such funds shall be used
- 20 to support epidemiological, behavioral, and social science
- 21 research related to the prevention and treatment of tobacco
- 22 addiction.
- 23 "(e) Limitation.—Except as may be necessary to
- 24 study one of the specific purposes described in subsection
- 25 (f), funds made available under subsection (d) shall not be

1	used to support neurobiological research, or research in
2	which the behavior of an organism is observed for the pur-
3	pose of determining activity at the cellular or molecular
4	level.
5	"(f) Nature of Research.—Funds made available
6	under subsection (d) shall be used to conduct or support
7	research with respect to one or more of the following—
8	"(1) the epidemiology of tobacco use;
9	"(2) the etiology of tobacco use;
10	"(3) risk factors for tobacco use by children;
11	"(4) prevention of tobacco use by children, in-
12	cluding school and community-based programs, and
13	alternative activities;
14	"(5) the relationship between tobacco use, alcohol
15	abuse and illicit drug abuse;
16	"(6) behavioral and pharmacological smoking
17	cessation methods and technologies, including relapse
18	prevention;
19	"(7) the toxicity of tobacco products and their
20	ingredients;
21	"(8) the relative harmfulness of different tobacco
22	products;
23	"(9) environmental exposure to tobacco smoke;
24	"(10) the impact of tobacco use by pregnant
25	women on their fetuses; and

1	"(11) the redesign of tobacco products to reduce
2	risks to public health and safety.
3	"(g) Coordination.—In carrying out tobacco-related
4	research under this section, the Director of the National In-
5	stitutes of Health, in coordination with the National To-
6	bacco Task Force, shall ensure appropriate coordination
7	with the research of other agencies, and shall avoid duplica-
8	tive efforts through all appropriate means, including
9	through the establishment of an Office of Tobacco-Related
10	Research.
11	"(h) Office of Tobacco-Related Research.—
12	"(1) Establishment.—There is established
13	within the National Institutes of Health and Office of
14	Tobacco-Related Research (referred to in this sub-
15	section as the 'Office'). The Office shall be headed by
16	a director to be appointed by the Secretary.
17	"(2) Duties.—The director of the Office shall—
18	"(A) in coordination with the National To-
19	bacco Task Force, identify tobacco-related re-
20	search projects that should be conducted or sup-
21	ported by the research institutes, and develop
22	such projects in cooperation with such institutes;
23	"(B) coordinate tobacco-related research
24	that is conducted or supported by the National
25	$Institutes\ of\ Health;$

1	"(C) through the activities of the National
2	Tobacco Task Force, take steps to further co-
3	operation and collaboration between the insti-
4	tutes of the National Institutes of Health and
5	other Federal agencies with respect to tobacco-re-
6	lated research conducted or supported by such
7	agencies;
8	"(D) ensure compliance with the funding
9	levels described in subsection (d) and the limita-
10	tion described in subsection (e);
11	"(E) annually recommend to Congress the
12	allocation of anti-tobacco research funds among
13	the national research institutes; and
14	"(F) establish a clearinghouse for informa-
15	tion about tobacco-related research conducted by
16	governmental and non-governmental bodies.
17	"(3) Administration.—The Director of the Na-
18	tional Institutes of Health shall set-aside not less than
19	1 percent and not more than 3 percent of the funds
20	made available under subsection (d) to administer the
21	$O\!f\!f\!ice.$
22	"(i) Trigger.—No expenditure shall be made under
23	subsection (a) during any fiscal year in which the annual
24	amount appropriated for the National Institutes of Health

1	is less than the amount so appropriated for the prior fiscal
2	year.".
3	(b) Research on Minority Smoking and Tobacco-
4	Related Diseases.—
5	Section 1707(b) of the Public Health Service Act (42
6	U.S.C. 300u-6(b)) is amended by striking "(b) Duties.—
7	The Secretary" and inserting the following:
8	"(b) Duties.—
9	"(1) In general.—
10	"(A) Interagency coordination.—With
11	respect to minority health activities of the Public
12	Health Service, and the National Institutes of
13	Health, a representative of the Office of Minority
14	Health within the Department of Health and
15	Human Services, a representative of the Office of
16	Minority Health within the National Institutes
17	of Health, and a representative of the Surgeon
18	General shall—
19	"(i) seek to assure coordination of re-
20	search, service delivery and inclusion of
21	community-based organizations related to
22	tobacco-related diseases, prevention, and ces-
23	sation programs for ethnic, socio-economic
24	and culturally-diverse populations;

1	"(ii) monitor and report to Congress
2	biannually the amount of Federal funds
3	targeted for research related to minority to-
4	bacco-related diseases, research into effective
5	smoking cessation programs that are cul-
6	turally and linguistically appropriate,
7	health service delivery, and for community-
8	based organizations providing smoking pre-
9	vention and cessation services, and report
10	biannually to the Congress the demonstrated
11	effectiveness of these programs.".
12	[(c) Medicaid Coverage of Outpatient Smoking
13	Cessation Agents.—Paragraph (2) of section 1927(d) of
14	the Public Health Service Act (42 U.S.C. 1396r-8(d)) is
15	amended—
16	$I\!\!\!I(1)$ by striking subparagraph (E) and redesig-
17	$nating\ subparagraphs\ (F)\ through\ (J)\ as\ subpara-$
18	graphs (E) through (I); and
19	I(2) by striking "drugs." in subparagraph (F) ,
20	as redesignated, and inserting "drugs, except agents,
21	approved by the Food and Drug Administration,
22	when used to promote smoking cessation.".]
23	(c) Elimination of Limitation On Medic-
24	AID COVERAGE OF SMOKING CESSATION
25	AGENTS.—Section 1927(d)(2) of the Social Secu-

1	rity Act (42 U.S.C. 1396r-8(d)(2)) is amended by
2	striking subparagraph (E) and redesignating
3	subparagraphs (F) through (J) as subpara-
4	graphs (E) through (I), respectively.
5	SEC. 1107. BAN ON DISTRIBUTION OF TOBACCO PRODUCTS
6	PRODUCED BY CHILD LABOR.
7	Section 307 of the Tariff Act of 1930 (19 U.S.C. 1307)
8	is amended by inserting after "United States." the follow-
9	ing: "The provisions of this section apply with equal force
10	to tobacco products produced or manufactured wholly or in
11	part in any foreign country by forced orland inden-
12	tured child labor.".
13	Subtitle B—Federal Licensing of
14	Tobacco Product Distribution
15	SEC. 1121. LICENSING OF TOBACCO PRODUCT DISTRIBU-
16	TION.
17	(a) In General.—Except for any retailer licensed
18	under section 224 of this Act, no domestic concern may en-
19	gage in the manufacture, or distribution of tobacco products
20	for sale, in the United States more than 1 year after the
21	date of enactment of this Act, either directly or through its
22	foreign subsidiaries, affiliates, joint ventures, or licensees,
23	unless it is licensed to do so by the Secretary.
24	

- [1] In GENERAL.—The annual license fee shall
 be \$1 per every 1000 cigarettes manufactured, or distributed for sale, by a domestic concern either directly
 or through its foreign subsidiaries, affiliates, joint
 ventures, or licensees and an equivalent amount, as
 established by the Secretary, for other tobacco products.
- 15 (c) REGULATIONS.—Within 6 months after the date of 16 the enactment of this Act, the Secretary shall promulgate 17 regulations to implement the requirements of this section.
- 18 (d) PENALTY.—Any domestic concern which engages 19 in the manufacture of cigarettes or other tobacco products 20 either directly or through its foreign subsidiaries, affiliates, 21 joint ventures, or licensees without the license required by 22 subsection (a) shall be considered to have committed a pro-23 hibited act under section 301 of the Federal Food, Drug,
- 24 and Cosmetic Act (21 U.S.C. 331).

1	(e) Domestic Concern Defined.—For purposes of
2	this section, the term "domestic concern" means—
3	(1) any individual who is a citizen, national, or
4	resident of the United States;
5	(2) any corporation, partnership, association,
6	joint-stock company, business trust, unincorporated
7	organization, or sole proprietorship which has its
8	principal place of business in the United States or
9	which is organized under the laws of a State of the
10	United States or a territory, possession, or common-
11	wealth of the United States; and
12	(3) includes any person engaged in the manufac-
13	ture, or distribution for sale, of cigarettes or other to-
14	bacco products on Indian lands.
15	$Subtitle \ C-International$
16	Provisions
17	[SEC. 1131. INTERNATIONAL TOBACCO CONTROL TRUST
18	FUND.
19	[(a) Establishment.—There is established in the
20	Treasury an International Tobacco Control Trust Fund (re-
21	ferred to as the "International Trust Fund") which shall
22	be funded by the license fees collected under section 1121.
23	[(b) Use of International Trust Fund.—Funds
24	from the International Trust Fund shall be available for
25	use as follows:

- 6 (2) Health and human services.—The Sec-7 retary of Health and Human Services may use the 8 funds deposited in the International Trust Fund for 9 grants and other forms of assistance to foreign gov-10 ernments, nongovernmental organizations, and inter-11 national organizations to support tobacco control ac-12 tivities in foreign countries as provided in appropria-13 tion Acts.
- I(3) Enforcement.—The Secretary may use

 funds deposited in the International Trust Fund for

 enforcement of any requirements related to the sale,

 distribution, marketing, or promotion of tobacco

 products internationally as provided in appropria
 tion Acts.
- 20 SEC. 1131. INTERNATIONAL ENFORCEMENT.
- 21 Funds appropriated from the National To-
- 22 bacco Settlement Trust Fund shall be avail-
- 23 able for use as follows:
- 24 (1) AMERICAN CENTER ON GLOBAL
- 25 HEALTH AND TOBACCO.—For the American

1	Center on Global Health and Tobacco as
2	provided in appropriation Acts.
3	(2) Health and human services.—The
4	Secretary of Health and Human Services
5	may use such funds for grants and other
6	forms of assistance to foreign govern-
7	ments, nongovernmental organizations,
8	and international organizations to sup-
9	port tobacco control activities in foreign
10	countries as provided in appropriation
11	Acts.
12	(3) Enforcement.—The Secretary may
13	use such funds for enforcement of any re-
14	quirements related to the sale, distribu-
15	tion, marketing, or promotion of tobacco
16	products internationally as provided in
17	$appropriation \ Acts.$
18	SEC. 1132. AMERICAN CENTER ON GLOBAL HEALTH AND TO-
19	BACCO.
20	(a) Findings and Purpose.—
21	(1) FINDINGS.—Congress makes the following
22	findings:
23	(A) Tobacco use is estimated to have caused
24	nearly 3,000,000 deaths a year worldwide in the
25	early 1990's, and is projected to cause in excess

- of 10,000,000 additional deaths a year globally by 2030, more than any single disease. More than 70 percent of those deaths are expected in developing countries.
 - (B) Many countries are unprepared to address increases in tobacco deaths, including the impact on health systems and health costs. While tobacco consumption in the United States and other established market economies has fallen over the last decade, consumption is rising in China, India, East Asia, and former socialist economies. Tobacco companies in the United States and elsewhere have increasingly targeted those markets.
 - (C) Tobacco use markedly reduces good health and threatens to erode the major health gains in life expectancy of the last century. Only HIV/AIDS infection and tobacco are large and growing causes of death and disease worldwide. The total projected deaths from tobacco over the next 10 years likely will exceed deaths from HIV/AIDS, maternal and childhood conditions, and tuberculosis combined.
 - (D) The United States consistently has provided leadership and funding to address the

- world's most pressing public health needs, including HIV/AIDS, hunger, maternal and child health, and immunization.
 - (E) Through exports and overseas operations, United States tobacco companies sell more cigarettes overseas than they do in the United States. Foreign sales now account for more than half of all sales for the 2 leading United States tobacco product manufacturers.
 - (F) United States companies spend billions of dollars on aggressive tobacco marketing campaigns overseas that associate smoking with the United States, affluence, freedom, and liberation. In many markets, American companies reach youthful audiences through television and radio advertising, free samples, and other methods that are outlawed in the United States.
 - (G) In light of the role the United States tobacco companies have played in spreading tobacco use globally, and in light of the large financial benefits they continue to enjoy from tobacco exports, it is appropriate that this section be enacted in order to provide assistance and funding for international public education and

1	mass media programs to inform the public about
2	the hazards of tobacco use.
3	(H) Smoking in United States films is per-
4	vasive and influences persons in other countries
5	who seek to emulate "American activities" de-
6	picted in motion pictures. According to one
7	study, more than half of the top-grossing United
8	States films released between 1991 and 1996 ex-
9	hibited smoking. In these films, 80 percent of the
10	male lead characters and 27 percent of the fe-
11	male characters smoked. The motion picture in-
12	dustry is painting a distorted picture that smok-
13	ing is a truly American activity.
14	(2) Purpose.—The purpose of this section is to
15	establish the American Center on Global Health and
16	Tobacco (herein after referred to as "ACT"). ACT
17	shall assist organizations in other countries to reduce
18	and prevent the use of tobacco. Activities ACT shall
19	support include—
20	(A) public education programs that inform
21	the public about the hazards of tobacco use and
22	$of\ environmental\ to bacco\ smoke;$
23	(B) mass media campaigns, including paid
24	counter-tobacco advertisements, to reverse the
25	image appeal of pro-tobacco messages, especially

1	those that glamorize and "Westernize" tobacco
2	use to young people; and
3	(C) education about the economic and soci-
4	etal costs of tobacco use, and effective tobacco use
5	prevention and cessation strategies that are ap-
6	propriate for the country involved.
7	(b) Establishment.—
8	(1) In general.—There is hereby established in
9	the District of Columbia a private, nonprofit corpora-
10	tion to be known as the American Center on Global
11	Health and Tobacco. ACT shall—
12	(A) not be an agency or establishment of the
13	United States; and
14	(B) except as otherwise provided in this sec-
15	tion, be subject to, and have all the powers con-
16	ferred upon a nonprofit corporation by the Dis-
17	trict of Columbia Nonprofit Corporation Act
18	(D.C. Code section 29-501 et seq.).
19	(2) Relation to united states.—Nothing in
20	this section shall be construed as making ACT an
21	agency or establishment of the United States, or as
22	making the members of the Board of ACT, or its em-
23	ployees, officers or employees of the United States.
24	(3) Relation to nongovernmental organiza-
25	TIONS.—ACT shall have a limited staff and to the

1	maximum extent practicable, utilize the available ex-
2	perience and talents of nongovernmental organiza-
3	tions with specialized experience in health, education,
4	media, and tobacco.
5	(4) Governing board.—ACT shall be governed
6	by a board of up to 25 members including—
7	(A) on a bipartisan basis, Members of the
8	Senate and of the House of Representatives;
9	(B) the heads of American public health or-
10	ganizations;
11	(C) the heads of American media, market-
12	ing, and other nongovernment institutions and
13	corporations; and
14	(D) individuals active in education, public
15	health, and other relevant activities.
16	(5) International advisory council.—An
17	International Advisory Council consisting of rep-
18	resentatives from key global, regional, and national
19	public health organizations, and leading individual
20	educators and health professionals shall provide advi-
21	sory assistance to ACT.
22	(c) Funding.—Subject to apppriations, there
23	are authorized to be appropriated from the
24	National Tobacco Settlement Trust Fund,
25	other than amounts in the State Litigation

1	Settlement Account, such sums as may be n	ec-
2	essary to carry out this section.	

- I(1) DEFINITION OF TRUST FUND.—In this section, the term "Trust Fund" means the National Tobacco Settlement Trust Fund established by section 401 of this Act, other than amounts in the State Litigation Settlement Account.
- 8 (2)ESTABLISHMENT OFGLOBAL**PUBLIC** 9 HEALTH AND EDUCATION RESOURCE ACCOUNT.— 10 There is established within the Trust Fund the Global 11 Public Health and Education Resource Account that 12 shall be credited with \$150,000,000 for each fiscal 13 year.
 - [(3) Transfer authority.—The Secretary of the Treasury shall on October 1 of each fiscal year beginning after the date of enactment of this section, transfer \$150,000,000 from the Global Public Health and Education Resource Account of the Trust Fund to the account of ACT to carry out the activities authorized under this section.
 - [(4) TERMINATION OF TRANSFER AUTHORITY.— The authority of the Secretary of the Treasury to transfer funds from the Trust Fund shall expire with the expiration of the Trust Fund.]

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1	(d) Requirements for Eligibility for Annual
2	Transfers From the Trust Fund.—
3	(1) Oversight.—ACT and its grantees shall be
4	subject to the oversight and supervision of Congress,
5	and shall annually submit a report of its activities to
6	Congress in accordance with paragraph $(5)(A)(iii)$.
7	(2) Compliance.—
8	(A) Funding contingent on compli-
9	ANCE.—Annual payments from the Trust Fund
10	may be made to ACT under this section only is
11	ACT complies with the requirements specified in
12	this section.
13	(B) Use of funds.—ACT may only fund
14	programs for private sector groups, and may not
15	carry out programs directly. ACT may provide
16	funding only for programs which are consistent
17	with the purposes of this section.
18	(3) Salaries and compensation.—
19	(A) No other source of compensa-
20	TION.—Officers and employees of ACT may not
21	receive any salary or other compensation from
22	any source other than ACT for services per-
23	$formed\ for\ ACT.$
24	(B) United states officers and em-
25	PLOYEES.—An individual who is an officer or

employee of the United States who also serves on
the Board of Directors or as an officer or employee of ACT, may not receive any compensation or travel expenses in connection with services performed for ACT.

(4) Stocks and dividends.—ACT shall not issue any shares of stock or declare or pay any dividends.

(5) AUDITS.—

(A) Independent public accountants.—

shall be audited annually in accordance with generally accepted auditing standards by independent certified public accountants or independent licensed public accountants certified or licensed by a regulatory authority of a State or other political subdivision of the United States. The audits shall be conducted at the place or places where the accounts of ACT are normally kept. All books, accounts, financial records, reports, files, and all other papers, things, or property belonging to or in use by ACT and necessary to facilitate the audits shall be made available to the person or persons conduct-

1	ing the audits, and full facilities for verify-
2	ing transactions with any assets held by de-
3	positories, fiscal agents, and custodians
4	shall be afforded to such person or persons.
5	(ii) Content of Audit.—The report
6	of each audit conducted under clause (i)
7	shall be included in the annual report re-
8	quired under this subsection. The audit re-
9	port shall set forth the scope of the audit
10	and include such statements as are nec-
11	essary to present fairly ACT's assets and li-
12	abilities, surplus or deficit, with an analy-
13	sis of the changes therein during the year,
14	supplemented in reasonable detail by a
15	statement of the income and expenses of
16	ACT during the year, and a statement of
17	the application of funds, together with the
18	independent auditor's opinion of those state-
19	ments.
20	(iii) Report.—Not later than Decem-
21	ber 31 of each year, ACT shall submit an
22	annual report for the preceding fiscal year
23	to the President for transmittal to Congress.
24	The report shall include a comprehensive

and detailed report of ACT's operations, ac-

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tivities, financial condition, and accomplishments under this section and may include such recommendations as ACT deems appropriate.

(B) Comptroller general.—

(i) In general.—The financial transactions of ACT for each fiscal year may be audited by the Comptroller General in accordance with such principles and procedures and under such rules and regulations as the Comptroller General may prescribe. Any such audit shall be conducted at the place or places where accounts of ACT are normally kept. The Comptroller General shall have access to all books, accounts, records, reports, files, and all other papers, things, or property belonging to or in use by ACT pertaining to its financial transactions and necessary to facilitate the audit. All books, accounts, records, reports, files, papers, and property of ACT shall remain in the possession and custody of ACT.

(ii) Report.—A report of each audit shall be made by the Comptroller General to Congress. A copy of each report shall be fur-

1	nished to the President and to ACT at the
2	time the report is submitted to Congress.

(6) Recordkeeping.—

(A) In General.—ACT shall ensure that each recipient of assistance from ACT under this section keeps such records as may be reasonably necessary to fully disclose the amount and the disposition by such recipient of the proceeds of such assistance, the total cost of the project or undertaking in connection with which such assistance is given or used, and the amount and nature of that portion of the cost of the project or undertaking supplied by other sources, and such other records as will facilitate an effective audit.

(B) Access.—ACT shall ensure that it, or any of its duly authorized representatives, shall have access for the purpose of audit and examination to any books, documents, papers, and records of each recipient of assistance from ACT that are pertinent to assistance provided through ACT under this section.

1	SEC. 1133. PROHIBITION ON USE OF FUNDS TO FACILITATE
2	THE EXPORTATION OR PROMOTION OF TO-
3	BACCO.
4	[(a) In General.—Notwithstanding any other provi-
5	sion of law, no funds made available by appropriations or
6	otherwise made available may be used by any officer, em-
7	ployee, department, or agency of the United States—
8	$I\!\!I(1)$ to promote or encourage the export, re-ex-
9	port, sale, manufacture, advertising, promotion, dis-
10	tribution, or use of tobacco or tobacco products to or
11	in a foreign country; or
12	I(2) to seek, through negotiation or otherwise,
13	the removal or reduction by any foreign country of
14	any restriction or proposed restriction in that coun-
15	try on the importation, export, re-export, sale, manu-
16	facture, advertising, promotion, distribution, packag-
17	ing, labeling, use, content, imposition of tariffs, or
18	taxation, of tobacco or tobacco products.
19	$I\!\!\!I(b)$ Exception.—Subsection (a)(2) shall not apply
20	to any restriction or proposed restriction by a foreign coun-
21	try if—
22	$I\!\!\!I(1)$ the restriction is applied in a manner
23	which constitutes a means of arbitrary or unjustifi-
24	able discrimination between countries;
25	I(2) the Secretary of Commerce certifies in writ-
26	ing to Congress that the restriction is being applied

1	in a manner that constitutes a means of arbitrary or
2	unjustifiable discrimination between countries; and
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4	ices certifies to Congress in writing that the restric-
5	tion is not a reasonable means of protecting the pub-
6	lic health.
7	$I\!\!I(c)$ Definition.—In this section, the term "arbitrary
8	or unjustifiable discrimination" means a restriction or pro-
9	posed restriction by a foreign country that—
10	$I\!\!\!I(1)$ is arbitrary or unjustifiable; and
11	I(2) does not adhere to the principle of national
12	treatment and applies less favorable treatment to
13	goods that are imported into that country than the
14	country applies to like goods that are the product,
15	growth, or manufacture of that country.
16	No officer, employee, department, or agen-
17	cy of the United States may promote the sale
18	or export of tobacco or tobacco products, or
19	seek the reduction or removal of any foreign
20	country restrictions on the marketing of to-
21	bacco or tobacco products, if the restrictions
22	are applied in a nondiscriminatory manner.
23	Nothing in this section shall apply to any min-
24	isterial or clerical functions performed by any

1	officer, employee, department, or agency of the
2	United States.
3	[SEC. 1134. HARMONIZATION WITH UNITED STATES INTER-
4	NATIONAL COMMITMENTS AND OBLIGA-
5	TIONS.
6	[The United States Trade Representative shall report
7	to the Congress within 90 days after the date of enactment
8	of this Act on any provisions of this Act that are inconsist-
9	ent with obligations of the United States under treaties or
10	other international agreements to which it is a signatory,
11	including any treaty pending ratification, together with
12	recommendations as to how to implement or modify the
13	provision without violating international law.
14	Subtitle D—Prevention of Tobacco
15	Smuggling
16	SEC. 1141. DEFINITIONS.
17	(a) Incorporation of Certain Definitions.—In
18	this subtitle, the terms "cigar", "cigarette", "person", "pipe
19	tobacco", "smokeless tobacco", "State", "tobacco product",
20	and "United States" shall have the meanings given such
21	terms in sections 5702(a), 5702(b), 7701(a)(1), 5702(o),
22	5702(n)(1), 3306(j)(1), 5702(c), and 3306(j)(2) respectively
23	of the Internal Revenue Code of 1986.
24	(b) Other Definitions.—In this subtitle:

- 1 (1) AFFILIATE.—The term "affiliate" means any
 2 one of 2 or more persons if 1 of such persons has ac3 tual or legal control, directly or indirectly, whether by
 4 stock ownership or otherwise, of the other or others of
 5 such persons, and any one of 2 or more persons sub6 ject to common control, actual or legal, directly or in7 directly, whether by stock ownership or otherwise.
 - (2) Interstate or foreign commerce" means commerce between any State and any place outside thereof, or commerce within any Territory or the District of Columbia, or between points within the same State but through any place outside thereof.
 - (3) Secretary.—The term "Secretary" means the Secretary of the Treasury.
 - (4) PACKAGE.—The term "package" means the innermost sealed container irrespective of the material from which such container is made, in which a tobacco product is placed by the manufacturer and in which such tobacco product is offered for sale to a member of the general public.
 - (5) Retailer.—The term "retailer" means any dealer who sells, or offers for sale, any tobacco product to any person other than a wholesaler.

1 SEC. 1142. TOBACCO PRODUCT LABELING REQUIREMENTS.

- 2 (a) In General.—It shall be unlawful for any person
- 3 to sell or ship or deliver for sale or shipment, or otherwise
- 4 introduce in interstate or foreign commerce, or to receive
- 5 therein, or to remove from customs custody for use, any to-
- 6 bacco product unless such product is packaged and labeled
- 7 in conformity with this section.

8 (b) Labeling.—

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- after the date of enactment of this subtitle, the Secretary shall promulgate regulations that require each manufacturer of tobacco products to legibly print a unique serial number on all packages of tobacco products manufactured for sale or distribution. Such serial number shall be designed to enable the Secretary to identify the manufacturer of the product, and the location and date of manufacture. The Secretary shall determine the size and location of the serial number.
 - (2) Country of final destination.—Each package of a tobacco product that is exported shall be labeled with the name of the country of final destination. The Secretary shall promulgate regulations to determine the size and location of the label and under what circumstances a waiver of this paragraph shall be granted

1	(c) Prohibition on Alteration.—It shall be unlaw-
2	ful for any person to alter, mutilate, destroy, obliterate, or
3	remove any mark or label required under this subtitle upon
4	a tobacco product in or affecting commerce, except as au-
5	thorized by Federal law or except under regulations of the
6	Secretary authorizing relabeling for purposes of compliance
7	with the requirements of this section or of State law.
8	SEC. 1143. REQUIREMENTS FOR THE TRACKING OF TO-
9	BACCO PRODUCTS.
10	(a) Posting of Bond.—
11	(1) In general.—It shall be unlawful for any
12	person to export any tobacco product unless such per-
13	son—
14	(A) has posted with the Secretary a tobacco
15	product bond in accordance with this section for
16	such product that contains a disclosure of the
17	country to which such product will be exported;
18	and
19	(B) receives a written statement from the
20	recipient of the tobacco products involved that
21	such person—
22	(i) will not knowingly and willfully
23	violate any law or regulation of such coun-
24	try with respect to such products; and

1	(ii) has never been convicted of any of-
2	fense with respect to tobacco products.
3	(2) Regulations.—The Secretary shall promul-
4	gate regulations that determine the frequency and the
5	amount of each bond that must be posted under para-
6	graph (1), but in no case shall such amount be less
7	than an amount equal to the Federal tax imposed
8	under chapter 52 of the Internal Revenue Code of
9	1986 on the value of the shipment of the products in-
10	volved if such products were consumed within the
11	United States.
12	(b) Return of Bond.—The Secretary shall return a
13	bond posted under subsection (a) upon a determination by
14	the Secretary (based on documentation provided by the per-
15	son who posted the bond in accordance with regulations
16	promulgated by the Secretary) that the tobacco products to
17	which the bond applies have been received in the country
18	of final destination as designated in the bond.
19	SEC. 1144. TOBACCO PRODUCT PERMITS.
20	(a) In General.—Not later than 1 year after the date
21	of enactment of this Act, the Secretary shall establish a pro-
22	gram under which tobacco product permits are issued to
23	persons (desiring to sell or ship, or deliver for sale or ship-

24 ment, or otherwise introduce in interstate or foreign com-

- 1 merce, or to receive therein, or to remove from customs cus-
- 2 tody for use, any tobacco product).
- 3 (b) Conditions.—The issuance of a permit to a to-
- 4 bacco product manufacturer under this section shall be con-
- 5 ditioned upon the compliance of the manufacturer with the
- 6 requirements of this subtitle.
- 7 (c) Revocation, Suspension, and Annulment.—
- 8 The program established under subsection (a) shall permit
- 9 the Secretary to revoke, suspend, or annul a permit issued
- 10 under this section if the Secretary determines that the terms
- 11 or conditions of the permit have not been complied with.
- 12 Prior to any action under this subsection, the Secretary
- 13 shall provide the permittee with due notice and the oppor-
- 14 tunity for a hearing.
- 15 (d) Records and Audits.—The Secretary shall,
- 16 under the program established under subsection (a), require
- 17 permit holders to keep records concerning the chain of cus-
- 18 tody of the tobacco products that are the subject of the per-
- 19 mit and make such records available to the Secretary for
- $20 \ \ inspection \ and \ audit.$
- 21 (e) Retailers.—This section shall not apply to retail-
- 22 ers of tobacco products, except that retailers shall maintain
- 23 commercial records of receipt, and such records shall be
- 24 available to the Secretary for inspection and audit.

1 SEC. 1145. PROHIBITIONS.

2	$I\!\!I(a)$ Importation and Sale.—It shall be unlawful,
3	except under a permit issued by the Secretary under section
4	1144—
5	$I\!\!\!I(1)$ to engage in the business of importing into
6	the United States tobacco products; or
7	$I\!\!I(2)$ for any person so engaged to sell, offer, or
8	deliver for sale, contract to sell, or ship, in or affect-
9	ing commerce, directly or indirectly or through affili-
10	ate, tobacco products so imported.
11	I (b) Manufacture and Sale.—It shall be unlawful,
12	except under a permit issued by the Secretary under section
13	1144—
14	$I\!\!\!I(1)$ to engage in the business of manufacturing,
15	packaging or warehousing tobacco products; or
16	$I\!\!I(2)$ for any person so engaged to sell, offer, or
17	deliver for sale, contract to sell, or ship, in interstate
18	or foreign commerce, directly or indirectly or through
19	an affiliate, tobacco products so manufactured, pack-
20	aged or warehoused.
21	I (c) Wholesale.—It shall be unlawful, except under
22	a permit issued by the Secretary under section 1144—
23	$I\!\!\!I(1)$ to engage in the business of purchasing for
24	resale at wholesale tobacco products, or, as a prin-
25	cipal or agent, to sell, offer for sale, negotiate for, or
26	hold out by solicitation, advertisement, or otherwise

1	as selling, providing, or arranging for, the purchase
2	for resale at wholesale of tobacco products; or
3	[(2) for any person so engaged to receive or sell,
4	offer or deliver for sale, contract to sell, or ship, in
5	or affecting commerce, directly or indirectly or
6	through an affiliate, tobacco products so purchased.
7	[(d) Effective Date.—The provisions of this section
8	shall become effective on the date that is 180 days after the
9	date of enactment of this Act.]
10	(a) In General.—It shall be unlawful, ex-
11	cept pursuant to a permit issued by the Sec-
12	retary under section 1144—
13	(1) to engage in the business of im-
14	porting into the United States, manufac-
15	turing, packaging, warehousing, or pur-
16	chasing for resale at wholesale tobacco
17	products, or, as a principal or agent, to
18	sell, offer for sale, negotiate for, or hold
19	out by solicitation, advertisement, or oth-
20	erwise as selling, providing, or arranging
21	for, the purchase for resale at wholesale
22	of tobacco products; or
23	(2) for any person engaged in a busi-
24	ness described in paragraph (1) to receive

or sell, offer or deliver for sale, contract to

1	sell, or ship, in or affecting commerce, di-
2	rectly or indirectly or through an affili-
3	ate, tobacco products.
4	(b) Effective Date.—The provisions of this
5	section shall become effective on the date that
6	is 180 days after the date of enactment of this
7	Act.
8	SEC. 1146. PRICING AND LABELING OF PRODUCTS SOLD ON
9	MILITARY INSTALLATIONS OR BY NATIVE
10	AMERICANS.
11	(a) Military Installations.—
12	(1) In General.—The Secretary, in consultation
13	with the Secretary of Defense, shall promulgate regu-
14	lations that ensure that the price charged for a to-
15	bacco product sold on a military installation (as de-
16	fined in section 2801(c)(2) of title 10, United States
17	Code) is equal to—
18	(A) the average price for which such prod-
19	uct is sold in the metropolitan area immediately
20	bordering the military installation; or
21	(B) the highest price (inclusive of Federal or
22	State taxes) for which such product is sold on
23	military installations located in the United
24	States;
25	whichever is greater.

1	(2) LABEL.—The regulations under paragraph
2	(1) shall require that each package of a tobacco prod-
3	uct that is sold on a military installation be labeled
4	as such. Such regulations shall include requirements
5	for the size and location of the label.
6	(b) Indian Tribes.—The Secretary, in consultation
7	with the Secretary of Interior, shall promulgate regulations
8	that require that each package of a tobacco product that
9	is sold on an Indian reservation (as defined in section
10	403(9) of the Indian Child Protection and Family Violence
11	Prevention Act (25 U.S.C. 3202(9))) be labeled as such.
12	Such regulations shall include requirements for the size and
13	location of the label.
14	SEC. 1147. PROHIBITION AGAINST SALE OF TOBACCO PROD-
15	UCTS IN OR TO DUTY-FREE SHOPS OR FOR-
16	WARDING THROUGH OR MANUFACTURE IN
17	TRADE ZONES.
18	(a) Duty-Free Shops.—It shall be unlawful for any
19	person to sell a tobacco product—
20	(1) in any duty-free shop located within the
21	United States; or
22	(2) to any duty-free shop.
23	(b) Trade Zones.—No person may forward through
24	or manufacture a tobacco product in any foreign trade zone,

1	as defined for purposes of the Act of June 18, 1934 (19
2	U.S.C. 81a et seq.).
3	SEC. 1148. JURISDICTION; PENALTIES; COMPROMISE OF LI-
4	ABILITY.
5	(a) Jurisdiction.—The District Courts of the United
6	States, and the United States court for any Territory, of
7	the District where the offense is committed or of which the
8	offender is an inhabitant or has its principal place of busi-
9	ness, are vested with jurisdiction of any suit brought by
10	the Attorney General in the name of the United States, to
11	prevent and restrain violations of any of the provisions of
12	this subtitle.
13	(b) Penalties.—The provisions of section 3571 of
14	title 18, United States Code, shall apply to any person con-
15	victed of violating any of the provisions of this subtitle as
16	if such person were convicted of a felony under such title.
17	(c) Compromise of Liability.—The Secretary is au-
18	thorized, with respect to any violation of this subtitle, to
19	compromise the liability arising with respect to a violation
20	of this subtitle—
21	(1) upon payment of a sum not in excess of
22	\$10,000 for each offense, to be collected by the Sec-
23	retary and to be paid into the Treasury as mis-
24	cellaneous receipts; and

1	(2) in the case of repetitious violations and in
2	order to avoid multiplicity of criminal proceedings,
3	upon agreement to a stipulation, that the United
4	States may, on its own motion upon 5 days' notice
5	to the violator, cause a consent decree to be entered
6	by any court of competent jurisdiction enjoining the
7	repetition of such violation.
8	SEC. 1149. AMENDMENTS TO THE CONTRABAND CIGARETTE
9	TRAFFICKING ACT.
10	(a) Definitions.—Section 2341 of title 18, United
11	States Code, is amended—
12	(1) in paragraph (2)—
13	(A) by striking "60,000" and inserting
14	"30,000"; and
15	(B) by inserting after "payment of cigarette
16	taxes," the following: "or in the case of a State
17	that does not require any such indication of tax
18	payment, if the person in possession of the ciga-
19	rettes is unable to provide any evidence that the
20	cigarettes are moving legally in interstate com-
21	merce,"; and
22	(2) in paragraph (4), by striking "and" at the
23	end;
24	(3) in paragraph (5), by striking the period and
25	inserting a semicolon: and

1	(4) by adding at the end the following:
2	"(6) the term 'tobacco product' means cigars,
3	cigarettes, smokeless tobacco, and pipe tobacco (as
4	such terms are defined in section 5701 of the Internal
5	Revenue Code of 1986); and
6	"(7) the term 'contraband tobacco product'
7	means a quantity in excess of 30,000 of any tobacco
8	product that is manufactured, sold, shipped, deliv-
9	ered, transferred, or possessed in violation of Federal
10	laws relating to the distribution of tobacco products.".
11	(b) Unlawful Acts.—Section 2342 of title 18, United
12	States Code, is amended—
13	(1) in subsection (a), by inserting "or contra-
14	band tobacco products" before the period;
15	(2) in subsection (b)—
16	(A) by striking "cigarettes" and inserting
17	"tobacco products";
18	(B) by striking "60,000" and inserting
19	"30,000"; and
20	(C) by inserting before the period the follow-
21	ing: "or knowingly to fail to maintain distribu-
22	tion records, alter or obliterate required mark-
23	ings, or interfere with any inspection as required
24	with respect to such quantity of tobacco prod-
25	ucts"; and

1	(3) by adding at the end the following:
2	"(c) It shall be unlawful for any person knowingly to
3	transport tobacco products under a false bill of lading or
4	without any bill of lading.".
5	(c) Recordkeeping.—Section 2343 of title 18, United
6	States Code, is amended—
7	(1) by striking "cigarettes" each place that such
8	appears and inserting "tobacco products";
9	(2) in subsection (a), by striking "60,000" and
10	inserting "30,000";
11	(3) in subsection (b), by striking "60,000" and
12	inserting "30,000".
13	(d) Penalties.—Section 2344 of title 18, United
14	States Code, is amended—
15	(1) in subsection (c), by inserting "or contra-
16	band tobacco products" after "cigarettes"; and
17	(2) by adding at the end the following:
18	"(d) Any proceeds from the unlawful distribution of
19	tobacco products shall be subject to seizure and forfeiture
20	under section $981(a)(1)(C)$.".
21	SEC. 1150. AUTHORIZATION OF APPROPRIATIONS.
22	There are authorized to be appropriated such sums as
23	may be necessary to carry out this subtitle.

1 Subtitle E—Antitrust Exemption

2	SEC. 1161. LIMITED ANTITRUST EXEMPTION.	
3	(a) In General.—The antitrust laws of the United	
4	States (as defined in section 1 of the Clayton Act (15 U.S.C.	
5	12) and any other statute in pari materia, and any similar	
6	law of a State, do not apply to the joint discussion, consid-	
7	eration, review, action, agreement, or understanding by or	
8	among any participating tobacco product manufacturers,	
9	for the purposes of, and limited to—	
10	(1) entering into and complying with the Proto-	
11	col, Trust Agreement, or Consent Decree;	
12	(2) refusing to deal with a distributor, retailer,	
13	or other seller of tobacco products who distributes such	
14	products for sale to, or offers for sale or sells such	
15	products to, underage persons, or who otherwise fails	
16	to comply with the applicable requirements of the Act,	
17	the Protocol, or Consent Decree; or	
18	(3) submitting an application relating to a plan	
19	or program of the type referred to in subsection (b)	
20	of this section or, entering into, complying with or	
21	otherwise carrying out the terms of, any plan or pro-	
22	gram that has been approved under subsection (b) of	
23	$this\ section.$	
24	(b) Approval by Attorney General.—The Attorney	
25	General of the United States is authorized to approve, upon	

- 1 application by one or more participating tobacco product
- 2 manufacturers, plans, or programs to reduce the use of to-
- 3 bacco products by underage individuals. Before approving
- 4 any such plan or program, the Attorney General shall deter-
- 5 mine that approval is appropriate as part of the effort to
- 6 reduce the use of tobacco products by underage individuals
- 7 and will not have the effect of unduly restraining competi-
- 8 tion. The Attorney General shall approve or disapprove any
- 9 such application in writing within 90 days from the date
- 10 it is received by the Department of Justice. Upon written
- 11 withdrawal by the Attorney General of any approval under
- 12 this subsection, the provisions of subsection (a)(3) shall not
- 13 apply to any subsequent act or omission with respect to
- 14 the plan or program to which the approval related.
- 15 Subtitle F—Special Provisions Con-
- 16 cerning Programs for Women,
- 17 Minorities, and Others
- 18 SEC. 1171. RESEARCH RELATED TO PATTERNS OF SMOKING
- 19 BY WOMEN AND MINORITIES.
- 20 (a) Research Design Criteria.—Any research
- 21 funded under this Act, or under any amendment made by
- 22 this Act, that is conducted for the purpose of investigating
- 23 factors affecting tobacco use and patterns of smoking, shall
- 24 if appropriate to the scope and purpose of the investigation

- 1 include data and analysis with respect to different factors
- 2 that may be present in the case of women or minorities.
- 3 (b) Patterns of Smoking.—Research funded under
- 4 this Act, or under any amendment made by this Act, exam-
- 5 ining patterns of smoking among minorities should be con-
- 6 ducted in proportion to their prevalence in the smoking
- 7 population and shall be conducted at minority education
- 8 institutions, where available, or institutions that provide
- 9 the greatest amount of health care to minority populations
- 10 in a State.

11 SEC. 1172. COUNTER-ADVERTISING PROGRAMS.

- 12 (a) In General.—The Secretary shall carry out pro-
- 13 grams to reduce tobacco usage through media-based (such
- 14 as counter-advertising campaigns) and nonmedia-based
- 15 education, prevention, and cessation campaigns designed to
- 16 discourage the use of tobacco products by individuals and
- 17 to encourage those who use such products to quit. Such pro-
- 18 grams shall target, in a culturally and linguistically appro-
- 19 priate manner, adults, children, women, and minorities
- 20 who have been targeted by tobacco industry advertising.
- 21 (b) Eligibility.—To be eligible to receive assistance
- 22 under this section an entity or individual shall prepare and
- 23 submit to the Secretary an application at such time, in
- 24 such manner, and containing such information as the Sec-
- 25 retary may require.

- 1 (c) Use of Funds.—Amounts received by an individ-
- 2 ual or entity under this section shall be used to carry out
- 3 activities under the programs established under subsection
- 4 (a). Such amounts may be used to design and implement
- 5 such activities and to conduct research concerning the effec-
- 6 tiveness of such programs.
- 7 (d) Funding.—There are authorized to be appro-
- 8 priated from the National Tobacco Settlement Trust Fund
- 9 [established by section 401], other than from amounts not
- 10 in the State Litigation Settlement Account, or otherwise ob-
- 11 ligated under this Act such sums as are necessary to carry
- 12 out the provisions of this section.
- 13 SEC. 1173. PREVENTION ACTIVITIES OF COMMUNITY AND
- 14 *MIGRANT HEALTH CENTERS.*
- 15 (a) Funding.—There are authorized to be appro-
- 16 priated from the National Tobacco Settlement Trust Fund
- 17 **[**established by section 401**]**, other than from amounts in
- 18 the State Litigation Settlement Account, I of this Act
- 19 \$300,000,000 \int for each of the first 10 fiscal years beginning
- 20 after the date of enactment of this Act to carry out the pro-
- 21 visions of subsection (b).
- 22 (b) Program.—The Secretary shall make amounts
- 23 made available under subsection (a) available to Commu-
- 24 nity, Migrant, and Homeless Health Centers receiving
- 25 grants under section 330 of the Public Health Service Act

1	(42 U.S.C. 254c) to provide health services for diseases re	
2	lated to tobacco and to prevent tobacco-related diseases.	
3	(c) Limitation.—No amount may be expended or obli	
4	gated under subsection (b) for any fiscal year in which the	
5	annual amount appropriated for Community, Migrant	
6	and Homeless Health Centers is less than the amount ap-	
7	propriated for the previous fiscal year.	
8	Subtitle G—Sense of the Senate	
9	SEC. 1181. SENSE OF THE SENATE.	
10	It is the sense of the Senate that the proceeds of this	
11	Act may be used for purposes including, but not limited	
12	to—	
13	(1) reimbursing public health care financing	
14	programs for tobacco-related costs, including Medi	
15	care;	
16	(2) supporting tobacco use prevention and ces	
17	sation, particularly with respect to youth, including	
18	counter-advertising at the Federal, State, Tribal, and	
19	local level;	
20	(3) supporting tobacco-related health services re	
21	search activities;	
22	(4) assisting tobacco farmers and tobacco de	
23	pendent communities;	

1	(5) creating, and fully and adequately funding,
2	a Tobacco Asbestos Trust to assist victims of the
3	unique harm that smoking causes to asbestos workers;
4	(6) settling with and reimbursing States for to-
5	bacco-related health care costs and damages, includ-
6	ing Medicaid;
7	(7) providing funding for the Federal Black
8	Lung Program;
9	(8) providing funding for child care and early
10	$childhood\ development;$
11	(9) providing funding for veterans' benefit pro-
12	grams; and
13	(10) providing funding for clinical trials at the
14	National Institutes of Health.
15	Subtitle H—Ban On Sale Of To-
16	bacco Products Through The Use
17	Of Vending Machines
18	SEC. 1191. BAN OF SALE OF TOBACCO PRODUCTS THROUGH
19	THE USE OF VENDING MACHINES.
20	(a) Ban of Sale of Tobacco Products Through
21	THE USE OF VENDING MACHINES.—Effective 12 months
22	after the date of enactment of this Act, it shall be unlawful
23	to sell tobacco products through the use of a vending ma-
24	chine.

1	(b) Compensation for Banned Vending Ma-
2	CHINES.—
3	(1) In general.—The owners and operators of
4	tobacco vending machines shall be reimbursed for the
5	fair market value of their businesses, including the
6	cost of banned vending machines, compensation for
7	lost profits, unexpired contracts, and for the owner's
8	or operator's plant and equipment related only to the
9	production of tobacco vending machines.
10	(2) Tobacco vending reimburment corpora-
11	TION.—
12	(A) Corporation.—Reimbursment shall be
13	directed through a private, nonprofit corporation
14	established in the District of Columbia, known as
15	the Tobacco Vending Reimburment Corporation
16	(in this section referred to as the "Corporation").
17	The Corporation is—
18	(i) not an agency or establishment of
19	the United States; and
20	(ii) except as otherwise provided in
21	this section, is subject to, and has all the
22	powers conferred upon a nonprofit corpora-
23	tion by the District of Columbia Nonprofit
24	Corporation Act (D.C. Code section 29-501
25	$et \ seq.).$

1	(B) Duties.—The Corporation shall—
2	(i) disburse compensation funds to
3	vending companies under this section;
4	(ii) verify operational machines; and
5	(iii) maintain complete records of ma-
6	chine verification and accountings of dis-
7	bursements and administration of the com-
8	pensation fund established under paragraph
9	(4).
10	(3) Management of corporation.—
11	(A) Board of directors.—The Corpora-
12	tion shall be managed by a Board of Directors
13	that—
14	(i) consists of distinguished Americans
15	with experience in finance, public policy, or
16	fund management;
17	(ii) includes at least 1 member of the
18	United States tobacco vending machine in-
19	dustry;
20	(iii) shall be paid an annual salary on
21	an individualized basis of \$40,000 out of
22	amounts transferred to the Corporation
23	$under\ paragraph\ (4)(A);$

1	(iv) shall appoint a President to man-
2	age the day-to-day activities of the Corpora-
3	tion;
4	(v) shall develop guidelines by which
5	the President shall direct the Corporation;
6	(vi) shall retain a national accounting
7	firm to verify the distribution of funds and
8	audit the compensation fund established
9	under paragraph (4);
10	(vii) shall retain such legal, manage-
11	ment, or consulting assistance as is nec-
12	essary and proper; and
13	(viii) shall periodically report to Con-
14	gress regarding the activities of the Cor-
15	poration.
16	(B) Duties of the president of the
17	CORPORATION.—The President of the Corpora-
18	tion shall—
19	(i) hire appropriate staff;
20	(ii) prepare the report of the Board of
21	Directors of the Corporation required under
22	subparagraph (A)(viii); and
23	(iii) oversee Corporation functions, in-
24	cluding verification of machines, adminis-
25	tration and disbursement of funds, mainte-

1	nance of complete records, operation of ap-
2	peals procedures, and other directed func-
3	tions.
4	(4) Compensation Fund.—
5	(A) Transfer of funds from tobacco
6	INDUSTRY PAYMENTS.—The Secretary of the
7	Treasury shall transfer to the Corporation, out of
8	funds in the National Tobacco Settlement Trust
9	Fund, other than from amounts in the State
10	Litigation Settlement Account, such sums as are
11	[necessary] provided in appropriations
12	Acts to make due compensation to owners and
13	operators of tobacco vending machines and to
14	carry out the duties of the Corporation. [Not
15	later than 1 year after such date on which the
16	first transfer is made under this subparagraph,
17	the Secretary of the Treasury shall transfer to
18	the Corporation out of funds paid to the United
19	States by the tobacco industry, such additional
20	sums as may be necessary for such purposes.
21	(B) Rules for disbursement of
22	FUNDS.—
23	(i) Payments to owners and opera-
24	Tors.—The Corporation shall disburse
25	funds to compensate the owners and opera-

1	tors of tobacco vending machines in accord-
2	ance with the following:
3	(I) The fair market value of each
4	tobacco vending machine verified by
5	the Corporation President in accord-
6	ance with subparagraph (C), and prov-
7	en to have been in operation before Au-
8	gust 10, 1995, shall be disbursed to the
9	owner of the machine seeking com-
10	pensation.
11	(II) No compensation shall be
12	made for a spiral glass front vending
13	machine.
14	(ii) Other payments.—Funds trans-
15	ferred to the Corporation under subpara-
16	graph (A) may be used to pay the adminis-
17	trative costs of the Corporation that are
18	necessary and proper or required by law.
19	The total amount paid by the Corporation
20	for administrative and overhead costs, in-
21	cluding accounting fees, legal fees, consult-
22	ant fees, and associated administrative costs
23	shall not exceed 5 percent of the total
24	amount transferred to the Corporation
25	under subparagraph (A).

(C) Verification of vending machines shall be based on copies of official State vending licenses, company computerized or handwritten sales records, or physical inspection by the Corporation President or by an inspection agent designated by the President. The Corporation President and the Board of Directors of the Corporation shall work vigorously to prevent and prosecute any fraudulent claims submitted for compensation.

- (D) RETURN OF ACCOUNT FUNDS NOT DISTRIBUTED TO VENDORS.—The Corporation shall be dissolved on the date that is 4 years after the date of enactment of this Act. Any funds not dispersed or allocated to claims pending as of that date shall be transferred to [a public anti-smoking trust, or used for such other purposes as Congress may designate] the National Tobacco Settlement Trust Fund.
- 21 (c) Settlement of Legal Claims Pending 22 Against the United States.—Acceptance of a com-23 pensation payment from the Corporation by a vending ma-24 chine owner or operator shall settle all pending and future 25 claims of the owner or operator against the United States

	645
1	that are based on, or related to, the ban of the use of tobacco
2	vending machines imposed under this section and any other
3	laws or regulations that limit the use of tobacco vending
4	machines.
5	(d) Authorization of Appropriations.—There are
6	authorized to be appropriated from the National Tobacco
7	Settlement Trust Fund, other than from amounts in the
8	Senate Litigation Settlement Account, such sums as may
9	be necessary to carry out this section.
10	[TITLE XII—TOBACCO ASBESTOS
11	TRUST FUND
12	[SEC. 1201. DEFINITIONS.
13	[In this title:
14	[(1) Asbestos claim.—The term "asbestos

- claim" means a claim brought or capable of being 15 brought in a court of competent jurisdiction by a per-16 17 son for personal injury, wrongful death, loss of con-18 sortium, or other damages arising from occupational 19 exposure to asbestos or asbestos containing products, including claims by spouses or household members 20 21 who were exposed to asbestos through the occupational exposure of another person. 22
 - [(2) Asbestos claimant" means a person who brings an asbestos claim.

24

- I (3) ASBESTOS DEFENDANT.—The term "asbestos defendant" means a person or existing entity (including a partnership or corporation) who as part of its operations is defending asbestos claims on the date of enactment of this Act.
 - [(4) Asbestos/tobacco claim" means a legally justiciable asbestos/tobacco claim" means a legally justiciable asbestos claim of a person who also claims injury, disease, or death arising from exposure to tobacco.
 - [(5) Asbestos/tobacco claimant" means a person who has an asbestos/tobacco claim.
 - [6] Asbestos trust.—The term "asbestos trust" means a court-supervised trust that was established to resolve asbestos claims arising directly or indirectly from exposure to asbestos or asbestos containing products of an asbestos defendant, including a trust created under the bankruptcy laws of the United States, or Rule 23 of the Federal Rules of Civil Procedure.
 - [7] Exposure to tobacco" means any instance in which a person consumes, inhales, ingests, or uses a tobacco product.

1	[(8) Tobacco.—The term "tobacco" means to-
2	bacco in its manufactured form, including cigars,
3	cigarettes, cigarillos, cigarette tobacco, little cigars,
4	pipe tobacco, and smokeless tobacco.
5	[(9) Tobacco company.—The term "tobacco
6	company" means any person, including any repacker,
7	or relabeler, who manufactures, fabricates, assembles,
8	processes, or labels a finished tobacco product.
9	[(10) Trust fund.—The term "trust fund"
10	means the Tobacco Asbestos Trust Fund established
11	under section 1202.
12	[SEC. 1202. TOBACCO ASBESTOS TRUST FUND.
13	[(a) Establishment.—
13 14	[(a) Establishment.— [(1) In general.—There is established in the
14	[(1) In general.—There is established in the
14 15	[(1) In general.—There is established in the Treasury of the United States a trust fund to be
14 15 16	[(1) In General.—There is established in the Treasury of the United States a trust fund to be known as the "Tobacco Asbestos Trust Fund", consist-
14 15 16 17	[1] In General.—There is established in the Treasury of the United States a trust fund to be known as the "Tobacco Asbestos Trust Fund", consisting of such amounts as may be appropriated or cred-
14 15 16 17	[1] In General.—There is established in the Treasury of the United States a trust fund to be known as the "Tobacco Asbestos Trust Fund", consisting of such amounts as may be appropriated or credited to the trust fund.
114 115 116 117 118	[(1) In General.—There is established in the Treasury of the United States a trust fund to be known as the "Tobacco Asbestos Trust Fund", consisting of such amounts as may be appropriated or credited to the trust fund. [(2) Division.—
14 15 16 17 18 19 20	[(1) In General.—There is established in the Treasury of the United States a trust fund to be known as the "Tobacco Asbestos Trust Fund", consisting of such amounts as may be appropriated or credited to the trust fund. [(2) Division.— [(A) In General.—The trust fund shall be
14 15 16 17 18 19 20 21	[(1) In General.—There is established in the Treasury of the United States a trust fund to be known as the "Tobacco Asbestos Trust Fund", consisting of such amounts as may be appropriated or credited to the trust fund. [(2) Division.— [(A) In General.—The trust fund shall be composed of 2 funds to be known as "Fund I"

1	[(i) Administration.—Fund I shall
2	be administered by the trustees appointed
3	under paragraphs (1) and (3) of subsection
4	(b). Fund I shall be considered to be a des-
5	ignated settlement fund within the meaning
6	of section 468B of the Internal Revenue
7	Code of 1986.
8	I (ii) Purpose and use.—The pur-
9	pose of Fund I shall be for the reimburse-
10	ment of asbestos trusts and asbestos defend-
11	ants for payments made by such trust and
12	defendants for the tobacco-caused portion of
13	asbestos/tobacco claims. Fund I shall be
14	used to allocate credits to asbestos trusts
15	and asbestos defendants who settled and
16	paid the civil claims of individuals who had
17	exposure to tobacco and asbestos. Such cred-
18	its may be used to direct the payment of
19	funds by the trustees to pay asbestos claims
20	and asbestos/tobacco claims, as described in
21	section 1203.
22	I(C) Fund II.—
23	[(i) Administration.—Fund II shall
24	be administered by the trustees appointed

under paragraphs (2) and (3) of subsection

1	(b). Fund II shall be considered to be a des-
2	ignated settlement fund within the meaning
3	of section 468B of the Internal Revenue
4	Code of 1986.
5	I (ii) Purpose.—The purpose of Fund
6	II shall be to pay asbestos/tobacco claims
7	brought after the date of enactment of this
8	Act for the tobacco-caused portion of the
9	claimant's harm, as described in section
10	1204.
11	【 (3) Separate operations.—The operations of
12	each Fund shall be conducted separately. Upon ma-
13	jority vote of the trustees of Fund I and upon major-
14	ity vote of the trustees of Fund II, the Funds may,
15	in the interest of efficiency and economy, conduct cer-
16	tain tasks as a single operation.
17	[(b) Trustees.—Not later than 60 days after the
18	date of enactment of this Act—
19	$I\!\!\!I(1)$ the Secretary shall appoint 2 individuals to
20	serve as trustees of the trust fund, of which—
21	[(A) 1 individual shall represent asbestos
22	trusts; and
23	[(B) 1 individual shall represent asbestos
24	defendants;

1	I (2) the Secretary of Labor shall appoint 2 indi-
2	viduals to serve as trustees of the trust fund, of
3	which—
4	[(A) 1 individual shall represent asbestos
5	claimants; and
6	[(B) 1 individual shall represent labor or-
7	ganizations with asbestos claimants as members;
8	and
9	[(3) the trustees appointed under paragraphs
10	(1) and (2) shall appoint an individual who shall be
11	a member of the health care profession with experi-
12	ence in asbestos disease or disability to serve as a
13	trustee.
14	【 (c) AUTHORIZATION AND ALLOCATIONS.─
15	[(1) AUTHORIZATION.—There are appropriated,
16	out of amounts in the National Tobacco Settlement
17	Trust Fund established by section 401 (other than
18	amounts in the State Litigation Settlement Account
19	or otherwise obligated), to the trust fund the amounts
20	set forth in section 1205. The Secretary of the Treas-
21	ury shall transfer amounts appropriated under this
22	paragraph to the trust fund.
23	[(2) Allocation between funds.—Of the
24	amounts transferred under paragraph (1), 50 percent

shall be deposited into Fund I and 50 percent shall
 be deposited into Fund II.

[(B) TIMING ADJUSTMENT.—The trustees of Fund II may provide an advance to Fund I as a loan (to be repaid from proceeds of Fund I) from funds available in Fund II as may be necessary to further the purposes of Fund I.

(d) Repayable Advances.—

- [1] AUTHORIZATION.—In addition to the amounts appropriated under subsection (c), there are authorized to be appropriated to the trust fund, as repayable advances, such sums as may be necessary for fiscal year 1999 and each subsequent fiscal year to make the expenditures described in sections 1203 and 1204.
- [(2) Repayment with interest.—Repayable advances made to the trust fund shall be repaid, and interest on the advances shall be paid to the general fund of the Treasury when the Secretary of the Treasury determines that monies are available in the Tobacco Asbestos Trust Fund to make the payments.
- [(3) Rate of interest.—Interest on an advance made under this subsection shall be at a rate determined by the Secretary of the Treasury (as of the close of the calendar month preceding the month in

which the advance is made) that is equal to the current average market yield on outstanding marketable
obligations of the United States with remaining period to maturity comparable to the anticipated period
during which the advance will be outstanding.

(e) Use of Trust Fund.—

[1] In General.—The trust fund shall be used as provided for in this title. No amount shall be expended or obligated from the trust fund unless the expenditure or obligation is authorized by an appropriation Act.

[(2) Limitation.—Amounts may only be made available from the trust fund to, or for the direct benefit of, asbestos claimants and asbestos/tobacco claimants.

【(f) AUTHORITY OF TRUSTEES.—

[(1) Decisions based on votes.—Except as provided in this Act, the trustees of each Fund shall make decisions with regard to the respective Funds based on a majority vote.

[2] GENERAL AUTHORITY.—The trustees shall have the authority to take such actions as may be necessary to effectuate the purposes of the trust fund, including—

1	[(A) the investment of the trust fund assets
2	in a reasonable and prudent manner consistent
3	with the needs and purposes of the trust fund;
4	and
5	[(B) commencing actions to enforce any
6	provisions or obligations imposed under this
7	title.
8	【 (3) Administrative authority.—The trustees
9	shall have the authority to employ officers, adminis-
10	trators, claims analysts, attorneys, actuaries, invest-
11	ment specialists, and such other employees and agents
12	as may be required to administer the trust fund.
13	[(g) Accounting for Expenses.—Except for the
14	compensation and expenses of the trustees, which shall be
15	charged equally to Fund I and Fund II, the trustees shall,
16	to the extent feasible, separately account for all salaries,
17	overhead, and other costs and expenses as between Fund I
18	and Fund II on the basis of activities conducted separately
19	with respect to each such Fund.
20	[(h) Expenditures From Trust Fund.—Amounts
21	in the trust fund, and each of its Funds, shall be made
22	available in each fiscal year, as provided by appropriations
23	Acts, as necessary to make the expenditures and allocations
24	provided for in sections 1203 and 1204.

ISEC. 1203. PAYMENTS FROM FUND I.

2	[(a) In General.—Credits applying to the amounts
3	deposited into Fund I shall be allocated and disbursed as
4	provided for in this section.

(b) Determination of Base.—

[(1) Notice.—Not later than 90 days after the date on which the trustees for Fund I are appointed, the trustees shall provide notice to all asbestos trusts and asbestos defendants of the establishment of the Fund.

I(2) REQUEST FOR INFORMATION.—The notice under paragraph (1) shall request that each asbestos trust and asbestos defendant, within a reasonable period of time, provide the trustees with information as to the amount of payments or settlements made by or on behalf of such trusts or defendants (and, in the case of non-bankruptcy trusts, also made by or on behalf of their predecessor organizations), and the amount of any outstanding bonded judgments, on asbestos claims as of the date of enactment of this Act.

[(3) Determination.—Based on the information provided under paragraph (2), the trustees for Fund I shall determine the total amount of payments and settlements and outstanding bonded judgments (reasonably adjusted for the probable resolution as of the date the information is submitted under para-

1	graph (2)) on the asbestos claims of all asbestos trusts
2	and asbestos defendants that responded to the notice.
3	【 (c) Allocation of Credits.─
4	[(1) In general.—Upon review of the informa-
5	tion submitted under subsection (b)(2), the trustees for
6	Fund I shall provide a credit with respect to each as-
7	bestos trust and asbestos defendant submitting such
8	information.
9	[(2) Amount.—A credit under paragraph (1)
10	with respect to an asbestos trust or asbestos defendant
11	shall be based on the ratio of—
12	[(A) the amount of settlement payments
13	and outstanding bonded judgments on asbestos
14	claims made by or on behalf of the trust or de-
15	fendant; and
16	$I\!\!\!I(B)$ the total amount of settlement pay-
17	ments and outstanding bonded judgments on as-
18	bestos claims made by or on behalf of all asbestos
19	trusts and asbestos defendants described in para-
20	graph (1).
21	[(d) Additional Factors.—
22	I(1) Interest.—In making the allocation of
23	credits under this section, the trustees for Fund I
24	shall consider the timing of past cash payments and

include an appropriate interest factor in making
 their allocation determinations.

[2] Unpaid settlements.—In making the allocation of credits under this section, the trustees for Fund I shall include the settlements of asbestos trusts and asbestos defendants that have not been paid as of the date of enactment of this Act in an amount not to exceed 20 percent of the amount of such unpaid settlements.

[(3) LIMITATION.—The aggregate amount of Fund I credits allocated to asbestos trusts or asbestos defendants to account for unpaid settlements under paragraph (2) shall not exceed an amount equal to 6 percent of the amounts contained in Fund I for the year involved. Any necessary reductions from the application of the limitation under this paragraph shall be determined using the ratios described in subsection (c).

I(4) Unused credits.—To the extent that any asbestos trust or asbestos defendant has credits from its allocation under this section that have not been the subject of a request and direction to be paid for a period of 2 years from the date on which such credits are made available, such unused credits shall be reallocated proportionally to each asbestos trust and as-

bestos defendant submitting information under subsection (b)(2) according to the amount of the unpaid settlements of such trust and defendants which remain unpaid after making the allocations required by this section.

(e) Review of Determinations.—

- [(1) In General.—Any dispute regarding a determination made by the trustees for Fund I under this section shall be resolved not later than 6 months after the date on which notice of such dispute is provided to the trustees. Such resolution shall be under final and binding arbitration under the rules of the American Arbitration Association.
- [2] Scope.—The scope of any review under paragraph (1) shall be limited to determining whether the determinations of the trustees were unsupported by substantial evidence or were contrary to law.
- [(3) APPLICATION OF SECTION.—During the pendency of any dispute resolution proceeding under this subsection, the trustees may continue to implement the provisions of this section, reserving sufficient monies as may be necessary in their judgment to satisfy the resolution of such disputes.
- 24 [(f) Use of Fund I Credits.—

[1] For Benefit of Victims.—All monies credited to asbestos trusts and asbestos defendants under this section shall be used solely for the payment of asbestos claims and asbestos/tobacco claims. None of the credits allocated under this section to an asbestos trust or asbestos defendant shall be used for the costs of defending against an asbestos claims, for payment of corporate dividends, for reimbursement of insurers, or for any other corporate purpose.

(2) Mechanism for payment of victims.—

[(A) Asbestos defendant that receives an allocation of credit under this section may only use such credit to direct that a payment be made from Fund I to any asbestos claimant as compensation for an asbestos claim or asbestos/tobacco claim. The payment of such claimant shall be under a written request submitted by the defendant to the Fund. Such requests are not subject to approval by the Fund so long as they do not exceed the defendant's allocation of credit under this section.

[(B) ASBESTOS TRUST.—All monies resulting from credits allocated to an asbestos trust under this section shall be paid to such trust for use according to the rules of such trust with re-

1	gard to the payment of asbestos claims and as-
2	$bestos/tobacco\ claims.$
3	[SEC. 1204. PAYMENTS FROM FUND II.
4	[(a) In General.—Amounts deposited into II shall
5	be disbursed as provided for in this section.
6	【 (b) ESTABLISHMENT OF FUND.—The trustee for
7	Fund II shall establish procedures and standards under
8	subsection (c) for the payment, upon approval of an appro-
9	priate application, of a reasonable reimbursement for the
10	costs, expenses, and fees incurred in connection with an as-
11	bestos claim or an asbestos/tobacco claim.
12	[(c) Procedures and Standards.—The procedures
13	and standards established under this subsection for the pay-
14	ment of compensation to asbestos claimants and asbestos/
15	tobacco claimants, shall include—
16	I(1) rules to ensure that compensation from
17	Fund II is paid only for that portion of an asbestos
18	claimant's or an asbestos/tobacco claimant's harm
19	caused by exposure to tobacco;
20	I (2) rules ensuring that—
21	[(A) all present and future such claimants
22	are treated equitably in relationship to each
23	other; and
24	[(B) if future demands against Fund II re-
25	quire limitations on current payment, that pri-

1	ority be given to payment of asbestos claimants
2	or asbestos/tobacco claimants with the most seri-
3	ous harm due to exposure to asbestos and to-
4	bacco;
5	$I\!\!I(3)$ rules establishing application forms and
6	procedures for the submission of claims and support-
7	ing documentation;
8	$I\!\!I(4)$ criteria establishing a minimum degree of
9	asbestos disability or impairment that must be dem-
10	onstrated in order for a claimant to receive com-
11	pensation under this section;
12	I(5) criteria for the coordination of the adminis-
13	tration of Fund II with the signatories to the Louisi-
14	ana Agreement Providing Administrative Alternatives
15	for Claimants with Asbestos Related Conditions to ex-
16	pand the agreement to include national coverage for
17	claimants who may not be compensated under the cri-
18	teria provided for under paragraph (4);
19	$I\!\!I(6)$ rules requiring recipients of funds from
20	Fund II to execute a release of personal injury claims
21	for tobacco-caused harm; and
22	$I\!\!I(7)$ rules to ensure that the administration of
23	the claims process, including attorney's fees, is fair
24	and equitable to asbestos claimants and asbestos/to-

bacco claimants.

- 1 **[**(d) Period for Final Determinations.—The
- 2 trustees for Fund II shall make a final determination with
- 3 respect to a claim submitted under this section not later
- 4 than 120 days after the date on which the claim is submit-
- 5 ted. In the event that exigent circumstances exist with re-
- 6 spect to a such a claim, as verified by a competent medical
- 7 professional, such final determination shall be made as soon
- 8 as practicable, but in no case later than 60 days after the
- 9 date of the submission of such claim.
- 10 **[**(e) No Limitation on Right to Sue.—Except as
- 11 provided in section 1206(b), nothing in this title shall be
- 12 construed to limit the rights of any individual to bring a
- 13 civil suit against a tobacco company.
- 14 [(f) Claims Administration.—The trustees for Fund
- 15 II may establish, or enter into a contract for the establish-
- 16 ment or operation of, a claims facility for the processing,
- 17 evaluation, and settlement of claims submitted to Fund II.
- 18 **[**(g) Review Jurisdiction.—The District Courts of
- 19 the United States shall have exclusive jurisdiction, without
- 20 regard to the amount in controversy or the citizenship of
- 21 the parties, to review a determination (or failure to make
- 22 a determination as required by section 1206(a)) by or on
- 23 behalf of the trustees with respect to compensation under
- 24 Fund II by an individual bringing a claim. No such deter-
- 25 mination may be overturned or remanded if it is supported

1	by substantial evidence. A claimant may not file a proceed-
2	ing under this subsection unless the plaintiff has provided
3	the trustees with a notice of intent of the plaintiff to file
4	such an action, at least 90 days prior to the filing of such
5	action.
6	[SEC. 1205. TRANSFERS FROM NATIONAL TOBACCO SETTLE-
7	MENT TRUST FUND.
8	
9	FERS.—Beginning with calendar year 1999, the Secretary
10	of the Treasury shall, for each calendar year, transfer from
11	the National Tobacco Settlement Trust Fund established
12	under section 401 (other than from amounts in the State
13	Litigation Settlement Account) the amounts sufficient to
14	provide the trust fund established by section 1202 the follow-
15	ing amounts:
16	[(1) For calendar year 1999, \$1,000,000,000.
17	[(2) For calendar year 2000, \$1,500,000,000.
18	[(3) For calendar year 2001, \$3,000,000,000.
19	[(4) For calendar year 2002, \$3,000,000,000.
20	[(5) For calendar year 2003, \$3,000,000,000.
21	[(6) For calendar year 2004, \$4,000,000,000.
22	$I\!\!I(7)$ For each of the calendar years 2005
23	through 2014, \$550,000,000.

1	[(b) Payments.—The Secretary of the Treasury shall
2	ensure that transfers are made under this section on a time-
3	ly basis.
4	[SEC. 1206. RULES FOR CLAIMS AGAINST ASBESTOS
5	TRUSTS, ASBESTOS DEFENDANTS, AND TO-
6	BACCO COMPANIES.
7	I(a) Purpose.—
8	[(1) In general.—It is the purpose of this title
9	to ensure that asbestos claimants and asbestos/tobacco
10	claimants who are eligible, by reason of harm result-
11	ing from exposure to asbestos and tobacco, to receive
12	compensation on a fair and timely basis.
13	[(2) Rule of construction.—Nothing in this
14	title shall be construed to expand the rights of asbestos
15	claimants and asbestos/tobacco claimants in civil ac-
16	tions pending (or resolved) against asbestos defend-
17	ants or asbestos trusts on the date of enactment of this
18	Act.
19	[(b) Non-Binding Submission of Tobacco/Asbes-
20	Tos Claims to Fund II.—
21	[(1) In general.—A civil action by an indi-
22	vidual for harm caused by the combined effects of to-
23	bacco and asbestos shall not proceed to trial or result
24	in a judgment against an asbestos defendant or asbes-
25	tos trust until a claim is submitted to Fund II by

1	such individual and finally resolved in accordance
2	with section $1204(c)(3)$ as determined by the trustees
3	for Fund II. For purposes of this paragraph, the term
4	"proceed to trial" means—
5	I (A) in a jury trial, to commence voir dire;
6	and
7	I (B) in a nonjury trial, to begin the trial.
8	[(2) Denial of Claim.—A claimant whose
9	claim under paragraph (1) is denied, or who rejects
10	an offer made by the trustees for Fund II, may pro-
11	ceed to judgment or trial. All claimants shall receive
12	a final determination from Fund II within 120 days
13	after submission of a claim. In the event of exigent
14	circumstances, verified by a competent medical profes-
15	sional, a claimant shall receive a final determination
16	from Fund II as soon as practicable, but in all events
17	within 60 days after submission.
18	【 (c) Liability of Tobacco Companies.—
19	[(1) In general.—The provisions of this sub-
20	section limiting the civil liability of tobacco compa-
21	nies shall remain in effect so long as the transfers and
22	deposits are made in accordance with the provisions
23	of this title.
24	
25	Any claimant who receives a payment from Fund II,

shall execute a release of liability for all tobaccocaused harm.

[(3) Contribution claims for past amounts Paid.—Notwithstanding any other provision of law, no tobacco company shall be liable for contribution, indemnity, or otherwise to any asbestos trust or asbestos defendant on any claim arising from payments or obligations for payments to asbestos claimants and asbestos/tobacco claimants made or incurred prior to the date of enactment of this Act. All such claims by asbestos defendants or asbestos trusts filed as of the date of enactment of this Act are terminated.

[4] Contribution claims for future Amounts.—Notwithstanding any other provision of law, in any contribution or similar action against a tobacco company arising from the payments or obligations for payments to asbestos claimants and asbestos/tobacco claimants made or incurred after the date of enactment of this Act, an asbestos trust or asbestos defendant may aggregate and establish a claim based on valid statistical proof on a consolidated basis. In such an action, the assessment of damages to a tobacco company defendant shall be based upon the degree of relative causation as between asbestos and to-

1	bacco based on statistical data applicable to relevant
2	disease categories.

- I(5) RIGHTS RESERVED.—Nothing in this subsection shall be construed to limit the rights of any
 person that chooses not to receive compensation from
 Fund II to commence a civil action against any tobacco company.
- - [(1) Acceptance of fund II award.—A claimant who accepts a payment from Fund II shall execute a release of liability for all tobacco-caused harm, and shall not recover from an asbestos defendant in any civil action any damages for any portion of the harm caused by exposure to tobacco.
 - [2] Fund II Claimant's Right to sue.—A claimant, whose claim has been denied by the trustees for Fund II, or who has rejected the offer of a payment from Fund II, may pursue a civil action against a tobacco defendant or asbestos defendant for personal injury attributable to both tobacco and asbestos, to the extent that such action is otherwise permissible under applicable law.
 - [(3) Succession to claimant's rights.—Any asbestos defendant that pays a part or all of a judg-

1	ment that includes damages for tobacco-caused harm
2	may elect—
3	I(A) to—
4	[(i) succeed to the rights of the claim-
5	ant involved, in the same proportion that
6	the payment by the defendant in the action
7	involved bears to the total amount of the
8	judgment; and
9	[(ii) to request compensation on behalf
10	of the claimant from Fund II as in the
11	same manner as if the claimant had made
12	a timely and proper election to receive such
13	compensation, and on the same basis as
14	other claimants similarly situated; or
15	$I\!\!\!I(B)$ to pursue an action for indemnity or
16	contribution against any tobacco company.
17	[(4) Contribution claims against asbestos
18	COMPANIES.—An asbestos trust or asbestos defendant
19	shall not be liable to a tobacco company for contribu-
20	tion, indemnity, or otherwise with respect to any
21	claim arising from payments or obligations for pay-
22	ments to asbestos claimants or for exposure to tobacco
23	and asbestos made or incurred either prior to or by
24	virtue of, the enactment of this Act. All such claims

1	filed as of the date of enactment of this Act are termi-
2	nated.
3	
4	Tos-Caused Injury or Condition.—Nothing in this title
5	shall be construed to—
6	${I\!\!\!I}(1)$ limit any joint liability under otherwise
7	applicable law among asbestos defendants or asbestos
8	trusts for the portion of a claimant's harm caused by
9	as best os;
10	$I\!\!I(2)$ limit the ability of any individual to claim
11	that his or her harm was caused by asbestos; or
12	I(3) delay the resolution of a claim brought by
13	any individual against an asbestos trust or asbestos
14	defendant for compensation for harm caused by asbes-
15	tos.]
16	TITLE XIII—VETERANS'
17	BENEFITS
18	SEC. 1301. RECOVERY BY SECRETARY OF VETERANS AF-
19	FAIRS.
20	Title 38, United States Code, is amended by adding
21	after part VI the following:

1 "PART VII—RECOVERY OF COMPENSATION COSTS

2 FOR TOBACCO-RELATED DISABILITY OR DEATH

- 3 "Chapter 91—Tort liability for disability or
- 4 DEATH DUE TO TOBACCO USE

"Sec.

5 "§ 9101. Recovery by Secretary of Veterans Affairs

- 6 "(a) Conditions; exceptions; persons liable;
- 7 AMOUNT OF RECOVERY; SUBROGATION.—In any case in
- 8 which the Secretary is authorized or required by law to pro-
- 9 vide compensation under this title for disability or death
- 10 from injury or disease attributable in whole or in part to
- 11 the use of tobacco products by a veteran during the veterans
- 12 active military, naval, or air service under circumstances
- 13 creating a tort liability upon a participating tobacco prod-
- 14 uct manufacturer, distributor, or retailer of a tobacco prod-
- 15 uct (other than or in addition to the United States) to pay
- 16 damages therefor, the Secretary shall have a right to recover
- 17 (independent of the rights of the injured or diseased veteran)
- 18 from said participating tobacco product manufacturer, dis-
- 19 tributor, or retailer the cost of the compensation paid or
- 20 to be paid and shall, as to this right, be subrogated to any
- 21 right or claim that the injured or diseased veteran, his or
- 22 her guardian, personal representative, estate, dependents, or

[&]quot;9101. Recovery by Secretary of Veterans Affairs

[&]quot;9102. Regulations

[&]quot;9103. Limitation or repeal of other provisions for recovery of compensation

[&]quot;9104. Exemption from annual limitation on damages

- 1 survivors has against such third person to the extent of the
- 2 cost of the compensation paid or to be paid.
- 3 "(b) Enforcement procedure; intervention;
- 4 Joinder of Parties; State or Federal court pro-
- 5 CEEDINGS.—The Secretary may, to enforce such right under
- 6 subsection (a) of this section:

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or

- "(1) intervene or join in any action or proceeding brought by the injured or diseased veteran, his or
 her guardian, personal representative, estate, dependents, or survivors, against the participating tobacco
 product manufacturer, distributor, or retailer of a tobacco product who is liable for the injury or disease;
 - "(2) if such action or proceeding is not commenced within six months after the first day on which compensation is paid by the Secretary in connection with the injury or disease involved, institute and prosecute legal proceedings against the participating tobacco product manufacturer, distributor, or retailer of a tobacco product who is liable for the injury or disease, in a State or Federal court, either alone (in its own name or in the name of the injured veteran, his or her guardian, personal representative, estate, dependents, or survivors) or in conjunction with the injured or diseased veteran, his or her guard-

- 1 ian, personal representative, estate, dependents, or
- 2 *survivors*.
- 3 "(c) Credits to appropriations.—Any amount re-
- 4 covered or collected under this section for compensation
- 5 paid by the Secretary shall be credited to a revolving fund
- 6 established in the Treasury of the United States known as
- 7 the Department of Veterans Affairs Tobacco Recovery Fund
- 8 (hereafter called the Fund). The Fund shall be available to
- 9 the Secretary without fiscal year limitation for purposes
- 10 of veterans benefit programs, including administrative
- 11 costs. The Secretary may transfer such funds as deemed nec-
- 12 essary to the various Department of Veterans Affairs appro-
- 13 priations, which shall remain available until expended.
- 14 "(d) Definition.—For purposes of this section, the
- 15 term participating tobacco product manufacturer, distribu-
- 16 tor, or retailer of a tobacco product means a manufacturer,
- 17 distributor, or retailer of tobacco products that has entered
- 18 into a consent decree as such term is defined in section 701
- 19 of the National Tobacco Policy and Youth Smoking Reduc-
- 20 tion Act and that is a signatory to the Protocol as such
- 21 term is defined in section 6 of that Act.

22 **"§ 9102. Regulations**

- 23 "(a) Determination and establishment of
- 24 Present value of compensation to be paid.—The Sec-
- 25 retary may prescribe regulations to carry out this chapter,

- 1 including regulations with respect to the determination and
- 2 establishment of the present value of compensation to be
- 3 paid to an injured or diseased veteran or his or her surviv-
- 4 ing spouse, child, or parent.
- 5 "(b) Settlement, release and waiver of
- 6 CLAIMS.—To the extent prescribed by regulations under
- 7 subsection (a) of this section, the Secretary may—
- 8 "(1) compromise, or settle and execute a release
- 9 of, any claim which the Secretary has by virtue of the
- 10 right established by section 9101 of this title; or
- "(2) waive any such claim, in whole or in part,
- 12 for the convenience of the Government, or if he or she
- 13 determines that collection would result in undue
- 14 hardship upon the veteran who suffered the injury or
- 15 disease or his or her surviving spouse, child or parent
- 16 resulting in payment of compensation.
- 17 "(c) Damages recoverable for personal injury
- 18 UNAFFECTED.—No action taken by the Secretary in connec-
- 19 tion with the rights afforded under this chapter shall oper-
- 20 ate to deny to the injured veteran or his or her surviving
- 21 spouse, child or parent the recovery for that portion of his
- 22 or her damage not covered hereunder.

1	"§ 9103. Limitation or repeal of other provisions for
2	recovery of compensation
3	"This chapter does not limit or repeal any other provi-
4	sion of law providing for recovery by the Secretary of the
5	cost of compensation described in section 9101 of this title.
6	"§ 9104. Exemption from annual limitation on dam-
7	ages
8	"Any amount recovered under section 9101 of this title
9	for compensation paid or to be paid by the Secretary for
10	disability or death from injury or disease attributable in
11	whole or in part to the use of tobacco products by a veteran
12	during the veterans active military, naval, or air service
13	shall not be subject to the limitation on the annual amount
14	of damages for which the participating tobacco product
15	manufacturers, distributors, and retailers may be found lia-
16	ble as provided in the National Tobacco Policy and Youth
17	Smoking Reduction Act and shall not be counted in com-
18	puting the annual amount of damages for purposes of that
19	section.".
20	TITLE XIV—REVENUE AND
21	OTHER PROVISIONS
22	Subtitle A—Taxes on Tobacco
23	Products
24	SEC. 1400. AMENDMENT OF 1986 CODE.
25	Except as otherwise expressly provided,
26	whenever in this title an amendment or repeal

	· · ·
1	is expressed in terms of an amendment to, or
2	repeal of, a section or other provision, the ref-
3	erence shall be considered to be made to a sec-
4	tion or other provision of the Internal Revenue
5	Code of 1986.
6	SEC. 1401. TAXES ON TOBACCO PRODUCTS.
7	(a) CIGARETTES.—Subsection (b) of section
8	5701 is amended—
9	(1) by striking "\$12 per thousand (\$10
10	per thousand on cigarettes removed dur-
11	ing 1991 or 1992);" in paragraph (1) and
12	inserting "the applicable rate per thou-
13	sand determined in accordance with the
14	following table:
	The applicable
	"In the case of cigarettes removed rate is:
	during:
	1999
	2001
	2002 and thereafter
15	$oldsymbol{and}$
16	(2) by striking paragraph (2) and in-
17	serting the following:
18	"(2) Large cigarettes.—
19	"(A) IN GENERAL.—Except as pro-
20	vided in subparagraph (B), on ciga-
21	rettes, weighing more than 3 pounds

per thousand, the applicable rate per

1	thousand determined in accordance
2	with the following table:
	"In the case of cigarettes removed rate is: during:
	1999 \$77.70 2000 \$140.70 2001 \$193.20 2002 and thereafter \$198.45
3	"(B) EXCEPTION.—On cigarettes
4	more than 6½ inches in length, at the
5	rate prescribed for cigarettes weigh-
6	ing not more than 3 pounds per thou-
7	sand, counting each 23/4 inches, or
8	fraction thereof, of the length of each
9	as one cigarette."
10	(b) CIGARS.—Subsection (a) of section 5701
11	is amended—
12	(1) by striking "\$1.125 cents per thou-
13	sand (93.75 cents per thousand on cigars
14	removed during 1991 or 1992)," in para-
15	graph (1) and inserting "the applicable
16	rate per thousand determined in accord-
17	ance with the following table:
	"In the case of cigars removed during: The applicable rate is: 1999 \$3.4687 cents 2000 \$6.2822 cents 2001 \$8.6264 cents 2002 and thereafter \$8.8588 cents.";
18	and

- 1 (2) by striking paragraph (2) and in-2 serting the following:
- "(2) Large Cigars.—On cigars, weighing more than 3 pounds per thousand, the applicable percentage of the price for which sold but not more that the applicable rate per thousand determined in accordance with the following table:

"In the case of cigars re- moved dur- ing:	The applicable percentage is:	The applicable rate is:
1999	39.312 %	<i>\$92.50</i>
2000	71.189 %	<i>\$167.50</i>
2001	$\boldsymbol{97.753\%}$	<i>\$230.00</i>
$2002 \ and$	<i>100.407</i> %	<i>\$236.25.</i> "
the reafter		

- 9 (c) CIGARETTE PAPERS.—Subsection (c) of section 5701 is amended to read as follows:
- 11 "(c) CIGARETTE PAPERS.—
- 12 "(1) In GENERAL.—Except as provided 13 in paragraph (2), on each book or set of cigarette papers containing more than 25 14 papers, manufactured in or imported into 15 16 the United States, there shall be imposed a tax of the applicable rate for each 50 17 papers or fractional part thereof as deter-18 19 mined in accordance with the following table: 20

	The applicable
	"In the case of cigarette papers re-
	moved during: 2.31 cents
	2000 4.18 cents
	2001 5.74 cents
	2002 and thereafter 5.91 cents.
1	"(2) Exception.—If cigarette papers
2	measure more than $6^{1/2}$ inches in length,
3	such cigarette papers shall be taxable at
4	the rate prescribed, counting each 23/4
5	inches, or fraction thereof, of the length of
6	each as one cigarette paper."
7	(d) CIGARETTE TUBES.—Subsection (d) of
8	section 5701 is amended to read as follows:
9	"(d) CIGARETTE TUBES.—
10	"(1) In General.—Except as provided
11	in paragraph (2), on cigarette tubes, man-
12	ufactured in or imported into the United
13	States, there shall be imposed a tax of the
14	applicable rate for each 50 tubes or frac-
15	tional part thereof as determined in ac-
16	cordance with the following table:
	"In the case of cigarette tubes removed during: The applicable rate is:
	1999
	2000
	2002 and thereafter
17	"(2) EXCEPTION.—If cigarette tubes
18	measure more than $6^{1/2}$ inches in length,

1	such cigarette tubes shall be taxable at
2	the rate prescribed, counting each $2^3/4$
3	inches, or fraction thereof, of the length of
4	each as one cigarette tube."
5	(e) Smokeless Tobacco.—Paragraphs (1)
6	and (2) of subsection (e) of section 5701 are
7	amended to read as follows:
8	"(1) SNUFF.—On snuff, the applicable
9	rate per pound determined in accordance
10	with the following table (and a propor-
11	tionate tax at the like rate on all frac-
12	tional parts of a pound):
	The applicable
	"In the case of snuff removed dur-
	ing: 1999 \$1.11
	2000
	2001 \$2.76
	2002 and thereafter\$2.835
	cents.
13	"(2) CHEWING TOBACCO.—On chewing
14	tobacco, the applicable rate per pound de-
15	termined in accordance with the follow-
16	ing table (and a proportionate tax at the
17	like rate on all fractional parts of a
18	pound):
	The applicable
	"In the case of chewing tobacco re-
	moved during:
	1999 37 cents
	2000 67 cents
	2001 92 cents

 $2002\ and\ thereafter\94.5\ cents."$

1	(f) PIPE TOBACCO.—Subsection (f) of section
2	5701 is amended to read as follows:
3	"(f) PIPE TOBACCO.—On pipe tobacco, man-
4	ufactured in or imported into the United
5	States, there shall be imposed a tax of the ap-
6	plicable rate per pound determined in accord-
7	ance with the following table (and a propor-
8	tionate tax at the like rate on all fractional
9	parts of a pound):
	"In the case of pipe tobacco removed during: The applicable rate is: 1999 \$2.0812 cents 2000 \$3.7705 cents 2001 \$5.1774 cents 2002 and therafter \$5.3157 cents."
10	(g) Imposition of Excise Tax on Manufac-
11	TURE OR IMPORTATION OF ROLL-YOUR-OWN TO-
12	BACCO.—
13	(1) In General.—Section 5701 (relat-
14	ing to rate of tax) is amended by redesig-
15	nating subsection (g) as subsection (h)
16	and by inserting after subsection (f) the
17	following new subsection:
18	"(g) ROLL-YOUR-OWN TOBACCO.—On roll-
19	your-own tobacco, manufactured in or im-
20	ported into the United States, there shall be
21	imposed a tax of the applicable rate per pound
22	determined in accordance with the following

1	table (and a proportionate tax at the like rate
2	on all fractional parts of a pound):
	"In the case of roll-your-own to-bacco removed during: The applicable rate is: 1999 \$2.0812 cents 2000 \$3.7705 cents 2001 \$5.1774 cents 2002 and thereafter \$5.3157 cents."
3	(2) ROLL-YOUR-OWN TOBACCO.—Section
4	5702 (relating to definitions) is amended
5	by adding at the end the following new
6	subsection:
7	"(p) ROLL-YOUR-OWN TOBACCO.—The term
8	'roll-your-own tobacco' means any tobacco
9	which, because of its appearance, type, pack-
10	aging, or labeling, is suitable for use and like-
11	ly to be offered to, or purchased by, consumers
12	as tobacco for making cigarettes."
13	(3) TECHNICAL AMENDMENTS.—
14	(A) Subsection (c) of section 5702
15	is amended by striking "and pipe to-
16	bacco" and inserting "pipe tobacco,
17	and roll-your-own tobacco".
18	(B) Subsection (d) of section 5702
19	is amended—
20	(i) in the material preceding
21	paragraph (1), by striking "or

pipe tobacco" and inserting "pipe

1	$tobacco,\ or\ roll ext{-your-own}\ tobacco",$
2	and
3	(ii) by striking paragraph (1)
4	and inserting the following new
5	paragraph:
6	"(1) a person who produces cigars,
7	cigarettes, smokeless tobacco, pipe to-
8	bacco, or roll-your-own tobacco solely for
9	the person's own personal consumption or
10	use, and".
11	(C) The chapter heading for chap-
12	ter 52 is amended to read as follows:
13	"CHAPTER 52—TOBACCO PRODUCTS AND
14	CIGARETTE PAPERS AND TUBES".
15	(D) The table of chapters for sub-
16	title E is amended by striking the item
17	relating to chapter 52 and inserting
18	the following new item:
	"CHAPTER 52. Tobacco products and cigarette papers and tubes."
19	(h) Inflation Adjustment of Rates,
20	FLOOR STOCKS TAXES, AND APPLICATION OF
21	TAXES TO POSSESSIONS.—Section 5701, as
22	amended by subsection (g), is amended by re-
23	designating subsection (h) as subsection (j)

1	and by inserting after subsection (g) the fol-
2	lowing:
3	"(h) Inflation adjustment.—
4	"(1) In GENERAL.—In the case of any
5	calendar year after 2001, the dollar
6	amount contained in the table in each of
7	the preceding subsections (and the per-
8	centage contained in the table contained
9	$in \ subsection \ (b)(2)) \ otherwise \ applicable$
10	to such calendar year shall be increased
11	by an amount equal to—
12	"(A) such dollar amount (or per-
13	centage), multiplied by
14	"(B) the cost-of-living adjustment
15	determined under section $1(f)(3)$ for
16	such calendar year by substituting
17	'calendar year 2000' for 'calendar year
18	1992' in subparagraph (B) thereof.
19	"(2) ROUNDING.—If any increase deter-
20	mined under paragraph (1) is not a mul-
21	tiple of—
22	"(A) in the case of a dollar
23	amount in the table contained in sub-
24	section $(a)(2)$ or (b) , 50 cents, and

1	"(B) in the case of a dollar
2	amount in the table contained in sub-
3	section (a)(1), (e), (f), or (g), 1 cent,
4	"(C) in the case of a dollar
5	amount in the table contained in sub-
6	section (c) or (d), $.01$ cent,
7	such increase shall be rounded to the
8	nearest multiple of the applicable cent
9	unit.
10	"(i) FLOOR STOCKS TAXES.—
11	"(1) Imposition of tax.—On tobacco
12	products manufactured in or imported
13	into the United States or any possession of
14	the United States which are removed be-
15	fore any tax increase date, and held on
16	such date for sale by any person, there is
17	hereby imposed a tax in an amount equal
18	to the excess of—
19	"(A) the tax which would be im-
20	posed under any preceding subsection
21	of this section on the article if the ar-
22	ticle had been removed on such date,
23	over
24	"(B) the prior tax (if any) imposed
25	under such subsection on such article.

1	"(2) CREDIT AGAINST TAX.—Each person
2	shall be allowed as a credit against the
3	taxes imposed by paragraph (1) an
4	amount equal to \$500. Such credit shall
5	not exceed the amount of taxes imposed by
6	paragraph (1) on any tax increase date,
7	for which such person is liable.
8	"(3) Liability for tax and method of
9	PAYMENT.—
10	"(A) LIABILITY FOR TAX.—A person
11	holding cigarettes on any tax increase
12	date, to which any tax imposed by
13	paragraph (1) applies shall be liable
14	for such tax.
15	"(B) METHOD OF PAYMENT.—The tax
16	imposed by paragraph (1) shall be
17	paid in such manner as the Secretary
18	shall prescribe by regulations.
19	"(C) TIME FOR PAYMENT.—The tax
20	imposed by paragraph (1) shall be
21	paid on or before the date which is
22	180 days after any tax increase date.
23	"(4) ARTICLES IN FOREIGN TRADE
24	ZONES.—Notwithstanding the Act of June
25	18, 1934 (48 Stat. 998, 19 U.S.C. 81a) and

1	any other provision of law, any article
2	which is located in a foreign trade zone
3	on any tax increase date, shall be subject
4	to the tax imposed by paragraph (1) if—
5	"(A) internal revenue taxes have
6	been determined, or customs duties
7	liquidated, with respect to such arti-
8	cle before such date pursuant to a re-
9	quest made under the 1st proviso of
10	section 3(a) of such Act, or
11	"(B) such article is held on such
12	date under the supervision of a cus-
13	toms officer pursuant to the 2d pro-
14	$viso\ of\ such\ section\ 3(a).$
15	"(5) TAX INCREASE DATE.—The term
16	"tax increase date" means January 1 in
17	any calendar year after 1998.
18	"(6) CONTROLLED GROUPS.—Rules simi-
19	lar to the rules of section 5061(e)(3) shall
20	apply for purposes of this subsection.
21	"(7) OTHER LAWS APPLICABLE.—All pro-
22	visions of law, including penalties, appli-
23	cable with respect to the taxes imposed by
24	the preceding subsections of this section

shall, insofar as applicable and not in-

1	consistent with the provisions of this sub-
2	section, apply to the floor stocks taxes im-
3	posed by paragraph (1), to the same extent
4	as if such taxes were imposed by such sub-
5	sections. The Secretary may treat any per-
6	son who bore the ultimate burden of the
7	tax imposed by paragraph (1) as the per-
8	son to whom a credit or refund under
9	such provisions may be allowed or made.
10	"(j) Application of Taxes to U.S. Posses-
11	SIONS.—Notwithstanding subsections (b) and
12	(c) of section 7653 and any other provision of
13	law—
14	"(1) In general.—On tobacco products
15	manufactured in or imported into any
16	possession of the United States, there is
17	hereby imposed a tax at the rate equal to
18	the excess of—
19	"(A) the rate of tax applicable
20	under this section to like articles
21	manufactured in the United States,
22	over
23	"(B) the rate referred to in sub-
24	paragraph (A) which would have been
25	in effect if the amendments made by

the National Tobacco Policy and
 Youth Smoking Reduction Act had not
 been enacted.

"(2) Shipments to u.s. possessions

FROM the united states.—Only the rates
of tax which would have been in effect if
the amendments made by the National Tobacco Policy and Youth Smoking Reduction Act had not been enacted shall be
taken into account in determining the
amount of any exemption from, or credit
or drawback of, any tax imposed by this
section on any article shipped to any possession of the United States from the
United States.

"(3) Shipments from U.S. Possessions
To the United States.—The rates of tax
taken into account under section 7652(a)
with respect to tobacco products coming
into the United States from any possession
of the United States shall be the rates of
tax which would have been in effect if the
amendments made by the National Tobacco Policy and Youth Smoking Reduction Act had not been enacted.

1	"(4) DISPOSITION OF REVENUES.—The
2	provisions of section 7652(a)(3) shall not
3	apply to any tax imposed by reason of this
4	subsection."
5	(j) Modifications of Certain Tobacco Tax
6	Provisions.—
7	(1) Exemption for exported tobacco
8	PRODUCTS AND CIGARETTE PAPERS AND
9	TUBES TO APPLY ONLY TO ARTICLES MARKED
10	FOR EXPORT.—
11	(A) Subsection (b) of section 5704
12	is amended by adding at the end the
13	following new sentence: "Tobacco
14	products and cigarette papers and
15	tubes may not be transferred or re-
16	moved under this subsection unless
17	such products or papers and tubes
18	bear such marks, labels, or notices as
19	the Secretary shall by regulations pre-
20	scribe."
21	(B) Section 5761 is amended by re-
22	designating subsections (c) and (d) as
23	subsections (d) and (e), respectively,
24	and by inserting after subsection (b)
25	the following new subsection:

1	"(c) SALE OF TOBACCO PRODUCTS AND CIGA-
2	RETTE PAPERS AND TUBES FOR EXPORT.—Except
3	as provided in subsections (b) and (d) of sec-
4	tion 5704—
5	"(1) every person who sells, relands, or
6	receives within the jurisdiction of the
7	United States any tobacco products or cig-
8	arette papers or tubes which have been la-
9	beled or shipped for exportation under
10	this chapter,
11	"(2) every person who sells or receives
12	such relanded tobacco products or ciga-
13	rette papers or tubes, and
14	"(3) every person who aids or abets in
15	such selling, relanding, or receiving,
16	shall, in addition to the tax and any other pen-
17	alty provided in this title, be liable for a pen-
18	alty equal to the greater of \$1,000 or 5 times
19	the amount of the tax imposed by this chapter.
20	All tobacco products and cigarette papers and
21	tubes relanded within the jurisdiction of the
22	United States, and all vessels, vehicles, and
23	aircraft used in such relanding or in removing
24	such products, papers, and tubes from the

1	place where relanded, shall be forfeited to the
2	United States."
3	(C) Subsection (a) of section 5761
4	is amended by striking "subsection
5	(b)" and inserting "subsection (b) or
6	(c)".
7	(D) Subsection (d) of section 5761,
8	as redesignated by subparagraph (B),
9	is amended by striking "The penalty
10	imposed by subsection (b)" and insert-
11	ing "The penalties imposed by sub-
12	sections (b) and (c)".
13	(E)(i) Subpart F of chapter 52 is
14	amended by adding at the end the fol-
15	lowing new section:
16	"SEC. 5754. RESTRICTION ON IMPORTATION OF PRE-
17	VIOUSLY EXPORTED TOBACCO PRODUCTS.
18	"(a) IN GENERAL.—Tobacco products and
19	cigarette papers and tubes previously exported
20	from the United States may be imported or
21	brought into the United States only as pro-
22	vided in section 5704(d). For purposes of this
23	$section, section\ 5704(d), section\ 5761, \ and\ such$
24	other provisions as the Secretary may specify
25	hy regulations references to exportation shall

1	be treated as including a reference to ship-
2	ment to the Commonwealth of Puerto Rico.
3	"(b) Cross Reference.—
	"For penalty for the sale of tobacco products and cigarette papers and tubes in the United States which are labeled for export, see section 5761(c)."
4	(ii) The table of sections for sub-
5	part F of chapter 52 is amended by
6	adding at the end the following new
7	item:
	"Sec. 5754. Restriction on importation of previously exported tobacco products."
8	(2) Importers required to be quali-
9	FIED.—
10	(A) Sections 5712, 5713(a), 5721,
11	5722, 5762(a)(1), and 5763 (b) and (c)
12	are each amended by inserting "or im-
13	porter" after "manufacturer".
14	(B) The heading of subsection (b)
15	of section 5763 is amended by insert-
16	ing "QUALIFIED IMPORTERS," after
17	"MANUFACTURERS,".
18	(C) The heading for subchapter B
19	of chapter 52 is amended by inserting
20	"and Importers" after "Manufactur-
21	ers".

1	(D) The item relating to sub-
2	chapter B in the table of subchapters
3	for chapter 52 is amended by inserting
4	"and importers" after "manufactur-
5	ers".

- (3) BOOKS OF 25 OR FEWER CIGARETTE PAPERS SUBJECT TO TAX.—Subsection (c) of section 5701 is amended by striking "On each book or set of cigarette papers containing more than 25 papers," and inserting "On cigarette papers,".
- (4) STORAGE OF TOBACCO PRODUCTS.— Subsection (k) of section 5702 is amended by inserting "under section 5704" after "internal revenue bond".
- (5) AUTHORITY TO PRESCRIBE MINIMUM MANUFACTURING ACTIVITY REQUIREMENTS.—Section 5712 is amended by striking "or" at the end of paragraph (1), by redesignating paragraph (2) as paragraph (3), and by inserting after paragraph (1) the following new paragraph:
- "(2) the activity proposed to be carried out at such premises does not meet such

1	minimum capacity or activity require-
2	ments as the Secretary may prescribe, or".
3	(k) REPEAL OF DUPLICATIVE PROVISIONS.—
4	Section 9302 of the Balanced Budget Act of
5	1997 (other than subsection (i)(2)) and the
6	amendments made by such section are re-
7	pealed, and the Internal Revenue Code of 1986
8	shall be administered as if such section and
9	such amendments had not been enacted.
10	(l) Effective Date.—The amendments and
11	repeal made by this section shall apply to arti-
12	cles removed (as defined in section 5702(k) of
13	the Internal Revenue Code of 1986, as amend-
14	ed by this section) after December 30, 1998.
15	SEC. 1402. EXCISE TAX ON FAILURE TO MEET UNDERAGE
16	SMOKING REDUCTION GOALS.
17	(a) In General.—Subchapter G of chapter
18	52 (relating to penalties and forfeitures) is
19	amended by adding at the end the following
20	new part:
21	"PART II—FAILURE TO MEET UNDERAGE
22	SMOKING REDUCTION GOALS

"Sec. 5771. Excise tax on failure to meet underage smoking reduction goals.

1	"SEC. 5771. EXCISE TAX ON FAILURE TO MEET UNDERAGE
2	SMOKING REDUCTION GOALS.
3	"(a) Imposition of Tax.—If the Secretary
4	determines under subsection (f) for any cal-
5	endar year that there is a failure to attain the
6	required percentage reduction in underage
7	use of cigarettes or smokeless tobacco, then
8	there is hereby imposed on each applicable
9	person with respect to such product a tax in
10	the amount determined under subsection (b).
11	"(b) Amount of Tax.—The amount of the
12	tax imposed by subsection (a) on any applica-
13	ble person with respect to cigarettes or smoke-
14	less tobacco for any calendar year shall be an
15	amount equal to such person's applicable per-
16	centage of the non-attainment penalty for such
17	product for such calendar year.
18	"(c) Liability for and Payment of Tax.—
19	"(1) LIABILITY.—
20	"(A) In GENERAL.—Each applicable
21	person shall be liable for the tax im-
22	posed under subsection (a) on such
23	person.
24	"(B) JOINT, SEVERAL, AND STRICT LI-
25	ABILITY.—

1	"(i) CIGARETTES.—Any tax im-
2	posed by subsection (a) on any ap-
3	plicable person with respect to
4	cigarettes shall be the joint, sev-
5	eral, and strict liability of all ap-
6	plicable persons with respect to
7	cigar et tes.
8	"(ii) Smokeless tobacco.—Any
9	tax imposed by subsection (a) on
10	any applicable person with re-
11	spect to smokeless tobacco shall be
12	the joint, several, and strict liabil-
13	ity of all applicable persons with
14	respect to smokeless tobacco.
15	The Secretary shall make a reason-
16	able effort to collect any tax under
17	this section on the person on which
18	the tax was imposed (without regard
19	$to\ this\ subparagraph).$
20	"(2) TIME FOR PAYMENT.—Any tax im-
21	posed by subsection (a) for any calendar
22	year shall be due and payable on April 1
23	of the following calendar year.
24	"(d) Applicable Person; Applicable Per-
25	CENTAGE.—For purposes of this section—

1	"(1) APPLICABLE PERSON.—The term
2	'applicable person' means, with respect to
3	any calendar year, any person liable for
4	tax imposed by section 5201 with respect
5	to cigarettes or smokeless tobacco.
6	"(2) APPLICABLE PERCENTAGE.—The
7	4 6 12 11

- "(2) APPLICABLE PERCENTAGE.—The term 'applicable percentage' means, with respect to any product of an applicable person for a calendar year, the percentage (determined by the Secretary) equal to the ratio of—
 - "(A) the liability of the person for the taxes imposed by section 5701 on such product for the calendar year, to "(B) such liability for all applicable persons with respect to such product for the calendar year.
- "(3) LIABILITY FOR TAX.—For purposes of this subsection, liability for tax imposed by section 5701 shall be determined without regard to section 5703 and net of any credit or refund before the determination date.
- 24 "(e) CALCULATION OF NON-ATTAINMENT PEN-
- *ALTIES.*—

1	"(1) SECRETARY TO DETERMINE NON-AT-
2	TAINMENT PENALTY.—Not later than Feb-
3	ruary 15 of each calendar year, the Sec-
4	retary shall determine and publish—
5	"(A) the non-attainment penalty
6	(if any) for cigarettes and for smoke-
7	less tobacco for the preceding cal-
8	endar year, and
9	"(B) the applicable percentage for
10	such preceding calendar year for each
11	applicable person.
12	"(2) Non-attainment penalty for
13	CIGARETTES.—The non-attainment penalty
14	for cigarettes for any calendar year for
15	which a failure is determined under sub-
16	section (f) shall be determined as follows:

If the non-at- tainment percent- age is:	The penalty is:
Not more than 5 percent	\$80,000,000 multiplied by the non- attainment percentage
More than 5% but not more than 10%	\$400,000,000, plus \$160,000,000 multiplied by the non-attainment percentage in excess of 5% but not in excess of 10%
More than 10% but not more	,
than 20%	\$1,200,000,000, plus \$240,000,000 multiplied by the non-attainment percentage in excess of 10% but not in excess of 20%
More than 20%	\$3,600,000,000

"(3) NON-ATTAINMENT PENALTY FOR
SMOKELESS TOBACCO.—The non-attainment
penalty for smokeless tobacco for any calendar year for which a failure is determined under subsection (f) shall be determined as follows:

If the non-at- tainment percent- age is:	The penalty is:
Not more than 5 percent	\$8,000,000 multiplied by the non-attainment percentage
More than 5% but not more than	
10 %	\$40,000,000, plus \$16,000,000 multiplied by the non-attainment percentage in excess of 5% but not in excess of 10%
More than 10% but not more	
than 20%	\$120,000,000, plus \$24,000,000 multiplied by the non-attainment percentage in excess of
More than 20%	10% but not in excess of 20% \$360,000,000

7 "(4) PENALTIES TO BE ADJUSTED FOR IN-8 FLATION.— "(A) IN GENERAL.—Beginning with 9 the fourth calendar year beginning 10 after the date of enactment of this sec-11 tion, each dollar amount in the tables 12 in paragraphs (2) and (3) shall be in-13 creased by the inflation adjustment. 14 "(B) Inflation adjustment.—For 15 purposes of subparagraph (A), the in-16

1	flation adjustment for any calendar
2	year is the percentage (if any) by
3	which—
4	"(i) the CPI for the preceding
5	calendar year, exceeds
6	"(ii) the CPI for the calendar
7	year 1998.
8	"(C) CPI.—For purposes of sub-
9	paragraph (B), the CPI for any cal-
10	endar year is the average of the Con-
11	sumer Price Index for all-urban con-
12	sumers published by the Department
13	of Labor as of the close of the 12-
14	month period ending August 31 of
15	such calendar year.
16	"(D) ROUNDING.—If any increase
17	determined under subparagraph (A)
18	is not a multiple of \$1,000, the in-
19	crease shall be rounded to the nearest
20	$multiple\ of\ \$1,000.$
21	"(f) Failures to Which Section Applies.—
22	For purposes of this section—
23	"(1) REQUIRED REDUCTION.—
24	"(A) REQUIRED REDUCTIONS FOR
25	CIGARETTES.—With respect to ciga-

rettes, the required percentage reduction in underage use means—

Calendar Year	Required Percentage Reduction as a Per- centage of Base Incidence Percentage in Un- derage Cigarette Use
2001 and 2002	15 percent
2003 and 2004	30 percent
2005, 2006, and	
2007	50 percent
2008 and there-	_
after	60 percent

"(B) REQUIRED REDUCTIONS FOR

SMOKELESS TOBACCO.—With respect to

smokeless tobacco products, the required percentage reduction in underage use means—

Calendar Year	Required Percentage Reduction as a Per- centage of Base Incidence Percentage in Un- derage Smokeless Tobacco Use
2001 and 2002	12.5 percent
2003 and 2004	25 percent
2005, 2006, and 2007 2008 and there-	35 percent
after	45 percent

"(2) DETERMINATION **OF UNDERAGE** USE.—As soon as practicable after calendar year 2001, and annually thereafter, the Secretary shall determine the percent incidence of underage use of cigarettes and of smokeless tobacco by calculating the average, weighted by relative population of such age groups in 1995 as determined by the Bureau of the Census, of the percentages of individuals in grade 12 (ages 16 and 17), in grade 10 (ages 14 and 15), and in grade 8 (age 13) who used cigarettes or smokeless tobacco, as appropriate, on a daily basis during the preceding calendar year. The percentages used in this calculation are to be those measured by (A) the University of Michigan Survey, or (B) such other index as is chosen by the Secretary after consultation with the Secretary of Health and Human

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1	Services and after notice and the oppor-
2	tunity for comment in accordance with
3	section 553 of title 5, United States Code.
4	"(3) Base incidence percentage.—The
5	term 'base incidence percentage' means—
6	"(A) in the case of cigarettes, the
7	average, weighted by relative popu-
8	lation of the following age groups in
9	1995 as determined by the Bureau of
10	the Census, of (i) the average of the
11	percentages of individuals in grade 12
12	(ages 16 and 17) from 1986 to 1996
13	who used cigarettes on a daily basis;
14	(ii) the average of the percentages of
15	individuals in grade 10 (ages 14 and
16	15) from 1991 to 1996 who used ciga-
17	rettes on a daily basis; and (iii) the
18	average of the percentages of individ-
19	uals in grade 8 (age 13) from 1991 to
20	1996 who used cigarettes on a daily
21	basis; and
22	"(B) in the case of smokeless to-
23	bacco products, the average, weighted
24	by relative population of the following
25	age groups in 1995 as determined by

1	the Bureau of the Census, of the per-
2	centage of individuals in grade 12
3	(ages 16 and 17), individuals in grade
4	10 (ages 14 and 15), and individuals
5	in grade 8 (age 13) who used smoke-
6	less tobacco products on a daily basis
7	in 1996.
8	The percentages specified in this para-
9	graph are those measured by using an
10	index similar to the index used for pur-
11	poses of paragraph (2).
12	"(4) Non-attainment percentage for
13	CIGARETTES.—The term 'non-attainment
14	percentage for cigarettes' means the num-
15	ber of percentage points yielded—
16	"(A) for a calendar year in which
17	the percent incidence of underage use
18	of cigarettes is less than the base inci-
19	dence percentage for such use, by sub-
20	tracting—
21	"(i) the percentage by which
22	the percent incidence of underage
23	use of cigarettes in that year is
24	less than the base incidence per-
25	centage, from

1	"(ii) the required percentage
2	reduction applicable in that year;
3	and
4	"(B) for a calendar year in which
5	the percent incidence of underage use
6	of cigarettes is greater than the base
7	incidence percentage for such use, by
8	adding—
9	"(i) the percentage by which
10	the percent incidence of underage
11	use of cigarettes in that year is
12	greater than the base incidence
13	percentage; and
14	"(ii) the required percentage
15	reduction applicable in that year.
16	"(5) Non-attainment percentage for
17	SMOKELESS TOBACCO PRODUCTS.—The term
18	'non-attainment percentage for smokeless
19	tobacco products' means the number of
20	percentage points yielded—
21	"(A) for a calendar year in which
22	the percent incidence of underage use
23	of smokeless tobacco products is less
24	than the base incidence percentage
25	for such use, by subtracting—

1	"(i) the percentage by which
2	the percent incidence of underage
3	use of smokeless tobacco products
4	in that year is less than the base
5	incidence percentage, from
6	"(ii) the required percentage
7	reduction applicable in that year;
8	and
9	"(B) for a calendar year in which
10	the percent incidence of underage use
11	of smokeless tobacco products is great-
12	er than the base incidence percentage
13	for such use, by adding—
14	"(i) the percentage by which
15	the percent incidence of underage
16	use of smokeless tobacco products
17	in that year is greater than the
18	base incidence percentage; and
19	"(ii) the required percentage
20	reduction applicable in that year.
21	"(g) PENALTY LIABILITY AMONG MANUFAC-
22	TURERS.—
23	"(1) In general.—The District Courts
24	of the United States shall have jurisdic-
25	tion to adjudicate any claim brought

1	under this section by an applicable person
2	against one or more other applicable per-
3	sons—
4	"(A) to recover a portion of the
5	penalty paid by the plaintiff applica-
6	ble person; or
7	"(B) for a reallocation of the pen-
8	alty among applicable persons.
9	"(2) CONTRIBUTION OR REIMBURSEMENT
10	LIABILITY.—An applicable person shall be
11	liable under this subsection to one or
12	more other applicable persons if the
13	plaintiff establishes by a preponderance
14	of the evidence that the defendant,
15	through its acts or omissions, was respon-
16	sible for a disproportionate share of the
17	non-attainment penalty as compared to
18	the responsibility of the plaintiff.
19	"(3) Responsibility for agents, etc.—
20	In any action brought under this sub-
21	section, an applicable person shall be
22	held responsible for any act or omission of
23	its attorneys, advertising agencies, or
24	other agents that contributed to that per-

- son's responsibility for the penalty as-
- 2 sessed under this section."
- 3 (b) Tax Not Deductible.—Section 275(a)
- 4 is amended by adding after paragraph (6) the
- 5 following new paragraph:
- 6 "(7) The tax imposed by section 5771."
- 7 (c) CONFORMING AMENDMENTS.—So much of
- 8 subchapter G of chapter 52 as precedes section
- 9 5761 as amended reads as follows:

"Subchapter G—Penalties and Forfeitures

"Part I—General provisions.

"Part II—Failure to meet underage smoking reduction goals.

- 10 "PART I—GENERAL PROVISIONS".
- 11 SEC. 1403. ESTABLISHMENT OF TRUST FUND.
- 12 (a) In General.—Subchapter A of chapter
- 13 98 (relating to establishment of trust funds) is
- 14 amended by adding at the end the following
- 15 new section:
- 16 "SEC. 9512. NATIONAL TOBACCO SETTLEMENT TRUST
- 17 **FUND**.
- 18 "(a) CREATION OF TRUST FUND.—There is
- 19 established in the Treasury of the United
- 20 States a trust fund to be known as the 'Na-
- 21 tional Tobacco Settlement Trust Fund', con-
- 22 sisting of such amounts as may be appro-
- 23 priated or credited to the National Tobacco

1	Settlement Trust Fund as provided in this sec-
2	tion.
3	"(b) Transfers to National Tobacco Set-
4	TLEMENT TRUST FUND.—
5	"(1) In GENERAL.—There are appro-
6	priated to the National Tobacco Settle-
7	ment Trust Fund—
8	"(A) amounts equivalent to the net
9	revenues received in the Treasury
10	after December 31, 1998, from the
11	taxes imposed by section 5701 to the
12	extent attributable to increases in the
13	rates of tax imposed by such section
14	over the rates which would have been
15	imposed if the National Tobacco Pol-
16	icy and Youth Smoking Reduction Act
17	had not been enacted,
18	"(B) amounts equivalent to the net
19	revenues received in the Treasury
20	after December 31, 1998, from the tax
21	imposed by section 5771, and
22	"(C) amounts determined by the
23	Secretary to be equivalent to the
24	amounts of civil penalties collected
25	under the provisions of, and amend-

1	ments made by, the National Tobacco
2	Policy and Youth Smoking Reduction
3	Act.
4	"(2) Net revenues.—The term 'net rev-
5	enues' means the amount estimated by the
6	Secretary based on the excess of—
7	"(A) the taxes received in the
8	Treasury as described in subpara-
9	graphs (A) and (B) of paragraph (1),
10	over
11	"(B) the decrease in the tax im-
12	posed by chapter 1 resulting from the
13	imposition of the taxes described in
14	subparagraph (A).
15	"(c) Expenditures From Trust Fund.—
16	"(1) In GENERAL.—Except as provided
17	in this subsection and subsection (d),
18	amounts in the National Tobacco Settle-
19	ment Trust Fund shall be available, as
20	provided by appropriations Acts, for mak-
21	ing expenditures after December 31, 1998,
22	under the provisions of, and the amend-
23	ments made by, the National Tobacco Pol-
24	icy and Youth Smoking Reduction Act, as

1	in effect on the date of the enactment of
2	this section.

3 "(2) ECONOMIC ASSISTANCE TO FARM-4 ERS.—

"(A) IN GENERAL.—Amounts in the National Tobacco Settlement Trust Fund shall be available, without further appropriations, for the purposes set forth in sections 1021, 1022, 1023, and 1031 of the National Tobacco Policy and Youth Smoking Reduction Act, and subpart 9 of part A of title IV of the Higher Education Act of 1965 (relating to long-term economic assistance to farmers), as in effect on the date of the enactment of this Act.

"(B) BUDGETARY TREATMENT.—This paragraph constitutes budget authority in advance of appropriations Acts and represents the obligation of the Federal Government to provide payments to States and eligible persons in accordance with the provisions described in subparagraph (A).

- 711 1 "(3) TAX REFUNDS.—The Secretary 2 shall pay from time to time from the National Tobacco Settlement Trust Fund 3 into the general fund of the Treasury 4 5 amounts equivalent to refunds provided under subchapter A of chapter 52 to the 6 7 extent such refunds are attributable to the revenues transferred to such Trust Fund 8 under this section. 9 "(d) STATE LITIGATION SETTLEMENT AC-10 11 COUNT.— "(1) In general.—There is established 12 in the National Tobacco Settlement Trust 13 Fund a separate account to be known as 14
- the 'State Litigation Settlement Account', 15 consisting of such amounts as may be 16 17 transferred to such Account under paragraph (2). 18
- 19 "(2) Transfers to account.—The Sec-20 retary of the Treasury shall transfer to 21 the State Litigation Settlement Account 22 an amount equal to 45 percent (30 percent in the case of calendar years 1999, 2000, 23 2001, 2002, and 2003) of the amounts ap-24

propriated to the National Tobacco Settle-	1
ment Trust Fund under subsection (b).	2
"(3) EXPENDITURES FROM ACCOUNT.—	3
"(A) In GENERAL.—Except as pro-	4
vided in paragraph (5), amounts in	5
the State Litigation Settlement Ac-	6
count shall be available, without fur-	7
ther appropriations, to make pay-	8
ments to each State in the amount de-	9
termined under subparagraph (B).	10
The Secretary shall transfer amounts	11
available under this subsection to	12
each State as amounts are credited to	13
the State Litigation Settlement Ac-	14
count without undue delay.	15
"(B) AMOUNT.—Except as provided	16
in paragraph (4), the amount of any	17
payment to a State under subpara-	18
graph (A) for any calendar year shall	19
be equal to the percentage of the	20
amounts transferred to the State Liti-	21
gation Settlement Account for such	22
calendar year determined in accord-	23
ance with the following table:	24
"States: Percentage:	

Alaska

0.400

Arizona	1.709
Arkansas	0.954
California	8.695
Colorado	0.990
Connecticut	1.548
Delaware	0.400
District of Columbia	0.474
Florida	4.768
Georgia	2.735
Hawaii	0.800
Idaho	0.400
Illinois	3.930
Indiana	1.490
<i>Iowa</i>	0.932
Kansas	0.800
Kentucky	1.664
Louisiana	1.723
Maine	0.800
Maryland	1.425
Massachusetts	3.802
Michigan	3.586
Minnesota	1.246
Mississippi	1.701
Missouri	1.701
Montana	0.400
Nebraska	0.400
Nevada	0.400
New Hampshire	0.400
New Jersey	3.755
New Mexico	0.800
New York	12.812
North Carolina	1.977
North Dakota	0.400
Ohio	4.205
Oklahoma	0.800
Oregon	1.353
Pennsylvania	4.421
Rhode Island	0.800
South Carolina	1.090
South Dakota	0.400
Tennessee	2.851
Texas	5.930
Utah	0.400
Vermont	0.400
Virginia	1.348
Washington	1.726
West Virginia	0.782
Wisconsin	1.841
Wyoming	0.400.
"(C) APPLICATION OF MEDICAL	D COST

RECOVERY RULES.—Subject to section 2

1	1903(d)(7) of the Social Security Act, a
2	State may use amounts received under
3	this paragraph as the State deter-
4	mines appropriate.
5	"(4) MINIMUM PAYMENTS TO SETTLEMENT
6	STATES.—
7	"(A) In GENERAL.—In the case of
8	the State of Florida, Minnesota, Mis-
9	sissippi, or Texas, the payment under
10	paragraph (3)(A) for any calendar
11	year shall be equal to the greater of—
12	"(i) the amount of the payment
13	determined under paragraph
14	(3)(B), or
15	"(ii) the aggregate payments
16	which, but for paragraph (5),
17	would have been received by such
18	State for such calendar year
19	under the settlement, judgment, or
20	other agreement with respect to
21	which payments were waived
22	under paragraph (5).
23	"(B) REALLOCATION OF AMOUNTS
24	FOR OTHER STATES.—If the amount de-
25	termined under subparagraph (A)(ii)

1	exceeds the amount determined under
2	subparagraph (A)(i) for 1 or more
3	States for any calendar year, the
4	amount of the payments under para-
5	graph (3)(A) to all States to which
6	subparagraph (A) does not apply shall
7	be ratably reduced by the aggregate
8	amount of such excess for all 4 States
9	"(5) WAIVER OF PAYMENTS FROM STATE
10	LITIGATION.—
11	"(A) In GENERAL.—No payment
12	shall be made from the State Litiga-
13	tion Settlement Account to any State
14	unless such State agrees to waive its
15	rights to receive funds after the date
16	of the enactment of this Act under any
17	settlement, entry of a court judgment,
18	or other agreement, that resolves liti
19	gation by the State against a tobacco
20	manufacturer or a group of tobacco
21	manufacturers for expenditures of the
22	State for tobacco-related diseases or
23	conditions.

"(B) REDISTRIBUTION OF WAIVED PAYMENTS.—If a waiver is not in effect

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under this paragraph with respect to 1 a State for a calendar year, any pay-2 ments out of the State Litigation Set-3 tlement Account which would other-4 wise have been made to such State shall be reallocated to all other States 6 receiving such payments for such cal-7 8 endar year in the same proportion as the payments received by any State 9 10 bear to all such payments.

- "(C) WAIVER.—Any waiver under subparagraph (A) shall be made before the date which is 1 year after the date of the enactment of this section and, once made, is irrevocable.
- "(6) BUDGETARY TREATMENT.—This subsection constitutes budget authority in advance of appropriations Acts and represents the obligation of the Federal Government to provide payments to States in accordance with the provisions described in paragraph (3).
- 23 "(e) LIMITATION ON TRANSFERS TO TRUST 24 FUND.—No amount may be appropriated to the 25 National Tobacco Settlement Trust Fund or

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- 1 the State Litigation Settlement Account on or
- 2 after the date of any expenditure from such
- 3 Trust Fund or Account which is not permitted
- 4 by this section. The determination of whether
- 5 an expenditure is so permitted shall be made
- 6 without regard to—
- 7 "(1) any provision of law which is not
- 8 contained or referenced in this title or in
- 9 a revenue Act, and
- 10 "(2) whether such provision of law is a
- subsequently enacted provision or directly
- or indirectly seeks to waive the applica-
- 13 tion of this subsection."
- 14 **(b)** Interest Not Credited to Trust
- 15 Fund.—Section 9602(b)(3) (relating to interest
- 16 on certain proceeds) is amended by striking
- 17 "The interest" and inserting "Except with re-
- 18 spect to the National Tobacco Settlement Trust
- 19 Fund, the interest".
- 20 (c) APPLICATION OF MEDICAID COST RECOV-
- 21 ERY RULES.—Section 1903(d) of the Social Se-
- 22 curity Act (42 U.S.C. 1396b(d)) is amended by
- 23 adding at the end the following:
- 24 "(7)(A) Except as provided under subpara-
- 25 graph (B), the provisions of this subsection re-

- 1 lating to the treatment of overpayments, and
- 2 any other cost recovery rules applicable to pay-
- 3 ments made under this title, shall apply to the
- 4 portion of any of the following amounts that
- 5 is used for expenditures under or related to the
- 6 State plan (or a waiver of such plan) under
- 7 this title:
- "(i) Payments from the State Litigation Settlement Account established under
 section 9512(d) of the Internal Revenue
 Code of 1986.
- 12 "(ii) Payments received as a result of litigation by the State against a tobacco 13 manufacturer or a group of tobacco man-14 ufacturers based on expenditures of the 15 State for tobacco-related diseases or con-16 17 ditions that is resolved through a settle-18 ment, entry of a court judgment, or other-19 wise.
- "(B) Upon receipt of certification by the
 chief executive officer of a State that the State
 shall not use payments described in clauses (i)
 or (ii) of subparagraph (A) for expenditures
 under or related to the State plan (or a waiver
 of such plan) under this title, the Secretary

1	shall waive the application of the provisions
2	of this subsection relating to the treatment of
3	overpayments, and any other cost recovery
4	rules applicable to payments made under this
5	title, to such payments."
6	(d) CLERICAL AMENDMENT.—The table of
7	sections for subchapter A of chapter 98 is
8	amended by adding at the end the following:
	"Sec. 9512. National Tobacco Settlement Trust Fund."
9	(e) EFFECTIVE DATE.—The amendments
10	made by this section shall take effect on the
11	$date\ of\ the\ enactment\ of\ this\ Act.$
12	Subtitle B—Women's Health and
13	Cancer Rights
	SEC. 1411. SHORT TITLE.
	SEC. 1411. SHORT TITLE.
14 15	SEC. 1411. SHORT TITLE.
14 15 16	SEC. 1411. SHORT TITLE. This subtitle may be cited as the "Women's
14 15 16	SEC. 1411. SHORT TITLE. This subtitle may be cited as the "Women's Health and Cancer Rights Act of 1998".
14 15 16 17	SEC. 1411. SHORT TITLE. This subtitle may be cited as the "Women's Health and Cancer Rights Act of 1998". SEC. 1412. FINDINGS.
14 15 16 17	SEC. 1411. SHORT TITLE. This subtitle may be cited as the "Women's Health and Cancer Rights Act of 1998". SEC. 1412. FINDINGS. Congress finds that—
14 15 16 17 18	SEC. 1411. SHORT TITLE. This subtitle may be cited as the "Women's Health and Cancer Rights Act of 1998". SEC. 1412. FINDINGS. Congress finds that— (1) the offering and operation of
14 15 16 17 18 19	SEC. 1411. SHORT TITLE. This subtitle may be cited as the "Women's Health and Cancer Rights Act of 1998". SEC. 1412. FINDINGS. Congress finds that— (1) the offering and operation of health plans affect commerce among the
14 15 16 17 18 19 20	SEC. 1411. SHORT TITLE. This subtitle may be cited as the "Women's Health and Cancer Rights Act of 1998". SEC. 1412. FINDINGS. Congress finds that— (1) the offering and operation of health plans affect commerce among the States;
14 15 16 17 18 19 20 21	SEC. 1411. SHORT TITLE. This subtitle may be cited as the "Women's Health and Cancer Rights Act of 1998". SEC. 1412. FINDINGS. Congress finds that— (1) the offering and operation of health plans affect commerce among the States; (2) health care providers located in a

1	(3) in order to provide for uniform
2	treatment of health care providers and
3	patients among the States, it is necessary
4	to cover health plans operating in 1 State
5	as well as health plans operating among
6	the several States.
7	SEC. 1413. AMENDMENTS TO THE EMPLOYEE RETIREMENT
8	INCOME SECURITY ACT OF 1974.
9	(a) In General.—Subpart B of part 7 of
10	subtitle B of title I of the Employee Retirement
11	Income Security Act of 1974 (29 U.S.C. 1185 et
12	seq.) is amended by adding at the end the fol-
13	lowing new section:
14	"SEC. 713. REQUIRED COVERAGE FOR MINIMUM HOSPITAL
15	STAY FOR MASTECTOMIES AND LYMPH NODE
16	DISSECTIONS FOR THE TREATMENT OF
17	BREAST CANCER AND COVERAGE FOR RECON-
18	STRUCTIVE SURGERY FOLLOWING
19	MASTECTOMIES.
20	"(a) Inpatient Care.—
21	"(1) IN GENERAL.—A group health
22	plan, and a health insurance issuer pro-
23	viding health insurance coverage in con-
24	nection with a group health plan, that
25	provides medical and surgical benefits

- shall ensure that inpatient coverage with 1 respect to the surgical treatment of breast 2 (including mastectomy, 3 cancer \boldsymbol{a} lumpectomy, or lymph node dissection for 4 the treatment of breast cancer) is pro-5 vided for a period of time as is determined 6 by the attending physician, in his or her 7 professional judgment consistent with sci-8 entific evidence-based practice, in con-9 sultation with the patient, and subject to 10 subsection (d), to be medically appro-11 12 priate.
- 13 "(2) EXCEPTION.—Nothing in this sec-14 tion shall be construed as requiring the 15 provision of inpatient coverage if the at-16 tending physician in consultation with 17 the patient determine that a shorter pe-18 riod of hospital stay is medically appro-19 priate.
- "(b) RECONSTRUCTIVE SURGERY.—A group
 health plan, and a health insurance issuer
 providing health insurance coverage in connection with a group health plan, that provides medical and surgical benefits with respect to a mastectomy shall ensure that, in a

- 1 case in which a mastectomy patient elects
- 2 breast reconstruction, coverage is provided
- 3 *for*—
- 4 "(1) all stages of reconstruction of the
- 5 breast on which the mastectomy has been
- 6 *performed*;
- 7 "(2) surgery and reconstruction of the
- 8 other breast to produce a symmetrical ap-
- 9 pearance; and
- 10 "(3) the costs of prostheses and com-
- 11 plications of mastectomy including
- 12 **lymphedemas**;
- 13 in the manner determined by the attending
- 14 physician and the patient to be appropriate.
- 15 Such coverage may be subject to annual
- 16 deductibles and coinsurance provisions as
- 17 may be deemed appropriate and as are consist-
- 18 ent with those established for other benefits
- 19 under the plan or coverage. Written notice of
- 20 the availability of such coverage shall be de-
- 21 livered to the participant upon enrollment and
- 22 annually thereafter.
- 23 "(c) Notice.—A group health plan, and a
- 24 health insurance issuer providing health in-
- 25 surance coverage in connection with a group

1	health plan shall provide notice to each par-
2	ticipant and beneficiary under such plan re-
3	garding the coverage required by this section
4	in accordance with regulations promulgated
5	by the Secretary. Such notice shall be in writ-
6	ing and prominently positioned in any lit-
7	erature or correspondence made available or
8	distributed by the plan or issuer and shall be
9	transmitted—
10	"(1) in the next mailing made by the
11	plan or issuer to the participant or bene-
12	ficiary;
13	"(2) as part of any yearly informa-
14	tional packet sent to the participant or
15	beneficiary; or
16	"(3) not later than January 1, 1998;
17	whichever is earlier.
18	"(d) No Authorization Required.—
19	"(1) In GENERAL.—An attending physi-
20	cian shall not be required to obtain au-
21	thorization from the plan or issuer for
22	prescribing any length of stay in connec-
23	tion with a mastectomy, a lumpectomy, or
24	a lymph node dissection for the treatment
25	of breast cancer.

1	"(2) PRENOTIFICATION.—Nothing in
2	this section shall be construed as prevent-
3	ing a group health plan from requiring
4	prenotification of an inpatient stay re-
5	ferred to in this section if such require-
6	ment is consistent with terms and condi-
7	tions applicable to other inpatient bene-
8	fits under the plan, except that the provi-
9	sion of such inpatient stay benefits shall
10	not be contingent upon such notification.
11	"(e) Prohibitions.—A group health plan,
12	and a health insurance issuer offering group
13	health insurance coverage in connection with
14	a group health plan, may not—
15	"(1) deny to a patient eligibility, or
16	continued eligibility, to enroll or to renew
17	coverage under the terms of the plan, sole-
18	ly for the purpose of avoiding the require-
19	ments of this section;
20	"(2) provide monetary payments or re-
21	bates to individuals to encourage such in-
22	dividuals to accept less than the mini-
23	mum protections available under this sec-
24	tion

1	"(3) penalize or otherwise reduce or
2	limit the reimbursement of an attending
3	provider because such provider provided
4	care to an individual participant or bene-
5	ficiary in accordance with this section;
6	"(4) provide incentives (monetary or
7	otherwise) to an attending provider to in-
8	duce such provider to provide care to an
9	individual participant or beneficiary in a
10	manner inconsistent with this section;
11	and
12	"(5) subject to subsection (f)(3), re-
13	strict benefits for any portion of a period
14	within a hospital length of stay required
15	under subsection (a) in a manner which is
16	less favorable than the benefits provided
17	for any preceding portion of such stay.
18	"(f) Rules of Construction.—
19	"(1) In General.—Nothing in this sec-
20	tion shall be construed to require a pa-
21	tient who is a participant or beneficiary—
22	"(A) to undergo a mastectomy or
23	lymph node dissection in a hospital;
24	or.

- "(B) to stay in the hospital for a fixed period of time following a mastectomy or lymph node dissection.
 - "(2) LIMITATION.—This section shall not apply with respect to any group health plan, or any group health insurance coverage offered by a health insurance issuer, which does not provide benefits for hospital lengths of stay in connection with a mastectomy or lymph node dissection for the treatment of breast cancer.
 - "(3) Cost sharing.—Nothing in this section shall be construed as preventing a group health plan or issuer from imposing deductibles, coinsurance, or other cost-sharing in relation to benefits for hospital lengths of stay in connection with a mastectomy or lymph node dissection for the treatment of breast cancer under the plan (or under health insurance coverage offered in connection with a group health plan), except that such coinsurance or other cost-sharing for any portion of a period within a hospital length of stay required under subsection

1	(a) may not be greater than such coinsur-
2	ance or cost-sharing for any preceding
3	portion of such stay.
4	"(4) LEVEL AND TYPE OF REIMBURSE-
5	MENTS.—Nothing in this section shall be
6	construed to prevent a group health plan
7	or a health insurance issuer offering
8	group health insurance coverage from ne-
9	gotiating the level and type of reimburse-
10	ment with a provider for care provided in
11	accordance with this section.
12	"(g) PREEMPTION, RELATION TO STATE
13	LAWS.—
14	"(1) In General.—Nothing in this sec-
	"(1) In GENERAL.—Nothing in this section shall be construed to preempt any
15	tion shall be construed to preempt any
15 16 17	tion shall be construed to preempt any State law in effect on the date of enact-
15 16 17 18	tion shall be construed to preempt any State law in effect on the date of enact- ment of this section with respect to health
15 16 17 18 19	tion shall be construed to preempt any State law in effect on the date of enact- ment of this section with respect to health insurance coverage that—
15 16	tion shall be construed to preempt any State law in effect on the date of enact- ment of this section with respect to health insurance coverage that— "(A) requires coverage for a mini-
15 16 17 18 19 20	tion shall be construed to preempt any State law in effect on the date of enact- ment of this section with respect to health insurance coverage that— "(A) requires coverage for a mini- mum hospital length of stay following
15 16 17 18 19 20 21	tion shall be construed to preempt any State law in effect on the date of enact- ment of this section with respect to health insurance coverage that— "(A) requires coverage for a mini- mum hospital length of stay following a surgical treatment for breast can-

1	surgery otherwise required under this
2	section; or
3	"(C) requires coverage for breast
4	cancer treatments (including breast
5	reconstruction) in accordance with
6	scientific evidence-based practices or
7	guidelines recommended by estab-
8	lished medical associations.
9	"(2) Application of Section.—With re-
10	spect to a State law—
11	"(A) described in paragraph
12	(1)(A), the provisions of this section
13	relating to breast reconstruction shall
14	apply in such State; and
15	"(B) described in paragraph
16	(1)(B), the provisions of this section
17	relating to length of stays for surgical
18	breast treatment shall apply in such
19	State.
20	"(3) Erisa.—Nothing in this section
21	shall be construed to affect or modify the
22	provisions of section 514 with respect to
23	group health plans.".
24	(b) CLERICAL AMENDMENT.—The table of
25	contents in section 1 of the Employee Retire-

- 1 ment Income Security Act of 1974 (29 U.S.C.
- 2 1001 note) is amended by inserting after the
- 3 item relating to section 712 the following new
- 4 item:

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"Sec. 713. Required coverage for minimum hospital stay for mastectomies and lymph node dissections for the treatment of breast cancer and coverage for reconstructive surgery following mastectomies.".

(c) Effective Dates.—

- (1) In GENERAL.—The amendments made by this section shall apply with respect to plan years beginning on or after the date of enactment of this Act.
- (2) Special rule for collective bar-10 11 GAINING AGREEMENTS.—In the case of a 12 group health plan maintained pursuant to 1 or more collective bargaining agree-13 14 ments between employee representatives 15 and 1 or more employers, any plan amendment made pursuant to a collective 16 bargaining agreement relating to the 17 18 plan which amends the plan solely to con-19 form to any requirement added by this 20 section shall not be treated as a termination of such collective bargaining 21 22 agreement.

1	SEC. 1414. AMENDMENTS TO THE PUBLIC HEALTH SERVICE
2	ACT RELATING TO THE GROUP MARKET.
3	(a) In General.—Subpart 2 of part A of
4	title XXVII of the Public Health Service Act (42
5	U.S.C. 300gg-4 et seq.) is amended by adding
6	at the end the following new section:
7	"SEC. 2706. REQUIRED COVERAGE FOR MINIMUM HOSPITAL
8	STAY FOR MASTECTOMIES AND LYMPH NODE
9	DISSECTIONS FOR THE TREATMENT OF
10	BREAST CANCER AND COVERAGE FOR RECON-
11	STRUCTIVE SURGERY FOLLOWING
12	MASTECTOMIES.
13	"(a) Inpatient Care.—
14	"(1) IN GENERAL.—A group health
1415	"(1) In GENERAL.—A group health plan, and a health insurance issuer pro-
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15	plan, and a health insurance issuer pro-
15 16	plan, and a health insurance issuer pro- viding health insurance coverage in con-
15 16 17	plan, and a health insurance issuer pro- viding health insurance coverage in con- nection with a group health plan, that
15 16 17 18	plan, and a health insurance issuer providing health insurance coverage in connection with a group health plan, that provides medical and surgical benefits
15 16 17 18 19	plan, and a health insurance issuer providing health insurance coverage in connection with a group health plan, that provides medical and surgical benefits shall ensure that inpatient coverage with
15 16 17 18 19 20	plan, and a health insurance issuer providing health insurance coverage in connection with a group health plan, that provides medical and surgical benefits shall ensure that inpatient coverage with respect to the surgical treatment of breast
15 16 17 18 19 20 21	plan, and a health insurance issuer providing health insurance coverage in connection with a group health plan, that provides medical and surgical benefits shall ensure that inpatient coverage with respect to the surgical treatment of breast cancer (including a mastectomy,
15 16 17 18 19 20 21 22	plan, and a health insurance issuer providing health insurance coverage in connection with a group health plan, that provides medical and surgical benefits shall ensure that inpatient coverage with respect to the surgical treatment of breast cancer (including a mastectomy, lumpectomy, or lymph node dissection for
15 16 17 18 19 20 21 22 23	plan, and a health insurance issuer providing health insurance coverage in connection with a group health plan, that provides medical and surgical benefits shall ensure that inpatient coverage with respect to the surgical treatment of breast cancer (including a mastectomy, lumpectomy, or lymph node dissection for the treatment of breast cancer) is pro-

- entific evidence-based practice, in consultation with the patient, and subject to subsection (d), to be medically appropriate.
- 5 "(2) EXCEPTION.—Nothing in this sec-6 tion shall be construed as requiring the 7 provision of inpatient coverage if the at-8 tending physician in consultation with 9 the patient determine that a shorter pe-10 riod of hospital stay is medically appro-11 priate.
- "(b) RECONSTRUCTIVE SURGERY.—A group
 health plan, and a health insurance issuer
 providing health insurance coverage in connection with a group health plan, that provides medical and surgical benefits with reproviding health plan, that pronection with a group health plan, that proless medical and surgical benefits with reprovides to a mastectomy shall ensure that, in a
 mastectomy patient elects
 breast reconstruction, coverage is provided
 for—
- "(1) all stages of reconstruction of the
 breast on which the mastectomy has been
 performed;

1	"(2) surgery and reconstruction of the
2	other breast to produce a symmetrical ap-
3	pearance; and
4	"(3) the costs of prostheses and com-
5	plications of mastectomy including
6	lymphedemas;
7	in the manner determined by the attending
8	physician and the patient to be appropriate.
9	Such coverage may be subject to annual
10	deductibles and coinsurance provisions as
11	may be deemed appropriate and as are consist-
12	ent with those established for other benefits
13	under the plan or coverage. Written notice of
14	the availability of such coverage shall be de-
15	livered to the enrollee upon enrollment and
16	annually thereafter.
17	"(c) Notice.—A group health plan, and a
18	health insurance issuer providing health in-
19	surance coverage in connection with a group
20	health plan shall provide notice to each par-
21	ticipant and beneficiary under such plan re-
22	garding the coverage required by this section
23	in accordance with regulations promulgated
24	by the Secretary. Such notice shall be in writ-
25	ing and prominently positioned in any lit-

1	erature or correspondence made available or
2	distributed by the plan or issuer and shall be
3	transmitted—
4	"(1) in the next mailing made by the
5	plan or issuer to the participant or bene-
6	ficiary;
7	"(2) as part of any yearly informa-
8	tional packet sent to the participant or
9	beneficiary; or
10	"(3) not later than January 1, 1998;
11	whichever is earlier.
12	"(d) No Authorization Required.—
13	"(1) In GENERAL.—An attending physi-
14	cian shall not be required to obtain au-
15	thorization from the plan or issuer for
16	prescribing any length of stay in connec-
17	tion with a mastectomy, a lumpectomy, or
18	a lymph node dissection for the treatment
19	of breast cancer.
20	"(2) PRENOTIFICATION.—Nothing in
21	this section shall be construed as prevent-
22	ing a plan or issuer from requiring
23	prenotification of an inpatient stay re-
24	ferred to in this section if such require-
25	ment is consistent with terms and condi-

1	tions applicable to other inpatient bene-
2	fits under the plan, except that the provi-
3	sion of such inpatient stay benefits shall
4	not be contingent upon such notification.
5	"(e) Prohibitions.—A group health plan,
6	and a health insurance issuer offering group
7	health insurance coverage in connection with
8	a group health plan, may not—
9	"(1) deny to a patient eligibility, or
10	continued eligibility, to enroll or to renew
11	coverage under the terms of the plan, sole-
12	ly for the purpose of avoiding the require-
13	ments of this section;
14	"(2) provide monetary payments or re-
15	bates to individuals to encourage such in-
16	dividuals to accept less than the mini-
17	mum protections available under this sec-
18	tion;
19	"(3) penalize or otherwise reduce or
20	limit the reimbursement of an attending
21	provider because such provider provided
22	care to an individual participant or bene-
23	ficiary in accordance with this section;
24	"(4) provide incentives (monetary or
25	otherwise) to an attending provider to in-

1	duce such provider to provide care to an
2	individual participant or beneficiary in a
3	manner inconsistent with this section;
4	and
5	"(5) subject to subsection (f)(3), re-
6	strict benefits for any portion of a period
7	within a hospital length of stay required
8	under subsection (a) in a manner which is
9	less favorable than the benefits provided
10	for any preceding portion of such stay.
11	"(f) Rules of Construction.—
12	"(1) In General.—Nothing in this sec-
13	tion shall be construed to require a pa-
14	tient who is a participant or beneficiary—
15	"(A) to undergo a mastectomy or
16	lymph node dissection in a hospital;
17	or
18	"(B) to stay in the hospital for a
19	fixed period of time following a mas-
20	tectomy or lymph node dissection.
21	"(2) Limitation.—This section shall
22	not apply with respect to any group
23	health plan, or any group health insur-
24	ance coverage offered by a health insur-

ance issuer, which does not provide bene-

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fits for hospital lengths of stay in connection with a mastectomy or lymph node dissection for the treatment of breast cancer.

"(3) Cost sharing.—Nothing in this section shall be construed as preventing a group health plan or issuer from imposing deductibles, coinsurance, or other cost-sharing in relation to benefits for hospital lengths of stay in connection with a mastectomy or lymph node dissection for the treatment of breast cancer under the plan (or under health insurance coverage offered in connection with a group health plan), except that such coinsurance or other cost-sharing for any portion of a period within a hospital length of stay required under subsection (a) may not be greater than such coinsurance or cost-sharing for any preceding portion of such stay.

"(4) Level and type of reimburse-MENTS.—Nothing in this section shall be construed to prevent a group health plan or a health insurance issuer offering group health insurance coverage from ne-

1	gotiating the level and type of reimburse-
2	ment with a provider for care provided in
3	accordance with this section.
4	"(g) PREEMPTION, RELATION TO STATE
5	LAWS.—
6	"(1) In General.—Nothing in this sec-
7	tion shall be construed to preempt any
8	State law in effect on the date of enact-
9	ment of this section with respect to health
10	insurance coverage that—
11	"(A) requires coverage for a mini-
12	mum hospital length of stay following
13	a surgical treatment for breast can-
14	cer;
15	"(B) requires coverage of at least
16	the coverage of reconstructive breast
17	surgery otherwise required under this
18	section; or
19	"(C) requires coverage for breast
20	cancer treatments (including breast
21	reconstruction) in accordance with
22	scientific evidence-based practices or
23	guidelines recommended by estab-
24	lished medical associations.

1	"(2) Application of Section.—With re-
2	spect to a State law—
3	"(A) described in paragraph
4	(1)(A), the provisions of this section
5	relating to breast reconstruction shall
6	apply in such State; and
7	"(B) described in paragraph
8	(1)(B), the provisions of this section
9	relating to length of stays for surgical
10	breast treatment shall apply in such
11	State.
12	"(3) Erisa.—Nothing in this section
13	shall be construed to affect or modify the
14	provisions of section 514 of the Employee
15	Retirement Income Security Act of 1974
16	with respect to group health plans.".
17	(b) Effective Dates.—
18	(1) In GENERAL.—The amendments
19	made by this section shall apply to group
20	health plans for plan years beginning on
21	or after the date of enactment of this Act.
22	(2) Special rule for collective bar-
23	GAINING AGREEMENTS.—In the case of a
24	group health plan maintained pursuant
25	to 1 or more collective bargaining agree-

1	ments between employee representatives
2	and 1 or more employers, any plan
3	amendment made pursuant to a collective
4	bargaining agreement relating to the
5	plan which amends the plan solely to con-
6	form to any requirement added by this
7	section shall not be treated as a termi-
8	nation of such collective bargaining
9	agreement.
10	SEC. 1415. AMENDMENT TO THE PUBLIC HEALTH SERVICE
11	ACT RELATING TO THE INDIVIDUAL MARKET.
12	(a) In General.—Subpart 3 of part B of
13	title XXVII of the Public Health Service Act (42
14	U.S.C. 300gg-11 et seq.) is amended by adding
15	at the end the following new section:
16	"SEC. 2752. REQUIRED COVERAGE FOR MINIMUM HOSPITAL
17	STAY FOR MASTECTOMIES AND LYMPH NODE
18	DISSECTIONS FOR THE TREATMENT OF
19	BREAST CANCER.
20	"The provisions of section 2706 shall apply
21	to health insurance coverage offered by a
22	health insurance issuer in the individual mar-
23	ket in the same manner as they apply to health
24	insurance coverage offered by a health insur-

1	ance issuer in connection with a group health
2	plan in the small or large group market.".
3	(b) EFFECTIVE DATE.—The amendment
4	made by this section shall apply with respect
5	to health insurance coverage offered, sold,
6	issued, renewed, in effect, or operated in the
7	individual market on or after the date of en-
8	actment of this Act.
9	SEC. 1416. AMENDMENTS TO THE INTERNAL REVENUE
10	CODE OF 1986.
11	(a) In General.—Subchapter A of chapter
12	100 (relating to group health plan portability,
13	access, and renewability requirements) is
14	amended by inserting after section 9803 the
15	following new section:
16	"SEC. 9804. REQUIRED COVERAGE FOR MINIMUM HOSPITAL
17	STAY FOR MASTECTOMIES AND LYMPH NODE
18	DISSECTIONS FOR THE TREATMENT OF
19	BREAST CANCER AND COVERAGE FOR RECON-
20	STRUCTIVE SURGERY FOLLOWING
21	MASTECTOMIES.
22	"(a) Inpatient Care.—
23	"(1) In GENERAL.—A group health
24	plan, and a health insurance issuer pro-
25	viding health insurance coverage in con-

nection with a group health plan, that 1 provides medical and surgical benefits 2 3 shall ensure that inpatient coverage with respect to the surgical treatment of breast 4 (including mastectomy. 5 \boldsymbol{a} lumpectomy, or lymph node dissection for 6 the treatment of breast cancer) is pro-7 vided for a period of time as is determined 8 by the attending physician, in his or her 9 professional judgment consistent with sci-10 entific evidence-based practice, in con-11 12 sultation with the patient, and subject to subsection (d), to be medically appro-13 priate. 14

- "(2) Exception.—Nothing in this section shall be construed as requiring the provision of inpatient coverage if the attending physician in consultation with the patient determine that a shorter period of hospital stay is medically appropriate.
- "(b) RECONSTRUCTIVE SURGERY.—A group
 health plan, and a health insurance issuer
 providing health insurance coverage in connection with a group health plan, that pro-

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- 1 vides medical and surgical benefits with re-
- 2 spect to a mastectomy shall ensure that, in a
- 3 case in which a mastectomy patient elects
- 4 breast reconstruction, coverage is provided
- 5 *for*—
- 6 "(1) all stages of reconstruction of the
- 7 breast on which the mastectomy has been
- 8 *performed*;
- 9 "(2) surgery and reconstruction of the
- 10 other breast to produce a symmetrical ap-
- 11 pearance; and
- 12 "(3) the costs of prostheses and com-
- 13 plications of mastectomy including
- 14 *lymphedemas*;
- 15 in the manner determined by the attending
- 16 physician and the patient to be appropriate.
- 17 Such coverage may be subject to annual
- 18 deductibles and coinsurance provisions as
- 19 may be deemed appropriate and as are consist-
- 20 ent with those established for other benefits
- 21 under the plan or coverage. Written notice of
- 22 the availability of such coverage shall be de-
- 23 livered to the participant upon enrollment and
- 24 annually thereafter.

1	"(c) Notice.—A group health plan, and a
2	health insurance issuer providing health in-
3	surance coverage in connection with a group
4	health plan shall provide notice to each par-
5	ticipant and beneficiary under such plan re-
6	garding the coverage required by this section
7	in accordance with regulations promulgated
8	by the Secretary. Such notice shall be in writ-
9	ing and prominently positioned in any lit-
10	erature or correspondence made available or
11	distributed by the plan or issuer and shall be
12	transmitted—
13	"(1) in the next mailing made by the
14	plan or issuer to the participant or bene-
15	ficiary;
16	"(2) as part of any yearly informa-
17	tional packet sent to the participant or
18	beneficiary; or
19	"(3) not later than January 1, 1998;
20	whichever is earlier.
21	"(d) No Authorization Required.—
22	"(1) IN GENERAL.—A, attending physi-
23	cian shall not be required to obtain au-
24	thorization from the plan or issuer for
25	prescribing any length of stay in connec-

- tion with a mastectomy, a lumpectomy, or
 a lymph node dissection for the treatment
 of breast cancer.
- Prenotification.—Nothing 4 5 this section shall be construed as preventing a plan or issuer from requiring 6 prenotification of an inpatient stay re-7 ferred to in this section if such require-8 ment is consistent with terms and condi-9 tions applicable to other inpatient bene-10 fits under the plan, except that the provi-11 sion of such inpatient stay benefits shall 12 not be contingent upon such notification. 13 "(e) Prohibitions.—A group health plan, 14 and a health insurance issuer offering group 16 health insurance coverage in connection with

17 a group health plan, may not—

- "(1) deny to a patient eligibility, or continued eligibility, to enroll or to renew coverage under the terms of the plan, solely for the purpose of avoiding the requirements of this section;
- "(2) provide monetary payments or re bates to individuals to encourage such in dividuals to accept less than the mini-

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1	mum protections available under this sec-
2	tion;
3	"(3) penalize or otherwise reduce or
4	limit the reimbursement of an attending
5	provider because such provider provided
6	care to an individual participant or bene-
7	ficiary in accordance with this section;
8	"(4) provide incentives (monetary or
9	otherwise) to an attending provider to in-
10	duce such provider to provide care to an
11	individual participant or beneficiary in a
12	manner inconsistent with this section,
13	and
14	"(5) subject to subsection (f)(3), re-
15	strict benefits for any portion of a period
16	within a hospital length of stay required
17	under subsection (a) in a manner which is
18	less favorable than the benefits provided
19	for any preceding portion of such stay.
20	"(f) Rules of Construction.—
21	"(1) In General.—Nothing in this sec-
22	tion shall be construed to require a pa-

tient who is a participant or beneficiary—

1	"(A) to undergo a mastectomy or
2	lymph node dissection in a hospital;
3	or

- "(B) to stay in the hospital for a fixed period of time following a mastectomy or lymph node dissection.
- "(2) LIMITATION.—This section shall not apply with respect to any group health plan, or any group health insurance coverage offered by a health insurance issuer, which does not provide benefits for hospital lengths of stay in connection with a mastectomy or lymph node dissection for the treatment of breast cancer.
- "(3) Cost sharing.—Nothing in this section shall be construed as preventing a group health plan or issuer from imposing deductibles, coinsurance, or other cost-sharing in relation to benefits for hospital lengths of stay in connection with a mastectomy or lymph node dissection for the treatment of breast cancer under the plan (or under health insurance coverage offered in connection with a group health plan), except that such co-

1	insurance or other cost-sharing for any
2	portion of a period within a hospital
3	length of stay required under subsection
4	(a) may not be greater than such coinsur-
5	ance or cost-sharing for any preceding
6	portion of such stay.
7	"(4) LEVEL AND TYPE OF REIMBURSE-
8	MENTS.—Nothing in this section shall be
9	construed to prevent a group health plan
10	or a health insurance issuer offering
11	group health insurance coverage from ne-
12	gotiating the level and type of reimburse-
13	ment with a provider for care provided in
14	accordance with this section.
15	"(g) PREEMPTION, RELATION TO STATE
16	LAWS.—
17	"(1) In General.—Nothing in this sec-
18	tion shall be construed to preempt any
19	State law in effect on the date of enact-
20	ment of this section with respect to health
21	insurance coverage that—
22	"(A) requires coverage for a mini-
23	mum hospital length of stay following
24	a surgical treatment for breast can-
25	cer;

1	"(B) requires coverage of at least
2	the coverage of reconstructive breast
3	surgery otherwise required under this
4	section; or
5	"(C) requires coverage for breast
6	cancer treatments (including breast
7	reconstruction) in accordance with
8	scientific evidence-based practices or
9	guidelines recommended by estab-
10	lished medical associations.
11	"(2) Application of Section.—With re-
12	spect to a State law—
13	"(A) described in paragraph
14	(1)(A), the provisions of this section
15	relating to breast reconstruction shall
16	apply in such State; and
17	"(B) described in paragraph
18	(1)(B), the provisions of this section
19	relating to length of stays for surgical
20	breast treatment shall apply in such
21	State.
22	"(3) Erisa.—Nothing in this section
23	shall be construed to affect or modify the
24	provisions of section 514 of the Employee

1	Retirement Income Security Act of 1974
2	with respect to group health plans.".
3	(b) Conforming Amendments.—
4	(1) The heading for subtitle K is
5	amended to read as follows:
6	"Subtitle K—Group Health Plan
7	Portability, Access, Renewabil-
8	ity, and Other Requirements".
9	(2) The heading for chapter 100 is
10	amended to read as follows:
11	"CHAPTER 100—GROUP HEALTH PLAN
12	PORTABILITY, ACCESS, RENEWABIL-
13	ITY, AND OTHER REQUIREMENTS".
14	(3) Section 4980D(a) is amended by
15	striking "and renewability" and inserting
16	"renewability, and other".
17	(c) CLERICAL AMENDMENTS.—
18	(1) The table of contents for chapter
19	100 is amended inserting after the item re-
20	lating to section 9803 the following new
21	item:
	"Sec. 9804. Required coverage for minimum hospital stay for mastectomies and lymph node dissections for the treatment of breast cancer and coverage for reconstructive surgery following mastectomies.".
22	(2) The item relating to subtitle K in
23	the table of subtitles is amended by strik-

- ing "and renewability" and inserting "renewability, and other".
 - (3) The item relating to chapter 100 in the table of chapters for subtitle K is amended by striking "and renewability" and inserting "renewability, and other".

(d) Effective Dates.—

- (1) IN GENERAL.—The amendments made by this section shall apply with respect to plan years beginning on or after the date of enactment of this Act.
- (2) SPECIAL RULE FOR COLLECTIVE BAR-GAINING AGREEMENTS.—In the case of a group health plan maintained pursuant to 1 or more collective bargaining agreements between employee representatives and 1 or more employers, any plan amendment made pursuant to a collective bargaining agreement relating to the plan which amends the plan solely to conform to any requirement added by this section shall not be treated as a termination of such collective bargaining agreement.

1	SEC. 1417. RESEARCH STUDY ON THE MANAGEMENT OF
2	BREAST CANCER.
3	(a) STUDY.—To improve survival, quality of
4	life and patient satisfaction in the care of pa-
5	tients with breast cancer, the Agency for
6	Health Care Policy and Research shall con-
7	duct a study of the scientific issues relating
8	to—
9	(1) disease management strategies for
10	breast cancer that can achieve better pa-
11	tient outcomes;
12	(2) controlled clinical evidence that
13	links specific clinical procedures to im-
14	proved health outcomes;
15	(3) the definition of quality measures
16	to evaluate plan and provider perform-
17	ance in the management of breast cancer,
18	(4) the identification of quality im-
19	provement interventions that can change
20	the process of care to achieve better out-
21	comes for individuals with breast cancer;
22	(5) preventive strategies utilized by
23	health plans for the treatment of breast
24	cancer: and

1	(6) the extent of clinical practice vari-
2	ation including its impact on cost, quality
3	and outcomes.
4	(b) REPORT.—Not later than January 1,
5	2000, the Agency for Health Care Policy and
6	Research shall prepare and submit to the ap-
7	propriate committees of Congress a report con-
8	cerning the results of the study conducted
9	under subsection (a).
10	Subtitle C—Limitations Applicable
11	to Other Provisions
12	SEC. 1421. LIMITATIONS ON EXPENDITURES AND OBLIGA-
13	TIONS.
14	Notwithstanding any other provision of
15	this Act—
16	(1) any expenditure required by this
17	Act shall be made from the National To-
18	bacco Settlement Trust Fund or the De-
19	partment of Veterans Affairs Tobacco Re-
20	covery Fund, whichever is applicable; and
21	(2) with the exception of title X of this
22	Act and section 9512(d) of the Internal
23	Revenue Code of 1986, the Federal Govern-
24	ment shall only be obligated to make ex-
25	penditures as required by this Act, includ-

1	ing any payment to any person or govern-
2	ment, as provided in advance in appro-
3	priations Acts.
4	SEC. 1422. LIMITATION ON USER FEES.
5	(a) In General.—Notwithstanding any
6	other provision of, or amendment made by, this
7	Act, no fee or charge imposed by such provi-
8	sion or amendment shall take effect unless
9	such fee or charge is—
10	(1) for a voluntary service,
11	(2) imposed on the direct beneficiaries
12	of such service, and
13	(3) in an amount which does not ex-
14	ceed the direct cost of providing such serv-
15	ice to such beneficiaries.
16	(b) FEE OR CHARGE.—For purposes of sub-
17	section (a), the term "fee or charge" does not
18	include any civil or criminal penalty or fine.